

Sept. 17, 2021

**WORKING DOCUMENT:  
Draft outline for MXCAB's report to Board of Supervisors**

Three reports (plus appendices) will be prepared and submitted to the Board of Supervisors, including:

1. **Overview of MXCAB's work:** Background Measure X ballot measure; purpose, charge, structure and membership of MXCAB; process and timeline to date; etc.
2. **Updated community needs assessment:** A simple summary version will be shared with the Board, along with a request to invest a small amount of Measure X funds to contract with a professional writer to work with MXCAB leadership to write the full report.
3. **Investment goals and strategy recommendations** for Measure X funds in the current fiscal year (FY 21-22).

Following is an outline of the content envisioned for each of the above three reports (subject to further refinement).

**1. OVERVIEW OF MXCAB'S WORK**

**BALLOT LANGUAGE** (*regarding intent*):

"To keep Contra Costa's regional hospital open and staffed; fund community health centers, emergency response; support crucial safety-net services; invest in early childhood services; protect vulnerable populations; and for other essential county services."

**MXCAB BYLAWS:**

Article I – Purpose A.

The Measure X Community Advisory Board (the "Advisory Board") was established by the Board of Supervisors on February 2, 2021 to advise the Board of Supervisors on the use of Measure X funds. The main responsibilities of the Advisory Board are as follows:

1. Overseeing an annual assessment of community needs, focusing primarily on the priority areas identified in the Needs Assessment, including emergency response.

2. Creating detailed priority lists of the top ten service gaps (county- and community-provided) based on the results from the needs assessment.
3. Using the assessment to make general funding priority recommendations to the Board of Supervisors on 95% of the revenue generated by Measure X.
4. Providing an annual report on the outcomes and impact of allocated funds.
5. The Advisory Board committee shall initially meet as needed and thereafter shall meet quarterly.

## **TIMELINE**

The first meeting of the Advisory Board was held April 13, 2021. Over the first few meetings, the Advisory Board worked through logistics, took action to support language equity, and decided to meet every Wednesday at 5:00 pm. We also developed and adopted a formal Vision Statement and Operating Principles, as summarized below.

## **VISION STATEMENT** *(Adopted April 2021)*

Contra Costa County will have the necessary funds to invest in and sustain a robust system of care and the social and public services necessary to support a vibrant community and ensure that all county residents have equitable opportunities to thrive.

## **OPERATING PRINCIPLES** *(Adopted April 2021)*

The Advisory Board adopted formal Operating Principles, including the following assumptions and commitments that inform our work together:

1. Shared responsibility to practice the values of equity, justice, inclusion and compassion.
2. Sustaining a strong social safety net is important for the health and prosperity of all.
3. Investments will prioritize prevention as well as addressing current system gaps.
4. Investments will help leverage other funding sources when feasible.
5. Needs and issues are intersectional and interconnected. Think about needs and services from the point of view of residents.
6. Name inequities and disparities, and be specific in naming and recognizing those who are most harmed by them, especially Black and

Latinx residents. Additional areas of focus include residents with mental health needs, indigenous people, Asian American/Pacific Islander American residents, seniors, disabled people, children and youth (prenatal to adult), immigrants, unsheltered and homeless residents, rural communities, LGBTQ+ residents, and poor people.

7. Economic opportunity and equity are at the heart of our purpose.
8. Seek transformative solutions, in addition to filling current service gaps.
9. Fostering a culture of inclusion, welcoming, and belonging demonstrates our commitment to equity and will improve our work process and outcomes.

**How we conduct ourselves in Advisory Board meetings** (*adopted April 2021*)

1. Consider not repeating a point someone else has already made (or briefly agree).
2. Treat each other and all participants with mutual respect.
3. Be curious; practice active listening; seek to understand.
4. To fully embody our principle of inclusion: Support the accessibility needs of all participants to the extent feasible, including language access (interpretation and translation), technical support, and visual/audio support.

**NEEDS ASSESSMENT PROCESS:**

The Advisory Board decided to take a deeper dive into the community needs and potential strategies to address those needs, for which we would be recommending funding. After developing an initial list of community needs, issues, and topics, the following schedule of issues was developed, with each presentation featuring a panel of county service providers, community-based service providers, and residents who are being directly impacted by the issues being discussed.

- May 12, 2021      Seniors and Persons with Disabilities and Veterans
- May 19, 2021      Community Safety: Fire Protection
- May 26, 2021      Early Childhood
- June 9, 2021      Youth and Young Adults

- June 23, 2021 Mental & Behavioral Health/Disabled
- June 30, 2021 Housing & Homelessness
- July 7, 2021 Community Safety: Justice Systems
- July 14, 2021 Safety Net Services
- July 21, 2021 Immigration/Racial Equity Across Systems
- July 28, 2021 Library, Arts & Culture, Agriculture
- August 4, 2021 Environment & Transportation

Following the final presentation in early August, the Advisory Board collected additional information from different presenters and received additional input from members of the public. The Advisory Board also developed a variety of tools and processes, including three straw polls, to aid in identifying service gaps and developing funding priorities.

*Add concluding narrative here, once the voting process is complete ...*

## **FUNDING RECOMMENDATIONS FOR FY 2021-22**

### **Goal Statements and Recommended Supporting Strategies**

#### **MENTAL WELL-BEING**

**We strive to be a community that supports the mental and behavioral health well-being of all residents, through prevention, crisis response services, intersectional supports, and innovative cross-sector approaches.**

##### **Ranked Recommendations**

Community based mental health crisis response **RANK 1**  
Early childhood mental health services **RANK 2**  
Community based mental health (various populations) **RANK 5 (tie)**  
Substance Abuse Treatment-community based **RANK 11**  
Mental health for Asian Pacific Islander Americans community **RANK 14**  
Community Based Mental Health LGBTQ+ **RANK 22 (tie)**  
Medical response to mental health crisis - SRV Fire model **RANK 26(tie)**

#### **EQUITY IN ACTION**

**We strive to be a community that prioritizes equity and removes structural barriers that cause inequities and poverty, so that all residents can thrive.**

##### **Ranked Recommendations**

Office of Racial Equity and Social Justice **RANK 4**  
East County community-based equity center **RANK 12**  
Public defenders/social workers for immigrants **RANK 14 (tie)**  
Community- and schools-based arts programs **RANK 17**  
Removal defense and social services (Stand Together Contra Costa) **RANK 20**  
Arts & Culture Commission programs **RANK22**  
Immigration legal services **RANK 25 (tie)**  
Innovation fund -- community-based **RANK 26**  
Community-based asylum support for LGBTQ+ and immigrants **RANK 27**

#### **HEALTHY COMMUNITIES**

**We strive to be a community in which all residents have access to affordable, timely, culturally responsive, health care, adequate housing, high-quality childcare, and nutritious food, all of which has become more urgent as we address the ravages of the pandemic.**

### **Ranked Recommendations**

Health insurance for undocumented residents (Contra Costa CARES) **RANK 5 (tie)**

Local Housing Trust Fund **RANK 6**

Tenant legal services/supports county & community-based **RANK 8**

Subsidized child-care **RANK 9 (tie)**

Youth and young adult permanent housing subsidies & child care **RANK 18**

Community Land Trust **RANK 19**

Safety Net Community Based Food Distribution **RANK 23**

Community-based training & employment **RANK 26**

### **INTERGENERATIONAL THRIVING**

**We strive to be a community that intentionally strengthens and provides support for all residents and for family members of all generations, including children, youth, and older adults.**

### **Ranked Recommendations**

Services for children with disabilities **RANK 5 (tie)**

Accessible Transportation Strategic (ATS) Plan **RANK 7**

Community-based youth centers and services **RANK 10**

Community based aging services **RANK 13**

Guaranteed basic income pilot **RANK 15**

East County Multi-Agency for Disabled **RANK 22 (Tie)**

Master Plan on Aging **RANK 22**

Community Based Restorative Justice **RANK 24**

County family support services **RANK 26 (tie)**

Discretionary funds for CPS & foster youth **RANK 26 (tie)**

### **WELCOMING & SAFE COMMUNITY**

We strive to be a community where all residents feel safe and welcome and receive emergency help when they need it.

### **Ranked Recommendations**

East County Fire Services **RANK 3**

Re-open closed stations **RANK 9 (tie)**

Public Defender front-end advocacy teams **RANK 12 (tie)**

Fire-Wildfire mitigation/fuel reduction **RANK 16**

Community Based Reentry Support Services **RANK 21 (Tie)**

Community Based Employment Services **RANK 21 (Tie)**

Abuse prevention and support **RANK 25 (tie)**

Rental assistance for immigrants **RANK 27**

Reimagine public safety initiative - countywide **RANK 28(tie)**

Seasonal fire staffing **RANK 28(tie)**

## **Additional Considerations**

- 1. Prioritize community-based strengths, wisdom, and services:** Whenever possible, funding is to be prioritized to culturally trusted, community-based programs and services. This should include innovation grants that can be given to community programs that may not have 501 (3)(c) status, but are deeply trusted by local community members.
- 2. Affirmatively address structural racism:** Racism is the cause of many of the problems our community is facing. All services must prioritize addressing the structural and systemic racism.
- 3. Address trauma:** Racism and other inequities are a major cause of trauma. Trauma is a public health issue. All programs receiving Measure X funding should be trauma-informed.
- 4. Prioritize additional housing investments:** Please see appendix 2 for the explicit housing trust recommendations submitted by a group of community-based housing policy experts and service providers.
- 5. Focus on bold and transformational investments:** The Advisory Board encourages the Board of Supervisors to prioritize Measure X funds for programs that are bold, innovative, and transformational. There are many gaps to fill in our county but there are also strategies that have the potential to be life changing for members of our community. As a part of this philosophy, we encourage the county to prioritize programs that have staff who have lived experience.
- 6. Consider Measure X funds in the context of the overall County budget.** The Advisory Board spent five months receiving and reviewing information about unmet community needs, and spent countless hours discussing processes to develop funding recommendations. The winnowing process was very challenging, given the depth of need in our community and the limited amount of Measure X funding available. The Advisory Board received more than \$350 million in total funding requests, and there are numerous other community needs that were not formally brought to the Advisory Board's attention. Measure X revenues represent just 2% of the County's overall annual budget; the Advisory Board encourages the Board of Supervisors and County staff to identify other local, state, and federal revenue sources to fund these additional worthwhile programs.

## **COMMUNITY NEEDS, SERVICE GAPS, & STRATEGIES**

### **Early childhood**

Childhood mental health **RANK 2**

Services for children with disabilities **RANK 5 (tie)**

Subsidized child-care **RANK 9 (tie)**

Early Childhood-County Family Support Services **RANK 26 (tie)**

Service provider network support & Family Partners

### **Fire & Emergency Services**

East County Fire **RANK 3**

Reopen closed stations **RANK 9 (tie)**

Wildfire mitigation **RANK 16**

Seasonal staffing **RANK 28 (tie)**

### **Health**

Health insurance for undocumented (Contra Costa CARES) **RANK 5 (tie)**

### **Housing**

Local Housing Trust Fund **RANK 6**

Tenants Legal services/supports-county and CBO **RANK 8**

Community land trust **RANK 19**

### **Immigrants & Racial Equity**

Office of Racial Equity and Social Justice **RANK 4**

Removal defense and case management (Stand Together Contra Costa)  
**RANK 14 (tie)**

Immigration Based Legal Services **RANK 25 (tie)**

Community Based Asylum Support-LGBTQ+ **RANK 27 (tie)**

Rental Assistance Immigrants **RANK 27 (tie)**

### **Innovations**

Innovations Fund **RANK 26 (tie)**

### **Justice Systems**

Front end advocacy teams at Public Defender (FEAT) **RANK 12 (tie)**

Community based reentry support **RANK 21 (Tie)**

Community Based reentry employment **RANK 21 (Tie)**

Community based restorative justice **RANK 24**

Abuse prevention support **RANK 25 (tie)**

Reimagine Public Safety Initiative-County Wide **RANK 28 (tie)**

### **Library, Arts**

Art Commission **RANK 22 (Tie)**

## **Mental Health, Immigrants and Racial Equity-Substance Abuse**

Community based mental health crisis response **RANK 1**

Community based mental health **RANK 5 (tie)**

Substance Abuse Treatment-community based **RANK 11**

Mental health for AAPI **RANK 14**

Community based mental health arts program **RANK 17**

Community Based Mental Health LGBTQ+ **RANK 22 (Tie)**

Medical response to mental health (SRV fire model) **RANK 26 (tie)**

Multicultural wellness center **RANK 28 (tie)**

## **Safety Net**

Guaranteed basic income pilot **RANK 15**

Community based food distribution **RANK 23**

Discretionary Funds for CPS and Foster Youth **RANK 26 (tie)**

Community Based training/employment (Safety Net) **RANK 26 (tie)**

## **Veterans & Seniors & Disability**

Accessible Transportation Strategic (ATS) Plan **RANK 7**

Community based aging services **RANK 13**

Master Plan on Aging **RANK 22 (tie)**

## **Youth and Young Adults: racial equity**

Community based youth centers and services **RANK 10**

Community based equity Center in East County **RANK 12 (tie)**

East multi-agency center for the disabled **RANK 22 (tie)**

## **Top 29 Rank Order from 9/8/21 MXCAB member poll**

### *Notes:*

- *Includes total of 33 Strategies, due to several tied rankings*
- *A total of 117 strategies were evaluated*
- *The top 29 strategies are proposed to comprise MXCAB's funding recommendations to the Board of Supervisors for FY 21-22, based on at least 50% (13) of the 25 MXCAB members participating in the 9/8 poll selecting a given strategy as a Top Priority.*
- *The dollar value of these 29 strategies, if fully funded by the Board of Supervisors at the amount requested by presenters, would total \$143,908,200.*

### **RANK 1**

Community based mental health crisis response

**24 high, 1 priority**

### **RANK 2**

Childhood mental health

**22 high, 2 priority**

### **RANK 3**

East County Fire

**20 high, 5 priority**

Open closed stations (RANK 9-tie), wildfire mitigation(RANK 16-tie), seasonal staffing(RANK 28-tie)

### **RANK 4**

Office of Racial Equity and Social Justice

**20 high, 4 priority, and 1 unsure**

### **RANK 5 (tie)**

Services for children with disabilities

**19 high, 5 priority, 1 unsure**

### **RANK 5 (tie)**

Community based mental health

**19 high, 5 priority, 1 unsure**

### **RANK 5 (tie)**

Health insurance for undocumented (CC CARES)

**19 high, 5 priority, and 1 unsure**

**RANK 5 (tie)**

Services for children with disabilities

**19 high, 5 priority, and 1 unsure**

**RANK 6**

Local Housing Trust Fund

**19 high, 2 priority, 2 not sure, 2 not this year**

**RANK 7**

Accessible Transportation Strategic (ATS) Plan

**19 high, 3 priority, 4 not sure**

**RANK 8**

Tenants legal services/supports-county and CBO

**17 high, 7 priority, 1 not sure**

**RANK 9 (tie)**

Subsidized child-care

**17 high, 6 priority, 2 unsure**

**RANK 9 (tie)**

Open closed stations

**17 high, 6 priority, 2 unsure**

*Cost included in #3*

**RANK 10**

Community based youth centers and services

**17 high, 5 priority, 2 not sure, 1 not this year**

**RANK 11**

Substance abuse treatment-community based

**17 high, 3 priority, 1 unsure, 4 not this year**

**RANK 12 (tie)**

Community based equity center in East County

**17 high, 2 priority, 5 not sure, 1 not this year**

**RANK 12 (tie)**

Front end advocacy teams at Public Defender (FEAT)

**17 High, 2 priority, 4 not sure, 2 not this year**

**RANK 13**

Community- based aging services

**16 high, 7 priority, 2 unsure, 2 not this year**

**RANK 14**

Mental health for the AAPI community

**16 high, 6 priority, 3 unsure, 1 not this year**

**RANK 15**

Guaranteed basic income pilot

**16 high, 1 priority, 1 unsure, 7 not this year**

**RANK 16**

Fire-wildfire mitigation/fuel reduction

**17 high, 6 priority, 1 not sure, 1 not this year**

*Cost included in #3*

**RANK 17**

Arts community and school based art programs

**15 high, 6 priority, 2 not sure, 2 next year**

**RANK 18**

Youth and young adult permanent housing subsidies and child care

**15 high, 4 priority, 2 not sure, 4 next year**

**RANK 19**

Community Land Trust

**15 high, 2 priority, 4 not sure, 4 next year**

*No cost found*

**RANK 20**

Stand Together Contra Costa legal/social services

**14 high, 9 priority, 1 not sure 1 next year**

**RANK 21 (tie)**

Community Based Reentry Employment

**14 high, 8 priority, 3 not sure**

**RANK 21 (tie)**

Community Based Reentry Support Services

**14 high, 8 priority, 3 not sure**

**RANK 22 (tie)**

Arts & Culture Commission

**14 high, 7 priority, 1 not sure, 3 not this year**

**RANK 22 (tie)**

Community Based Mental Health LGBTQ+

**14 high, 7 priority, 3 not sure, 1 not this year**

**RANK 22 (tie)**

East County Multi-Agency for Disabled  
**14 high, 7 priority, 3 not sure, 1 not this year**

**RANK 22 (tie)**

Master Plan on Aging  
**14 high, 7 priority, 3 not sure, 1 not this year**

**RANK 23**

Community Based Food Distribution-Safety Net  
**14 high, 6 priority, 1 not sure, 4 not this year**

**RANK 24**

Community Based Restorative Justice  
**14 high, 3 priority, 4 not sure, 4 not this year**

**RANK 25 (tie)**

Abuse prevention support  
**13 high, 8 priority, 2 not sure, 2 not this year**

**RANK 25 (tie)**

Immigration-based Legal/Social Services  
**13 high, 8 priority, 3 not sure, 1 not this year**

**RANK 26 (tie)**

Community-based training/employment  
**13 high, 7 priority, 3 not sure, 2 not this year**

**RANK 26 (tie)**

Early Childhood-County Family Support Services  
**13 high, 7 priority, 1 not sure, 4 not this year**

**RANK 26 (tie)**

Discretionary Funds for CPS and Foster Youth  
**13 high, 7 priority, 2 not sure, 3 not this year**

**RANK 26 (tie)**

Innovations Fund  
**13 high, 7 priority, 4 not sure, 1 not this year**

**RANK 26 (tie)**

Medical response to mental health- SRV Fire model  
**13 high, 7 priority, 3 not sure, 2 not this year**

**RANK 27 (tie)**

Community Based Asylum Support-LGBTQ+

**13 high, 6 priority, 3 not sure, 3 not this year**

**RANK 27 (tie)**

Rental Assistance for Immigrants

**13 high, 6 priority, 2 not sure, 4 not this year**

**RANK 28 (tie)**

Reimagine Public Safety Initiative-County Wide

**13 high, 5 priority, 5 not sure, 2 not this year**

**RANK 28 (tie)**

Fire Safety-Seasonal Staffing

**13 high, 5 priority, 4 not sure, 3 not this year**

**RANK 29**

Multicultural Wellness Center

**13 high, 4 priority, 4 not sure, 4 not this year**

## **Appendices**

### **Needs Assessment-Original One**

[Results of 8-20 MXCAB Meeting Poll \(pie charts\)](#)

[Results of 8-20 MXCAB Meeting Poll #2 \(pie chart\)](#)

[Results of 8-20 MXCAB Meeting Polls - Various Reports](#)

Final MXCAB polls results from 9/8/21

[Housing Strategies Recommendation Letter](#)

MXCAB meeting agenda and Records of Action

Panel presentation materials from all MXCAB issue presentations

Written public comment from all MXCAB meetings