



**Contra
Costa
County**

To: Board of Supervisors
From: David Twa, County Administrator
Date: March 10, 2020

Subject: Consortium Led by Sacramento County to Study Feasibility of a Regional Forensic Mental Health Treatment Facility

RECOMMENDATION(S):

AUTHORIZE the County Administrator or designee to participate in, and pay up to \$163,585 to the consortium of eight northern California counties to study the feasibility of developing a regional mental health correctional facility.

FISCAL IMPACT:

\$163,585; 100% AB 109 Public Safety Realignment Fund 115300.

The maximum total contract cost for CGL Companies, LLC consultant services under the Agreement is \$603,895. As the largest participating county, Sacramento County has agreed to serve as the lead and contracting agency, and will bear \$280,382 or 46% of the cost. Partnering counties will provide Sacramento County a contract cost share of \$323,513. Contra Costa's pro-rata share is \$163,585 or 27%, based on population. Should the counties elect to proceed to Phase II of the project with CGL Companies, LLC, the cost would be an additional \$550,795 or an estimated \$150,000 additional cost to Contra Costa

☒ APPROVE

☐ OTHER

☒ RECOMMENDATION OF CNTY
ADMINISTRATOR

☐ RECOMMENDATION OF BOARD
COMMITTEE

Action of Board On: **03/10/2020** ☒ APPROVED AS RECOMMENDED ☐ OTHER

Clerks Notes:

VOTE OF SUPERVISORS

AYE: John Gioia, District I Supervisor
Candace Andersen, District II Supervisor
Diane Burgis, District III Supervisor
Karen Mitchoff, District IV Supervisor
Federal D. Glover, District V Supervisor

I hereby certify that this is a true and correct copy of an action taken and entered on the minutes of the Board of Supervisors on the date shown.

ATTESTED: March 10, 2020

David Twa, County Administrator and Clerk of the Board of Supervisors

Contact: Julie DiMaggio Enea
(925) 335-1077

By: June McHuen, Deputy

cc:

FISCAL IMPACT: (CONT'D)

County. Sufficient AB 109 Public Safety Realignment funds are available on reserve to fund Contra Costa's share of the study.

BACKGROUND:

Recognizing that the jails are the County's most expensive correctional option and that those costs are increasing, over the last five years the County has engaged in a number of initiatives to identify and implement efforts to reduce jail costs. Many of those efforts have focused on reducing the jails' population, including implementing an AB 1810 Mental Health Diversion Program and a Mental Health Court, establishing field-based mental health evaluation teams, enhancing crisis intervention training, and establishing community-based wellness centers. Other efforts have focused on identifying ways to provide services to offenders in the jails in a more cost-effective way.

As the Board is aware, a significant proportion of jail inmates have mental health conditions and/or co-morbid chronic health conditions, and providing appropriate custody conditions and services to these inmates can be particularly costly. These inmates require psychiatric assessment and ongoing services while incarcerated. This issue is not unique to Contra Costa County jails, as throughout the State and nation, local jails are facing increased demands due to the volume of inmates with serious mental health conditions needing services, the types of services needed, and legal pressures to substantially modify current practices. Jails require psychiatric expertise and personnel to best assess and treat inmates. Effective treatment and discharge planning for people in custody help with appropriate discharge to alternative treatment in the community, facilitate successful transition for those being released from jail, and may reduce recidivism for those who are released.

Recognizing the new and increasing demands on local jails, the Sacramento County Administrator's Office convened a group of leaders from Northern California counties to explore whether it would be feasible and cost-effective to establish a Regional Mental Health Adult Correctional Facility to address the mental health treatment needs of incarcerated individuals in county jail facilities. Contra Costa and seven other counties agreed preliminarily to participate in the feasibility study with Sacramento County: Amador, El Dorado, Nevada, Solano, Sutter, Yolo, and Yuba Counties. Sacramento County, the largest of the nine counties, would act as project leader.

In coordination with partnering counties, Sacramento County released a Request for Proposals (RFP) on January 8, 2019 for a consultant to assist us in evaluating the feasibility of establishing and operating a Regional Mental Health Correctional Facility to meet assessment, treatment, custodial, and all other needs for inmates with moderate to serious mental health conditions who may be in a pre- and/or post-disposition phase of the criminal court process. The Office of the Sacramento County Executive developed a rating tool, convened a rating committee with partner counties, and facilitated a comprehensive, competitive evaluation process to select the successful applicant and award funding for

services under the terms of the RFP. Contra Costa County participated on the rating committee. The proposal from CGL Companies, LLC was selected for the feasibility study between two competing proposals, after a collaborative scoring and review process with the counties.

Evaluation Criteria Included in RFP:

- Company Experience and Qualifications (30 pts)
- Evaluation of Work Plans (30 pts)
- Certifications and References (20 pts)
- Cost (20 pts)

Each proposal was reviewed and scored by stakeholders from several of the participating counties. CGL was ranked first in this evaluation, but the raters determined that the score was close enough to warrant interviewing both firms: CGL Companies, LLC, and Health Management Associates. Representatives from Sacramento County, Yolo County, El Dorado County, and Contra Costa County held in-person interviews with representatives from CGL and Health Management Associates, and made a recommendation to representatives from all participating counties, who agreed with that recommendation. CGL Companies, LLC (CGL) was highest scoring respondent interviewed and demonstrated the competence and professional qualifications best meeting the needs identified in the RFP.

CGL is an international criminal justice consulting firm that assists public agencies with correctional and justice system planning and correctional facility planning, design and operations. Headquartered in Florida, CGL has done projects in more than 900 counties in all 50 states and 20 foreign countries. In California, CGL has done work for Riverside, San Bernardino, Sonoma, Napa, San Diego and Santa Clara Counties, among others. CGL has also done work for the California Department of Corrections and Rehabilitation (CDCR), including coordinating operational and facilities planning for the new California Correctional Healthcare Facility built in Stockton in 2014. CGL also was the lead consultant in assisting Sacramento County in the Adult Correctional System Review in 2015 and 2016. CGL has an office in Sacramento.

For this project, CGL is subcontracting with J Allen and Associates Correctional Healthcare Management (CHM). J Allen-CHM provides direct clinical management to jails within the State of Texas and provides network management services to the Federal Bureau of Prisons. CHM's work in California included reviewing 17 of the 34 CDCR facility-based medical delivery systems for the State Attorney General's Office to determine if the State's medical delivery system was sufficient to meet national standards and assisting CDCR with various mental health staffing and operational programs.

CGL proposes to conduct a feasibility study for the Regional Mental Health Correctional Facility in two phases. The first phase, will involve four tasks:

- Assess current services & treatment populations.
- Develop a treatment model for centralized delivery of mental health services.

- Conduct a cost/benefit analysis of the regional service delivery model.
- Document findings in a Final Report.

CGL estimates that this phase will take approximately three months, but the initial contract executed by Sacramento County is for six months, in the event additional time is required.

The results of the Phase I analysis will then determine if the project concept is feasible and cost-effective, and whether to advance to the second phase of the project. Phase 2, if initiated, would address development of a facility prototype, site selection, and assessment of alternative approaches such as remodeling an existing facility or development on a new "green field" site. The commitment before the Board today is only for Phase 1 of the project and there is no commitment yet to proceeding to Phase 2.

The total cost for Phase 1 services is \$603,895, which will be shared by the eight partnering counties. Most of the cost would be borne by Sacramento, Contra Costa and Solano counties, with the balance shared by El Dorado, Nevada, Sutter, Yolo and Yuba counties.