



Contra  
Costa  
County

To: Board of Supervisors

From: Monica Nino, County Administrator

Date: October 5, 2021

Subject: PUBLIC HEARING on the required supervisorial Redistricting to provide an overview of the Redistricting process

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**Recommendations:**

1. OPEN Public Hearing on the Contra Costa County Board of Supervisors 2021 redistricting process; RECEIVE report on the 2021 redistricting process; RECEIVE testimony; and CLOSE the Public Hearing; and
2. ACCEPT the report from David Twa, representing the County Administrator's Office and from staff of the Department of Conservation and Development (DCD) GIS division, on redistricting efforts to date; receive a report on the analysis of the 2020 Official Census Data as modified by the California State Adjusted Redistricting data; review over/under population numbers for existing supervisorial districts; provide summary of Community of Interests proposals submitted to date by the public; review supervisorial district map proposals submitted to date by the public; review the criteria for adopting redistricting maps; obtain public input on Community of Interest suggestions and on suggested supervisorial district maps; and
3. DIRECT David Twa, representing the County Administrators Office and the DCD GIS Mapping staff to continue to provide training to staff and the public on the District modules and the public submission portal that allows members of the public to submit their Community of Interest suggestions and to submit their proposed supervisorial redistricting maps; to publish notices and prepare for public workshops hosted by the individual supervisors, to provide background on the redistricting process, present potential boundary changes (map alternatives), answer questions and receive input from the public; to continue outreach to the public on the redistricting process; and
4. DIRECT David Twa, representing the County Administrator's Office and the DCD GIS Mapping staff to return to the Board on October 19, 2021 at 6:15 PM for the next Redistricting Public Hearing to update the Board on public input received to date on Community of interest suggestions and on suggested supervisorial district maps; review over/under population numbers; present publicly drawn maps received to date; review the criteria for adopting redistricting maps; present three to six conceptual drafts of possible supervisorial maps; update the Board and the public on Supervisorial District Workshops planned for October 23, 2021 through October 28, 2021; and receive direction from the Board of Supervisors on next steps.

### **Fiscal Impact:**

The County Administrator's Office, Department of Conservation and Development (DCD), County Counsel and Clerk Recorder's offices will incur staff and other costs in order to facilitate the 2021 Board redistricting process, including preparing map alternatives, arranging, and conducting Public Hearings/Workshops/training sessions, preparing public notices and other public outreach materials, and to maintain a webpage dedicated to the 2021 redistricting process. Total costs are estimated to be \$300,000.

### **Background:**

On August 10, 2021, the Board of Supervisors conducted the first Public Hearing on adjustment of Supervisorial district boundaries for 2021. The Board accepted reports from David Twa, representing the County Administrator's Office, Kristine Solseng from DCD GIS Mapping staff, and Debi Cooper from County Clerk Recorder, on the 2021 Board of Supervisors redistricting efforts to date, including development of the [www.CoCoRedistricting.org](http://www.CoCoRedistricting.org) website; DistrictR Mapping program; Community of Interests forms; and public outreach.

California law (Elections Code section 21500 et. seq.) requires the Board of Supervisors to approve Supervisorial district boundaries following each federal decennial census so that district boundaries are "substantially equal in population." (Elec. Code, § 21500(a).) The state block-level redistricting database, which is based on official 2020 U.S. Census data, must be used to determine Supervisorial district boundaries. The boundaries will remain in effect until redistricting following the next decennial census. The Board must adopt the new district boundaries no later than **December 15, 2021.**

The U.S. Census Bureau normally would have released the official data necessary for the County to begin the redistricting process by April 1, 2021, the year following completion of the census. However, the official data was not released until August 12, 2021, in 'Legacy' data format. Legacy data provides a breakdown of population changes in a summary format that often requires either a third party or a data expert to download and analyze the data sets. Legacy data may provide an approximate breakdown of population changes for the County and the Supervisorial districts.

However, it is the California State Adjusted Redistricting data that is required to be used for redistricting. That data was released on September 20, 2021 and showed Contra Costa County population increased from 1,049,025 in 2010 to 1,168,064 in 2020. This increase in population of 119,039 represented a 11.35% increase in population, but the increase was not evenly distributed across the County, or the Supervisorial Districts as shown below:

**Contra Costa County Population and Deviation from the Mean**

	2010 Population	Growth	2020 Population	Deviation
Supervisor District 1 John Gioia	203,437	21,861	225,298	(3.56%)
Supervisor District 2 Candace Andersen	218,917	24,862	243,779	4.35%
Supervisor District 3 Diane Burgis	203,711	36,560	240,271	2.85%
Supervisor District 4 Karen Mitchoff	219,216	10,442	229,658	(1.69%)
Supervisor District 5 Federal Glover	<u>203,744</u>	<u>25,314</u>	<u>229,058</u>	<u>(1.95%)</u>
Total	1,049,025	119,039	1,168,064	7.91%
Equal Population	209,805		233,613	

While the goal is to create districts that are substantially equal in population, the law recognizes that there are many reasons why some deviation in population between districts will occur in order to meet all Federal and State legal requirements, including the California Fair Maps Act requirements, such as respecting the geographic integrity of a city, or of a census designated place, or of a local Community of Interest. Because of this a deviation of plus or minus 5% is generally acceptable as long as other legal requirements are met. The current deviation range in Contra Costa County between the greatest plus District deviation (+4.35%) to the greatest minus District deviation (-3.56%) as shown on the Table below (7.91%) and is within the legal requirements.

2020 Over/Under Population	Over/Under	2020 Population	Deviation	
Supervisor District 1 John Gioia	-8,315	225,298	-3.56%	3.56%
Supervisor District 2 Candace Andersen	10,166	243,779	4.35%	4.35%
Supervisor District 3 Diane Burgis	6,658	240,271	2.85%	
Supervisor District 4 Karen Mitchoff	-3,955	229,658	-1.69%	
Supervisor District 5 Federal Glover	-4,555	229,058	-1.95%	
Equal Population	-0-	1,168,064	7.91%	7.91%
		233,613		

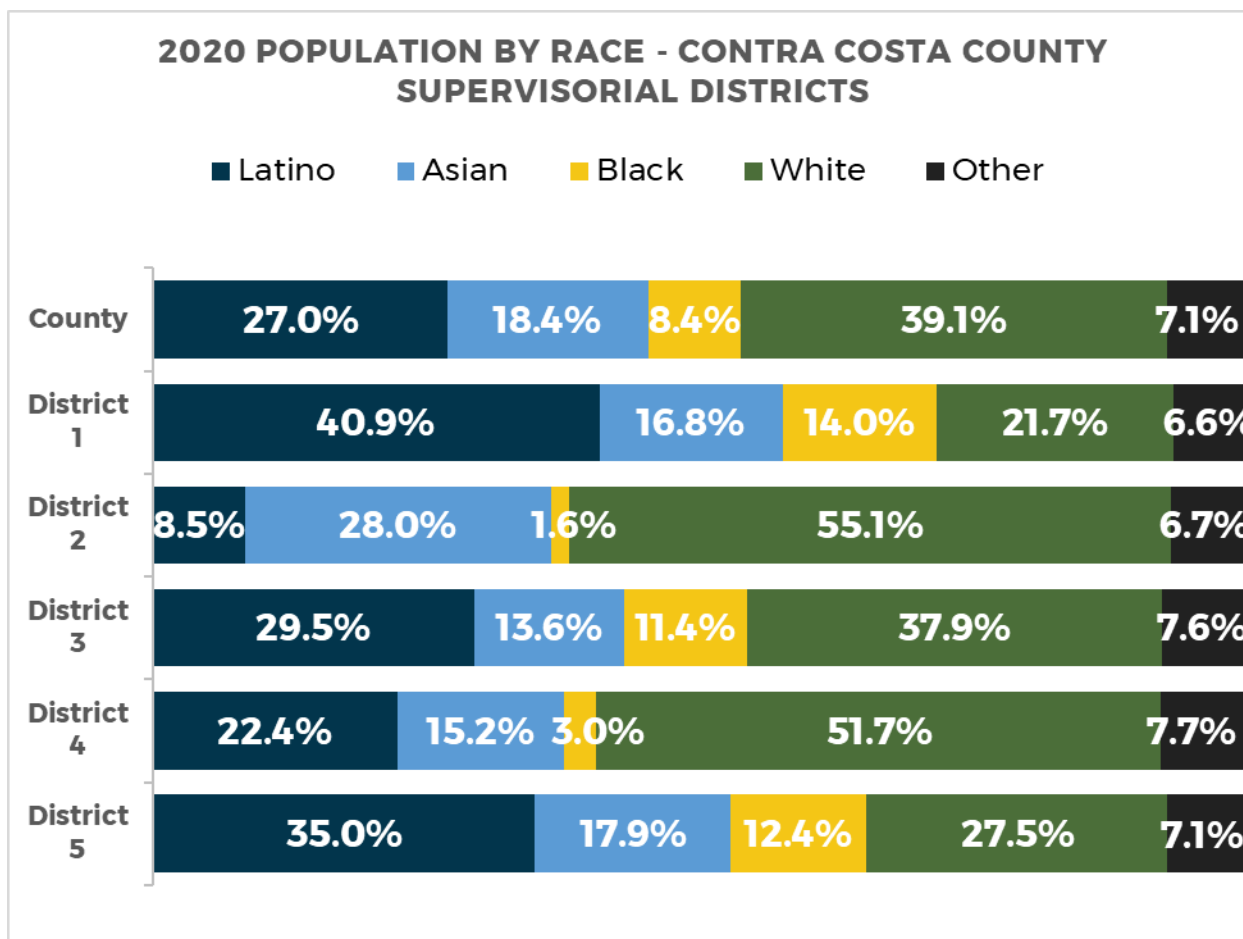
**Population Breakdown by Race and Ethnicity**

Contra Costa County’s racial and ethnic composition has continued to become more diverse since the 2010 census, with the most increase in the Asian population, an increase of 65,639 people, or 44.1%. The following chart outlines Countywide demographic changes over the past decade based on the 2020 Census data.

## County Population by Race/Ethnicity

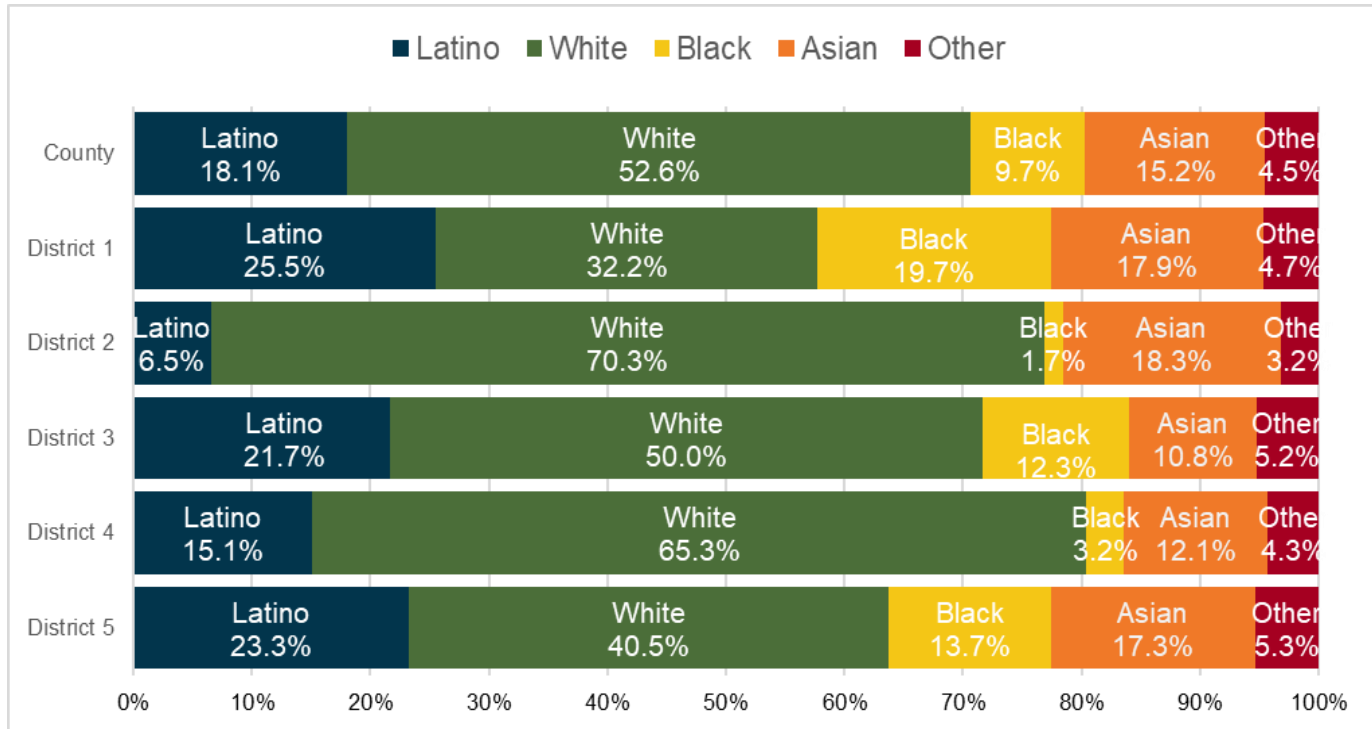
	2010	2020	Population Change	Percent Change
<b>Latino</b>	255,560	314,900	59,340	23.2%
<b>White</b>	500,923	455,421	(45,502)	-9.1%
<b>Black</b>	93,604	97,994	4,390	4.7%
<b>Asian</b>	148,881	214,520	65,639	44.1%
<b>Other</b>	50,057	83,092	33,035	66.0%
<b>Total</b>	1,049,025	1,165,927	116,902	11.1%

All five Supervisorial districts have become more diverse over the past decade. The following chart shows the race and ethnicity of each Supervisorial district based on the 2020 census data.



The Fair Maps Act requires counties to provide the Citizen Voting Age Population (CVAP) and racial and ethnic breakdown by district on any proposed draft map. Given that citizenship status was not asked during the 2020 census, the Statewide Database publishes a census block level allocation of the CVAP population based on the American Community Survey 2015-2019 five-year block groups. The following chart outlines the race and ethnicity as a percentage of the Citizen Voting Age Population by district.

**CITIZEN VOTING AGE POPULATION BY SUPERVISORIAL DISTRICT**



**Community Online Workshops**

At the August 10, 2021, Board of Supervisors first public hearing on Redistricting, the Board directed staff to provide training to members of the public on the Dedicated Redistricting Website and how they could use the DistrictR modules to submit Community of Interest suggestions and draw potential Supervisorial district maps for consideration by the Board of Supervisors.

**On September 15, 2021 at 2:00 PM the County hosted Community Online Technical Workshop # 1.** The County hosted the online technical workshop for the public to learn how the online mapping application works. This Community Workshop was conducted online and attended by eight members of the public. After a welcoming introduction by Chair Diane Burgis, DistrictR trainers Luis Pablo Delgadillo and Maggie Basinger explained how the DistrictR Mapping system worked and gave examples of how to draft suggested Community of Interests and Supervisorial District Maps. The complete video will be available on our dedicated redistricting Website, [www.CoCoRedistricting.org](http://www.CoCoRedistricting.org).

As of September 27, 2021, members of the public have used the DistrictR Mapping program to create two Community of Interest Maps and four Drafts of proposed Supervisorial Maps, along with public comment on

the Community of Interests or District Maps. All submissions as of September 27, 2021 are included as **Attachment A.**

Two additional Community Online Mapping Workshops are scheduled: one is **scheduled for October 13, 2021, at 4:00 PM,** to be conducted in **Spanish,** presented by DistrictR, online; and one is **scheduled for October 14, 2021, at 2:00 PM,** to be conducted in English, presented by DistrictR, online.

Staff was also directed to establish locations for public Supervisorial workshops, and the following dates and locations have been scheduled:

**Saturday, October 23, 2021, at 9:00 AM, at the San Ramon City Hall, 7000 Bollinger Canyon Road, San Ramon 94583.**

Supervisor Candace Andersen will host a redistricting workshop to provide background on the redistricting process, present potential boundary changes (map alternatives), answer questions and receive input. Depending on COVID-19 restrictions, this workshop may be in-person, or by Zoom, call-in, or some combination of those alternatives.

**Sunday, October 24, 2021, at 12:00 noon, County Board Chambers, 1025 Escobar Street, Martinez 94553, by Zoom only.**

Supervisor Diane Burgis will host a redistricting workshop to provide background on the redistricting process, present potential boundary changes (map alternatives), answer questions and receive input. Depending on COVID-19 restrictions, this workshop will be by Zoom only.

**Monday, October 25, 2021, at 7:00 PM, at the Pleasant Hill Community Center – Perera Pavilion, 320 Civic Drive, Pleasant Hill 94523.**

Supervisor Karen Mitchoff will host a redistricting workshop to provide background on the redistricting process, present potential boundary changes (map alternatives), answer questions and receive input. Depending on COVID-19 restrictions, this workshop may be in-person, or by Zoom, call-in, or some combination of those alternatives.

**Tuesday, October 26, 2021, at 7:00 PM County Board Chambers, 1025 Escobar Street, Martinez 94553, by Zoom only.**

Supervisors Diane Burgis and Federal Glover will jointly host a redistricting workshop to provide background on the redistricting process, present potential boundary changes (map alternatives), answer questions and receive input. Depending on COVID-19 restrictions, this workshop will be by Zoom only.

**Wednesday, October 27, 2021, at 6:30 PM, at the San Pablo City Hall, 1000 Gateway Avenue, San Pablo 94806.**

Supervisor John Gioia will host a redistricting workshop to provide background on the redistricting process, present potential boundary changes (map alternatives), answer questions and receive input. Depending on COVID-19 restrictions, this workshop may be in-person, or by Zoom, call-in, or some combination of those alternatives.

**Thursday, October 28, 2021, at 7:00 PM, County Board Chambers, 1025 Escobar Street, Martinez 94553, by Zoom only.**

Supervisor Federal Glover will host a redistricting workshop to provide background on the redistricting process, present potential boundary changes (map alternatives), answer questions and receive input. Depending on COVID-19 restrictions, this workshop will be by Zoom only.

### **Interdepartmental Leadership Group**

The County Administrator's office has established an interdepartmental leadership group to provide oversight/management of the redistricting process. The leadership group is comprised of the County Administrator, or designee, Department of Conservation & Development (DCD), County Counsel, Department of Information and Technology, and the Clerk-Recorder.

### **Public Outreach**

A Redistricting webpage on the County's website, in multiple languages, was established as of August 04, 2021, and is the primary portal for public information and access. The public may use the website to provide feedback and comments. The Website will remain on the County's homepage for ten years and can be accessed at [\*\*www.CoCoRedistricting.org\*\*](http://www.CoCoRedistricting.org).

The interactive features accessible on the Website will enable the public and all interested parties to draw and submit their own Supervisorial district map proposals and Community of Interest suggestions. Our public outreach will use electronic or web-based communication to the greatest extent possible, including the new dedicated website with areas for comments, public access to maps, census data tabulation, record of comments, and regular bi-weekly updates. The current public outreach includes press releases to local newspapers, public notices on the County website, CCTV, contact with City Managers, the Mayor's Conference, and community groups. These outreach efforts provide multiple avenues for the public to provide comments, including, but not limited to, letters, email, and website comments. This direct outreach to targeted groups/communities is designed to ensure their awareness and participation in the process.

Susan Shiu, Director of the Office of Communications and Media, and her staff have been very active as part of the redistricting public outreach, including Media coverage and news releases to the major news outlets and numerous email messaging to our redistricting Subscribers list. Currently, we have 254 subscribers, including online signups, Census grantees, City managers and others. Our dedicated redistricting Website, [\*\*www.CoCoRedistricting.org\*\*](http://www.CoCoRedistricting.org), has received 3,327 views to date, while Social Media Outreach has included 69,942 overall views on Twitter and Nextdoor. The complete redistricting Communications Report is included as **Attachment B**.

### **Public Hearings and Ordinance or Resolution Adoption**

Redistricting is currently adopted by an ordinance. However, SB 594 was signed by the Governor on September 27, 2021, and allows Counties to adopt Supervisorial districts by resolution and further provides that adoption occurs on the date the resolution is passed.

State law requires at least four (4) public hearings, and at least one public hearing or public workshop must be held on a Saturday, on a Sunday, or after 6:00 PM on a weekday (Monday through Friday).

The late release of the Official California State Adjusted Redistricting Data has required the County to establish a condensed timeline and expedited, outreach strategy to meet the December 15, 2021, Deadline for adoption of the Supervisorial districts.

## **Current Schedule:**

**On August 10, 2021, at 9:00 AM, the County Board conducted the First Public Hearing.** At that time, the Board provided an overview of the redistricting process; reviewed the new dedicated redistricting website; received information about communities of interest and explanation on how to submit draft maps once Census Data was available; described planned public outreach and availability of mapping software training; received input from the public; and provided direction to staff.

**On September 15, 2021,** the County hosted an online technical workshop for the public to learn how to use the online mapping applications. (See discussion above).

**On October 5, 2021, at 9:00 AM, the Board will conduct the Second Public Hearing** on the process for revising Supervisorial district boundaries. The purpose of the Public Hearing will be to provide an overview of the redistricting process; review community of interest and district map proposals submitted by the public to date; obtain further input on proposals submitted by the public; receive County staff's presentation of over/under population percentages for each district; review the criteria for adopting new district boundaries/maps; receive input from the public; and receive direction from the Board of Supervisors.

**On October 13, 2021, at 4:00 PM, the County will host the second Technical Workshop** for the public to learn how the online mapping application works. This workshop will be in **Spanish** and presented online by District Staff.

**On October 14, 2021, at 2:00 PM, the County will host the third Technical Workshop for** the public to learn how the online mapping application works. This workshop will be presented online by District Staff.

**On October 19, 2021, at 6:15 PM, the Board will conduct the Third Public Hearing** to receive an update on public input received to date and provide opportunity for the public to provide additional suggestions on Community of Interest and Supervisorial Districts; staff will present publicly drawn maps received to date; review the criteria for adopting redistricting maps; present several conceptual drafts of Supervisorial maps and receive direction from the Board of Supervisors.

**Between October 23 – 28, 2021 there will be six individual Supervisor's Workshops** hosted by the individual District Supervisor(s), to provide background on the redistricting process, present potential boundary changes (map alternatives), answer questions and receive input from the public; Depending on COVID-19 restrictions, these workshops may be in-person, by Zoom, by call-in, or some combination of those alternatives. (See Schedule above).

**On November 9, 2021, the Board will conduct the Fourth Public Hearing at 9:00 AM** to receive a report on Workshops held in Supervisorial districts; provide update on additional public input received on Community of Interest suggestions; staff will present publicly drawn maps received to date; review the criteria for adopting redistricting maps; review conceptual drafts of supervisorial maps; introduce ordinance to repeal ordinance setting existing Supervisorial district boundaries and waive first reading; and receive direction from the Board of Supervisors.

**November 23, 2021, the Board will conduct the Fifth Public Hearing at 9:00 AM** to receive an update on additional public input received on Community of Interest suggestions; review publicly drawn maps received; review the criteria for adopting redistricting maps; review a proposed Final Supervisorial district map; receive public input; adopt ordinance to repeal ordinance setting existing Supervisorial district boundaries; and Board of Supervisors to consider selection of final map.



**December 15, 2021** - Statutory deadline to complete redistricting (CA Elections Code section 21501(a)(2)).

**Consequence of Negative Action:**

The County is required to hold a minimum of four Public Hearings before adoption of the required redistricting of Supervisorial districts. The current schedule meets those requirements. Failure to schedule at least four Public Hearings may result in the County not being in compliance with the legal requirements for approving Supervisorial district boundaries.