



# Contra Costa County SB 84 Mental Health & Reentry Jail Construction Project

Update to Prior Board of Supervisors

Approval of February 7, 2017

# Brief PROJECT OVERVIEW

Reduces Overcrowding at Martinez Detention Facility (MDF)

Moves large population to West County to Programming Services

Consistent with Jail Needs Assessment Study (August 2015)

416 New Beds Replaces 420 Existing Beds (Modern & Safe)

NEW Reentry Services, Family Reunification (& Contact Visitation)

Retire MDF Beds & Addresses \$81 million Deferred Jail Maintenance

416 Total Beds: 320 High Security

96 Behavioral Health Beds in Two Housing Units

(Including 64 Decomensation & Detox Beds)

(Including 32 Beds for Serious Mental Health Cases)

# Brief PROJECT OVERVIEW

## Behavioral Health Design:

- Includes Large Day Room
- 16 Person Classroom
- Two 8 Person Small Group Rooms
- Two 4 Person Interview Rooms
- One Medical Exam Room
- Behavioral Health Staff Office
- Visitation Booths
- Family Reunification Area with Contact Visitation

# Brief PROJECT OVERVIEW (Cont.)

Total Project Cost: \$95.2 Million

\$70 Million in SB 844 Jail Construction State Lease Revenue Bonds

\$3.2 Million In-Kind Match (Land value, project management, staff costs, etc.)

\$22 Million Matching Funds

- \$15 Million General Fund/Reserve
- \$4.5 Million Sheriff's Plant Acquisition Account (#0111)
- \$2.5 Million 2011 AB 109 Funds



# Brief PROJECT OVERVIEW (Cont.)

Ongoing Costs – Approximately \$5 Million

Rehabilitation & Reentry Services - \$1.9 Million

- 1 Director of Rehabilitation and Reentry Services (LCSW)
- 1 Multi-Disciplinary Services Manager (LCSW)
- 1 Behavioral Services Manager (LCSW)
- 10 Behavioral Health/Family Matters Case Managers
- 6 Resource Developers & 5 Transition Coaches
- 1 Data Evaluation Manager & 1 Administrative Assistant

Detention Staffing: \$2.1 Million

- 6 New Deputy Sheriff Positions to Manage New Facility
- 6 New Sheriff's Aide Positions to Manage Inmate Movement & Programming

***NOTE: Custody Staff are Sworn Deputy Sheriffs and Can Be Reassigned As Necessary***

# Brief PROJECT OVERVIEW (Cont.)

Ongoing Costs – Approximately \$ 5Million (Cont.)

Adult Education & Psychiatric Services (CCC Detention Health) \$950K

- 2 Credentialed Teachers (1 Vocational & 1 Academic)
- 1 Psychiatrist
- 1 Psychiatrist Nurse Practitioner
- 2 Licensed Vocation Nurses (Existing Staff Relocated From MDF to West County)

# Contra Costa County Sheriff Community Outreach

## I Custody Construction Funding Opportunities FY14-15 THROUGH FY 16-

1. May 26<sup>th</sup> 2015 – Reentry Solutions Group Presentation
2. May 26<sup>th</sup> 2015 – City of Richmond Study Session Presentation
3. June 4<sup>th</sup> 2015 – North Richmond MAC Presentation
4. June 15<sup>th</sup> 2015 – City of San Pablo Study Session
5. June 15<sup>th</sup> 2015 – North Richmond MAC Presentation
6. June 23<sup>rd</sup> 2015 – Reentry Solutions Group Presentation Update
7. June 25<sup>th</sup> 2015 – West County Mayors and Supervisors Conference

## OUTREACH (CONTINUED)

8. July 9<sup>th</sup> 2015 – Community Advisory Board Presentation
9. July 10<sup>th</sup> 2015 – Assemblyman Thurmond's Office and Supervisor Gioia's Office tour of the WCDF
10. July 21<sup>st</sup> 2015 – City of El Cerrito Study Session
11. July 21<sup>st</sup> 2015 – CCC Mental Health Commission (CJC) Presentation
12. July 21<sup>st</sup> 2015 – Project Environmental Impact Report (EIR) BOS Presentation
13. July 22<sup>nd</sup> 2015 – Interfaith Council Presentation
14. July 24<sup>th</sup> 2015 – City of San Pablo Mayor's Tour of WCDF

## OUTREACH (CONTINUED)

15. July 28<sup>th</sup> 2015 – Reentry Solutions Group Update
16. July 28<sup>th</sup> 2015 – City of Richmond Study Session Update
17. August 11<sup>th</sup> 2015 – City of Hercules Study Session Presentation
18. August 13<sup>th</sup> 2015 – CCC Mental Health Commission Presentation
19. August 18<sup>th</sup> 2015 – SB 863 BOS Application Presentation
20. August 27<sup>th</sup> 2015 – West County Mayors and Supervisors Conference Update
21. February 1<sup>st</sup> 2017 – SB 844 Mental Health Commission Presentation
22. February 7<sup>th</sup> 2017 – SB 844 BOS Application Presentation
23. May 12<sup>th</sup> 2017 – Sheriff Livingston On Camera Interview KQED Newsroom Show
24. May 20<sup>th</sup> 2017 – El Cerrito NAACP Presentation
25. May 25<sup>th</sup> 2017 – San Ramon Valley Democratic Club Presentation

# Grant Application - Brief History

## SB 844 REQUIREMENTS:

Grant Funds Can Only Be Used For Jail Projects Under the Authority of Sheriff or County Department of Corrections

Funds Only for Adult Local Criminal Justice Facilities (ALCJF)

Funds Cannot be Used for Local Hospitals, Halfway Houses, Psychiatric Clinics, Etc.

FIRST APPLICATION – APPROVED BY BOARD OF SUPERVISORS ON AUGUST 12, 2015

UNDER SB 1022 FY 2014-15

\$80 MILLION FOR LARGE COUNTIES

CONTRA COSTA WAS NOT AWARDED FUNDS

# Grant Application (Cont.)

SECOND APPLICATION – APPROVED BY BOARD OF SUPERVISORS ON AUGUST 12, 2015

UNDER SB 863 FY 2015-16

\$80 MILLION FOR LARGE COUNTIES

CONTRA COSTA WAS NOT AWARDED FUNDS – MOVED DOWN IN OVERALL SCORING DUE TO LAWSUIT

## COUNTY SUED UNDER CEQA. PROJECT LOST PREFERENCE SCORING POINTS

<u>Reimbursed</u>	<u>Req. Match</u>	<u>In-Kind</u>	<u>Total Project Cost</u>
\$80,000,000.00	\$7,261,000.00	\$3,170,000.00	\$90,431,000.00
\$70,000,000.00	\$22,000,000.00	\$3,183,000.00	\$95,183,000.00

**Estimated Total Net Additional Cost FOR CURRENT PROJECT: \$14,740,000.00**  
(INCREASED CONSTRUCTION COSTS & \$10 MILLION LESS STATE FINANCING)

# Grant Application (Cont.)

THIRD AND FINAL APPLICATION -- APPROVED BY BOARD OF SUPERVISORS ON FEBRUARY 7, 2017

UNDER SB 844

FUNDING AMOUNT LOWERED FROM \$80 MILLION TO \$70 MILLION FOR LARGE COUNTIES

CONTRA COSTA WAS SCORED NUMBER ONE AMONG ALL APPLICANTS AND WILL RECEIVE STATE FINANCING

ADMINISTRATION ADVISES THIS WILL BE LAST ROUND OF JAIL CONSTRUCTION FINANCING



# SB 844 Project & Current Challenges

## Facts

# Must Accept ALL Arrests Brought To Us By Other Jurisdiction

## BOOKINGS, CITE RELEASE, NO CHARGES FILED, BAIL

26,612 Bookings	9,938 Cite Released	11,498 No Charges Filed	1,062 B
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26,296 Bookings	9,918 Cite Released	13,010 No Charges Filed	857 B
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2015 86% of Arrested Released

2016 89% of Arrested Released

## 11% Arrested Persons Remain In Custody

: Numbers do not add up to 100% due to releases on O.R. and/or releases after completion of court  
red sentence are not shown.

# WHO REMAINS IN CUSTODY ?

	Total Population (June 2017)	Felony Inmates	Misdemeanant-Only Inmates	Percentage of Felony Inmates
MDF	668	635	33	95.1%
WCDF	605	521	84	86.1%
MCDF	74	53	21	71.6%
Totals	1347	1209	138*	89.8%

\*Includes Misdemeanant No Bail Warrants, Remands, Out of County Warrants, and Sentenced Inmates

# THE TRUE PICTURE ABOUT PRE-TRIAL PERCENTAGES

## May 2017

PHYSICAL CUSTODY : Martinez Detention Facility, West County Detention Facility, Marsh Creek Detention Facility

66% PRE TRIAL

ENTIRE CUSTODY SYSTEM: Includes the Custody Alternative Facility, 15% Pretrial, 2016 Average Daily Population 425.

53% PRE TRIAL

## CUSTODY ALTERNATIVE FACILITY (CAF)

gressive custody alternative program that provides alternatives to traditional incarceration, while ensuring public safety.

Custody Alternative Facility (CAF) programs provide: Public Safety, Judicial Confidence, Offenders to remain Out of Custody.

### Programs:

Work Alternative Program – 1 to 30 days sentence

Electronic Home Detention – 31 to 365 days sentence; Includes Secure Continuous Remote Alcohol Monitoring (SCRAM) and GPS Monitoring.

Pretrial Alternatives To Custody (Currently 88)

CAF	June 9, 2017	514 participants	(426 Sentenced)
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# **CURRENT INMATE POPULATION BOOKED ON THE FOLLOWING PART I CRIMES**

**800+ of our current inmates are in custody for the below listed charges:**

Grand Theft (487 PC)	62
Aggravated Assault (245 PC)	240
Vehicle Theft (10851 VC)	200
Burglary (459 PC)	239
Rape (261PC)	41
Robbery (211PC)	222
Arson (451PC)	27
Manslaughter ( 192PC)	11
Murder (187PC)	205

# Behavioral Health Cases

# **SAMPLE OF SERIOUS CHARGES FOR MENTALLY ILL INMATES WHO HAVE BEEN REMANDED INTO CUSTODY**

Inmate 1. Booked 11/23/2016:

ROBBERY

ASSAULT W/ DEADLY WEAPON

Inmate 2. Booked 01/20/2017:

BATTERY

THREATENING AND ASSAULT on PEACE OFFICER

Inmate 3. Booked 1/21/2016:

ASSAULT W/ DEADLY WEAPON

RAPE

CRUELTY to CHILD

CHILD MOLESTATION

FALSE IMPRISONMENT

Inmate 4. Booked 4/26/2015:

MURDER

Inmate 5. Booked 10/30/2016:

RAPE

CHILD MOLEST (Sodomy/Oral Copulation)



# INCOMPETENT TO STAND TRIAL (IST) IN CUSTODY FOR FOLLOWING OFFENSES:

74 IST Inmates on May 2017

Arson- 4

Assault-1

Assault on Peace Officer-1

Assault W/ Deadly Weapon-14

Felony Battery-1

Battery on Peace Officer-3

Burglary-5

Car Jacking-1

Child Molest-3

Felony Domestic Violence-1

Domestic Violence-1

Drunk Driving-1

Grand Theft-4

Indecent Exposure-2

## THE INCOMPETENT TO STAND TRIAL (IST) (Continued)

Murder-5  
Parole-1  
Possession of Drugs-1  
Rape-2  
Robbery-8  
Stalking-3  
Terrorist Threats-2  
Trespass-1  
Unlawful Entry-1  
Vandalism-2  
Vehicle Theft-5  
Reckless Driving-1

## **Proposition 47 Funding – Keeping Mentally ill Out of Custody \$5.984 Million to Contra Costa County for COCOLeads+ Program**

June 8, 2017 Contra Costa County received The California Board of State and Community Corrections (BSCC) approval of a three-year, \$5,984,000 state grant to implement “CoCo Leads+.”

A program intended to break the cycle of repeated incarceration for people with mental illness or substance use disorders. Program focused in Antioch area.

Most offenders have low level offenses and will receive “wrap around” services like behavioral health, vocational support, and housing.

Founded on trauma-informed, restorative, culturally competent, gender-responsive principles

Funded by the statewide savings generated from Proposition 47, a partnership of government and community-based organizations.

# Immigration: Facts

# Immigration: Facts

Policy PROHIBITS any employee from inquiring about immigration status or enforcing Immigration laws. (S.O. Policy No. 1.02.28)

We DO NOT conduct sweeps, checkpoints, or do ANY IMMIGRATION ENFORCEMENT

Have long-standing contract to hold ICE Detainees in West County

Males on Building 7, Women on Building 8

BOTH are dormitory, common area buildings

Detainees have keys to their rooms

# Immigration: Facts (Cont.)

Average Daily Population is Approximately 200 – 225

Rates were HIGHER during the Obama Administration

All Detainees Access all PROGRAMING, HEALTH SERVICES & RELIGIOUS SERVICES

Facility is Highly Rated by Immigration Bar (Attorneys)

ICE Special Agent In Charge (SAC) Advises Many Detainees would be held in Texas if Facilities in Bay Area Close

ICE Beds Cannot be used to hold Inmates Proposed For New Building. Classification Prohibits Such Use.

Regular access to UC Davis Law School, : “Community Initiatives for Visiting Immigrants in Confinement,” (CIVIC), and others

# Immigration: Facts (Cont.)

ICE Agents requesting detainee interviews in our Facility have dropped dramatically since state law now requires Advance Notice to Detainee.

ICE Has asked us to keep even a higher level of offender, but we decline.

BSCC Facility INSPECTION Bi-Annually.

Annual Inspection by US Department of Homeland Security, ICE, of “National Detention Standards 2000.”

# SAMPLE OF ICE DETAINEE PRIOR CHARGES

Stalking	(646.9 PC)
Assault with Deadly Weapon	(245 PC)
Serious Injury to Spouse	(273.5 PC)
Carjacking	(215A PC)
Robbery W/ Deadly Weapon	(211 PC)
Attempted Murder	(187/664 PC)
Injury to a Child	(273.5 PC)
Verified Gang Member	(186.22 PC)



# SB 844: THIS IS AN INVESTMENT:

MDF Ratio Now 1:64; to 1:32 after project (NO NEW BEDS)

Close Entire Module at MDF & Remove Beds

New facility does not have the line of sight issues of MDF

Reduced Staff to Inmate Ratio at MDF Increases Safety

Increased Safety For Deputy Sheriffs, Staff and Inmates

More time out of cell for MDF inmates

# OLD MAIN JAIL MARTINEZ



# MARTINEZ DETENTION FACILITY (MDF)





**Design Faults at MDF:**

- 1. Dangerous Line of Sight Issues**
- 2. No Programming Space**



# WEST COUNTY DETENTION FACILITY





# THE FUTURE – Best Practices



# QUESTIONS?

## Thank You