



Contra
Costa
County

To: Board of Supervisors
From: Catherine Kutsuris, Conservation & Development
Date: February 26, 2013

Subject: Northern Waterfront Economic Development Initiative

RECOMMENDATION(S):

1. ACCEPT report on the proposed Northern Waterfront Economic Development Initiative.
2. AUTHORIZE the Department of Conservation and Development to undertake activities associated with the proposed Northern Waterfront Economic Development Initiative in collaboration with a broad spectrum of stakeholders, including but not limited to federal, state, and regional agencies, the cities and special districts located along the waterfront, and the industrial/commercial, railroad and maritime transportation interests located along the waterfront.
3. ESTABLISH the Board's Transportation Water and Infrastructure Committee with oversight responsibility for the Department's activities under the 2013 Northern Waterfront Economic Development Initiative.
4. DIRECT the Conservation and Development Director to formulate and forward a detailed work program and timeline for the 2013 Northern Waterfront Economic Development Initiative to the Transportation Water and Infrastructure Committee, which would include:
 - Survey key stakeholders within the Northern Waterfront area, including businesses,

☒ APPROVE

☐ OTHER

☒ RECOMMENDATION OF CNTY ADMINISTRATOR

☐ RECOMMENDATION OF BOARD COMMITTEE

Action of Board On: **02/26/2013** ☒ APPROVED AS RECOMMENDED ☐ OTHER

Clerks Notes:

VOTE OF SUPERVISORS

AYE: John Gioia, District I Supervisor
Candace Andersen, District II Supervisor
Mary N. Piepho, District III Supervisor
Karen Mitchoff, District IV Supervisor
Federal D. Glover, District V Supervisor

I hereby certify that this is a true and correct copy of an action taken and entered on the minutes of the Board of Supervisors on the date shown.

ATTESTED: February 26, 2013

David Twa, County Administrator and Clerk of the Board of Supervisors

By: June McHuen, Deputy

Contact: Patrick Roche,
(925-952-4739)

cc:

industrial plants, transportation service providers, and public agencies, to understand the current and emerging trends and issues affecting waterfront development (e.g. adaptation to sea level rise, maritime improvements, etc.) and to identify their needs in relation to waterfront development.

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RECOMMENDATION(S): (CONT'D)

Inventory and map the industrial and commercial lands within the Northern Waterfront area, and the maritime and landside transportation facilities that serve the waterfront.

- Prepare an opportunities and constraints analysis related to the Northern Waterfront Area's access, infrastructure, and utilities to assess current and future needs in support of waterfront development.
- Compile the stakeholders survey, the inventory and mapping of land and facilities, and the opportunities/constraints analysis into a report to the Board of Supervisors assessing the economic development prospects along the Northern Waterfront.
- Convene a public forum on Northern Waterfront Economic Development.
- Based on the Northern Waterfront economic development assessment report and the public forum, prepare a Strategic Plan on Northern Waterfront Economic Development for the Board of Supervisors consideration and adoption by the end of calendar year 2013.

FISCAL IMPACT:

Much of the costs in staff time and material for the Department of Conservation and Development's work activities associated with the 2013 Northern Waterfront Economic Development Initiative can be absorbed under the department's existing budget and supplemented with funding that might be secured from other sources. The department will pursue grant funding and other funding mechanisms.

BACKGROUND:

At the January 29, 2013 Board of Supervisors Special Meeting, the Board received a presentation from the Workforce Development Board, Contra Costa Community College District, Contra Costa Council, and the Department of Conservation and Development on economic and workforce development in Contra Costa County. As a follow-up to the presentation, the Board requested that the Conservation and Development Director return with a report on an economic development initiative for the northern waterfront. The purpose of this report is to outline a recommended approach for a new Board initiative aimed at promoting economic development along County's working waterfront.

Contra Costa County's waterfront is a 92-mile long shoreline stretching from the City of Richmond to the City of Oakley. It is comprised of the shoreline along the San Francisco Bay (Richmond), San Pablo Bay (North Richmond, Pinole, Hercules, Rodeo), Carquinez Strait (Crockett, Port Costa, and Martinez), Suisun Bay (Clyde), and the Sacramento River (Bay Point, Pittsburg, Antioch, and Oakley). See attached map which shows the general location and boundary of the waterfront along Bay/River shoreline. There is a varied mix of industrial, public, parkland, recreational, habitat/open space, and residential uses located along the immediate shoreline in both the incorporated city limits and the unincorporated area. The following table provides a breakdown of the mix of land uses along the waterfront:

CCC General Plan Land Use Designation	Use Description	% Shoreline
Residential	single or multiple family residential, or mixed use	6%
Commercial Recreation (CR)	privately owned marinas, boat harbors	7%
Delta Recreation (DR)	privately owned marina, boat harbor adjacent to Antioch Bridge	1%
Heavy Industry (HI)	land set aside for oil refineries, chemical manufacturing, or other industrial plants, including buffer area	8%
Public/Semi-Public (PS)	military installations (including buffer area), other publicly owned facilities, and railroads	13%

Park & Recreation (PR)	primarily lands owned by East Bay Regional Park District, or other public parks	31%
Open Space (OS)	biologically sensitive lands or protected marsh lands, wetlands, and wildlife habitat	30%

For the purposes of this report the “working waterfront” is defined as land along the shoreline devoted to industrial, commercial, railroad, and maritime uses or activities. In the unincorporated area, the “working waterfront” is mostly comprised of the industrial uses located along the shoreline in the communities of Rodeo, Crockett, Bay Point, and unincorporated areas of Martinez and Antioch. These industrial uses have had a long tenure and are predominantly related to the petroleum/chemical manufacturing industries. This is also generally the case for the shoreline within the incorporated city limits with the exception of the City of Richmond where a large port complex occupies much of their working waterfront. Additionally, the Military Ocean Terminal Concord (formerly the Concord Naval Weapons Station) an important military trans-ocean shipping installation operated by the U.S. Army occupies a significant portion of the County’s shoreline along the Suisun Bay.

What is noteworthy about Contra Costa County’s shoreline is the extent to which it is now occupied by parkland and open space/habitat uses (see CCC General Plan Land Use table above). These uses would not be considered part of the “working waterfront” as defined in this report.

Industrial development in Contra Costa County historically began along the waterfront and this explains why several industrial facilities have had a long tenure here in Contra Costa County dating back to the early 1900’s (e.g. the four oil refineries in the County were established between 1900-1920). Contra Costa County’s “working waterfront” is more than an historic artifact, it is still a vital part of the region’s economy. The continued vitality and future economic prospects of the waterfront are important to anyone concerned about economic development in Contra Costa County. However, as the working waterfront matures and the region’s economy evolves, it is in the County’s interest to gain a better understanding and insight about the waterfront’s future and strategically plan for that future.

To that end, it is recommended that the Board of Supervisors authorize the Northern Waterfront Economic Development Initiative that would involve sponsoring a multi-stakeholder forum on the future of the County’s waterfront and culminate in the preparation of a Strategic Plan for Northern Waterfront Economic Development by the end of the calendar year. This forum would focus on a range of maritime and landside transportation and economic development matters affecting the waterfront. The purpose of the forum would be to gather the various stakeholder interests along the waterfront from both the private and public sectors that are concerned with its economic future; wherein, the stakeholders could share information and exchange ideas about the emerging trends and issues affecting the waterfront with a specific focus on how maritime and landside transportation influences the waterfront’s current and future economic prospects. The forum is premised on the notion that the waterfront is a vital part of the County’s, and for that matter, the region’s economy, that maritime and landside transportation and economic development along the waterfront are linked and inter-related, and therefore, that broad participation and coordination is needed to advance and improve the waterfront’s economic prospects. It is anticipated that this forum will result in:

- An understanding or agreement among the many stakeholders (public and private) along the waterfront to cooperate and work collaboratively on maritime/landside transportation matters that would promote or provide economic benefits to the waterfront; and/or,
- Establish a regional approach by the county, cities, special district, other public agencies, and the private sector to, in general, foster economic development along the waterfront, and more specifically, to formulate an overall strategic economic vision for the waterfront - one that takes

- advantage of the waterfront's existing maritime and landside transportation assets; and/or,
- Establish an inter-agency staff working group for the waterfront, comprised of city, county, special district, and other public agency staff, to coordinate on maritime and landside transportation matters, and other related matters affecting waterfront development (e.g. interagency coordination and planning for sea-level rise resiliency and adaption of vital public infrastructure serving the waterfront), to enhance and improve the waterfront's maritime and landside transportation assets, and, to foster innovative economic development strategies/approaches that would provide benefit to the waterfront, particularly in the absence of redevelopment or dwindling economic development assistance programs.

If this initial forum on the waterfront is considered successful, and there is desire and interest in continuing the dialogue about the future of the waterfront, then the Board could consider sponsoring an annual waterfront forum (similar to the annual Contra Costa Watershed Forum, but different in scope and purpose).

As a final matter, should the Board authorize the Department to undertake the Northern Waterfront Economic Development Initiative, staff recommends the Board establish the Transportation Water and Infrastructure Committee (TWIC) with oversight responsibility and progress reports to the Board could be provided through TWIC. Staff is prepared to submit a more detailed work program to the Transportation Water and Infrastructure Committee at their March 7, 2013 meeting that elaborates on next steps and provides timeline to convene the Board-sponsored waterfront forum.

CONSEQUENCE OF NEGATIVE ACTION:

Without Board authorization the Department of Conservation and Development would not undertake activities for the 2013 Northern Waterfront Economic Development Initiative as described in this report.

CHILDREN'S IMPACT STATEMENT:

Not Applicable.

ATTACHMENTS

Northern Waterfront Area