



Agenda

PUBLIC PROTECTION COMMITTEE

October 1, 2018

10:30 A.M.

651 Pine Street, Room 101, Martinez

Supervisor John Gioia, Chair
Supervisor Federal D. Glover, Vice Chair

Agenda Items:

Items may be taken out of order based on the business of the day and preference of the Committee

1. Introductions
2. Public comment on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to three minutes).
3. APPROVE Record of Action from the September 10, 2018 meeting. **(Page 3)**
4. CONSIDER accepting a report on juvenile justice advisory bodies within the County and PROVIDE direction to staff. **(Paul Reyes, Committee Staff) (Page 7)**
5. The next meeting is currently scheduled for November 5, 2018 at 10:30 AM.
6. Adjourn

The Public Protection Committee will provide reasonable accommodations for persons with disabilities planning to attend Public Protection Committee meetings. Contact the staff person listed below at least 72 hours before the meeting.

Any disclosable public records related to an open session item on a regular meeting agenda and distributed by the County to a majority of members of the Public Protection Committee less than 96 hours prior to that meeting are available for public inspection at 651 Pine Street, 10th floor, during normal business hours.

Public comment may be submitted via electronic mail on agenda items at least one full work day prior to the published meeting time.

For Additional Information Contact:

Paul Reyes, Committee Staff
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paul.reyes@cao.cccounty.us

Glossary of Acronyms, Abbreviations, and other Terms (in alphabetical order):

Contra Costa County has a policy of making limited use of acronyms, abbreviations, and industry-specific language in its Board of Supervisors meetings and written materials. Following is a list of commonly used language that may appear in oral presentations and written materials associated with Board meetings:

AB	Assembly Bill	HIPAA	Health Insurance Portability and Accountability Act
ABAG	Association of Bay Area Governments	HIV	Human Immunodeficiency Syndrome
ACA	Assembly Constitutional Amendment	HOV	High Occupancy Vehicle
ADA	Americans with Disabilities Act of 1990	HR	Human Resources
AFSCME	American Federation of State County and Municipal Employees	HUD	United States Department of Housing and Urban Development
AICP	American Institute of Certified Planners	Inc.	Incorporated
AIDS	Acquired Immunodeficiency Syndrome	IOC	Internal Operations Committee
ALUC	Airport Land Use Commission	ISO	Industrial Safety Ordinance
AOD	Alcohol and Other Drugs	JPA	Joint (exercise of) Powers Authority or Agreement
BAAQMD	Bay Area Air Quality Management District	Lamorinda	Lafayette-Moraga-Orinda Area
BART	Bay Area Rapid Transit District	LAFCo	Local Agency Formation Commission
BCDC	Bay Conservation & Development Commission	LLC	Limited Liability Company
BGO	Better Government Ordinance	LLP	Limited Liability Partnership
BOS	Board of Supervisors	Local 1	Public Employees Union Local 1
CALTRANS	California Department of Transportation	LVN	Licensed Vocational Nurse
CaiWIN	California Works Information Network	MAC	Municipal Advisory Council
CaiWORKS	California Work Opportunity and Responsibility to Kids	MBE	Minority Business Enterprise
CAER	Community Awareness Emergency Response	M.D.	Medical Doctor
CAO	County Administrative Officer or Office	M.F.T.	Marriage and Family Therapist
CCCFPD	(ConFire) Contra Costa County Fire Protection District	MIS	Management Information System
CCHP	Contra Costa Health Plan	MOE	Maintenance of Effort
CCTA	Contra Costa Transportation Authority	MOU	Memorandum of Understanding
CDBG	Community Development Block Grant	MTC	Metropolitan Transportation Commission
CEQA	California Environmental Quality Act	NACo	National Association of Counties
CIO	Chief Information Officer	OB-GYN	Obstetrics and Gynecology
COLA	Cost of living adjustment	O.D.	Doctor of Optometry
ConFire	(CCCFPD) Contra Costa County Fire Protection District	OES-EOC	Office of Emergency Services-Emergency Operations Center
CPA	Certified Public Accountant	OSHA	Occupational Safety and Health Administration
CPI	Consumer Price Index	Psy.D.	Doctor of Psychology
CSA	County Service Area	RDA	Redevelopment Agency
CSAC	California State Association of Counties	RFI	Request For Information
CTC	California Transportation Commission	RFP	Request For Proposal
dba	doing business as	RFQ	Request For Qualifications
EBMUD	East Bay Municipal Utility District	RN	Registered Nurse
ECCFPD	East Contra Costa Fire Protection District	SB	Senate Bill
ECCRPC	East Contra Costa Regional Planning Commission	SBE	Small Business Enterprise
EIR	Environmental Impact Report	SRVRPC	San Ramon Valley Regional Planning Commission
EIS	Environmental Impact Statement	SWAT	Southwest Area Transportation Committee
EMCC	Emergency Medical Care Committee	TRANSPAC	Transportation Partnership & Cooperation (Central)
EMS	Emergency Medical Services	TRANSPLAN	Transportation Planning Committee (East County)
EPSDT	State Early Periodic Screening, Diagnosis and Treatment Program (Mental Health)	TRE or TTE	Trustee
et al.	et alii (and others)	TWIC	Transportation, Water and Infrastructure Committee
FAA	Federal Aviation Administration	VA	Department of Veterans Affairs
FEMA	Federal Emergency Management Agency	vs.	versus (against)
F&HS	Family and Human Services Committee	WAN	Wide Area Network
First 5	First Five Children and Families Commission (Proposition 10)	WBE	Women Business Enterprise
FTE	Full Time Equivalent	WCCTAC	West Contra Costa Transportation Advisory Committee
FY	Fiscal Year		
GHAD	Geologic Hazard Abatement District		
GIS	Geographic Information System		
HCD	(State Dept of) Housing & Community Development		
HHS	Department of Health and Human Services		



Contra Costa County Board of Supervisors

Subcommittee Report

PUBLIC PROTECTION COMMITTEE

3.

Meeting Date: 10/01/2018
Subject: RECORD OF ACTION - September 10, 2018
Submitted For: PUBLIC PROTECTION COMMITTEE,
Department: County Administrator
Referral No.: N/A
Referral Name: RECORD OF ACTION - September 10, 2018
Presenter: Paul Reyes, Committee Staff **Contact:** Paul Reyes, (925) 335-1096

Referral History:

County Ordinance requires that each County body keep a record of its meetings. Though the record need not be verbatim, it must accurately reflect the agenda and the decisions made in the meeting.

Referral Update:

Attached for the Committee's consideration is the Record of Action for its September 10, 2018 meeting.

Recommendation(s)/Next Step(s):

APPROVE Record of Action from the September 10, 2018 meeting.

Fiscal Impact (if any):

No fiscal impact. This item is informational only.

Attachments

Record of Action - Sept 2018



Agenda

PUBLIC PROTECTION COMMITTEE

*****RECORD OF ACTION*****

September 10, 2018

9:30 A.M.

651 Pine Street, Room 107, Martinez

Supervisor John Gioia, Chair
Supervisor Federal D. Glover, Vice Chair

Agenda Items:

Items may be taken out of order based on the business of the day and preference of the Committee

Present: John Gioia, Chair
Federal D. Glover, Vice Chair

Staff Present: Paul Reyes, Committee Staff
Timothy M. Ewell, Chief Assistant County Administrator
Donte Blue, Office of Reentry and Justice Deputy Director

1. Introductions

Convene - 9:33 AM

2. Public comment on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to three minutes).

The Committee received public comment.

3. APPROVE Record of Action from the August 6, 2018 meeting.

Approved as presented.

Vice Chair Federal D. Glover, Chair John Gioia

AYE: Chair John Gioia, Vice Chair Federal D. Glover

Passed

4. 1. ACCEPT a report on juvenile justice advisory bodies within the County; and
2. PROVIDE direction to staff.

Approved as presented with the following direction to staff:

- 1. To return to the Committee to review the seats of the Juvenile Justice Coordinating Council;***
- 2. To return to the Committee to discuss combining the juvenile delinquency prevention functions.***

Chair John Gioia, Vice Chair Federal D. Glover

AYE: Chair John Gioia, Vice Chair Federal D. Glover

Passed

5.
 1. ACCEPT reports from staff related to various immigration related issues, including compliance with state and federal law, status of federal litigation and correspondence with the U.S. Department of Justice related to federal grants.
 2. PROVIDE direction to staff on next steps.

Approved as presented.

6. Staff recommends the Committee take the following action:
 1. ACCEPT further input from the Task Force and the Sheriff in regards to Recommendations Nos. 18 and 19, and REFER the Recommendations, with any appropriate amendments, back to the Board of Supervisors for adoption.

Staff provided the following referral update:

The Racial Justice Task Force met on September 5, 2018, to consider Recommendations #18 and #19 as directed by the PPC. Task Force Member Harlan Grossman provided information about other oversight bodies at the County level that were in existence across the state and this was compiled into a handout that was shared with the Task Force. Mr. Grossman also brought a member of the public to the meeting who had extensive experience in the development of similar oversight bodies, including being a paid consultant to the Santa Clara County Blue Ribbon Commission that considered this issue. Based on this additional information, and comments received from the public, there was a widespread belief among Task Force Members that there was more important information to be considered by the Task Force, and that there would be value in including the Sheriff, or detention facility staff, in future discussions and information sharing prior to this being reconsidered by the Board of Supervisors.

Staff requested to change the recommendation as follows:

- 1. Direct the Racial Justice Task Force to continue its work until a Racial Justice Oversight Body is formed, and the work the Task Force should include the continued review and study of Recommendations #18 and #19.***

The Committee approved the staff report as modified above and provided the following direction to staff:

1. *The Racial Justice Task Force was directed to continue its work of studying Recommendations #18 and #19, which includes the research of different models of oversight bodies;*
2. *The Racial Justice Task Force was directed to form a smaller workgroup made up of members of the Racial Justice Task Force to meet with the Sheriff, or Sheriff representative, to discuss implementing an oversight body.*

Chair John Gioia, Vice Chair Federal D. Glover

AYE: Chair John Gioia, Vice Chair Federal D. Glover

Passed

7. Staff recommends the Committee:
 1. REVIEW and APPROVE a proposed recruitment process to fill seven community based organization/public member seats on the Contra Costa County Racial Justice Oversight Body.

Approved as revised:

- ***As soon as possible: Issue press release advertising vacancies***
- ***November 2: Application Deadline***
- ***November 13: PPC Special Meeting: Interviews***
- ***December 4: Board consideration of PPC nominations***

Chair John Gioia, Vice Chair Federal D. Glover

AYE: Chair John Gioia, Vice Chair Federal D. Glover

Passed

8. The next meeting is currently scheduled for October 1, 2018 at 10:30 AM.

9. Adjourn

Adjourned at 10:47 AM

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For Additional Information Contact:

Timothy Ewell, Committee Staff
Phone (925) 335-1036, Fax (925) 646-1353
timothy.ewell@cao.cccounty.us



Contra Costa County Board of Supervisors

Subcommittee Report

PUBLIC PROTECTION COMMITTEE

4.

Meeting Date: 10/01/2018
Subject: REFERRAL ON JUVENILE JUSTICE COORDINATING COUNCIL
Submitted For: PUBLIC PROTECTION COMMITTEE,
Department: County Administrator
Referral No.: N/A
Referral Name: REFERRAL ON JUVENILE JUSTICE COORDINATING COUNCIL
Presenter: Paul Reyes, 335-1096 **Contact:** Paul Reyes, 335-1096

Referral History:

On February 13, 2018, the Board of Supervisors referred to the Committee a review of the production of the County's Multi-Agency Juvenile Justice Plan. The plan is due to the state on May 1 of each year, as a condition of Contra Costa's annual funding through the Juvenile Justice Crime Prevention Act (JJCPA) and Youthful Offender Block Grant (YOBG). For Contra Costa County, this amounts to over \$8 million in annual funding specifically for juvenile justice activities.

Subsequent to the referral, the Juvenile Justice Coordinating Council (JJCC) met on March 6, 2018 to discuss the revised, consolidated Multi-Agency Juvenile Justice Plan. The JJCC is staffed by the Probation Department and is composed of the following individuals in CY 2018:

1. Todd Billeci, Probation Department (Chair of JJCC)
2. Supervisor Karen Mitchoff, (Current BOS Chair rotates annually)
3. Karen Moghtader, Public Defender's Office
4. Dan Cabral, District Attorney's Office
5. Brian Vanderlind, Office of the Sheriff
6. Lynn Mackey, Contra Costa Office of Education
7. Eric Ghisletta, Martinez Police Department
8. Shirley Lorenz, Juvenile Justice-Delinquency Prevention Commission
9. Dan Batiuchok, Behavior Health-Health Services Department
10. Kathy Marsh, Employment and Human Services Department - Children and Family Services
11. Mickie Marchetti, REACH Project
12. Ruth Barajas-Cardona, Bay Area Community Resources (BACR)
13. Fatima Matal Sol, County Alcohol and Other Drugs Director

A copy of the Plan, which was presented to and approved by the JJCC in March 2018 is attached to this staff report for reference.

At the April 2018 meeting of the Public Protection Committee, staff was directed to return at a future meeting date with information regarding the Juvenile Justice Commission (JJC), the Delinquency Prevention Commission (DPC) and the Juvenile Justice Coordinating Council (JJCC). This information will allow the Committee to better assess a path forward for potential changes, mergers or consolidation of juvenile justice oversight by multiple advisory committees.

At the September 10, 2018 meeting, staff presented the following a summary of the JJC, the DPC and the JJCC:

Juvenile Justice Commission:

The Juvenile Justice Commission is a state body created by statute and is in effect part of the Superior Court. (Welf.

& Inst., § 229.). The charge of JJC's is, among other things, to inspect detention facilities or group homes in counties where a minor has been held in custody. In addition, a JJC may hold hearings from time-to-time and compel the attendance of individuals to testify at such hearings.

The JJC is not subject to the Brown Act, but rather the Bagley-Keene Open Meeting Act (Gov. Code, § 11120 et. seq.) and falls within an exemption to that Act specifically for courts. (Gov. Code, § 11121.1 (a).) The exemption allows for the Court to choose not to post agendas or otherwise meet publicly.

The JJC does not direct any County financial resources allocated for juvenile justice.

Delinquency Prevention Commission:

The board of supervisors in each county has statutory authority to create and appoint members to a Delinquency Prevention Commission. The charge of a DPC is to coordinate on a countywide basis activities of governmental and non-governmental entities related to juvenile delinquency prevention. In lieu of appointing all members, a county board may designate the JJC (the State body described above) to also serve as the DPC. In Contra Costa County, the Board has chosen to designate members of the Court's JJC as the County's DPC by ordinance. This means that the membership of the County DPC is appointed by the Court and not the County.

The DPC is a local body implemented in this County by an ordinance. (Welf. & Inst. Code, § 233. Ord. Code, Ch. 26-6, "Delinquency Prevention Commission.") Thus, it is a legislative body for purposes of the Brown Act. (Gov. Code, § 54952 (a), (b).) DPC meetings must be conducted in accordance with the Brown Act.

The DPC does not direct any County financial resources allocated for juvenile justice.

Juvenile Justice Coordinating Council:

The JJCC is created pursuant to Welfare and Institutions Code section 749.22 and is charged with creating and maintaining a multi-agency juvenile justice plan composed of several critical parts, including, but not limited to: (a) An assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol and youth services resources which specifically target at-risk juveniles, juvenile offenders, and their families. (b) An identification and prioritization of the neighborhoods, schools, and other areas in the community that face a significant public safety risk from juvenile crime, such as gang activity, daylight burglary, late-night robbery, vandalism, truancy, controlled substance sales, firearm-related violence, and juvenile alcohol use within the council's jurisdiction. (c) A local action plan (LAP) for improving and marshaling the resources set forth in subdivision (a) to reduce the incidence of juvenile crime and delinquency in the areas targeted pursuant to subdivision (b) above and the greater community. (d) Develop information and intelligence-sharing systems to ensure that county actions are fully coordinated, and to provide data for measuring the success of the grantee in achieving its goals. (e) Identify outcome measures. The JJCC does make recommendations for the allocation of County financial resources juvenile justice. Specifically, the multi-agency juvenile justice plan is required to received a state allocation of Youthful Offender Block Grant (YOBG) and Juvenile Justice Crime Prevention Act (JJCPA) each year. For fiscal year 2018/19, the County estimates receipt of \$8.96 million (\$4.7 million from JJCPA and \$4.2 million from YOBG). For fiscal year 2017/18, the County received a combined amount of \$8.2 million from both sources.

Referral Update:

At the September 2018 meeting of the Public Protection Committee, staff was directed to return at the next meeting to consider the next steps needed to consolidate the delinquency prevention functions of the DPC and JJCC. Staff was also directed to return with information on the membership of the JJCC to allow the Committee to better assess the need for additional seats.

Juvenile Justice Coordinating Council Membership:

Welfare and Institutions Code (WIC) section 749.22 establishes the minimum membership of the JJCC. Per WIC §749.22, the JJCC "shall, at a minimum, include the chief probation officer, as chair, and one representative each from the district attorney's office, the public defender's office, the sheriff's department, the board of supervisors, the department of social services, the department of mental health, a community-based drug and alcohol program, a city police department, the county office of education or a school district, and an at-large community representative. In

order to carry out its duties pursuant to this section, a coordinating council shall also include representatives from nonprofit community-based organizations providing services to minors."

Below are the members of the JJCC as of March 2018:

Seat	Incumbent	Representing
Chief Probation Officer, as Chair	Todd Billeci	Probation Department
District Attorney's Office	Dan Cabral	District Attorney's Office
Public Defender's Office	Karen Moghtader	Public Defender's Office
Sheriff's Department	Brian Vanderlind	Sheriff's Office
Board of Supervisors	Supevisor Mitchoff	Board of Supervisors
Department of Social Services	Kathy Marsh	Employment and Human Services Department - Children and Family Services
Department of Mental Health	Dan Batiuchok	Behavior Health - Heath Services Department
Community-based Drug and Alcohol Program	Fatima Matal Sol	County Alcohol and Other Drugs
City Police Department	Eric Ghisletta	Martinez Police Department
County Office of Education or a School District	Lynn Mackey	Contra Costa Office of Education
At-large Community Representative	Shirley Lorenz	Juvenile Justice - Delinquency Prevention Commission
Nonprofit Community-based Organization #1	Mickie Marchetti	REACH Project
Nonprofit Community-based Organization #2	Ruth Barajas-Cardona	Bay Area Community Resources (BACR)

Considerations:

The County has two advisory bodies that are charged with similar duties. Specifically, the duties of the Delinquency Prevention Commission must be assumed in parallel by the Juvenile Justice Coordinating Council while deliberating and developing the annual multi-agency juvenile justice plan. For this reason, staff recommends that the Committee consider recommending to the full Board of Supervisors:

1. Dissolution of the Delinquency Prevention Commission, including full repeal of County Ordinance Code, Ch. 26-6, "Delinquency Prevention Commission" to effectuate the repeal; and
2. Direct the Juvenile Justice Coordinating Council to assume the duties of coordinating juvenile delinquency prevention initiatives through the annual multi-agency juvenile justice planning process.

This would ensure that delinquency prevention activities are evaluated in tandem with other juvenile justice initiatives from a policy and funding perspective. Additionally, this would avoid confusing the duties of the Juvenile Justice Commission and the Delinquency Prevention Commission, which currently share the same membership, but have different open meeting requirements and report to separate governmental entities (i.e. one to the County and one to the State via the local Superior Court).

Recommendation(s)/Next Step(s):

1. ACCEPT a report on juvenile justice advisory bodies within the County; and
2. PROVIDE direction to staff.

Attachments

Board of Supervisors' Referral
JJCPA-YOBS Consolidated Plan 2018



Contra
Costa
County

To: Board of Supervisors
From: David Twa, County Administrator
Date: February 13, 2018

Subject: REFER to the Public Protection Committee

RECOMMENDATION(S):

REFER to the Public Protection Committee consideration of producing a Multi-Agency Juvenile Justice Plan, as recommended by Supervisor Gioia.

FISCAL IMPACT:

None.

BACKGROUND:

The Multi-Agency Plan is Contra Costa’s sole opportunity to produce a robust and well-informed justice plan for our county’s children. It is due to the state on May 1, as a condition of Contra Costa’s annual funding through the Juvenile Justice Crime Prevention Act (JJCPA). For more the a decade, Contra Costa has made minimal changes in its plan. This state-mandated annual multi-agency plan provides singular opportunities for truly meaningful progress to support young people (including, for example, systemic issues related to immigrant youth, disabled youth, cross-over youth, children of incarcerated parents, school push-out, and racial justice).

It is recommended that the item be referred to the Public Protection Committee.

APPROVE

OTHER

RECOMMENDATION OF CNTY
ADMINISTRATOR

RECOMMENDATION OF BOARD
COMMITTEE

Action of Board On: **02/13/2018** APPROVED AS RECOMMENDED OTHER

Clerks Notes:

VOTE OF SUPERVISORS

- AYE: John Gioia, District I Supervisor
- Candace Andersen, District II Supervisor
- Diane Burgis, District III Supervisor
- Karen Mitchoff, District IV Supervisor
- Federal D. Glover, District V Supervisor

I hereby certify that this is a true and correct copy of an action taken and entered on the minutes of the Board of Supervisors on the date shown.

ATTESTED: February 13, 2018

David J. Twa, County Administrator and Clerk of the Board of Supervisors

By: June McHuen, Deputy

Contact: Timothy Ewell (925)
335-1036

CONTRA COSTA COUNTY

Juvenile Justice Crime Prevention Act & Youthful Offender Block Grant (JJCPA-YOBG)



Consolidated Annual Plan 2018

Contact: Lesha Roth
Assistant Chief Probation Officer
Lesha.Roth@prob.cccounty.us
925-313-4149

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Part I: Countywide Service Needs, Priorities and Strategy

Assessment of Existing Services:

Contra Costa County offers a wide variety of resources to at risk and justice system involved youth and their families within the community. These resources are provided by city, county and state agencies as well as community based organizations.

Law Enforcement: Contra Costa County is unique in that the county is comprised of 22 distinct law enforcement agencies which include city police, county sheriff, the District Attorney and the Probation Department. Early intervention and prevention services such as education, parenting, counseling, treatment and restorative justice are provided through diversion in some jurisdictions. Examples of diversion programs are: The Reach project in Antioch, RYSE in Richmond, and Community Court is utilized in the cities of Pittsburg, Concord, and San Ramon.

The Contra Costa County Probation Department offers opportunities for informal supervision, Deferred Entry of Justice in collaboration with the court, and service referrals to youth and their families prior to entry into the justice system as well as youth who are new to the justice system. In addition to early interventions the Probation Department offers a continuum of supervision and treatment services for youth who have become justice system involved.

Youth and Family Service Agencies: Services are offered to youth and their families by both county agencies and community based organizations.

- The Children and Family Services Department (CFS) in Contra Costa County offers programs that include services such as Family Finding, Family Maintenance, Family Preservation, Family Reunification and Safe and Stable Families. Foster care is provided to justice involved youth collaboratively with the Probation Department. Youth in foster care also become eligible for Extended Foster Care services (AB-12) after their 18th birthday and into young adulthood. For youth who are aged out or unable to return home to their families, CFS provides an Independent Living Skills Program (ILSP). ILSP works with youth to develop life skills, money management, preparation for college applications, and housing, cooking and other skills necessary to succeed after leaving the foster care system.
- The John F. Kennedy University Community Center provides mental health services for parent issues and child-parent conflicts, school related problems, abuse and trauma, and anxiety and depression.
- Community Violence Solutions (CVS) is part of the County wide Commercially Exploited Youth (CSEY) steering committee and provides services for children and adults who are victims of sexual abuse, including evaluation and therapy. CVS provides CSEY counseling within the Juvenile Hall.
- The Reach Project provides counseling, age appropriate support and peer groups, teen and adult drug and alcohol treatment, and supports parents and grandparents.

- The Center for Human development offers mediation for families in conflict as well as a spectrum of services for at-risk youth. Services are provided in the school and in the community.
- The Counseling Options Parent Education (C.O.P.E) program offers parenting classes and counseling services.
- Community Options for Families and Youth (COFY) offers therapeutic behavioral services, educational mental health management, trauma therapy, parent education, Multi-Systemic Therapy and Functional Family Therapy (FFT). COFY partners with the County Mental Health Department and the Probation Department to offer FFT through the MIOCR grant.
- Big Brothers/ Big Sisters of the East Bay offer mentoring services for youth through the age of 18 or graduation from High School.
- The Contra Costa County Youth Continuum of Services (Heath Services) offers emergency shelter, meals, showers, laundry facilities, mail service, health care, transitional and permanent housing, case management, counseling, family reunification, employment assistance, peer support groups, substance abuse education, links to substance abuse and mental health treatment, school enrollment and transportation assistance. The Youth Continuum currently partners with the Probation Department to provide a bed at Pomona Street for a homeless youth and also will provide a bed for a DJJ returnee in the future.
- The RYSE Youth Center offers Richmond and West county youth ages 13-24 assistance with education and justice, community health programming (case management, counseling, Restorative Pathways Project), youth organizing and leadership through the Richmond Youth Organizing team, as well as providing access to media, arts, and culture. The RYSE Center also offers workforce development and job attainment supports.
- Community Works West provides Family Services and Restorative Community Conferences.
- The West Contra Costa Youth Services Bureau offers coordinated services to youth and families that include Wraparound, kinship support for relative care givers, family preservation support and youth development.
- Bay Area Community Resources (BACR) provides assistance to youth, adults and families in need. Services include: After school programs, workforce and education programs, alcohol and other drug programs, national service through AmeriCorps, tobacco cessation classes and education, counseling and mental health services, and school based counseling.
- One Day at a Time provides direct mentoring at the elementary, middle school and high school levels, artistic outlets, educational and recreational field trips, community service opportunities, home visits, and youth employment referrals.
- Rubicon programs serve youth and their families by removing barriers to help teach financial literacy including credit repair and household budgeting, help in finding immediate employment, as well as on the job training and internships. Rubicon also

provides adult education and literacy, wellness, community connections and restorative circles.

- Boys and Girls Clubs of Contra Costa County offer programs in sports and recreation, education, the arts, health and wellness, career development, and character and leadership.
- The Rainbow Community Center focuses on serving the lesbian, gay, bisexual, transgender and queer/questioning community. The center offers a youth advocacy collaborative, LGBT and friends NA meetings, mixed AA meetings, counseling services, HIV testing, a transgender group, men's HIV support group, a discussion group on gender identity, and youth programs.
- The Congress of Neutrals (VORP) Victim Offender Reconciliation program applies restorative justice techniques to juveniles without prior records. VORP receives referrals from the Probation Department as part of the intake/informal process in an effort to divert them from the juvenile justice system.
- Community Health for Asian Americans (CHAA) provides programs in behavioral health, community engagement, youth leadership, music programs, and early and periodic screening, diagnostic and treatment for substance abuse in collaboration with mental health.

Health, Mental Health, and Substance Use Disorder Programs: Contra Costa County Health Services acts as the overall umbrella agency for Health, Mental Health and Alcohol and Other Drug Programs.

- Health services include, but are not limited to the Contra Costa Regional Medical Center, dental clinics, the Teenage Program (T.A.P), Head Start, specialized services for children with disabilities, public health clinics, and the Child Health and Disability Prevention program.
- Mental Health Services include but are not limited to: a 24 hour hotline for crisis and suicide, a 24 hour behavioral health access line for mental health services, clinic services for youth and their families, Wraparound services, evidence based practices provided through programs such as Functional Family Therapy, Multi-Systemic Therapy and Multi-Dimensional Family Therapy, Positive Parenting Program (Triple P), and the Mobile Response Team.
- Alcohol and other Drug Services include a youth crisis line, Behavioral Health Access Line for screening and referrals to substance use disorder prevention and treatment, Alateen and 12 step meetings, and minimal outpatient and residential treatment programs. Prevention services are also offered in collaboration with community based organizations.

Education Partners and Programs: The Contra Costa County Office of Education (CCCOE) delivers education and services to more than 176,000 students in Contra Costa County. CCCOE offers afterschool education and safety programs, bullying prevention, services for expelled students, a coordinating council that provides active coordination local school districts and the

CCCOE, English learner support, Science, Technology, Engineering, Arts and Mathematics education (STEAM). CCCOE also provides adult correctional education, career technical education, court and community schools, and special education and youth development services. Youth Development Services specifically include the following programs: Education for Homeless Children and Youth, Foster Youth Services, and the Workforce Innovation and Opportunity program. Additionally, CCCOE offers the following services to justice system involved youth: Job Tech classes for post disposition students, school staff participate in Bridge/Multidisciplinary Referral Team (MRT) meetings, Transition and Assessment specialists meet with students to complete Independent Learning Plans, Tutors provide intervention, Data Technicians and Principals review credits earned and the graduation plan of each student, students are screened for AB 167 eligibility, Special Education teachers provide transition planning, community college liaisons provide workshops regarding financial aid and conduct orientations, and students are given continuous positive feedback about their behavior and receive Behavior Intervention Plans (BIP) to address needs.

Contra Costa County facilitates the dissemination of information regarding services that are available through “211 Contra Costa” and through a published “Surviving Parenthood” resource directory that is prepared by the Child Abuse Prevention Council. Many of the services listed above are referenced in the 211 database which contains social service and health information available 24 hours per day, seven days per week just by calling “211” from any phone. In addition to the telephone, information regarding services can be accessed through a website.

As indicted on the list above, Contra Costa County offers a variety of services to youth and families county-wide; however, improvements can be made to increase the ability of youth and families to navigate and access the resources available. Collaboration of services is a challenge that the Probation Department would like to address in the next year. Approaches to collaboration include an increase in the use of multi-disciplinary team meetings, as well as Child and Family team meetings, and transitional meetings for re-entry youth. The Probation Department will work towards building stronger relationships with local law enforcement diversion programs, community based organizations and our county agency partners to insure that appropriate and effective services are provided.

Identifying and Prioritizing Focus Areas:

The Probation Department and county agencies provide core services and supervision for youth and families that are already justice involved. Improvements can be made on the front and back end of the local justice system, as well as by increasing the very limited Substance Use Disorder (SUD) treatment services. Most recently, the west (Richmond) and central (Concord/Martinez) areas of the county have experienced loss of outpatient SUD services for youth. It is the hope that by addressing the insufficient outpatient and intensive outpatient SUD treatment options as well as enhancing diversion and re-entry/aftercare services many youth will not

enter the system at all and of those who do, juvenile recidivism and later entry into the adult system will be significantly reduced.

According to the Juvenile Court and Probation Statistical System (JCPSS) the five Contra Costa County Law Enforcement Jurisdictions with the most referrals to the Probation Department over the last several years include Antioch, Concord, Richmond, Brentwood, and Sheriff's Office/Martinez. However, it should be noted that referrals from these agencies significantly reduced in 2017. Overall referrals from all of the agencies have decreased from almost 800 in 2016 to roughly 500 in 2017.

In order to continue the trend of decreased referrals, diversion, re-entry services, and SUD treatment have been identified as priority moving forward. The Probation Department utilizes JJCPA funds to work collaboratively with the schools and police departments, and as such, infusion of Probation services in the areas of the community with the most need has and continues to be a primary focus.

Juvenile Justice Action Strategy:

The Contra Costa County Probation Department offers a continuum of services to at risk and justice involved youth and their families. Services have varying levels of intensity ranging from informal probation to commitment to a custodial treatment program. Most juvenile services include referrals to county agencies and community based organizations as treatment needs are identified through the Department's use of evidence based risk/needs assessment tools, the OYAS (Ohio Youth Assessment System) and the JAIS (Juvenile Assessment and Intervention System).

The Probation Department is currently developing a Detention Risk Assessment Instrument (DRAI) to allow for more equitable, objective, and informed intake decision making at the Juvenile Hall.

Current Probation services include:

- Referral/citation closed at intake, no action taken.
- Referral to resources and referral/citation closed at intake.
- Referral to a diversion program or placement on non-court involved Informal Probation for six months.
- Filing of a petition with the Juvenile Court and working with the court and the family to recommend a disposition if the petition is sustained.
- Maintaining a youth in custody at the Juvenile Hall pending court. While the youth is housed at the Juvenile Hall services such as medical, dental, mental health care, recreational activities, education, and evidence based programming are offered.
- Home supervision with the aid of electronic monitoring that allows the youth to remain in the community and receive services pre and post disposition.

- Community Supervision post disposition that includes Deputy Probation officers in schools, at police departments, and providing community supervision based on geographic location.
- Non-wardship supervision for youth determined to be dependents per W&I 300.
- Juvenile Placement (foster care) and re-entry supervision.
- Non-Minor Dependent services and supervision post placement (AB-12).
- Commitment to the Girls in Motion rehabilitative program in the Juvenile Hall and re-entry supervision.
- Commitment to the Orin Allen Youth Ranch Rehabilitation Facility for boys and re-entry supervision.
- Commitment to the Youthful Offender Treatment Program for boys at the Juvenile Hall and re-entry supervision.
- Re-entry supervision for youth who have completed their commitment to the California Division of Juvenile Justice (DJJ).

The Probation Department is providing services primarily to youth who have entered into the justice system. A priority moving forward and a recommendation of the Contra County Racial Justice Task Force is to develop new and enhanced diversion services. Although juvenile detention and probation supervision populations continue to be on the decline, more work needs to be done to continue this trend by providing non-justice system evidence based interventions and services to youth and their families.

The Probation Department will work with other justice partners to increase the capacity of city and county agencies, as well as community based organizations to deliver early intervention diversion services, re-entry services to youth who are returning to the community from custodial programs, and outpatient SUD treatment. Probation will work with CBOs and other justice partners to offer the following:

Diversion services:

- 1) An evaluation of current services and how they can be enhanced
- 2) Delivery of best practice and evidence based programs that include restorative justice, intensive family therapy and services
- 3) Development of a methodology for tracking and reporting outcomes

Re-entry/after care services:

- 1) Staffing of re-entry specialists that will:
 - a. Actively participate in transitional or “bridge” meetings in the custodial programs between Probation, School, Mental Health, families, youth and other necessary providers.
 - b. Serve as education advocates to insure youth are properly enrolled in their school district and receive all services due to them.
 - c. Provide services to all three areas of the county and during non-traditional working hours.

- d. Provide services to families in their homes
 - e. Help youth and families navigate and receive the county wide services to include housing and health.
 - f. Work collaboratively with the Probation Department
- 2) A coordinated approach across service systems to address youth's needs

Substance Use Disorder Outpatient Treatment. Combining SUD and Probation resources to:

- 1) Create outpatient and intensive outpatient programs in Central and West County that may include collaboration with existing community based organizations and local schools.
 - a. If needed the Probation Department may provide training to our partners on the use of Cognitive- Behavioral Interventions for Substance Abuse (CBI-SA)

In addition to enhancing diversion services at the point of entry into the system, and SUD treatment, the Probation Department will prioritize working with community based organizations to build upon the concept of the re-entry network established by the Youth Justice Initiative which included re-entry case management, systems navigation, and bridge meetings narrowing the gap between custody and community release.

Part II: Juvenile Justice Crime Prevention Act

The Juvenile Justice Crime Prevention Act (JJCPA) was created to provide a stable funding source for local juvenile justice programs aimed at curbing criminal delinquency among at risk youth.

Information sharing and data:

Contra Costa County Probation and Courts operate on a “main frame” computer case management system. Information is shared from the mainframe in accordance with Welfare and Institutions Code section 827.12 and with authorization from the court. Aggregate data is provided to the Department of Justice Juvenile Court and Probation Statistical System. The Probation Department currently utilizes in house Access databases and Excel spreadsheets to collect data and evaluate programs. A comprehensive case management system is currently in development and it is anticipated to be fully functional in FY2019/2020.

JJCPA Funded Programs, Strategy, and/or System Enhancements:

FUNCTIONAL FAMILY THERAPY (FFT)

The FFT program is offered to youth who are transitioning back into the community after a custodial commitment. FFT is a resource that will enhance the ability for Deputy Probation Officers to insure that the transitioning youth will receive the necessary services to successfully reintegrate into their community.

Functional Family Therapy (FFT) is an empirically-grounded, strengths and family based intervention program for youth. FFT is an evidence based practice known to be effective for treating youth with conduct disorder and delinquency (Henggler and Sheidow, 2012, Journal of Marital and Family Therapy). The goal of FFT is to improve family communication through engagement, motivation, relational assessment, behavior change and generalization. This intervention program that can be conducted in the home is facilitated by a clinician during 12-14 intensive sessions over three to five months. FFT is an essential resource that the Probation and Mental Health Department offers to youth who often find the transition from a detention setting back into their home challenging.

FFT was funded previously by the Mentally Ill Offender Crime Reduction Grant Program (MIOCR) which sunsets in June of 2018. Recognized as one of the most effective programs currently offered, collaboration was agreed upon between Health Services- Mental Health and the Probation Department to continue to fund FFT utilizing Med-Cal, Mental Health funds and JJCPA funds.

DEPUTY PROBATION OFFICERS IN HIGH SCHOOLS

Contra Costa County Probation utilizes JJCPA funds to staff Deputy Probation Officers (DPOs) at public high schools within several communities in the county. This collaboration between Probation and local schools employs a variety of preventative strategies designed to keep youth from entering or re-entering the juvenile justice system.

DPOs provide supervision for youth on informal probation or who have been adjudged wards who attend their assigned school and provide referrals for supportive community resources to the youth and their families. DPOs are trained to facilitate evidence based practice programs, utilize risk assessments to identify criminogenic needs, develop case plans, complete court reports, provide services to victims and participate in collaborative operations and projects.

School specific services are also made available by the DPOs that include the facilitation of conflict resolution to teach the youth to use non-violent communication strategies. They also participate in the School Attendance Review Board (SARB) which assists the schools in preventing truancy. General assistance is provided that includes reaching out to youth who present as high risk, but have not yet had contact with law enforcement. Many of the youth who present as high risk have been suspended on numerous occasions and exhibit behavioral issues in the classroom. It is the goal of the School DPO to facilitate early interventions which divert youth from the system using appropriate behavior modification techniques and targeted community provider referrals.

School age youth who have been in custody or foster care placement and are returning to the community receive assistance from the High School DPOs with their re-enrollment back into school. The DPO meets with the family to identify any needs that they may have and develop strategies to ensure their successful reintegration.

COMMUNITY PROBATION

Contra Costa County currently utilizes JJCPA funds to provide Deputy Probation Officers (DPOs) to community police agencies throughout the county that focus on high risk youth and at risk chronic youthful offenders.

Similar to the DPOs in High Schools program, DPOs assigned to police agencies provide supervision and referrals for youth and their families, are trained to facilitate EBP programs and conduct risk assessments, develop case plans, complete reports for the court, provide services to victims, and participate in collaborative operations and projects. DPOs in police agencies work on the front end at the time of arrest or citation and are a valuable resource for an arresting officer when determining if a youth should receive diversion services, informal probation services, or formal probation interventions. The DPOs communicate with victims, schools, parents and the youth to inform the best course of action to address at risk behaviors. The vetting process provided by the DPO to the police agency is a preventative tool to keep youth out of the juvenile justice system whenever possible.

ORIN ALLEN YOUTH REHABILITATION FACILITY DEPUTIES

JJCPA funds are utilized to pay for Deputy Probation Officers to provide aftercare and re-entry services to male youth who have successfully completed a commitment at the Orin Allen Youth Rehabilitation Facility (OAYRF).

The OAYRF is an open setting ranch/camp facility that houses youth whose risk and needs indicate that placement in such a setting would aid in their rehabilitation. The OAYRF provides services for youth who have committed less serious offenses than the youth committed to the Juvenile Hall residential program, YOTP.

OAYRF DPOs allow for continuity of care as young men reintegrate into the community. The DPOs begin supervision during the custodial phase of the program and continue to provide service during transition and after release. Similar to other Contra County treatment program re-entry models, case plans are developed with the youth and their family or support system that identify resources that continue to target the criminogenic needs identified earlier in the youth's program. DPOs also insure that basic needs such as housing, food, ongoing education, and employment services are met. Youth that complete the OAYRF program are connected to

county providers such as mental health and substance use disorder services to increase their opportunities for success.

Part III: Youthful Offender Block Grant (YOBG)

Youthful Offender Block Grant funds are used to enhance the capacity of county probation, mental health, drug and alcohol services, and other county departments to provide appropriate rehabilitative and supervision services to youthful offenders.

Strategy for Non 707 (b) Offenders:

The Contra Costa County Probation Department delivers services to justice system involved youth utilizing a continuum of proactive responses that include the use of evidence based risk assessment tools and varying levels of supervision, out of home placements and custodial rehabilitative programs. Case plans are developed and recommendations are formulated for the court that takes into account prevention and intervention strategies which focus on criminogenic needs and community safety.

Youthful offenders who are not eligible for a commitment to DJJ that may have been committed in the past are now provided an opportunity to remain locally in the Youthful Offender Treatment Program. While in the program rehabilitative services are provided to empower the youth to have a positive outcome upon release.

Regional Agreements:

The Probation Department and County Health Services/Mental Health have an ongoing contract which utilizes YOBG funds to provide a full time mental health clinician for the Youthful Offender Treatment Program.

YOBG Funded Programs, Placements, Services, Strategies and/or System Enhancements:

GIRLS IN MOTION (GIM)

The Girls in Motion program (GIM) is a residential program housed in the Juvenile Hall in which staffing is partially supported with YOBG funds. GIM provides a safe and structured environment in which adolescent females can achieve positive change and personal growth. As they move through a phase system, that normally requires a five to six month commitment; the youth benefit from individualized treatment plans, individual counseling, and evidence based group programming focused on strengthening pro-social values/attitudes and restructuring anti-social behaviors. Probation staff have received gender specific training and lead many of the girl's groups. Counseling is also provided by mental health therapists as well as community based organizations that offer specialized services for youth on the topics of trauma, relationship development, anger management/conflict resolution and substance abuse. Treatment is also provided for youth who have been identified as a victim of commercial sexual exploitation and abuse. Specific programming includes, but is not limited to, Aggression

Replacement Training (ART), Thinking For a Change (T4C), Girl's Circle, Job Tech/Life Skills, AA/NA, Alateen, Cognitive Behavior Intervention Substance Abuse (CBI-SA), and Dialectical Behavioral Therapy (DBT).

In 2016, the GIM treatment dosage was enhanced with the introduction of the CBI-SA and Advanced Practice treatment programs. The GIM youth also received enhanced services through a Multi-Disciplinary team consisting of Mental Health, Education, Medical and Probation staff. The team worked collaboratively on difficult cases and created individualized behavioral intervention plans for severely aggressive and violent youth. Enhancements and increased collaboration with our county partners allowed the GIM program to improve targeted individualized services.

YOUTHFUL OFFENDER TREATMENT PROGRAM (YOTP)

The Youthful Offender Treatment Program (YOTP) is a residential commitment program, housed in the Juvenile Hall, in which staffing and mental health services are funded by YOBG. The program's mission is to serve young males by providing them with cognitive behavioral programming and the life skills necessary to transition back into the community. The YOTP program is a local alternative to a commitment to the Department of Juvenile Justice for youth who have committed serious and possibly violent offenses, but can be treated at the local level.

The YOTP is a best practice model involving a four phase system. Youth committed to the YOTP can expect to stay in the program for a minimum of nine months or longer depending on their level of progress through each phase. While in the program youth receive Aggression Replacement Training (ART), Thinking for a Change (T4C), The Council, Impact of Crimes on Victims, Phoenix Gang Program, Job Tech/Life Skills, Substance Abuse Counseling that includes Cognitive Behavior Intervention Substance Abuse (CBI-SA) treatment, and Work Experience (wood working). All treatment is provided by trained Probation staff, County Mental Health staff and community providers. In addition to the cognitive behavioral programming, youth also attend school and many achieve their High School diploma.

For youth who have attained their High School diploma, the Probation Department worked collaboratively with the Contra Costa County Office of Education (CCCOE) and Los Medanos Community College to allow the YOTP students to enroll in online college courses. The Contra Costa Community College District also allows qualified 12th grade seniors the opportunity to enroll in college courses and earn college credits prior to graduation from High School.

In 2016, YOTP treatment dosage was enhanced with the introduction of the CBI-SA and Advanced Practice treatment programs. The YOTP youth also received enhanced services through a Multi-Disciplinary team consisting of Mental Health, Education, Medical and Probation staff. The team worked collaboratively on difficult cases and created individualized behavioral intervention plans for severely aggressive and violent youth. Enhancements and

increased collaboration with our county partners allowed the YOTP to improve targeted individualized services.

During the residential treatment phase and after re-entry into the community, youth in the YOTP consistently receive collaborative supervision and services from Deputy Probation Officers (DPOs) specifically assigned to the program. The DPOs work to insure that the youth receive the necessary assistance for a smooth transition out of the program and back into their community.

YOBG funds partially provide for YOTP Deputy Probation Officers (DPOs) who begin providing services to YOTP youth in the institutional setting and continue to supervise and provide for aftercare in the community. After completion of three phases, youth are released to the community on electronic monitoring (phase four). Prior to and after release, DPOs coordinate re-entry and ongoing transition with the youth, the youth's family and/or community support system. The DPO creates a case plan that utilizes community resources to target the youth's criminogenic needs to insure that the appropriate community services are in place and that the youth has a smooth transition home, as well as the best possible chance at success. To foster a productive transitional environment, referrals are made to existing mental health and county programs for continuity of care. Youth are also connected to services that assist with basic needs such as housing, food, ongoing education, and employment services. Probation supervision is provided to assist youth with compliance to court ordered terms and conditions in order to increase their chance of success, provide for the safety of victims and mitigate risk to the community.