



Contra  
Costa  
County

To: Board of Supervisors  
From: LEGISLATION COMMITTEE  
Date: January 19, 2021

Subject: Proposed 2021-22 State and Federal Legislative Platforms and 2020 Year-end Legislative Advocacy Reports

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**RECOMMENDATION(S):**

1. ACCEPT the Year-end Reports on the County's 2020 federal and state legislative advocacy efforts. (*Attachments C and D*)
2. ADOPT the Proposed 2021-22 State and Federal Legislative Platforms for Contra Costa County. (*Attachments A and B*)
3. DIRECT the County Administrator's Office to return to the Board of Supervisors, as necessary, to update the County's adopted 2021-22 Legislative Platforms to reflect intervening actions of the Board.
4. DIRECT the County Administrator's Office and Department staff to review proposed legislation that relates to the County's adopted legislative platforms and recommend appropriate positions on specific bills, ballot measures and regulations for consideration by the Board's Legislation Committee and/or the Board of Supervisors.
5. AUTHORIZE Board Members, the County's federal and state legislative representatives, and the County Administrator, or designee, to prepare and present information, position

☒ APPROVE

☐ OTHER

☒ RECOMMENDATION OF CNTY ADMINISTRATOR

☒ RECOMMENDATION OF BOARD COMMITTEE

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Action of Board On: **01/19/2021** ☒ APPROVED AS RECOMMENDED ☐ OTHER

Clerks Notes:

**VOTE OF SUPERVISORS**

AYE: John Gioia, District I Supervisor  
Candace Andersen, District II Supervisor  
Diane Burgis, District III Supervisor  
Karen Mitchoff, District IV Supervisor  
Federal D. Glover, District V Supervisor

I hereby certify that this is a true and correct copy of an action taken and entered on the minutes of the Board of Supervisors on the date shown.

ATTESTED: January 19, 2021

Monica Nino, County Administrator and Clerk of the Board of Supervisors

By: June McHuen, Deputy

Contact: L. DeLaney,  
925-655-2057

cc:

papers and testimony in support of the adopted 2021-22 Federal and State Legislative Platforms.

## RECOMMENDATION(S): (CONT'D)

### FISCAL IMPACT:

No direct impact to the County from the acceptance of the Year-end Reports and the adoption of the Legislative Platforms.

### BACKGROUND:

#### ***2020 Year-end Reports:***

In January of each year, Year-end Reports that summarize the County's legislative advocacy activities for the prior calendar year are submitted to the Board of Supervisors for their review and acceptance. The state 2020 Year-end Report was prepared by the County's state advocates, Mr. James Gross and Ms. Michelle Rubalcava of Nielsen Merksamer Parrinello Gross & Leoni LLP. (*Attachment C*) The federal 2020 Year-end Report was prepared by the County's federal advocates, Mr. Paul Schlesinger, Mr. Perrin Badini, and Ms. Mackenzie Dobson of Alcalde & Fay. (*Attachment D*) Despite the unprecedented challenges presented by the COVID-19 pandemic, the County's state advocacy program was successful in advancing its two sponsored bills to the Governor's desk, AB 2387 (Grayson), telephonic reassessments for In Home Supportive Services recipients, and SB 1349 (Glazer), authorization to enable a countywide sales tax vote. Ultimately, AB 2387 was [vetoed](#) by the Governor; however, SB 1349 was signed by Governor Newsom, and Measure X was placed on the November 3, 2020 ballot for Contra Costa County voters to decide. In 2020, Federal advocacy efforts continued for our federally-supported infrastructure needs, while pandemic relief and response support assumed a preeminent focus of advocacy efforts.

#### ***2021-22 State and Federal Legislative Platforms:***

At the beginning of each two-year legislative cycle, the Board of Supervisors is expected to adopt a State Legislative Platform that establishes Contra Costa County's priorities and policy positions with regard to potential state legislation and regulation. The State Legislative Platform includes County-sponsored bill proposals, legislative or regulatory advocacy priorities, and principles that provide direction and guidance for identification of and advocacy on bills, regulations and ballot measures which could affect the services, programs or finances of Contra Costa County. At the same time, the Board of Supervisors also adopts a Federal Legislative Platform that establishes federal funding needs and policy positions with regard to potential federal legislation and regulation. These Platform documents are utilized by the County's state and federal advocates, elected officials, and staff as the basis for the County's advocacy efforts.

The State and Federal Legislative Platforms are prepared by staff of the County Administrator's Office in collaboration and consultation with County department heads and other key staff, the County's state and federal advocates, and with input from the Board's commissions/committees and the public. For the 2021-22 Platforms, CAO staff

conducted outreach in the fall of 2020, inviting input so that draft documents could be reviewed and considered by the Legislation Committee at their December 3, 2020 meeting. Elements of the Platforms related to the subject matter of the Transportation, Water and Infrastructure Committee (TWIC) were also reviewed by that committee prior to the Proposed Platforms being presented to the Board of Supervisors for adoption.

Subsequent to the Dec. 3, 2020 meeting of the Legislation Committee and their consideration of the Draft 2021-22 Platform, CAO staff received a request from the Employment and Human Services Department director, Kathy Gallagher, to add an additional state Platform principle: "SUPPORT funding and initiatives to support children's mental health and studies on the long-term impacts of COVID-19 on the physical and mental health of adults and children." This principle has been added to the Proposed State Platform, page 20.

In addition, staff received language from Contra Costa Health Services regarding a sponsored bill by Assemblymember Rebecca Bauer-Kahan on which they wish to collaborate: Legislation to establish a pilot program for an alternative behavioral health crisis line for individuals to report issues related to mental health or a substance use disorder, and for individuals experiencing homelessness. This has been added to the Proposed Platform as "Sponsored Bill #2," replacing a proposal in the Draft Platform related to alternative management standards for treated wood waste.

Notable changes from the Adopted 2020 State Platform include the following:

1. Changed cover photos (added official photos of new County administration building throughout document) and document color (*from yellow to blue*)
2. Text Changes to County Profile: adding “the Capital of the Northern California Mega-Region.” (p. 3)
3. Changed photo in County Profile
4. Updated numbers and added graphs to Demographic Highlights: Race/ethnic composition 2000-2050; Educational Attainment for the population 25 and over 2000-2015 (p. 4)
5. Added text to Legislative Platform Purpose (p. 6)
6. Removed footnote link to *Delta Water Platform*. Removed footnote language incorporating 2019 Platform language.
7. **Sponsored Bills**: Added two new Sponsored Bills; deleted prior three bills; deleted one Budget Proposal related to increasing access to and enjoyment of state trust lands (p. 7)
8. **Advocacy Priorities**: (p. 7)
  - Added Covid-19 Response and Economic Recovery
  - Added Mental Health to Health Care
  - Removed “Transportation for Seniors/Persons with Disabilities”
9. **Principles and Policy Statements**: (*In addition to photos/graphic additions*)

- Added “Weights & Measures” to Agriculture and two related principles; (p. 8)
- Child Support Services: Condensed, emphasis on safety net program; (p. 9)
- Climate Change: Added new principle related to Covid-19 recovery; added support for Green Business program; added support for studying the economic, workforce and social impacts of transitioning from fossil fuels; (p. 9)
- Emergency Preparedness, Response: Added support for actions that increase the safety of shipment of hazardous materials by pipeline (*Hazardous Materials Commission request*); (p. 12)
- Health Care: Added support for flexibilities in use of Telehealth services; rearranged principles to group similar together; (p. 14-17)
- Homeless Services: Text changes to include equity, transparency, fair, data-informed decision making; acquisition; disaster planning and relief efforts; (p. 17-18)
- Human Services: Text changes throughout (p. 18-21). Added principle related to flexibilities and waivers in benefits program administration; To Child Welfare Services, added support for restorative justice and healing-centered framework initiatives and programs that seek to eliminate the school-to-prison pipeline and end criminalization of youth; added 3 principles related to Early Childhood Development; added 4 principles related to Violence Prevention; Added “Equity and Inclusion” to Immigration section and added 4 principles;
- Justice Systems: Added 4 principles from the Probation Chief related to reducing racial and ethnic disparities, reducing barriers to success for system-involved youth and adults; supporting youth engagement; legislation that recognizes the unique needs of Transition Aged Youth; supporting ongoing commitment to invest in community-based organizations and community alternatives to incarceration and detention; strikes “pretrial risk assessment tool” from bail system reform; (p. 22)
- Land Use: Added principles requested by Hazardous Materials Commission to reduce the risk to students from accidental release of hazardous materials, and support actions to evaluate, clean up and redevelop contaminated sites; (p. 23)
- Transportation: Added principle requested by Hazardous Materials Commission to support increased and improved waterborne transportation of goods when it increases safety; (p. 26)
- Veterans: Added support for funding to operate halls/facilities; increased funding level; (p. 26)
- Waste Management: Numerous principle additions, including recommendations from Hazardous Materials Commission. (p. 26-28)
- Workforce Development: 4 principle additions from Employment & Human Services staff (p. 28)

Notable changes from the Adopted 2020 Federal Platform include the following:

1. Changed cover photos
2. Text Changes to County Profile: adding “the Capital of the Northern California Mega-Region.”

3. Updated numbers and added graphs to Demographic Highlights: Race/ethnic composition 2000-2050; Educational Attainment for the population 25 and over 2000-2015

4. Added text to Legislative Platform Purpose

5. Removed footnote link to *Delta Water Platform*. Removed footnote language incorporating 2019 Platform language

6. **Program Specific Funding Needs**: Added text to Rail Safety, as recommended by Hazardous Materials Commission; added Flood Risk and Water Supply Forecasting, requested by Flood Control District staff. (p. 10-11)

7. **Priority Policy Statements**:

- Text changes to Climate Change (p. 12)
- Added policy statement to Health Care: ADVOCATE for federal resources to address local pandemic response efforts, including vaccination efforts, that provide direct allocations to local governments to offset revenue losses and maximize local flexibility for use of such funds.(p. 14)
- Text changes to Homeless Services (*consistent with Proposed State Platform*) (p. 14)
- Human Services added policy statements to Older Adults & Aging; Safety Net Programs; Immigration, Inclusion and Racial and Ethnic Equity; Violence Prevention; and Workforce Development (p. 15-18)
- Added Land Use and policy, as requested by the Hazardous Materials Commission (p. 18)
- Added Pipeline Safety and policy, as requested by the Hazardous Materials Commission (p. 19)
- Added support for efforts to increase and improve waterborne transportation of goods when it increases safety to Transportation, as requested by the Hazardous Materials Commission (p. 20)
- Added Waste Management and policies, as requested by the Hazardous Materials Commission (p. 20).

### CONSEQUENCE OF NEGATIVE ACTION:

Unless the Board of Supervisors adopts a State and Federal Legislative Platform, there will be no official document guiding the legislative and regulatory advocacy efforts of its staff and contract advocates.

### ATTACHMENTS

Attachment A: 2021-22 Proposed State Legislative Platform

Attachment B: 2021-22 Proposed Federal Legislative Platform

Attachment C: State 2020 Year-End Report

Attachment D: Federal 2020 Year-End Report