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Contra Costa County

To: Board of Supervisors

From: Michael J. Lango, General Services Director

Date: January 18, 2011

Subject: AWARD OF DESIGN-BUILD CONTRACT FOR THE REMODELING OF 30 MUIR ROAD, MARTINEZ, FOR THE DEPARTMENT OF CONSERVATION AND DEVELOPMENT (WH300B)

RECOMMENDATION(S):

- 1. APPROVE the plans, specifications, and design for the above project, consisting of Schematic Bridging Drawings (59 sheets) dated November 1, 2010 prepared by Interactive Resources, Inc.
- 2. DETERMINE that the proposal submitted by Vila Construction Company, Richmond ("Vila"), for the above project, is the most advantageous to the County, and that Vila has complied with the requirements of the County's Outreach Program and the Project Labor Agreement policy.
- 3. AWARD a design-build contract to Vila, in the amount of \$7,706,205, for the Remodeling at 30 Muir Road, Martinez, for the Department of Conservation and Development ("DCD"), and DIRECT the General Services Director, or designee, to prepare the contract.
- 4. ANNOUNCE the contract award publicly pursuant to Public Contract Code Section 20133 and DECLARE that the basis of award is best value and that this Board Order constitutes the written decision required by Section 20133.

✓ APPROVE	OTHER
RECOMMENDATION OF C	CNTY ADMINISTRATOR RECOMMENDATION OF BOARD COMMITTEE
Action of Board On: 01/18/2011	✓ APPROVED AS RECOMMENDED ☐ OTHER
Clerks Notes:	
VOTE OF SUPERVISORS	
AYE: John Gioia, District I Supervisor	
Gayle B. Uilkema, District II Supervisor	I hereby certify that this is a true and correct copy of an action taken and entered on the minutes of the Board of Supervisors on the date shown.
Mary N. Piepho, District III Supervisor	ATTESTED: January 18, 2011
Karen Mitchoff, District IV Supervisor	David Twa, County Administrator and Clerk of the Board of Supervisors
Federal D. Glover, District V Supervisor	By: June McHuen, Deputy
Contact: Store London	

Contact: Steve Jordan 313-7200

5. DIRECT that Vila shall submit two good and sufficient surety bonds in the amount of \$7,141,205 and that Vila and its subcontractors

RECOMMENDATION(S): (CONT'D)

shall sign a Project Labor Agreement for the project, and ORDER that, after Vila has signed the contract and returned it, together with the bonds, the signed Project Labor Agreement, evidence of insurance, and other required documents, and the General Services Director has reviewed and found them to be sufficient, the General Services Director, or designee, is authorized to sign the contract for this Board.

- 6. ORDER that the General Services Director, or designee, is authorized to sign any escrow agreements prepared for this project to permit the direct payment of retentions into escrow or the substitution of securities for moneys withheld by the County to ensure performance under the contract, pursuant to Public Contract Code Section 22300.
- 7. AUTHORIZE the General Services Director, or designee, to order changes or additions to the construction work and to execute written change orders pursuant to Public Contract Code Section 20142.
- 8. DELEGATE to the General Services Director, or to any licensed architect or engineer employed by the County, the authority to approve further plans, specifications, and design prepared by the design-build team for the above project.
- 9. DELEGATE, pursuant to Public Contract Code Section 4114, to the General Services Director, or designee, the Board's functions under Public Contract Code Sections 4107 and 4110.
- 10. DELEGATE, pursuant to Labor Code Section 6705, to the General Services Director or to any registered civil or structural engineer employed by the County the authority to accept detailed plans showing the design of shoring, bracing, sloping or other provisions to be made for worker protection during trench excavation covered by that section.
- 11. DIRECT the General Services Director, or designee, to submit to the Legislative Analyst's Office, before September 1, 2013, the report required by Public Contract Code Section 20133(e).

FISCAL IMPACT:

The \$7,706,205 contract cost will be paid by DCD. The total estimated cost for the 30 Muir Road Remodeling project is \$11.15 million. All project costs will be covered by a DCD fund comprised of Land Development fees collected for facility improvements and operations. No General Fund money will be used for the remodeling project.

BACKGROUND:

The buildings at 30 and 40 Muir Road, in Martinez, are owned by the County. The building at 30 Muir Road is two stories, with a total area of approximately 40,600 square feet. The building at 40 Muir Road is two stories, with a total area of approximately 22,400 square feet. Both buildings have been vacant since October 2008.

In 2007, the County hired an engineering firm to evaluate the structure and building systems at 30 and 40 Muir Road and to identify any existing building deficiencies. The evaluation determined that the buildings would require major renovation in order to be re-used, including upgrades for disabled access, a new HVAC system, new roof, new windows, and repainting of the exterior wood siding. These improvements to the building shells need to be undertaken no matter which department eventually occupies the buildings.

In June 2009, a project to remodel 30 and 40 Muir Road for DCD was presented to the Finance Committee and the Committee recommended proceeding with the project. In December 2009, the Board of Supervisors authorized the General Services Department to carry out the necessary processes to implement the project. Subsequent to the Board's December 2009 authorization, DCD determined that 40 Muir Road was not required to meet DCD's facilities needs.

DCD will be relocating to 30 Muir Road from approximately 42,000 square feet of office space that it currently occupies in four locations in Martinez: 37,000 square feet in the North Wing and County Administration Building and 5,000 square feet of leased space at 600 Main Street.

The 30 Muir Road project involves a major remodeling of the building at that address. The Base Bid work will include the following key elements:

- Update and improve the overall appearance and functionality of the existing interior, exterior, and site to "like new" condition
- Improve the work environment for staff and clients
- Upgrade the existing electrical system to provide adequate power for current and future needs
- Upgrade the existing telecom/data and other low-voltage systems to meet current standards
- Upgrade the existing HVAC systems to meet the increased demands posed by computers and other electronic equipment
- Building Green the County intends that the project will qualify for a LEED rating from the U.S. Green Building Council. The anticipated preliminary rating to be targeted is Gold.
- Accommodate a one-floor, one-stop Application and Permit Center

In May 2010, a Request for Qualifications for design-build services was issued and 25 statements of qualification were received in June 2010. A selection committee comprised of County staff from DCD and GSD short-listed the field to six teams. A Request for Proposals ("RFP") was issued to the six teams in November 2010 and proposals were received in December 2010. The selection committee conducted interviews of these teams in December 2010

In the RFP, remodeling 30 Muir Road for DCD was included as the Base Bid, and remodeling the building shell at 40 Muir Road for future use was included as an Additive Alternate. This approach allowed the County to potentially take advantage of economies of scale and obtain a competitive proposal for the 40 Muir Road improvement work, an approach that would be more cost effective for the County than seeking bids for the 40 Muir Road improvements as a smaller, stand-alone project.

Vila Construction Company, Richmond, CA, submitted a proposal with a price of \$7,706,205 for remodeling 30 Muir Road (Base Bid) and a price of \$1,236,672 for remodeling the building shell at 40 Muir Road (Additive Alternate No. 1). Following evaluation of the proposals by the selection committee, Vila's proposal was determined to be the best value for the County, and Vila's proposal received first ranking (i.e., the most advantageous to the County). The Vila team includes KPA, Oakland, as the architect. The proposals ranked second and third, respectively, were submitted by Roebellen Contracting, El Dorado Hills, and Howard S. Wright Contructors, LP, Emeryville.

The proposal submitted by Vila is the best value and is most advantageous to the County because of a combination of factors, including price, project schedule, value engineering approach, experience, and qualifications. The basis of the contract award to Vila is that Vila is best value. This Board Order constitutes the written decision required by Public Contract Code Section 20133.

The Contract Compliance Officer has reported that Vila has documented an adequate good faith effort to comply with the requirements of the County's Outreach Program. The General Services Director, therefore, recommends that the design-build contract be awarded to Vila.

Under the terms of the RFP, a condition of contract award is that the design-build contractor and its subcontractors enter into the County's standard-form Project Labor Agreement ("PLA"). Vila has signed the PLA and will have each subcontractor sign the PLA before performing construction work on the above project.

The general prevailing rates of wages, which shall be the minimum rates paid on this project, are on file with the Clerk of the Board, and copies are available to any party upon request.

The General Services Department is still considering the proposal submitted by Vila for

remodeling the building shell at 40 Muir Road (Additive Alternate No. 1). It is anticipated that Additive Alternate No. 1 will soon be presented to the Board for contract award, in which case it would be added to Vila's design-build contract for remodeling 30 Muir Road.

CONSEQUENCE OF NEGATIVE ACTION:

If the design-build contract is not awarded at this time, the project work (remodeling 30 Muir Road) would not proceed and would be delayed, with adverse impacts to DCD's space requirements.

CHILDREN'S IMPACT STATEMENT:

Not Applicable.