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## Appendix A: Alternative Concept Plans

## Appendix A.1: Alternative 1 (Bike Lanes)



















## Appendix A.2: Alternative 2 (Shared Use Path)



















## Appendix A.3: Alternative 3 (Widened Shared Use Path)




LEGEND


EXISting right of way PROPOSED BICYCLE FACILITY EXISTING EDGE OF PAVEMENT EXISTING GUARD RAIL EXISTING CONCRETE BARRIER PROPOSED RETAINING WALL relocate existing pipes RELOCATE EXISTING UTILITIES EXISTING FENCE RIGHT OF WAY ACQUISITION PROPOSED STREETLIGHT



LEGEND


EXISTING RIGHT OF WAY PROPOSED BICYCLE FACILITY EXISTING EDGE OF PAVEMEN EXISTING GUARD RAIL EXISTING CONCRETE BARRIER PROPOSED RETAINING WALL relocate existing pipes relocate existing utilities EXISTING FENCE

RIGHT OF WAY ACQUISITION PROPOSED STREETLIGHT

ARUP


| CONTRA COSTA COUNTY PUBLIC WORKS DEPARTMENT | SAN PABLO AVENUE COMPLETE STREETS STUDY | Sume | kerem | WIDENED SHARED USE PATH ALTERNATIVE <br> STA $10+00.00$ TO STA $20+00.00$ <br> SEGMENT 2 OF 16 |
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## Appendix A.4: Recommended Alternative



















## Appendix B: Truck Turning Movements



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COMPLETE STREETS STUDY
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COMPLETE STREETS STUDY

## SHARED-USE PA

SHAREDOUSE PA
ALTERNATIVE


SWEPT PATH ANALYSIS
REF INEREY RD AND SAN PABLO

-- EXISTING RIGHT OF WAY

DESIGN VEHICLE:
WIDTH: 8.5 FT WENGTH: ${ }^{73.50}$


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Arup North America Lid.


CONTRA COSTA COUNTY
PUBLIC WORKS DEPARTMENT
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|  | chames, M | M. ISWALT |
|  | 243261 |  |

SWEPT PATH ANALYSIS
ROAD NUMBER 4 ÂND SAN PABLO


# BICYCLE FACILITY 

_ - EXISTING EDGE OF PAVEMENT
$\ldots$ GUARD RAIL
—— EXISTING RIGHT OF WAY

DESIGN VEHICLE:
WB-67: 8.5 FT LENGTH: 73.50


|  | CONTRA COSTA COUNTY PUBLIC WORKS DEPARTMENT |
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& \text { COMPLETE STREETS STUDY }
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SWEPT PATH ANALYSIS
MERCHANT ST AND SAN PABLO




NB-67 - Interstate Semi-Trailer

Overall Length
Qverall Width
Sverall Body Height
Min Body Ground Clearance Max Track Width
Lock-to-lock time
Max Steering Angle (Virtual)

Every Effort Has Been Made To Enamere The Accuracy Of This Infomation
Please Check Dadad From Your oun Sources

|  | WB-67 - Interstate Semi-Trailer Tractor <br> Tractor (with driver controlled steering) <br> Articulated Vehicle Tractor (Large Sleeper Cab) <br> Autodesk |
| :---: | :---: |
| Source: | AASHTO handbook 2001 |
| Descripion: | Deisg venicle |
| Noes: |  |
| Datum: | Fron Primay Axle |
| Front Axle(s): $\qquad$ Effective Front Axle Offset: Maximum Wheel Angle: Status: Track Width: Total Wheels Tire Diameter: | 1 Ackerman (axles fixed, wheels turn) 0.000 ft <br> 0.000 ft (Auto Calculated) <br> 28.400deg (Any Front Wheel) <br> Active Non Self-Steered 8.000ft <br> 2 (positioned at the ends of the axle) <br> 0.800 ft (Auto Calculated - proportion of Track Width) 2.800 ft (Auto Calculated - proportion of Track Width) |
| Rear Axle(s) <br> Primary Rear Axle Offset: Effective Rear Axle Offset: Maximum Wheel Angle: Rear Axle Spacing: Status: Track Width: Total Wheels Tire Diameter: |  |
| Steering <br> Maximum Virtual Steering Angle: Lock-to-Lock Driver / Pilot |  |
| Driver Offset Longitudinally: Driver / Pilot Offset Laterally: Driver Height: <br> Front Coupling | 0.921ft (in front of Front Primary Axle) <br> -1.969 ft (Right of Centerline) <br> 7.382f None |
|  | Generic <br> 19.500 ft (behind Front Primary Axle) <br> 2.800ft (Auto Calculated - proportion of Tire Diameter Can Tow or be Towed 68.500deg 10.000deg |
| Body outline (plan): Outline Type | Tracor Body |


|  | WB-67- Interstate Semi-Trailer Trailer 1 railer (no driver-controlled steering) Articulated Vehicle Semi-Trailer <br> Autodesk |
| :---: | :---: |
| Source: | AASHTO handbook 2001 |
| Descripion: | Deign velicle |
| Noes: |  |
| Daum: | Front Coupling |
| Maximum Articulation Angle: Front Axle(s): | 69deg (to previous unit) None |
| Rear Axle(s): $\qquad$ Effective Rear Axle Offset Maximum Wheel Angle Status: Track Width: Total Wheels: Tire Diameter: | 45.500 ft (Auto Calculated) <br> Unlimited <br> 4.000 ft Active N <br> 8.500ft <br> 4 (positioned at the ends of the axle) <br> 0.850ft (Auto Calculated - proportion of Track Width) 2.975 ft (Auto Calculated - proportion of Track Width) |
|  | Generic <br> .008ft (in front of Front Coupling) <br> 1.488ft (Auto Calculated - proportion of Tire Diameter) <br> Can Tow or be Towed <br> 10.000deg |
| Rear Coupling: | None |
|  | Rectangle 3.000ft 0.000 . . <br> $53.000 \mathrm{ft} / 8.500 \mathrm{ft}$ |



## Appendix C: Cost Estimate

# San Pablo Avenue <br> Contra Costa County <br> Complete Street Study 

## Draft 6

Thursday, March 02, 2017

ARUP

## 1. GENERAL INTRODUCTION

1. This document has been prepared by Arup to provide an indication of Estimated Costs for Recommended alternative associated with San Pablo Avenue Complete Streets Study.
2. The estimate within this document is a Rough Order of Magnitude Estimate and is not intended to set the budget for the potential works.
3. The Recommended Alternative is divided into three segments. Segment 1: from start to California St. Segment 2: California St. to Cummings Skyway. Segment 3: Cummings Skyway to the end of the project alignment.

## 2. BASIS AND CONTENT OF ESTIMATE

1. This estimate is classified as a Level 5 within the Arup Cost Estimate Classification Matrix and was generated by means of widely used and accepted estimating practices. Estimate classification matrix is attached within this report.
2. This estimate is based on the requirements shown in the provided conceptual drawings.
3. The estimate has been generated considering the assumptions and exclusions noted below.

## 3. EXCLUSIONS

1. The costs or impacts of latent environmental issues that result in litigations or development delays.
2. Planning and enquiry costs including legal expenses and fees.
3. Financing charges.
4. Recommended Alternative estimate doesn't include any allowance for utility or pipe relocations.
5. This cost estimate does not include any storm water management and prevention plan.
6. The EBRPD "Future Off-street Shared Path" has been excluded from the scope of this estimate.

## 4. ASSUMPTIONS MADE IN THE PREPARATION OF THIS ESTIMATE

1. This estimate assumes normal ground conditions, and no allowances have been included for rock excavation or ground decontamination.
2. Costs are reported in Qtr. 32016 US\$
3. A construction estimate contingency of $\mathbf{1 5 \%}$ of the total Direct Costs + Indirects + OH \& P has been included. Contingency is intended to cover the likely variability in construction costs related to the defined construction activities, and excludes changes in scope. It is referred to as an estimating contingency as it would cover variability in quantity takeoffs, lack of details in design and assumptions made.
4. The estimate assumes a $\mathbf{2 . 5 \%}$ allowance on direct costs for traffic management during roadway works.
5. This cost estimate is a Conceptual Design Cost Estimate as defined by the Association for the Advancement of Cost Engineering International (AACEI) and is intended to be used as a complete study for all intents and purposes of the study, and not to be reproduced, interpreted, or presented in any other way.
6. For Alternative 3, Utility and Pipe relocation costs have been assumed at $\$ 250 /$ LF. This allowance includes all utilities in the impacted alignment, estimated as $4,000 \mathrm{LF}$.
7. Right of Way Acquisitions, a $\$ 35$ / SF unit cost has been provided by the Client. In addition, a contingency of $10 \%$ has been included in the acquisitions costs and ROW Engineering Costs haven been included based on a percentage of 25\% on the acquisition costs.
8. The retaining wall in Alternative 3 has been assumed to be Cast in Place concrete with an average height of 4 ft .
9. The assumed barriers vary depending on the section of the alignment. For Alternatives 1 the following assumptions were made:
i) from California to Summit 1: Plastic Pylons and striping
ii) from Cummings Skyway to Vista Point: Plastic Pylons and striping

For Alternatives 2 and 3, concrete Jersey barriers were assumed.
For Recommended Alternative, concrete Jersey barriers were assumed.
10. Recommended Alternative does not include any utility relocations. Utility poles are assumed to be under franchise and will be paid by others.
Alternative 3 includes 18 utility pole relocations. Alternatives 1 and 2 do not include any utility relocations. Utility poles are assumed to be under franchise and will be paid by others.
11. All alternatives include a total of 2 signs per intersection.
12. All alternatives include a HAWK Beacon at A Street.

Recommended Alternative includes an additional HAWK Beacon at California Street (Segment 2).
Other intersections include only reconfiguration of existing signals.
13. Alternatives include lighting for the path, which assumes 16 light poles with a fixture, electrical pillboxes and conduits and cables. New foundations are assumed to be reinforced concrete foundations 5 ' high with 2.5 ' diameter. Spacing between poles is assumed to be 125'.
14. A tree removal allowance has been included for Alternative 3.
15. Fence relocation has been included for Alternative 3 based on the interference of the existing fence with the proposed pathway.
16. Grading has been included for all sidewalk widening activities.
17. Signal modifications have been included as an allowance for all alternatives. It is anticipated that minimal adjustments to signal heads, relocations or reprogramming has to be made.
18. All alternatives include slurry sealing of the entire roadway area.
19. All unit costs include Direct Costs, Indirect Costs and OH \& P; the latter corresponds to the Contractor's Home Office Costs and Profit.
20. Indirect costs include items such as but not limited to: Field Office; Office Furniture and Equipment; Management Staff; Field Supervision Staff; Small Tools and Supplies; Health and Safety; Sanitary; IT, Cellphones, and Technology; Engineering Supplies; Monthly Utilities.

Basis of Estimate:
San Pablo Avenue Complete Street Study

Prepared By: Arup
3/2/2017 ARUP
21. Soft Costs have been applied based on the following percentages:

Environmental Permits: 2\% of Total Construction Costs
Design Engineering: 25\% of Total Construction Costs
Legal \& Other Fees: 1\% of Total Construction Costs
Construction Engineering Costs: 15\% of Total Construction Costs

## Estimate Classification Matrix

| Estimate Level | Estimate Description | Design Phase | Level of Design Completion | Methodology | Accuracy Range |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Rough Order of Magnitude | Planning Schematic Design | 0\% to 5\% | Parametric Models Capacity Factored Historical Costs | $\begin{aligned} & \mathrm{L}:-20 \% \text { to }-50 \% \\ & \mathrm{H}:+30 \% \text { to }+100 \% \end{aligned}$ |
|  | Concept Feasibility | Planning Schematic Design | 1\% to 15\% | Equipment Factored Parametric Models | $\begin{aligned} & \mathrm{L}:-15 \% \text { to }-30 \% \\ & \mathrm{H}:+20 \% \text { to }+50 \% \end{aligned}$ |
|  | Budget Authorization | Planning Schematic Design Design Documents | 10\% to 40\% | Unit Costs Assemblies | $\begin{aligned} & L_{L}-10 \% \text { to }-20 \% \\ & \mathrm{H}:+10 \% \text { to }+40 \% \end{aligned}$ |
|  | Budget Control Estimate | Preliminary Design Engineering <br> Design Documents Construction Documents | 30\% to 70\% | Detailed Unit Cost with Forced Detailed Take-Off | $\begin{aligned} & \text { L: }-5 \% \text { to }-15 \% \\ & \text { H: }+5 \% \text { to }+30 \% \end{aligned}$ |
|  | Bid | Detailed Design Engineering Constrution Documents | 50\% to 100\% | Detailed Unit Costs Detailed Take-Off Production Based Estimate | $\begin{aligned} & \text { L: }-2 \% \text { to }-5 \% \\ & \mathrm{H}:+3 \% \text { to }+15 \% \end{aligned}$ |

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3/2/2017 ARUP


|  |  |  |  | Segment 1(Start-California St)Bike Path |  |  | Segment 2(California St-Cummings Skwy) <br> Shared Use Path |  |  | Segment 3(Cummings Skwy-End)Shared Use Path |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Description | Unit | Unit Cost |  | Quantity | Total Cost |  | Quantity | Total Cost |  | Quantity | Total Cost |  |
| Striping (removal and installation) |  |  |  |  | \$ | 9,100 |  | \$ | 294,700 |  | \$ | 246,100 |
| Bike Loop Detectors | еа |  | - 769 | - | \$ | - | - | \$ | - | - | \$ | - |
| Removing existing paint | lf | \$ | 4 | - | \$ | - | 23,400 | \$ | 94,000 | 15,300 | \$ | 61,500 |
| Traffic Lanes Painting | lf | \$ | 3 | - | \$ | - | 10,139 | \$ | 34,000 | 5,858 | \$ | 19,600 |
| New Pavement Markings | еа | \$ | 769 | - | \$ | - | 33 | \$ | 25,400 | 17 | \$ | 13,100 |
| Bike Lane Painting (continuous) - Included in Barriers | If | \$ | - | - | \$ | - | - | \$ | - | - | \$ | - |
| Buffered paint - Included in Barriers | If | \$ | - | - | \$ | - | - | \$ | - | - | \$ | - |
| Bike Lane Painting (fragmented) | If | \$ | - 2 | - | \$ | - | 615 | \$ | 1,300 | 490 | \$ | 1,000 |
| Yellow traffic line | lf | \$ | - | 4,500 | \$ | 9,100 | 16,180 | \$ | 32,500 | 7,304 | \$ | 14,700 |
| Remove Pavement Markings (arrows) | еа |  | - 482 | - | \$ | - | 3 | \$ | 1,500 | 10 | \$ | 4,900 |
| Median painting | sf | \$ | 5 | - | \$ | - | 19,798 | \$ | 106,000 | 24,530 | \$ | 131,300 |
| Barriers |  |  |  |  | \$ | 86,400 |  | \$ | 585,500 |  | \$ | 159,200 |
| Striping | If | \$ | 7 | 12,250 | \$ | 86,400 | - | \$ | - | - | \$ | - |
| Barrier - Concrete | lf |  | 68 |  | \$ | - | 8,570 | \$ | 585,500 | 2,330 | \$ | 159,200 |
| Floating Bus Island |  |  |  |  | \$ | - |  | \$ | 29,300 |  | \$ | - |
| Floating Bus Island | sf | \$ | 67 | - | \$ | - | 437 | \$ | 29,300 | - | \$ | - |
| Signs \& signals |  |  |  |  | \$ | 1,700 |  | \$ | 322,700 |  | \$ | 1,100 |
| Signs | еа | \$ | 268 | 6 | \$ | 1,700 | 10 | \$ | 2,700 | 4 | \$ | 1,100 |
| Signal reconfiguration | LS |  | \$100,000 | - | \$ | - | 1 | \$ | 100,000 |  | \$ | - |
| HAWK Beacon | ea |  | 110,000 | - | \$ | - | 2 | \$ | 220,000 |  | \$ | - |
| Lighting |  |  |  |  | \$ | 412,500 |  | \$ | 675,000 |  | \$ | 275,000 |
| Street Lighting 16' with concrete foundation | еа |  | 12,500 | 33 | \$ | 412,500 | 54 | \$ | 675,000 | 22 | \$ | 275,000 |
| Sidewalk |  |  |  |  | \$ | 480,100 |  | \$ | 4,900 |  | \$ | 192,400 |
| Grading | sf | \$ | 2 | 9,750 | \$ | 19,600 | - | \$ | - | 4,564 | \$ | 9,200 |
| Sidewalk | sf | \$ | 33 | 9,750 | \$ | 326,200 | - | \$ | - | 4,564 | \$ | 152,700 |
| Curb \& Gutter | lf | \$ | 44 | 3,040 | \$ | 134,300 | 110 | \$ | 4,900 | 690 | \$ | 30,500 |
| Demolitions |  |  |  |  | \$ | 145,200 |  | \$ | 238,800 |  | \$ | - |
| Demo existing sidewalk / pavement | sf | \$ | 19 | 7,750 | \$ | 145,200 | 2,167 | \$ | 40,600 | - | \$ | - |
| Remove Existing Median | sf | \$ | 19 | - | \$ | - | 10,579 | \$ | 198,200 | - | \$ | - |
| Pavement |  |  |  |  | \$ | 127,000 |  | \$ | 259,600 |  | \$ | 83,800 |
| Hot mix Asphalt - median | sy | \$ | 45 | 28 | \$ | 1,300 | 1,114 | \$ | 50,200 | - | \$ | - |
| Roadway Slurry Seal | sy | \$ | 4 | 28,500 | \$ | 125,700 | 47,500 | \$ | 209,400 | 19,000 | \$ | 83,800 |
| Landscaping |  |  |  |  | \$ | - |  | \$ | - |  | \$ | - |
| Traffic Management |  |  |  |  | \$ | 31,600 |  | \$ | 60,300 |  | \$ | 24,000 |
| Traffic Management | LS | \$ | 1 | 2.5\% | \$ | 31,600 | 2.5\% | \$ | 60,300 | 2.5\% | \$ | 24,000 |
| Total Contract Costs |  |  |  |  | \$ | 1,293,600 |  | \$ | 2,470,800 |  | \$ | 981,600 |
| Contingency |  |  |  | 15.0\% | \$ | 194,100 | 15.0\% | \$ | 370,700 | 15.0\% | \$ | 147,300 |
| Sub-Total Construction Costs |  |  |  |  | \$ | 1,487,700 |  | \$ | 2,841,500 |  | \$ | 1,128,900 |
| Environmental Permits |  |  |  | 2.0\% | \$ | 29,800 | 2.0\% | \$ | 56,900 | 2.0\% | \$ | 22,600 |
| Construction Engineering |  |  |  | 15.0\% | \$ | 223,200 | 15.0\% | \$ | 426,300 | 15.0\% | \$ | 169,400 |
| Total Construction Costs |  |  |  |  | \$ | 1,740,700 |  | \$ | 3,324,700 |  | \$ | 1,320,900 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Preliminary Engineering |  |  |  | 25.0\% | \$ | 372,000 | 25.0\% | \$ | 710,400 | 25.0\% | \$ | 282,300 |
| Environmental documents |  |  |  |  | \$ | 22,500 |  | \$ | 37,500 |  | \$ | 15,000 |
| Legal \& Other Fees |  |  |  | 1.0\% | \$ | 14,900 | 1.0\% | \$ | 28,500 | 1.0\% | \$ | 11,300 |
| Total Construction Phase Costs |  |  |  |  | \$ | 409,400 |  | \$ | 776,400 |  | \$ | 308,600 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Right of Way Acquisitions | sf | \$ | 35 | - | \$ | - | 3,600 | \$ | 126,000 | 3,600 | \$ | 126,000 |
| Right of Way Acquisitions |  |  |  |  | \$ | - |  | \$ | 126,000 |  | \$ | 126,000 |
| Contingency |  |  |  | 10\% | \$ | - | 10\% | \$ | 12,600 | 10\% | \$ | 12,600 |
| Total Right of Way Acquisitions |  |  |  |  | \$ | - |  | \$ | 138,600 |  | \$ | 138,600 |
| Right of Way Engineering |  |  |  | 25\% | \$ | - | 25\% | \$ | 34,700 | 25\% | \$ | 34,700 |
| Total Right of Way Costs |  |  |  |  | \$ | - |  | \$ | 173,300 |  | \$ | 173,300 |

## San Pablo Avenue Complete Street Study <br> Alternative 1: Bike Lane <br> Prepared by: Arup <br> 3/2/2017 <br> ARUP

|  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |

Prepared by: Arup
3/2/2017
ARUP

|  |  |  |  | Alternative 2: Shared Use Path |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Description | Unit | Unit Cost |  | Quantity | Total Cost |  |
| Striping (removal and installation) |  |  |  |  | \$ | 588,400 |
| Bike Loop Detectors | ea | \$ | 769 | - | \$ | - |
| Removing existing paint | If | \$ | 4 | 38,750 | \$ | 155,600 |
| Traffic Lanes Painting | lf | \$ | 3 | 16,750 | \$ | 56,100 |
| New Pavement Markings | ea | \$ | 769 | 50 | \$ | 38,500 |
| Bike Lane Painting (continuous) - Included in Barriers | If | \$ | - | - | \$ | - |
| Buffered paint - Included in Barriers | lf | \$ | - | - | \$ | - |
| Bike Lane Painting (fragmented) | lf | \$ | 2 | 1,250 | \$ | 2,600 |
| Yellow traffic line | lf | \$ | 2 | 29,500 | \$ | 59,300 |
| Remove Pavement Markings (arrows) | ea | \$ | 482 | 15 | \$ | 7,300 |
| Median painting | sf | \$ | 5 | 50,250 | \$ | 269,000 |
| Barriers |  |  |  |  | \$ | 1,179,400 |
| Striping | lf | \$ | 7 | 12,250 | \$ | 86,400 |
| Barrier - Concrete | lf | \$ | 68 | 16,000 | \$ | 1,093,000 |
| Floating Bus Island |  |  |  |  | \$ | 38,500 |
| Floating Bus Island | sf | \$ | 67 | 575 | \$ | 38,500 |
| Signs \& signals |  |  |  |  | \$ | 215,400 |
| Signs | ea | \$ | 268 | 20 | \$ | 5,400 |
| Signal reconfiguration | LS | \$ | 100,000 | 1 | \$ | 100,000 |
| HAWK Beacon | ea | \$ | 110,000 | 1 | \$ | 110,000 |
| Lighting |  |  |  |  | \$ | 1,362,500 |
| Street Lighting 16' with concrete foundation | ea | \$ | 12,500 | 109 | \$ | 1,362,500 |
| Sidewalk |  |  |  |  | \$ | 768,500 |
| Grading | sf | \$ | 2 | 16,750 | \$ | 33,700 |
| Sidewalk | sf | \$ | 33 | 16,750 | \$ | 560,300 |
| Curb \& Gutter | lf | \$ | 44 | 3,950 | \$ | 174,500 |
| Demolitions |  |  |  |  | \$ | 356,100 |
| Demo existing sidewalk / pavement | sf | \$ | 19 | 8,750 | \$ | 164,000 |
| Remove Existing Median | sf | \$ | 19 | 10,250 | \$ | 192,100 |
| Pavement |  |  |  |  | \$ | 470,000 |
| Hot mix Asphalt - median | sy | \$ | 45 | 1,139 | \$ | 51,300 |
| Roadway Slurry Seal | sy | \$ | 4 | 95,000 | \$ | 418,700 |
| Landscaping |  |  |  |  | \$ | - |
| Traffic Management |  |  |  |  | \$ | 124,500 |
| Traffic Management | LS | \$ | 4,978,800 | 2.5\% | \$ | 124,500 |
| Total Contract Costs |  |  |  |  | \$ | 5,103,300 |
| Contingency |  |  |  | 15.0\% | \$ | 765,500 |
| Sub-Total Construction Costs |  |  |  |  | \$ | 5,868,800 |
| Environmental Permits |  |  |  | 2.0\% | \$ | 117,400 |
| Construction Engineering |  |  |  | 15.0\% | \$ | 880,400 |
| Total Construction Costs |  |  |  |  | \$ | 6,866,600 |


| Preliminary Engineering | $25.0 \%$ | $\$$ |
| :---: | :---: | :---: |
| Environmental documents | $1,467,200$ |  |
| Legal \& Other Fees | $\$$ | 75,000 |
| Total Construction Phase Costs | $1.0 \%$ | $\$$ |


| Right of Way Acquisitions | sf | \$ | 35 | 7,200 | \$ | 252,000 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Right of Way Acquisitions |  |  |  |  | \$ | 252,000 |
| Contingency |  |  |  | 10\% | \$ | 25,200 |
| Total Right of Way Acquisitions |  |  |  |  | \$ | 277,200 |
| Right of Way Engineering |  |  |  | 25\% | \$ | 69,300 |
| Total Right of Way Costs |  |  |  |  | \$ | 346,500 |
| Total Project Costs |  |  |  |  | \$ | 8,814,000 |

San Pablo Avenue Complete Street Study
Alternative 3: Widened Shared Path
Prepared by: Arup
3/2/2017

|  |  |  |  | Alternative 3: Widened Shared Use Path |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Description | Unit | Unit Costs |  | Quantity |  | otal Cost |
| Striping (removal and installation) |  |  |  |  | \$ | 382,800 |
| Bike Loop Detectors | ea | \$ | 769 | - | \$ | - |
| Removing existing paint | lf | \$ | 4 | - | \$ | - |
| Traffic Lanes Painting | lf | \$ | 3 | 5,250 | \$ | 17,600 |
| New Pavement Markings | ea | \$ | 769 | 35 | \$ | 27,000 |
| Bike Lane Painting (continuous) - included in Barriers | lf | \$ | - | - | \$ | - |
| Buffered paint - Included in Barriers | lf | \$ | - | - | \$ | - |
| Bike Lane Painting (fragmented) | lf | \$ | 2 | 1,250 | \$ | 2,600 |
| Yellow traffic line | lf | \$ | 2 | 29,500 | \$ | 59,300 |
| Remove Pavement Markings (arrows) | ea | \$ | 482 | 15 | \$ | 7,300 |
| Median painting | sf | \$ | 5 | 50,250 | \$ | 269,000 |
| Barriers |  |  |  |  | \$ | 1,179,400 |
| Striping | If | \$ | 7 | 12,250 | \$ | 86,400 |
| Barrier - Concrete | lf | \$ | 68 | 16,000 | \$ | 1,093,000 |
| Floating Bus Island |  |  |  |  | \$ | 16,800 |
| Floating Bus Island | sf | \$ | 67 | 250 | \$ | 16,800 |
| Signs \& Signals |  |  |  |  | \$ | 415,400 |
| Signs | ea | \$ | 268 | 20 | \$ | 5,400 |
| Utility Pole relocation | ea | \$ | 6,690 | - | \$ | - |
| Signal reconfiguration | LS | \$ | 300,000 | 1 | \$ | 300,000 |
| HAWK Beacon | ea | \$ | 110,000 | 1 | \$ | 110,000 |
| Lighting |  |  |  |  | \$ | 1,362,500 |
| Street Lighting 16' with concrete foundation | ea | \$ | 12,500 | 109 | \$ | 1,362,500 |
| Sidewalk |  |  |  |  | \$ | 755,200 |
| Grading | sf | \$ | 2 | 16,500 | \$ | 33,200 |
| Sidewalk | sf | \$ | 33 | 16,500 | \$ | 552,000 |
| Curb \& Gutter | lf | \$ | 44 | 3,850 | \$ | 170,000 |
| Demolitions |  |  |  |  | \$ | 1,817,200 |
| Remove Existing Median | sf | \$ | 19 | 10,250 | \$ | 192,100 |
| Demo existing sidewalk / pavement | sf | \$ | 19 | 86,750 | \$ | 1,625,100 |
| Pavement |  |  |  |  | \$ | 903,800 |
| Hot mix Asphalt - median | sy | \$ | 45 | 1,139 | \$ | 51,300 |
| Hot mix Asphalt - Bike lane | sy | \$ | 45 | 9,639 | \$ | 433,800 |
| Roadway Slurry Seal | sy | \$ | 4 | 95,000 | \$ | 418,700 |
| Civil Works |  |  |  |  | \$ | 4,967,400 |
| Retaining wall | sf | \$ | 234 | 15,500 | \$ | 3,629,400 |
| Utility relocation / Pipe (Allowance) | LS | \$ | 1,338,000 | 1 | \$ | 1,338,000 |
| Landscaping |  |  |  |  | \$ | 37,600 |
| Tree removal | LS | \$ | 4,014 | 1 | \$ | 4,100 |
| Landscaping allowance | LS | \$ | 33,450 | 1 | \$ | 33,500 |
| Miscellaneous |  |  |  |  | \$ | 33,500 |
| Fence relocation | lf | \$ | 13 | 2,500 | \$ | 33,500 |
| Traffic Management |  |  |  |  | \$ | 474,900 |
| Traffic Management | LS |  | 11,871,600 | 4.0\% | \$ | 474,900 |
| Total Direct + Indirects + OH \& P |  |  |  |  | \$ | 12,346,500 |
| Contingency |  |  |  | 15.0\% | \$ | 1,852,000 |

San Pablo Avenue Complete Street Study
Alternative 3: Widened Shared Path

| Sub-Total Construction Costs | $\mathbf{\$}$ | $\mathbf{1 4 , 1 9 8 , 5 0 0}$ |
| :---: | ---: | ---: |
| Environmental Permits | $2 \%$ | $\$ 84,000$ |
| Construction Engineering | $15 \%$ | $\$ 2,129,800$ |
| Total Construction Costs | $\mathbf{\$}$ | $\mathbf{1 6 , 6 1 2 , 3 0 0}$ |


| Design Engineering | $25 \%$ | $\$$ |
| :--- | ---: | ---: |
| Environmental documents | $3,549,700$ |  |
| Legal \& Other Fees | $\$$ | 150,000 |
| Total Soft Costs | $1 \%$ | $\$$ |


| Right of Way Acquisitions | sf | \$ | 35 | 57,000 | \$ | 1,995,000 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Right of Way Acquisitions |  |  |  |  | \$ | 1,995,000 |
| Contingency |  |  |  | 10\% | \$ | 199,500 |
| Total Right of Way Acquisitions |  |  |  |  | \$ | 2,194,500 |
| Right of Way Engineering |  |  |  | 25\% | \$ | 548,700 |
| Total Right of Way Costs |  |  |  |  | \$ | 2,743,200 |

Total Project Costs \$ 23,197,200

## Appendix D: Traffic Study



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## 1 Introduction

Arup has completed a traffic impact analysis for the San Pablo Avenue Complete Streets Study. This study is evaluating the feasibility of providing improved pedestrian and bicycle facilities on San Pablo Avenue between Rodeo and Crockett in unincorporated Contra Costa County. Currently, this segment of San Pablo Avenue has no bicycle facilities and only very limited sidewalks and it has been identified as a planned Bay Trail segment by the Association of Bay Area Governments (ABAG).

The study will consider implementing a road diet on this segment of San Pablo Avenue by removing one travel lane and converting the roadway from four lanes (two travel lanes in each direction) to three (one travel lane in each direction with left turn pockets, center medians, or a truck climbing lane). The lane reduction could then be used to accommodate dedicated pedestrian and bicycle facilities.

The traffic analysis presented in this memorandum documents how this potential change to San Pablo Avenue could affect traffic operations along the corridor. The analysis methodologies presented in this memorandum are consistent with best practices and are consistent with relevant analysis guidelines published in Technical Procedures (Contra Costa Transportation Authority, 2013).

## 2 Corridor Context

The study area is a three-mile segment of San Pablo Avenue from Lone Tree Point and Parker Avenue in Rodeo to the base of the Carquinez Bridge bicycle and pedestrian shared-use path (SUP) in Crockett. Figure 1 presents the study area, the ten study intersections, and six key segments along the corridor that are described in Table 1 below. Along most of the study corridor, San Pablo Avenue is a four-lane (two lanes each direction) undivided arterial with a 45 mph speed limit, no sidewalks, and no dedicated bike facilities. However, between Lone Tree Point and California St, the speed limit was recently reduced to 35 mph .

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

Figure 1: Study Corridor with Key Study Segments


Table 1: Descriptions of Corridor Segments

| Segment | Street Description/Land Use Context |
| :--- | :--- |
| Rodeo <br> Lone Tree Point to California St | Bike lanes on Parker Avenue with sidewalks <br> Local commercial uses with multiple driveways, on-street parking |
| Refinery <br> California St to the summit east of Phillips 66 | No bike lanes or sidewalks <br> Oil refinery and heavy industrial uses <br> Steep grades east of Refinery Rd |
| Central <br> Summit to east of A St | No bike lanes or sidewalks <br> Petroleum storage at A St; some rural residential <br> Some moderate grades |
| Cummings <br> A St to Cummings Skwy | No bike lanes or sidewalks <br> Long steep sustained grades with moderate truck volumes |
| Vista Del Rio <br> Cummings Skwy to Vista Point | No bike lanes or sidewalks <br> Long steep sustained grades with moderate truck volumes |
| Crockett <br> Vista Point to I-80 Ramps/Merchant St | No bike lanes or sidewalks <br> Major on and off-ramps serving I-80 <br> A large restaurant traffic generator near the ramps <br> Some moderate grades approaching the ramps |

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

## 3 Traffic Context

To identify existing traffic conditions, traffic counts were collected at multiple locations during the week of May 12, 2015. Machine "tube" counts, which record hourly volumes in each direction over a 24-hour period, were collected at three locations in the study corridor:

- Parker Ave., South of $1^{\text {st }}$ St.
- San Pablo Ave., West of Cummings Skyway
- San Pablo Ave., East of Cummings Skyway

Table 2 summarizes the average daily traffic (ADT) volumes for the three count locations. Parker Avenue has the highest daily traffic, although peak hour volumes are higher on the West of Cummings Skyway segment. Traffic volumes and truck activity decrease significantly on San Pablo Avenue to the east of Cummings Skyway. Most trucks use Cummings Skyway to travel between Phillips 66 and NuStar and I-80. Overall, traffic volumes are quite low on all three segments for two and four-lane arterials, even after accounting for higher truck percentages.

Table 2: Average Daily Traffic (ADT) Volumes, by Segment

| Location | Average Daily Traffic <br> (vehicles) |
| :--- | :---: |
| Parker Ave, South of 1 ${ }^{\text {st }}$ Ave | 4,700 |
| San Pablo Ave., West of Cummings Skyway | 3,900 |
| San Pablo Ave., East of Cummings Skyway | 2,200 |

Vehicle classification counts were also collected at the two segments east and west of Cummings Skyway. These counts identify the percentage of passenger cars, trucks, etc. Peak period intersection turning movement counts were also collected and are reported in the traffic analysis section.

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

### 3.1 Parker Ave., South of $1^{\text {st }}$ St.

Figure 2 presents the hourly traffic volumes on Parker Avenue south of $1^{\text {st }}$ St. Traffic volumes are relatively steady throughout the day and do not show a strong morning or afternoon peak, indicating that this segment does not serve as a major commute route. Also, hourly volumes in each direction rarely exceed 200 vehicles per hour. The capacity of a single travel lane (San Pablo Avenue has one travel lane in each direction along this segment) is approximately 800 vehicles per hour. Therefore, volumes on this segment represent only $25 \%$ of its available peak hour capacity.

Figure 2: Hourly Traffic Volumes, Parker Ave., South of $1^{\text {st }}$ St.


### 3.2 San Pablo Ave., West of Cummings Skyway

Figure 3 presents the hourly traffic volumes on San Pablo Avenue west of Cummings Skyway. The count location was approximately 1,000’ west of the Cummings Skyway intersection. Peak traffic volumes at this location are higher than the Parker Avenue segment and do show strong peak activity between 6:00-7:00 AM in the westbound direction and 3:00-4:00 PM in the eastbound direction. This roughly coincides with work shifts at the Phillips 66 refinery and the NuStar storage facility. During the morning and afternoon peak times, hourly traffic volumes in the peak direction are approximately 400 vehicles per hour. The capacity of two travel lanes (San Pablo Avenue has two travel lanes in each direction along this segment) is approximately 1,600 vehicles per hour ( 800 vehicles per hour per lane * two lanes). Therefore, volumes on this segment also represent only $25 \%$ of its available peak hour capacity.

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

Figure 3: Hourly Traffic Volumes, San Pablo Ave., West of Cummings Skyway


Table 3 summarizes the vehicle classification count for this segment. Trucks represent $23 \%$ of total vehicles along this segment.

Table 3: Vehicle Types, San Pablo Ave., West of Cummings Skyway

| Vehicle Type | Proportion of <br> Total Vehicles |
| :--- | :---: |
| Passenger Cars | $61 \%$ |
| Long 2-Axle | $15 \%$ |
| Trucks | $23 \%$ |
| Buses | $0.4 \%$ |
| Bicycles | $1 \%$ |
| TOTAL | $100 \%$ |

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

### 3.3 San Pablo Ave., East of Cummings Skyway

Figure 4 presents the hourly traffic volumes on San Pablo Avenue East of Cummings Skyway. The count location was approximately 1,000 ' east of the Cummings Skyway intersection. Traffic volumes at this location are the lowest of the three segments and show only moderate peak activity in the morning and afternoon periods. During the morning and afternoon peak times, hourly traffic volumes in the peak direction are approximately 200 vehicles per hour. The capacity of two travel lanes (San Pablo Avenue has two travel lanes in each direction along this segment) is approximately 1,600 vehicles per hour ( 800 vehicles per hour per lane * two lanes). Therefore, volumes on this segment represent only $12 \%$ of its available peak hour capacity.
Figure 4: Hourly Traffic Volumes, San Pablo Ave., East of Cummings Skyway


Table 4 summarizes the vehicle classification count for this segment. Trucks only represent $12 \%$ of total vehicles along this segment, lower than the segment to the west of Cummings Skyway.

Table 4: Vehicle Types, San Pablo Ave., East of Cummings Skyway

| Vehicle Type | Proportion of <br> Total Vehicles |
| :--- | :---: |
| Passenger Cars | $71 \%$ |
| Long 2-Axle | $13 \%$ |
| Trucks | $12 \%$ |
| Buses | $2 \%$ |
| Bicycles | $1 \%$ |
| TOTAL | $100 \%$ |

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

## 4 Traffic Analysis

A Synchro traffic operations model was developed to analyze the ten study area intersections in greater detail and to assess the feasibility of removing a travel lane to provide space for pedestrian and bicycle improvements. For each intersection, turning movement counts were collected for the AM (7 AM - 9 AM) and PM (4 PM - 6 PM) peak periods of travel during a mid-week day in May 2015. These time periods represent the typical peak period for "regional" Bay Area travel. The study intersections in Rodeo and east of Cummings Skyway experience this "regional" peak hour.

Additional counts were collected at key intersections near the Phillips 66 refinery to capture the refinery's peak period, which occurs earlier than the typical Bay Area peak. The additional counts were collected for an "early AM" and "early PM" peak periods (6 AM - 7 AM and 3 PM - 4 PM, respectively) to coincide with this "refinery" peak hour. Intersections at Refinery Road, the Phillips 66 administrative building, A Street, and Cummings Skyway were collected for this earlier "refinery" peak. The peak hour (60-minutes) of traffic within each of these two-hour periods is used for the traffic analysis.

### 4.1 Criteria and Alternatives

The analysis uses methodologies published in the 2000 Highway Capacity Manual (Transportation Research Board, 2000) to determine the intersection level-of-service (LOS). The LOS methodologies estimate delay at the intersection and then assign a qualitative LOS rating that characterizes overall traffic operations. Table 5 summarizes the HCM intersection LOS criteria.

Table 5: Intersection LOS Criteria

| LOS | Signalized Intersections |
| :---: | :--- |
| A | Delay of 0 to 10 seconds. Most vehicles arrive during the green phase and do not stop at all. |
| B | Delay of 10 to 20 seconds. More vehicles stop than with LOS A, but many drivers still do <br> not have to stop. |
| C | Delay of 20 to 35 seconds. The number of vehicles stopping is significant, although many still <br> pass through without stopping. |
| D | Delay of 35 to 55 seconds. The influence of congestion is noticeable, and most vehicles <br> have to stop. |
| E | Delay of 55 to 80 seconds. Most, if not all, vehicles must stop and drivers consider the delay <br> excessive. |
| F | Delay of more than 80 seconds. Vehicles may wait through more than one cycle to clear <br> the intersection. |

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

Three alternatives are analyzed for the "regional" peak hour and the "refinery" peak hours:

- Existing (2015) Conditions
- Cumulative No Project (2040): existing roadway lane configurations
- Cumulative + Reduced Lanes (2040): reduce from two to one travel lane in each direction at each intersection; provide dedicated left-turn lanes

The CCTA Countywide Travel Model (2010) was used to determine forecasted traffic growth in the study corridor. A small amount of growth in jobs and households is forecast for traffic analysis zones (TAZs) along the study corridor and in neighboring areas such as Hercules. However, the change is quite small relative to growth in other areas in the County. The vehicle trips associated with this growth were added to the existing counts to develop the traffic volumes for the forecast year (2040). Table 6 presents a summary of the projected traffic growth along two segments of San Pablo Avenue. The projected growth from the CCTA was assigned through the study intersections using the existing turning proportions at each location. Synchro outputs showing the lane configurations and intersection turning movement volumes are presented in the appendix.

The forecasts represent the growth in traffic corresponding to the typical "regional" Bay Area peak hour. For the refinery peak hour, this same growth increment was used for the analysis.
Table 6: Corridor Growth Forecast

| Road Segment | Time Period | Observed <br> $\mathbf{( 2 0 1 5 )}$ | Baseline Year <br> $\mathbf{( 2 0 1 3 )}$ | Forecast Year <br> $(2040)$ | Growth <br> $\mathbf{( \% )}$ | Adjusted <br> Forecast <br> $(\mathbf{2 0 4 0})$ |
| :--- | :--- | :---: | :---: | :---: | :---: | :---: |
| San Pablo Ave, <br> West of <br> Cumming <br> Skyway | AM Peak Hour | 271 | 239 | 273 | +34 <br> $(+14 \%)$ | 305 |
|  | PM Peak Hour | 356 | 122 | 220 | +98 <br> $(+80 \%)$ | 454 |
| San Pablo Ave, <br> East of <br> Cumming <br> Skyway | AM Peak Hour | 190 | 216 | 244 | +28 <br> $(+13 \%)$ | 218 |
|  | PM Peak Hour | 209 | 56 | 110 | +54 <br> $(+96 \%)$ | 263 |

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

### 4.2 Results - Regional Peak Periods

Table 7 presents the intersection LOS findings for the three scenarios during the "regional" AM and PM peak hour. The HCM technical calculation sheets from Synchro for all three scenarios are also provided in the appendix.

Table 7: "Regional" Peak Period Intersection LOS Results

| Intersection | Traffic Control | Peak <br> Hour | Intersection LOS / Average Delay (seconds per vehicle) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Existing | Cumulative No Project | Cumulative + Reduced Lanes |
| 1. Parker Ave / $1^{\text {st }} \mathrm{St}$ | Traffic Signal | $\begin{gathered} \mathrm{AM} \\ \mathrm{PM} \end{gathered}$ | $\begin{aligned} & \text { A / } 2.7 \\ & \text { A / } 2.4 \end{aligned}$ | $\begin{aligned} & \text { A / } 2.5 \\ & \text { A / } 2.1 \end{aligned}$ | $\begin{aligned} & \text { A / } 2.5 \\ & \text { A / } 2.1 \end{aligned}$ |
| 2. San Pablo Ave / Parker Ave | Traffic Signal | $\begin{aligned} & \mathrm{AM} \\ & \mathrm{PM} \end{aligned}$ | $\begin{aligned} & \text { A / } 0.7 \\ & \text { A / } 1.0 \end{aligned}$ | $\begin{aligned} & \text { A / } 0.6 \\ & \text { A / } 3.6 \end{aligned}$ | $\begin{aligned} & \text { A / } 0.6 \\ & \text { A / } 3.7 \end{aligned}$ |
| 3. San Pablo Ave / Railroad Ave | Side Street Stop Sign | $\begin{aligned} & \mathrm{AM} \\ & \mathrm{PM} \end{aligned}$ | $\begin{aligned} & \text { A / } 1.3 \\ & \text { A / } 0.6 \end{aligned}$ | $\begin{aligned} & \text { A / } 1.2 \\ & \text { A / } 0.5 \end{aligned}$ | $\begin{aligned} & \text { A / } 1.2 \\ & \text { A / } 0.5 \end{aligned}$ |
| 4. San Pablo Ave / California St | Side Street <br> Stop Sign | $\begin{aligned} & \mathrm{AM} \\ & \mathrm{PM} \end{aligned}$ | $\begin{aligned} & \text { A / } 1.9 \\ & \text { A / } 2.3 \end{aligned}$ | $\begin{aligned} & \text { A / } 2.2 \\ & \text { A / } 2.9 \end{aligned}$ | $\begin{aligned} & \text { A / } 2.3 \\ & \text { A / } 2.9 \end{aligned}$ |
| 5. San Pablo Ave / Refinery Rd | Traffic Signal | $\begin{aligned} & \mathrm{AM} \\ & \mathrm{PM} \end{aligned}$ | $\begin{aligned} & \text { B / } 13.4 \\ & \text { B / } 12.8 \end{aligned}$ | $\begin{aligned} & \text { B / } 13.8 \\ & \text { B / } 13.3 \end{aligned}$ | $\begin{aligned} & \text { B / } 19.9 \\ & \text { B / } 15.7 \end{aligned}$ |
| 6. San Pablo Ave / A St | Side Street Stop Sign | $\begin{gathered} \mathrm{AM} \\ \mathrm{PM} \end{gathered}$ | $\begin{gathered} \text { A / } 0.6 \\ \text { A / } 0.4 \end{gathered}$ | $\begin{aligned} & \text { A / } 0.7 \\ & \text { A / } 0.5 \end{aligned}$ | $\begin{aligned} & \text { A / } 0.7 \\ & \text { A / } 0.5 \end{aligned}$ |
| 7. San Pablo Ave / Cummings Skyway | Traffic Signal | $\begin{aligned} & \mathrm{AM} \\ & \mathrm{PM} \end{aligned}$ | $\begin{aligned} & \text { A / } 6.8 \\ & \text { A / } 6.8 \end{aligned}$ | $\begin{aligned} & \mathrm{A} / 7.0 \\ & \mathrm{~A} / 7.4 \end{aligned}$ | $\begin{gathered} \text { A / } 7.5 \\ \text { A / } 7.3 \end{gathered}$ |
| 8. San Pablo Ave / Vista Del Rio St | Side Street Stop Sign | $\begin{aligned} & \mathrm{AM} \\ & \mathrm{PM} \end{aligned}$ | $\begin{aligned} & \text { A / } 0.7 \\ & \text { A / } 0.1 \end{aligned}$ | $\begin{aligned} & \text { A / } 0.6 \\ & \text { A / } 0.1 \end{aligned}$ | $\begin{gathered} \text { A / } 0.7 \\ \text { A / } 0.1 \end{gathered}$ |
| 9. San Pablo Ave / Pomona St / I-80 Ramps / Merchant St | Traffic Signal | $\begin{aligned} & \mathrm{AM} \\ & \mathrm{PM} \end{aligned}$ | $\begin{aligned} & \text { B / } 17.9 \\ & \text { B / } 17.6 \end{aligned}$ | $\begin{aligned} & \text { B / } 18.1 \\ & \text { B / } 18.8 \end{aligned}$ | $\begin{aligned} & \text { B / } 19.0 \\ & \text { B / } 19.7 \end{aligned}$ |
| 10. Pomona St / Wanda St | Side Street Stop Sign | $\begin{aligned} & \mathrm{AM} \\ & \mathrm{PM} \end{aligned}$ | $\begin{aligned} & \text { A / } 0.8 \\ & \text { A / } 0.9 \end{aligned}$ | $\begin{aligned} & \text { A / } 0.8 \\ & \text { A / } 0.9 \end{aligned}$ | $\begin{aligned} & \text { A / } 0.8 \\ & \text { A / } 0.9 \end{aligned}$ |
| Source: Arup, 2015 |  |  |  |  |  |

The traffic analysis findings for the "regional" peak hour are summarized below:

- All intersections operate at LOS A or B under Existing and Cumulative No Project conditions.
- The reduction of one travel lane in each direction does not negatively impact traffic operations.


## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

### 4.3 Results - Refinery Peak Periods

Table 8 presents the intersection LOS findings for the subset of intersections near Phillips 66 for the earlier "refinery" peak hour. This analysis also includes the two driveways serving the Phillips 66 administrative building. The HCM technical calculation sheets from Synchro for all three scenarios are also provided in the appendix.

Table 8: "Refinery" Peak Period Intersection LOS Results


The traffic analysis findings for the "refinery" peak hour are summarized below:

- All intersections operate at LOS A or B under Existing and Cumulative No Project conditions.
- Under Cumulative + Reduced Lanes only one intersection, San Pablo Avenue / Refinery Road, goes to LOS C (PM peak hour only). LOS C is well within acceptable operating thresholds.
- The reduction of one travel lane in each direction does not negatively impact traffic operations.


## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

### 4.4 Phillips 66 Administration Building Driveway

Currently, the Phillips 66 Administration Building is located north of San Pablo Ave and east of Refinery Road. The parking lot includes two driveways:

- A western driveway: serving traffic entering from San Pablo Avenue and traffic making a rightturn to exit onto westbound San Pablo Avenue
- An eastern driveway: serving traffic making a left-turn to exit onto eastbound San Pablo Avenue. No vehicles can enter via the eastern driveway.

A traffic signal warrant analysis was conducted to determine if a traffic signal at the western driveway is warranted. The California Manual on Uniform Traffic Control Devices (MUTCD) prescribes several warrants to analyze existing traffic operations and safety and the potential to improve these conditions with intersection signalization. "Warrant 3, Peak Hour" was completed to consider whether traffic at the driveway experiences excessive delay when entering San Pablo Avenue. The existing and future volumes for the "refinery" AM and PM peak hours were evaluated and shown not to exceed the warrant threshold. Therefore, the warrant is not met. Details of this warrant analysis are included in the appendix of this report.

### 4.5 I-80 Diversion Analysis

Additional concerns regarding the usage of San Pablo Avenue as a bypass route to avoid congestion on I-80 between the Alfred Zampa Bridge and Willow Avenue have been raised by the public. Several sources of traffic data have been utilized to understand the level of congestion on both routes and the likelihood of traffic diversion. These sources include Google Maps Traffic service, which can summarize data in real-time or for a "typical" day based on historic data collected from cell phones and other navigation system devices. Also, Caltrans Freeway Performance Management System (PeMS) also provides data collected from in-pavement road sensors. Figure 5 shows typical AM conditions on a Wednesday morning at 8 AM from Google Maps Traffic and typical PM conditions for a Wednesday afternoon at 4 PM .

Figure 5: Typical AM Conditions (8 AM) from Google Maps Traffic Application


Both figures show that I-80 operates reasonably well on the segment between Willow Avenue and the Alfred Zampa Bridge during both the AM and PM commutes. Most of the congestion is located south of the State Route 4 (SR 4) interchange in Hercules. The section of I-80 from Willow Avenue to the Alfred Zampa Bridge was recently widened in 2011 from three to four lanes to accommodate a High

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

Occupancy Vehicle (HOV) lane in both directions. Figure 6 shows Google Streetview images from 2008 and 2015 of I-80 eastbound north of Willow Avenue. The 2015 image shows the additional fourth HOV travel lane. This increase in capacity has reduced congestion and improved travel time reliability along this segment.

Figure 6: Google Maps Streetview Images of I-80 North of Willow Avenue


Figure 7 shows the travel distance and typical AM travel times from Google Maps Traffic between the Alfred Zampa Bridge and Willow Avenue using I-80 and San Pablo Avenue. This figure shows that I80 is the shortest and typically the fastest route.

These data indicate the following:

- I-80 between the Bridge and Willow Avenue operates reasonably well during the AM and PM commute periods.
- The addition of the fourth HOV travel lane on I-80 has increased capacity and improved travel time reliability.
- The travel times on I-80 between the Bridge and Willow Avenue are typically two to three times faster than San Pablo Avenue.


## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

- Therefore, these data indicate that this segment of San Pablo Avenue is not used very often as a bypass route.

Figure 7: Travel Times on I-80 and San Pablo Avenue (AM Morning Commute)


## 5 Collision Analysis

To assess the safety of the study corridor, the frequency of injury and fatality collisions along San Pablo Avenue were assessed. Incident data was obtained from County staff and the Statewide Integrated Traffic Records System (SWITRS). The incident results were mapped and collision rates were generated using methodologies published by Caltrans. Collision rates are normalized for traffic volumes and are reported as "incidents per million vehicle-miles". These rates were compared to other roadways with similar characteristics (e.g., lanes, grade, curvature, etc.). Figure 8 plots the injury and fatal collisions in the vicinity of the study area from 2003 through 2015 using the SWITRS data. The total number of injury and fatal collisions in this period totaled 23.

Figure 8: Study Corridor Injury and Fatality Collisions, 2003-2015


## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

Table 9 presents the key input data and the collision rate calculations for the San Pablo Avenue corridor.
Table 9: San Pablo Collision Analysis

|  | West of <br> Cummings <br> Skyway | East of <br> Cummings <br> Skyway | Study <br> Corridor <br> Total |
| :--- | :---: | :---: | :---: |
| Segment Length (mi) | 1.95 | 0.96 |  |
|  |  |  |  |
| Weekday Vehicles* | 3,945 | 2,191 |  |
| Assumed Weekend Vehicles** | 2,367 | 1,315 |  |
|  | $1,271,868$ | 706,420 |  |
| Annual Vehicles | $2,480,143$ | 678,163 | $3,158,306$ |
| Annual Vehicle-Miles |  |  | $41,057,978$ |
| Vehicle-Miles, 2003-2015 |  |  | 23 |
|  |  |  | 1 |
| Injury + Fatality Collisions, 2003 - 2015 |  |  | $\mathbf{0 . 5 6}$ |
| Fatality Collisions, 2003 - 2015 |  |  | $\mathbf{0 . 0 2}$ |
|  |  |  |  |
| Injury + Fatality Collisions per <br> Million Vehicle-Miles |  |  |  |
| Fatality Collisions per <br> Million Vehicle-Miles |  |  |  |

* All trips assumed to travel entire length of segment (i.e., Rodeo - Cummings Skyway or Cummings Skyway - I-80).
** Weekend traffic counts assumed to be $40 \%$ less than weekday traffic counts.
Table 10 provides the calculated accident rates for fatal accidents and fatality + injury accidents for San Pablo Avenue, comparable roadways in the region, and California overall.


## Table 10: Collision Analysis (2003-2015)

|  | Collision Rate (collisions per million vehicle-miles) |  |
| :--- | :---: | :---: |
| Corridor | Fatality | Fatality + Injury |
| San Pablo Avenue (Rodeo to Crockett) | $\mathbf{0 . 0 2 0}$ | $\mathbf{0 . 5 6}$ |
| SR 12 in Solano County (4-lane, divided) | 0.004 | 0.50 |
| Richmond Parkway (Castro St to Giant Rd) | 0.006 | 0.19 |
| California Average (rural, 4-lane undivided roads) | 0.018 | 0.35 |
| I-80 Freeway (SR 4 to Carquinez Bridge) | 0.005 | 0.24 |
| Source: CHP SWITRS, Caltrans, Arup, 2016 |  |  |

The accident analysis indicates that the Fatality and Fatality + Injury accident rates for the San Pablo Avenue study corridor are higher than the California average for a rural, 4-lane undivided road.

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

A separate dataset from Contra Costa County provides greater detail about the type of collisions (including non-injury collisions) that occurred in the study corridor but over a shorter timeframe: 2009 to 2015. The number of collisions in the County dataset is higher than the SWITRS data, even though it includes a shorter timeframe, because the County data includes non-injury accidents. Table 11 presents the collision data by severity.

Table 11: Corridor Collisions, 2009 - 2015, by Severity

| Accident Type | Collisions |
| :--- | :---: |
| Fatality | 0 |
| Injury | 10 |
| Non-injury (Property Damage) | 17 |
| TOTAL | $\mathbf{2 7}$ |
| Source: Contra Costa County, 2015 |  |

Figures 9 and 10 show the frequency by collision type and collision factor. Over two-thirds of the collisions did not involve other vehicles. These collisions included vehicles hitting objects or they overturned. Only three of the incidents involved head-on collisions. Over half of the collisions involved unsafe turning movements and unsafe speed and one-quarter of the collisions involved driving under the influence (DUI).

Figure 9: Corridor Collisions, 2009-2015, by Collision Type


## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

Figure 10: Corridor Collisions, 2009 - 2015, by Primary Collision Factor


Over two-thirds of the collisions did not involve other vehicles. These collisions included vehicles hitting objects or they overturned. Only three of the incidents involved head-on collisions. Over half of the collisions involved unsafe turning movements and unsafe speed and one-quarter of the collisions involved driving under the influence (DUI).

The majority of the collisions involve unsafe driver behavior and most involve hitting other objects along the road (e.g., utility poles, trees, etc.). Road diets and enhanced safety and design measures that slow travel speed should help reduce the number and severity of traffic accidents.

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

## 6 Safety with Road Diets

This section provides additional research into the safety benefits of road diets. Previous studies have shown significant safety benefits resulting from the implementation of road diets. The Federal Highway Administration’s (FHWA’s) "Evaluation of Lane Reduction ‘Road Diet' Measures on Crashes" (2010) analyzed 45 sites in Iowa, California, and Washington to identify a "crash modification factor" (CMF), an index showing the relative change in total crashes at sites where road diets have been implemented. Table 12 provides a summary from the FHWA report.

Table 12: Observed Crash Modification Factors

| Treatment Site Location | Crashes per Mile-Year |  | Crash <br> Modification |
| :--- | :---: | :---: | :---: |
|  | Before | After | 0.53 |
| Factor (CMF) |  |  |  |$|$| Iowa <br> (rural near small towns) | 23.74 | 12.19 | 0.81 |
| :--- | :---: | :---: | :---: |
| California and Washington <br> (suburban near major cities) | 28.57 | 24.07 | 0.71 |
| AVERAGE |  |  |  |

Source: Federal Highway Administration, Evaluation of Lane Reduction "Road Diet" Measures on Crashes, 2010.

Ultimately, the researchers observed a small CMF in Iowa; crashes were reduced 47\%. Crashes at the California and Washington treatment sites were only reduced $19 \%$. The authors speculated that this observed difference could be accounted for by the rural nature of the highways studied in Iowa and the suburban nature of the highways studied in California and Washington. The rural sites generally featured moderate traffic volumes and high traffic speeds while the suburban sites featured higher traffic volumes and lower traffic speeds.

The authors recommended that for future projects, a CMF be selected based on the characteristics of the study area (rural or suburban). The San Pablo Ave study corridor has attributes of both rural and suburban areas; it is a major link in a major metropolitan area but includes relatively long segments without driveways or controlled intersections. The implementation of road diet features in the corridor can therefore be expected to reduce accidents some amount between $19 \%$ and $47 \%$.

## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

## 7 Truck Climbing Lanes

Applicable standards were consulted to determine a potential need for truck climbing lanes in the study corridor.

Caltrans Highway Design Manual (HDM, Section 204.5) offers the following broad guidance on truck climbing lanes:
"A common criterion for all types of highways is to consider the addition of a climbing lane where the running speed of trucks falls 10 miles per hour or more below the running speed of remaining traffic. Figure 204.5 shows the speed reduction curves for a $200 \mathrm{lb} / \mathrm{hp}$ truck, which is representative of large trucks operating near maximum gross weight."

Figure 11 shows the four primary grades along the study corridor and Figure 12 plots the grades against the Caltrans criteria:

Figure 11: Study Corridor Grades


## SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

Figure 12: Critical Lengths of Grade for Design (Caltrans HDM, Figure 204.5)


As shown above, all four grades would result in the running speeds of trucks falling ten or more miles per hour below the running speed of remaining traffic. Strictly following this criterion, a climbing lane should be considered for each of the grades.

However, the above analysis gives no consideration to the volume of traffic in study corridor. The traffic volume (and truck volume, specifically), as discussed earlier, varies throughout the corridor. As a rough indicator for truck climbing lanes, the total traffic volume and truck traffic volumes for portions of the corridor are shown in Table 13 below.
Table 13: Peak Hour Traffic and Truck Volumes

| Corridor Segment | Peak Hour Traffic Volume* <br> (veh/hr) |  |
| :--- | :---: | :---: |
|  | All Vehicles | Trucks |
| San Pablo Ave., West of Cummings Skyway | 384 | 45 |
| San Pablo Ave., East of Cummings Skyway | 200 | 24 |

* The peak hour traffic volumes observed (in one any direction) on the corridor segment.

Given the higher overall traffic (and specifically truck) volumes observed west of Cummings Skyway compared to east of Cummings Skyway, truck climbing lanes are more likely warranted on that segment.

SAN PABLO AVENUE COMPLETE STREETS TRAFFIC STUDY

## 8 Appendix

Traffic counts and forecasts
Synchro HCM technical calculations
Phillips 66 Administration Building Driveway

|  | CROCKETT | (1) Parker Ave / 1st St |
| :---: | :---: | :---: |
| (2) San Pablo Ave / Parker Ave | (3) San Pablo Ave / Railroad Ave | (4) San Pablo Ave / California St |
| 5 San Pablo Ave / Refinery Rd | 6 San Pablo Ave / A St | San Pablo Ave / Cummings Skyway |
| (8) <br> San Pablo Ave / Vista Del Rio St | (9) <br> San Pablo Ave / Pomona St / I-80 Ramps / Merchant St | (10) Pomona St/ Wanda St |


|  |  | (1) Parker Ave / 1st St |
| :---: | :---: | :---: |
| (2) San Pablo Ave / Parker Ave | 3 San Pablo Ave / Railroad Ave | 4 San Pablo Ave / California St |
| (5) San Pablo Ave / Refinery Rd | 6 San Pablo Ave / A St | San Pablo Ave / Cummings Skyway |
| 8 <br> San Pablo Ave / Vista Del Rio St | (9) <br> San Pablo Ave / Pomona St / I-80 Ramps / Merchant St | 10 Pomona St / Wanda St |


|  |  | (1) Parker Ave / 1st St |
| :---: | :---: | :---: |
| (2) San Pablo Ave / Parker Ave | 3 San Pablo Ave / Railroad Ave | (4) San Pablo Ave / California St |
| 5 San Pablo Ave / Refinery Rd | 6 San Pablo Ave / A St | San Pablo Ave / Cummings Skyway |
| (8) <br> San Pablo Ave / Vista Del Rio St | (9) <br> San Pablo Ave / Pomona St / I-80 Ramps / Merchant St | (10) Pomona St/Wanda St |


|  |  | (1) Parker Ave / 1st St |
| :---: | :---: | :---: |
| (2) San Pablo Ave / Parker Ave | 3 San Pablo Ave / Railroad Ave | 4 San Pablo Ave / California St |
| 5 San Pablo Ave / Refinery Rd | 6 San Pablo Ave / A St | San Pablo Ave / Cummings Skyway |
| 8 <br> San Pablo Ave / Vista Del Rio St | (9) <br> San Pablo Ave / Pomona St / I-80 Ramps / Merchant St | (10) Pomona St / Wanda St |






|  | 4 | $\rightarrow$ | \% | 6 | $4$ | 4 | 4 | $\dagger$ | $p$ | ( | 1 | 4 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | \& |  |  | \& |  |  | ${ }^{1}$ | $\uparrow$ |  | ${ }^{1}$ | F |  |
| Traffic Volume (veh/h) | 7 | 2 | 9 | 46 | 2 | 2 | 15 | 112 | 20 | 0 | 96 | 6 |
| Sign Control |  | 2 | 9 | 46 | 2 | 2 | 15 | 112 | 20 | 0 | 96 | 6 |
|  |  | Stop |  | Stop |  |  | Free |  |  | Free |  |  |
| Grade | 0\% |  |  | 0\% |  |  | 0\% |  |  | 0\% |  |  |
| Peak Hour Factor | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Hourly flow rate (vph) | 8 | 2 | 10 | 50 | 2 | 2 | 16 | 122 | 22 | 0 | 104 | 7 |
| Pedestrians |  |  |  |  |  |  |  |  |  |  |  |  |
| Lane Width (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| Walking Speed (ft/s) |  |  |  |  |  |  |  |  |  |  |  |  |
| Percent Blockage |  |  |  |  |  |  |  |  |  |  |  |  |
| Right turn flare (veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Median type |  |  |  |  |  |  |  | None |  |  | None |  |
| Median storage veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Upstream signal (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| pX, platoon unblocked |  |  |  |  |  |  |  |  |  |  |  |  |
| vC , conflicting volume | 264 | 284 | 108 | 280 | 276 | 133 | 111 |  |  | 144 |  |  |
| $\mathrm{vC1}$, stage 1 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vC 2 , stage 2 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vCu , unblocked vol | 264 | 284 | 108 | 280 | 276 | 133 | 111 |  |  | 144 |  |  |
| tC , single (s) | 7.2 | 6.6 | 6.3 | 7.2 | 6.6 | 6.3 | 4.2 |  |  | 4.2 |  |  |
| tC, 2 stage (s) |  |  |  |  |  |  |  |  |  |  |  |  |
| tF (s) | 3.6 | 4.1 | 3.4 | 3.6 | 4.1 | 3.4 | 2.3 |  |  | 2.3 |  |  |
| p0 queue free \% | 99 | 100 | 99 | 92 | 100 | 100 | 99 |  |  | 100 |  |  |
| cM capacity (veh/h) | 659 | 602 | 920 | 638 | 608 | 890 | 1419 |  |  | 1379 |  |  |
| Direction, Lane \# | EB 1 | WB 1 | NB 1 | NB 2 | SB 1 | SB 2 |  |  |  |  |  |  |
| Volume Total | 20 | 54 | 16 | 144 | 0 | 111 |  |  |  |  |  |  |
| Volume Left | 8 | 50 | 16 | 0 | 0 | 0 |  |  |  |  |  |  |
| Volume Right | 10 | 2 | 0 | 22 | 0 | 7 |  |  |  |  |  |  |
| cSH | 760 | 644 | 1419 | 1700 | 1700 | 1700 |  |  |  |  |  |  |
| Volume to Capacity | 0.03 | 0.08 | 0.01 | 0.08 | 0.00 | 0.07 |  |  |  |  |  |  |
| Queue Length 95th (ft) | 2 | 7 | 1 | 0 | 0 | 0 |  |  |  |  |  |  |
| Control Delay (s) | 9.9 | 11.1 | 7.6 | 0.0 | 0.0 | 0.0 |  |  |  |  |  |  |
| Lane LOS | A | B | A |  |  |  |  |  |  |  |  |  |
| Approach Delay (s) | 9.9 | 11.1 | 0.8 |  | 0.0 |  |  |  |  |  |  |  |
| Approach LOS | A | B |  |  |  |  |  |  |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| Average Delay |  |  | 2.7 |  |  |  |  |  |  |  |  |  |
| Intersection Capacity Utilization |  |  | 19.9\% |  | U Level | Service |  |  | A |  |  |  |
| Analysis Period (min) |  |  | 15 |  |  |  |  |  |  |  |  |  |





|  | 4 |  |  | 7 |  |  | 4 | $\uparrow$ | $p$ | * | $\dagger$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | ${ }^{7}$ | 性 |  | \% | 中t |  |  | ¢ |  |  | ¢ |  |
| Traffic Volume (vph) | 5 | 110 | 1 | 17 | 89 | 37 | 1 | 33 | 5 | 23 | 67 | 5 |
| Future Volume (vph) | 5 | 110 | 1 | 17 | 89 | 37 | 1 | 33 | 5 | 23 | 67 | 5 |
| Ideal Flow (vphpl) | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 |
| Total Lost time (s) | 4.0 | 6.0 |  | 4.0 | 6.0 |  |  | 4.0 |  |  | 4.0 |  |
| Lane Util. Factor | 1.00 | 0.95 |  | 1.00 | 0.95 |  |  | 1.00 |  |  | 1.00 |  |
| Frt | 1.00 | 1.00 |  | 1.00 | 0.96 |  |  | 0.98 |  |  | 0.99 |  |
| Flt Protected | 0.95 | 1.00 |  | 0.95 | 1.00 |  |  | 1.00 |  |  | 0.99 |  |
| Satd. Flow (prot) | 1612 | 3219 |  | 1612 | 3082 |  |  | 1667 |  |  | 1665 |  |
| Flt Permitted | 0.95 | 1.00 |  | 0.95 | 1.00 |  |  | 1.00 |  |  | 0.99 |  |
| Satd. Flow (perm) | 1612 | 3219 |  | 1612 | 3082 |  |  | 1667 |  |  | 1665 |  |
| Peak-hour factor, PHF | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Adj. Flow (vph) | 5 | 120 | 1 | 18 | 97 | 40 | 1 | 36 |  | 25 | 73 | 5 |
| RTOR Reduction (vph) | 0 | 1 | 0 | 0 | 30 | 0 | 0 | 5 | 0 | 0 | 3 | 0 |
| Lane Group Flow (vph) | 5 | 120 | 0 | 18 | 107 | 0 | 0 | 37 | 0 | 0 | 100 | 0 |
| Turn Type | Prot | NA |  | Prot | NA |  | Split | NA |  | Split | NA |  |
| Protected Phases | 5 | 2 |  | 1 | 6 |  | 4 | 4 |  | 3 | 3 |  |
| Permitted Phases |  |  |  |  |  |  |  |  |  |  |  |  |
| Actuated Green, G (s) | 2.3 | 8.8 |  | 2.3 | 8.8 |  |  | 2.4 |  |  | 4.2 |  |
| Effective Green, g (s) | 2.3 | 8.8 |  | 2.3 | 8.8 |  |  | 2.4 |  |  | 4.2 |  |
| Actuated g/C Ratio | 0.06 | 0.25 |  | 0.06 | 0.25 |  |  | 0.07 |  |  | 0.12 |  |
| Clearance Time (s) | 4.0 | 6.0 |  | 4.0 | 6.0 |  |  | 4.0 |  |  | 4.0 |  |
| Vehicle Extension (s) | 3.0 | 4.0 |  | 3.0 | 4.0 |  |  | 4.0 |  |  | 4.0 |  |
| Lane Grp Cap (vph) | 103 | 793 |  | 103 | 759 |  |  | 112 |  |  | 195 |  |
| v/s Ratio Prot | 0.00 | c0.04 |  | c0.01 | 0.03 |  |  | c0.02 |  |  | c0.06 |  |
| v/s Ratio Perm |  |  |  |  |  |  |  |  |  |  |  |  |
| v/c Ratio | 0.05 | 0.15 |  | 0.17 | 0.14 |  |  | 0.33 |  |  | 0.51 |  |
| Uniform Delay, d1 | 15.7 | 10.5 |  | 15.8 | 10.5 |  |  | 15.9 |  |  | 14.8 |  |
| Progression Factor | 1.00 | 1.00 |  | 1.00 | 1.00 |  |  | 1.00 |  |  | 1.00 |  |
| Incremental Delay, d2 | 0.2 | 0.1 |  | 0.8 | 0.1 |  |  | 2.4 |  |  | 3.0 |  |
| Delay (s) | 15.9 | 10.6 |  | 16.6 | 10.6 |  |  | 18.3 |  |  | 17.8 |  |
| Level of Service | B | B |  | B | B |  |  | B |  |  | B |  |
| Approach Delay (s) |  | 10.9 |  |  | 11.3 |  |  | 18.3 |  |  | 17.8 |  |
| Approach LOS |  | B |  |  | B |  |  | B |  |  | B |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 2000 Control Delay |  |  | 13.4 |  | HCM 2000 | Level of S | Service |  | B |  |  |  |
| HCM 2000 Volume to Capacity ratio |  |  | 0.26 |  |  |  |  |  |  |  |  |  |
| Actuated Cycle Length (s) |  |  | 35.7 |  | Sum of lost | time (s) |  |  | 18.0 |  |  |  |
| Intersection Capacity Utilization |  |  | 27.7\% |  | CU Level | f Service |  |  | A |  |  |  |
| Analysis Period (min) |  |  | 15 |  |  |  |  |  |  |  |  |  |

c Critical Lane Group


c Critical Lane Group


c Critical Lane Group


|  | 4 | $\rightarrow$ | \% | 6 | $4$ | 4 | 4 | $\dagger$ | $p$ | ( | 1 | 4 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | * |  |  | $\uparrow$ |  |  | ${ }^{1}$ | F |  | ${ }^{1}$ | F |  |
| Traffic Volume (veh/h) | 4 | 2 | 13 | 36 | 2 | 5 | 32 | 126 | 44 | 0 | 120 | 9 |
| Sign Control |  | 2 | 13 | 36 | 2 | 5 | 32 | 126 | 44 | 0 | 120 | 9 |
|  |  | Stop |  | Stop |  |  | Free |  |  | Free |  |  |
| Grade | 0\% |  |  | 0\% |  |  | 0\% |  |  | 0\% |  |  |
| Peak Hour Factor | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Hourly flow rate (vph) | 4 | 2 | 14 | 39 | 2 | 5 | 35 | 137 | 48 | 0 | 130 | 10 |
| Pedestrians |  |  |  |  |  |  |  |  |  |  |  |  |
| Lane Width (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| Walking Speed (ft/s) |  |  |  |  |  |  |  |  |  |  |  |  |
| Percent Blockage |  |  |  |  |  |  |  |  |  |  |  |  |
| Right turn flare (veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Median type |  |  |  |  |  |  |  | None |  |  | None |  |
| Median storage veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Upstream signal (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| pX, platoon unblocked |  |  |  |  |  |  |  |  |  |  |  |  |
| vC , conflicting volume | 348 | 390 | 135 | 376 | 371 | 161 | 140 |  |  | 185 |  |  |
| $\mathrm{vC1}$, stage 1 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vC 2 , stage 2 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vCu , unblocked vol | 348 | 390 | 135 | 376 | 371 | 161 | 140 |  |  | 185 |  |  |
| tC , single (s) | 7.2 | 6.6 | 6.3 | 7.2 | 6.6 | 6.3 | 4.2 |  |  | 4.2 |  |  |
| tC, 2 stage (s) |  |  |  |  |  |  |  |  |  |  |  |  |
| tF (s) | 3.6 | 4.1 | 3.4 | 3.6 | 4.1 | 3.4 | 2.3 |  |  | 2.3 |  |  |
| p0 queue free \% | 99 | 100 | 98 | 93 | 100 | 99 | 97 |  |  | 100 |  |  |
| cM capacity (veh/h) | 572 | 517 | 888 | 542 | 530 | 858 | 1384 |  |  | 1332 |  |  |
| Direction, Lane \# | EB 1 | WB 1 | NB 1 | NB 2 | SB 1 | SB 2 |  |  |  |  |  |  |
| Volume Total | 20 | 46 | 35 | 185 | 0 | 140 |  |  |  |  |  |  |
| Volume Left | 4 | 39 | 35 | 0 | 0 | 0 |  |  |  |  |  |  |
| Volume Right | 14 | 5 | 0 | 48 | 0 | 10 |  |  |  |  |  |  |
| cSH | 751 | 564 | 1384 | 1700 | 1700 | 1700 |  |  |  |  |  |  |
| Volume to Capacity | 0.03 | 0.08 | 0.03 | 0.11 | 0.00 | 0.08 |  |  |  |  |  |  |
| Queue Length 95th (ft) | 2 | 7 | 2 | 0 | 0 | 0 |  |  |  |  |  |  |
| Control Delay (s) | 9.9 | 11.9 | 7.7 | 0.0 | 0.0 | 0.0 |  |  |  |  |  |  |
| Lane LOS | A | B | A |  |  |  |  |  |  |  |  |  |
| Approach Delay (s) | 9.9 | 11.9 | 1.2 |  | 0.0 |  |  |  |  |  |  |  |
| Approach LOS | A | B |  |  |  |  |  |  |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| Average Delay |  |  | 2.4 |  |  |  |  |  |  |  |  |  |
| Intersection Capacity Utilization |  |  | 30.1\% |  | U Level | Service |  |  | A |  |  |  |
| Analysis Period (min) |  |  | 15 |  |  |  |  |  |  |  |  |  |







c Critical Lane Group


| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Lane Configurations | \% | $\uparrow$ | 「 | ${ }^{*}$ | $\uparrow$ | 「 |  | * |  |  | $\uparrow$ | F |
| Traffic Volume (vph) | 8 | 107 | 9 | 6 | 28 | 147 | 2 | 6 | 14 | 307 | 36 | 59 |
| Future Volume (vph) | 8 | 107 | 9 |  | 28 | 147 | 2 | 6 | 14 | 307 | 36 | 59 |
| Ideal Flow (vphpl) | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 |
| Total Lost time (s) | 4.5 | 4.5 | 4.5 | 4.5 | 4.5 | 4.5 |  | 4.5 |  |  | 4.5 | 4.5 |
| Lane Util. Factor | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |  | 1.00 |  |  | 1.00 | 1.00 |
| Frt | 1.00 | 1.00 | 0.85 | 1.00 | 1.00 | 0.85 |  | 0.92 |  |  | 1.00 | 0.85 |
| Flt Protected | 0.95 | 1.00 | 1.00 | 0.95 | 1.00 | 1.00 |  | 1.00 |  |  | 0.96 | 1.00 |
| Satd. Flow (prot) | 1612 | 1696 | 1442 | 1612 | 1696 | 1442 |  | 1547 |  |  | 1624 | 1442 |
| Flt Permitted | 0.95 | 1.00 | 1.00 | 0.95 | 1.00 | 1.00 |  | 1.00 |  |  | 0.96 | 1.00 |
| Satd. Flow (perm) | 1612 | 1696 | 1442 | 1612 | 1696 | 1442 |  | 1547 |  |  | 1624 | 1442 |
| Peak-hour factor, PHF | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Adj. Flow (vph) | 9 | 116 | 10 | 7 | 30 | 160 | 2 | 7 | 15 | 334 | 39 | 64 |
| RTOR Reduction (vph) | 0 | 0 | 8 | 0 | 0 | 132 | 0 | 15 | 0 | 0 | 0 | 42 |
| Lane Group Flow (vph) | 9 | 116 | 2 | 7 | 30 | 28 | 0 | 9 | 0 | 0 | 373 | 22 |
| Turn Type | Prot | NA | Perm | Prot | NA | Perm | Split | NA |  | Split | NA | Perm |
| Protected Phases | 5 | 2 |  | 1 | 6 |  |  | , |  | 3 | 3 |  |
| Permitted Phases |  |  | 2 |  |  | 6 |  |  |  |  |  | 3 |
| Actuated Green, G (s) | 5.2 | 9.0 | 9.0 | 5.2 | 9.0 | 9.0 |  | 1.1 |  |  | 17.5 | 17.5 |
| Effective Green, g (s) | 5.2 | 9.0 | 9.0 | 5.2 | 9.0 | 9.0 |  | 1.1 |  |  | 17.5 | 17.5 |
| Actuated g/C Ratio | 0.10 | 0.18 | 0.18 | 0.10 | 0.18 | 0.18 |  | 0.02 |  |  | 0.34 | 0.34 |
| Clearance Time (s) | 4.5 | 4.5 | 4.5 | 4.5 | 4.5 | 4.5 |  | 4.5 |  |  | 4.5 | 4.5 |
| Vehicle Extension (s) | 3.0 | 3.0 | 3.0 | 3.0 | 3.0 | 3.0 |  | 3.0 |  |  | 3.0 | 3.0 |
| Lane Grp Cap (vph) | 165 | 300 | 255 | 165 | 300 | 255 |  | 33 |  |  | 559 | 496 |
| v/s Ratio Prot | c0.01 | c0.07 |  | 0.00 | 0.02 |  |  | c0.01 |  |  | c0.23 |  |
| v/s Ratio Perm |  |  | 0.00 |  |  | 0.02 |  |  |  |  |  | 0.02 |
| v/c Ratio | 0.05 | 0.39 | 0.01 | 0.04 | 0.10 | 0.11 |  | 0.28 |  |  | 0.67 | 0.04 |
| Uniform Delay, d1 | 20.6 | 18.5 | 17.2 | 20.6 | 17.5 | 17.5 |  | 24.5 |  |  | 14.2 | 11.1 |
| Progression Factor | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |  | 1.00 |  |  | 1.00 | 1.00 |
| Incremental Delay, d2 | 0.1 | 0.8 | 0.0 | 0.1 | 0.1 | 0.2 |  | 4.7 |  |  | 3.0 | 0.0 |
| Delay (s) | 20.7 | 19.3 | 17.2 | 20.7 | 17.7 | 17.7 |  | 29.1 |  |  | 17.2 | 11.1 |
| Level of Service | C | B | B | C | B | B |  | C |  |  | B | B |
| Approach Delay (s) |  | 19.2 |  |  | 17.8 |  |  | 29.1 |  |  | 16.3 |  |
| Approach LOS |  | B |  |  | B |  |  | C |  |  | B |  |


| Intersection Summary |  |  |  |
| :--- | ---: | :--- | ---: |
| HCM 2000 Control Delay | 17.6 | HCM 2000 Level of Service | B |
| HCM 2000 Volume to Capacity ratio | 0.48 |  | 18.0 |
| Actuated Cycle Length (s) | 50.8 | Sum of lost time (s) | A |
| Intersection Capacity Utilization | $39.7 \%$ | ICU Level of Service |  |
| Analysis Period (min) | 15 |  |  |









c Critical Lane Group


|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |



|  | 4 | $\rightarrow$ | \% | 6 |  | 4 | 4 | $\dagger$ | $p$ | ( | 1 | 4 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | * |  |  | $\uparrow$ |  |  | ${ }^{1}$ | F |  | ${ }^{1}$ | F |  |
| Traffic Volume (veh/h) | 4 | 2 | 13 | 36 | 2 | 5 | 32 | 188 | 44 | 0 | 144 | 9 |
| Sign Control |  | 2 | 13 | 36 | 2 | 5 | 32 | 188 | 44 | 0 | 144 | 9 |
|  |  | Stop |  | Stop |  |  | Free |  |  | Free |  |  |
| Grade | 0\% |  |  | 0\% |  |  | 0\% |  |  | 0\% |  |  |
| Peak Hour Factor | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Hourly flow rate (vph) | 4 | 2 | 14 | 39 | 2 | 5 | 35 | 204 | 48 | 0 | 157 | 10 |
| Pedestrians |  |  |  |  |  |  |  |  |  |  |  |  |
| Lane Width (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| Walking Speed (ft/s) |  |  |  |  |  |  |  |  |  |  |  |  |
| Percent Blockage |  |  |  |  |  |  |  |  |  |  |  |  |
| Right turn flare (veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Median type |  |  |  |  |  |  |  | None |  |  | None |  |
| Median storage veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Upstream signal (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| pX, platoon unblocked |  |  |  |  |  |  |  |  |  |  |  |  |
| vC , conflicting volume | 442 | 484 | 162 | 470 | 465 | 228 | 167 |  |  | 252 |  |  |
| $\mathrm{vC1}$, stage 1 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vC 2 , stage 2 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vCu , unblocked vol | 442 | 484 | 162 | 470 | 465 | 228 | 167 |  |  | 252 |  |  |
| tC , single (s) | 7.2 | 6.6 | 6.3 | 7.2 | 6.6 | 6.3 | 4.2 |  |  | 4.2 |  |  |
| tC, 2 stage (s) |  |  |  |  |  |  |  |  |  |  |  |  |
| tF (s) | 3.6 | 4.1 | 3.4 | 3.6 | 4.1 | 3.4 | 2.3 |  |  | 2.3 |  |  |
| p0 queue free \% | 99 | 100 | 98 | 92 | 100 | 99 | 97 |  |  | 100 |  |  |
| cM capacity (veh/h) | 494 | 456 | 857 | 468 | 468 | 787 | 1352 |  |  | 1257 |  |  |
| Direction, Lane \# | EB 1 | WB 1 | NB 1 | NB 2 | SB 1 | SB 2 |  |  |  |  |  |  |
| Volume Total | 20 | 46 | 35 | 252 | 0 | 167 |  |  |  |  |  |  |
| Volume Left | 4 | 39 | 35 | 0 | 0 | 0 |  |  |  |  |  |  |
| Volume Right | 14 | 5 | 0 | 48 | 0 | 10 |  |  |  |  |  |  |
| cSH | 694 | 490 | 1352 | 1700 | 1700 | 1700 |  |  |  |  |  |  |
| Volume to Capacity | 0.03 | 0.09 | 0.03 | 0.15 | 0.00 | 0.10 |  |  |  |  |  |  |
| Queue Length 95th (ft) | 2 | 8 | 2 | 0 | 0 | 0 |  |  |  |  |  |  |
| Control Delay (s) | 10.3 | 13.1 | 7.7 | 0.0 | 0.0 | 0.0 |  |  |  |  |  |  |
| Lane LOS | B | B | A |  |  |  |  |  |  |  |  |  |
| Approach Delay (s) | 10.3 | 13.1 | 0.9 |  | 0.0 |  |  |  |  |  |  |  |
| Approach LOS | B | B |  |  |  |  |  |  |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| Average Delay |  |  | 2.1 |  |  |  |  |  |  |  |  |  |
| Intersection Capacity Utilization |  |  | 33.4\% |  | U Level | Service |  |  | A |  |  |  |
| Analysis Period (min) |  |  | 15 |  |  |  |  |  |  |  |  |  |







c Critical Lane Group


c Critical Lane Group


|  | 4 | $\rightarrow$ | \% | 6 |  | 4 | 4 | $\dagger$ | $p$ | ( | 1 | 4 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | * |  |  | \& |  |  | ${ }^{1}$ | $\uparrow$ |  | ${ }^{1}$ | F |  |
| Traffic Volume (veh/h) | 7 | 2 | 9 | 46 | 2 | 2 | 15 | 131 | 20 | 0 | 115 | 6 |
| Sign Control |  | 2 | 9 | 46 | 2 | 2 | 15 | 131 | 20 | 0 | 115 | 6 |
|  |  | Stop |  | Stop |  |  | Free |  |  | Free |  |  |
| Grade | 0\% |  |  | 0\% |  |  | 0\% |  |  | 0\% |  |  |
| Peak Hour Factor | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Hourly flow rate (vph) | 8 | 2 | 10 | 50 | 2 | 2 | 16 | 142 | 22 | 0 | 125 | 7 |
| Pedestrians |  |  |  |  |  |  |  |  |  |  |  |  |
| Lane Width (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| Walking Speed (ft/s) |  |  |  |  |  |  |  |  |  |  |  |  |
| Percent Blockage |  |  |  |  |  |  |  |  |  |  |  |  |
| Right turn flare (veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Median type |  |  |  |  |  |  |  | None |  |  | None |  |
| Median storage veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Upstream signal (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| pX, platoon unblocked |  |  |  |  |  |  |  |  |  |  |  |  |
| vC , conflicting volume | 306 | 324 | 128 | 321 | 317 | 153 | 132 |  |  | 164 |  |  |
| $\mathrm{vC1}$, stage 1 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vC 2 , stage 2 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vCu , unblocked vol | 306 | 324 | 128 | 321 | 317 | 153 | 132 |  |  | 164 |  |  |
| tC , single (s) | 7.3 | 6.7 | 6.4 | 7.3 | 6.7 | 6.4 | 4.3 |  |  | 4.3 |  |  |
| tC, 2 stage (s) |  |  |  |  |  |  |  |  |  |  |  |  |
| tF (s) | 3.7 | 4.2 | 3.5 | 3.7 | 4.2 | 3.5 | 2.4 |  |  | 2.4 |  |  |
| p0 queue free \% | 99 | 100 | 99 | 91 | 100 | 100 | 99 |  |  | 100 |  |  |
| cM capacity (veh/h) | 597 | 552 | 866 | 578 | 558 | 838 | 1328 |  |  | 1291 |  |  |
| Direction, Lane \# | EB 1 | WB 1 | NB 1 | NB 2 | SB 1 | SB 2 |  |  |  |  |  |  |
| Volume Total | 20 | 54 | 16 | 164 | 0 | 132 |  |  |  |  |  |  |
| Volume Left | 8 | 50 | 16 | 0 | 0 | 0 |  |  |  |  |  |  |
| Volume Right | 10 | 2 | 0 | 22 | 0 | 7 |  |  |  |  |  |  |
| cSH | 700 | 584 | 1328 | 1700 | 1700 | 1700 |  |  |  |  |  |  |
| Volume to Capacity | 0.03 | 0.09 | 0.01 | 0.10 | 0.00 | 0.08 |  |  |  |  |  |  |
| Queue Length 95th (ft) | 2 | 8 | 1 | 0 | 0 | 0 |  |  |  |  |  |  |
| Control Delay (s) | 10.3 | 11.8 | 7.7 | 0.0 | 0.0 | 0.0 |  |  |  |  |  |  |
| Lane LOS | B | B | A |  |  |  |  |  |  |  |  |  |
| Approach Delay (s) | 10.3 | 11.8 | 0.7 |  | 0.0 |  |  |  |  |  |  |  |
| Approach LOS | B | B |  |  |  |  |  |  |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| Average Delay |  |  | 2.5 |  |  |  |  |  |  |  |  |  |
| Intersection Capacity Utilization |  |  | 24.9\% |  | U Level | Service |  |  | A |  |  |  |
| Analysis Period (min) |  |  | 15 |  |  |  |  |  |  |  |  |  |











|  | 4 | $\rightarrow$ | \% | 6 |  | 4 | 4 | $\dagger$ | $p$ | ( | 1 | 4 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | * |  |  | $\uparrow$ |  |  | ${ }^{1}$ | F |  | ${ }^{1}$ | F |  |
| Traffic Volume (veh/h) | 4 | 2 | 13 | 36 | 2 | 5 | 32 | 188 | 44 | 0 | 144 | 9 |
| Sign Control |  | 2 | 13 | 36 | 2 | 5 | 32 | 188 | 44 | 0 | 144 | 9 |
|  |  | Stop |  | Stop |  |  | Free |  |  | Free |  |  |
| Grade | 0\% |  |  | 0\% |  |  | 0\% |  |  | 0\% |  |  |
| Peak Hour Factor | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Hourly flow rate (vph) | 4 | 2 | 14 | 39 | 2 | 5 | 35 | 204 | 48 | 0 | 157 | 10 |
| Pedestrians |  |  |  |  |  |  |  |  |  |  |  |  |
| Lane Width (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| Walking Speed (ft/s) |  |  |  |  |  |  |  |  |  |  |  |  |
| Percent Blockage |  |  |  |  |  |  |  |  |  |  |  |  |
| Right turn flare (veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Median type |  |  |  |  |  |  |  | None |  |  | None |  |
| Median storage veh) |  |  |  |  |  |  |  |  |  |  |  |  |
| Upstream signal (ft) |  |  |  |  |  |  |  |  |  |  |  |  |
| pX, platoon unblocked |  |  |  |  |  |  |  |  |  |  |  |  |
| vC , conflicting volume | 442 | 484 | 162 | 470 | 465 | 228 | 167 |  |  | 252 |  |  |
| $\mathrm{vC1}$, stage 1 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vC 2 , stage 2 conf vol |  |  |  |  |  |  |  |  |  |  |  |  |
| vCu , unblocked vol | 442 | 484 | 162 | 470 | 465 | 228 | 167 |  |  | 252 |  |  |
| tC , single (s) | 7.3 | 6.7 | 6.4 | 7.3 | 6.7 | 6.4 | 4.3 |  |  | 4.3 |  |  |
| tC, 2 stage (s) |  |  |  |  |  |  |  |  |  |  |  |  |
| tF (s) | 3.7 | 4.2 | 3.5 | 3.7 | 4.2 | 3.5 | 2.4 |  |  | 2.4 |  |  |
| p0 queue free \% | 99 | 100 | 98 | 91 | 100 | 99 | 97 |  |  | 100 |  |  |
| cM capacity (veh/h) | 475 | 440 | 829 | 450 | 451 | 760 | 1288 |  |  | 1195 |  |  |
| Direction, Lane \# | EB 1 | WB 1 | NB 1 | NB 2 | SB 1 | SB 2 |  |  |  |  |  |  |
| Volume Total | 20 | 46 | 35 | 252 | 0 | 167 |  |  |  |  |  |  |
| Volume Left | 4 | 39 | 35 | 0 | 0 | 0 |  |  |  |  |  |  |
| Volume Right | 14 | 5 | 0 | 48 | 0 | 10 |  |  |  |  |  |  |
| cSH | 670 | 471 | 1288 | 1700 | 1700 | 1700 |  |  |  |  |  |  |
| Volume to Capacity | 0.03 | 0.10 | 0.03 | 0.15 | 0.00 | 0.10 |  |  |  |  |  |  |
| Queue Length 95th (ft) | 2 | 8 | 2 | 0 | 0 | 0 |  |  |  |  |  |  |
| Control Delay (s) | 10.5 | 13.5 | 7.9 | 0.0 | 0.0 | 0.0 |  |  |  |  |  |  |
| Lane LOS | B | B | A |  |  |  |  |  |  |  |  |  |
| Approach Delay (s) | 10.5 | 13.5 | 1.0 |  | 0.0 |  |  |  |  |  |  |  |
| Approach LOS | B | B |  |  |  |  |  |  |  |  |  |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| Average Delay |  |  | 2.1 |  |  |  |  |  |  |  |  |  |
| Intersection Capacity Utilization |  |  | 33.4\% |  | U Level | Service |  |  | A |  |  |  |
| Analysis Period (min) |  |  | 15 |  |  |  |  |  |  |  |  |  |







|  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |



| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Lane Configurations | ＊ | 个 | 「 | ${ }^{4}$ | $\uparrow$ | 「 |  | ¢ |  |  | $\uparrow$ | F |
| Traffic Volume（vph） | 9 | 133 | 14 | 6 | 48 | 147 | 4 | 6 | 16 | 308 | 36 | 60 |
| Future Volume（vph） | 9 | 133 | 14 | 6 | 48 | 147 | 4 | 6 | 16 | 308 | 36 | 60 |
| Ideal Flow（vphpl） | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 |
| Total Lost time（s） | 4.5 | 4.5 | 4.5 | 4.5 | 4.5 | 4.5 |  | 4.5 |  |  | 4.5 | 4.5 |
| Lane Util．Factor | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |  | 1.00 |  |  | 1.00 | 1.00 |
| Frt | 1.00 | 1.00 | 0.85 | 1.00 | 1.00 | 0.85 |  | 0.92 |  |  | 1.00 | 0.85 |
| Flt Protected | 0.95 | 1.00 | 1.00 | 0.95 | 1.00 | 1.00 |  | 0.99 |  |  | 0.96 | 1.00 |
| Satd．Flow（prot） | 1456 | 1532 | 1302 | 1456 | 1532 | 1302 |  | 1397 |  |  | 1467 | 1302 |
| Flt Permitted | 0.95 | 1.00 | 1.00 | 0.95 | 1.00 | 1.00 |  | 0.99 |  |  | 0.96 | 1.00 |
| Satd．Flow（perm） | 1456 | 1532 | 1302 | 1456 | 1532 | 1302 |  | 1397 |  |  | 1467 | 1302 |
| Peak－hour factor，PHF | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Adj．Flow（vph） | 10 | 145 | 15 | 7 | 52 | 160 | 4 | 7 | 17 | 335 | 39 | 65 |
| RTOR Reduction（vph） | 0 | 0 | 12 | 0 | 0 | 131 | 0 | 16 | 0 | 0 | 0 | 41 |
| Lane Group Flow（vph） | 10 | 145 | 3 | 7 | 52 | 29 | 0 | 12 | 0 | 0 | 374 | 24 |
| Heavy Vehicles（\％） | 24\％ | 24\％ | 24\％ | 24\％ | 24\％ | 24\％ | 24\％ | 24\％ | 24\％ | 24\％ | 24\％ | 24\％ |
| Turn Type | Prot | NA | Perm | Prot | NA | Perm | Split | NA |  | Split | NA | Perm |
| Protected Phases | 5 | 2 |  | 1 | 6 |  | 4 | 4 |  | 3 | 3 |  |
| Permitted Phases |  |  | 2 |  |  | 6 |  |  |  |  |  | 3 |
| Actuated Green，G（s） | 5.1 | 10.5 | 10.5 | 5.1 | 10.5 | 10.5 |  | 2.5 |  |  | 21.0 | 21.0 |
| Effective Green，g（s） | 5.1 | 10.5 | 10.5 | 5.1 | 10.5 | 10.5 |  | 2.5 |  |  | 21.0 | 21.0 |
| Actuated g／C Ratio | 0.09 | 0.18 | 0.18 | 0.09 | 0.18 | 0.18 |  | 0.04 |  |  | 0.37 | 0.37 |
| Clearance Time（s） | 4.5 | 4.5 | 4.5 | 4.5 | 4.5 | 4.5 |  | 4.5 |  |  | 4.5 | 4.5 |
| Vehicle Extension（s） | 3.0 | 3.0 | 3.0 | 3.0 | 3.0 | 3.0 |  | 3.0 |  |  | 3.0 | 3.0 |
| Lane Grp Cap（vph） | 130 | 281 | 239 | 130 | 281 | 239 |  | 61 |  |  | 539 | 478 |
| v／s Ratio Prot | c0．01 | c0．09 |  | 0.00 | 0.03 |  |  | c0．01 |  |  | c0．26 |  |
| v／s Ratio Perm |  |  | 0.00 |  |  | 0.02 |  |  |  |  |  | 0.02 |
| v／c Ratio | 0.08 | 0.52 | 0.01 | 0.05 | 0.19 | 0.12 |  | 0.19 |  |  | 0.69 | 0.05 |
| Uniform Delay，d1 | 23.8 | 21.0 | 19.1 | 23.8 | 19.7 | 19.5 |  | 26.3 |  |  | 15.3 | 11.6 |
| Progression Factor | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |  | 1.00 |  |  | 1.00 | 1.00 |
| Incremental Delay，d2 | 0.3 | 1.6 | 0.0 | 0.2 | 0.3 | 0.2 |  | 1.5 |  |  | 3.9 | 0.0 |
| Delay（s） | 24.1 | 22.6 | 19.1 | 24.0 | 20.0 | 19.7 |  | 27.9 |  |  | 19.2 | 11.7 |
| Level of Service | C | C | B | C | C | B |  | C |  |  | B | B |
| Approach Delay（s） |  | 22.4 |  |  | 19.9 |  |  | 27.9 |  |  | 18.1 |  |
| Approach LOS |  | C |  |  | B |  |  | C |  |  | B |  |


| Intersection Summary |  |  |  |
| :--- | ---: | :--- | ---: |
| HCM 2000 Control Delay | 19.7 | HCM 2000 Level of Service | B |
| HCM 2000 Volume to Capacity ratio | 0.53 |  | 18.0 |
| Actuated Cycle Length（s） | 57.1 | Sum of lost time（s） | A |
| Intersection Capacity Utilization | $40.3 \%$ | ICU Level of Service |  |
| Analysis Period（min） | 15 |  |  |
| C Critical Lane Group |  |  |  |



c Critical Lane Group




c Critical Lane Group

c Critical Lane Group




c Critical Lane Group


C Critical Lane Group




c Critical Lane Group

|  | 4 |  |  | 7 |  |  | 4 | $\uparrow$ | $p$ | $\checkmark$ | $\dagger$ | $\downarrow$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Movement | EBL | EBT | EBR | WBL | WBT | WBR | NBL | NBT | NBR | SBL | SBT | SBR |
| Lane Configurations | ${ }^{7}$ | 性 |  | ${ }^{7}$ | 性 |  |  | ¢ |  |  | ¢ |  |
| Traffic Volume (vph) | 10 | 144 | 9 | 26 | 121 | 18 | 13 | 41 | 34 | 144 | 32 | 38 |
| Future Volume (vph) | 10 | 144 |  | 26 | 121 | 18 | 13 | 41 | 34 | 144 | 32 | 38 |
| Ideal Flow (vphpl) | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 | 1900 |
| Total Lost time (s) | 4.0 | 6.0 |  | 4.0 | 6.0 |  |  | 4.0 |  |  | 4.0 |  |
| Lane Util. Factor | 1.00 | 0.95 |  | 1.00 | 0.95 |  |  | 1.00 |  |  | 1.00 |  |
| Frt | 1.00 | 0.99 |  | 1.00 | 0.98 |  |  | 0.95 |  |  | 0.98 |  |
| Flt Protected | 0.95 | 1.00 |  | 0.95 | 1.00 |  |  | 0.99 |  |  | 0.97 |  |
| Satd. Flow (prot) | 1612 | 3194 |  | 1612 | 3160 |  |  | 1597 |  |  | 1602 |  |
| Flt Permitted | 0.95 | 1.00 |  | 0.95 | 1.00 |  |  | 0.99 |  |  | 0.97 |  |
| Satd. Flow (perm) | 1612 | 3194 |  | 1612 | 3160 |  |  | 1597 |  |  | 1602 |  |
| Peak-hour factor, PHF | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 | 0.92 |
| Adj. Flow (vph) | 11 | 157 | 10 | 28 | 132 | 20 | 14 | 45 | 37 | 157 | 35 | 41 |
| RTOR Reduction (vph) | 0 | 7 | 0 | 0 | 16 | 0 | 0 | 33 | 0 | 0 | 9 | 0 |
| Lane Group Flow (vph) | 11 | 160 | 0 | 28 | 136 | 0 | 0 | 63 | 0 | 0 | 224 | 0 |
| Turn Type | Prot | NA |  | Prot | NA |  | Split | NA |  | Split | NA |  |
| Protected Phases | 5 | 2 |  | 1 | 6 |  | 4 | 4 |  | 3 | 3 |  |
| Permitted Phases |  |  |  |  |  |  |  |  |  |  |  |  |
| Actuated Green, G (s) | 2.1 | 8.6 |  | 2.1 | 8.6 |  |  | 4.8 |  |  | 8.3 |  |
| Effective Green, g (s) | 2.1 | 8.6 |  | 2.1 | 8.6 |  |  | 4.8 |  |  | 8.3 |  |
| Actuated g/C Ratio | 0.05 | 0.21 |  | 0.05 | 0.21 |  |  | 0.11 |  |  | 0.20 |  |
| Clearance Time (s) | 4.0 | 6.0 |  | 4.0 | 6.0 |  |  | 4.0 |  |  | 4.0 |  |
| Vehicle Extension (s) | 3.0 | 4.0 |  | 3.0 | 4.0 |  |  | 4.0 |  |  | 4.0 |  |
| Lane Grp Cap (vph) | 80 | 657 |  | 80 | 650 |  |  | 183 |  |  | 318 |  |
| v/s Ratio Prot | 0.01 | c0.05 |  | c0.02 | 0.04 |  |  | c0.04 |  |  | c0.14 |  |
| v/s Ratio Perm |  |  |  |  |  |  |  |  |  |  |  |  |
| v/c Ratio | 0.14 | 0.24 |  | 0.35 | 0.21 |  |  | 0.35 |  |  | 0.70 |  |
| Uniform Delay, d1 | 19.0 | 13.9 |  | 19.2 | 13.8 |  |  | 17.1 |  |  | 15.6 |  |
| Progression Factor | 1.00 | 1.00 |  | 1.00 | 1.00 |  |  | 1.00 |  |  | 1.00 |  |
| Incremental Delay, d2 | 0.8 | 0.3 |  | 2.6 | 0.2 |  |  | 1.6 |  |  | 7.4 |  |
| Delay (s) | 19.8 | 14.1 |  | 21.8 | 14.0 |  |  | 18.6 |  |  | 23.0 |  |
| Level of Service | B | B |  | C | B |  |  | B |  |  | C |  |
| Approach Delay (s) |  | 14.5 |  |  | 15.2 |  |  | 18.6 |  |  | 23.0 |  |
| Approach LOS |  | B |  |  | B |  |  | B |  |  | C |  |
| Intersection Summary |  |  |  |  |  |  |  |  |  |  |  |  |
| HCM 2000 Control Delay |  |  | 18.2 |  | HCM 2000 | Level of S | Service |  | B |  |  |  |
| HCM 2000 Volume to Capacity ratio |  |  | 0.43 |  |  |  |  |  |  |  |  |  |
| Actuated Cycle Length (s) |  |  | 41.8 |  | Sum of los | time (s) |  |  | 18.0 |  |  |  |
| Intersection Capacity Utilization |  |  | 37.9\% |  | CU Level | $f$ Service |  |  | A |  |  |  |
| Analysis Period (min) |  |  | 15 |  |  |  |  |  |  |  |  |  |

c Critical Lane Group




c Critical Lane Group

c Critical Lane Group




c Critical Lane Group

c Critical Lane Group




c Critical Lane Group

## Traffic Signal Warrant Analysis- Phillips 66 Administration Building Driveway

California MUTCD 2014 Edition
(FHWA's MUTCD 2009 Edition, including Revisions 1 \& 2, as amended for use in California)

Figure 4C-3. Warrant 3, Peak Hour

*Note: 150 vph applies as the lower threshold volume for a minor-street approach with two or more lanes and 100 vph applies as the lower threshold volume for a minor-street approach with one lane.


## Traffic Signal Warrant Analysis- Phillips 66 Administration Building Driveway

California MUTCD 2014 Edition
(FHWA's MUTCD 2009 Edition, including Revisions $1 \& 2$, as amended for use in California)

Figure 4C-101 (CA). Traffic Signal Warrants Worksheet (Sheet 2 of 5)

WARRANT 2 - Four Hour Vehicular Volume
SATISFIED* YES $\square$ NO $\square$


| *All plotted points fall above the applicable curve in Figure 4C-1. (URBAN AREAS) | Yes $\square$ No $\square$ |
| :--- | :--- |
| $\underline{\text { OR }, ~ A l l ~ p l o t t e d ~ p o i n t s ~ f a l l ~ a b o v e ~ t h e ~ a p p l i c a b l e ~ c u r v e ~ i n ~ F i g u r e ~ 4 C-2 . ~(R U R A L ~ A R E A S) ~}$ | Yes $\square$ No $\square$ |



The satisfaction of a traffic signal warrant or warrants shall not in itself require the installation of a traffic control signal.

## Appendix E: Environmental Screening

## MEMORANDUM

## DATE: $\quad$ November 4, 2016

## To:

Tim Bates

560 Mission Street, Suite 700
San Francisco, CA 94105
P. 415.957.9445

## FROM:

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CC: Idias@up-partners.com

## RE: Environmental Screening: San Pablo Avenue Complete Streets Feasibility Study

This memo contains an initial screening-level analysis of selected CEQA topics and potential environmental issues related to the San Pablo Avenue Complete Streets Feasibility Study project. This screening is a first step in understanding whether project alternatives are likely to result in environmental impacts under the California Environmental Quality Act (CEQA) and provides preliminary guidance on what level of CEQA review may be required for the project, dependent on the alternative selected. The environmental topic analysis is provided in matrix format, organized by topic and project alternative.

The following information was used in the evaluation of project alternatives: project information provided by Arup, the 2016 CEQA Guidelines Environmental Checklist, and applicable sections of the Code of Federal Regulations. Additionally, a selection of prior CEQA documents were reviewed to provide background information on existing environmental issues in the project area and environmental issues encountered under similar Bay Area complete streets projects. The prior documents reviewed include:

- Alhambra Avenue Improvements CEQA Initial Study, City of Martinez (May 2005)
- ConocoPhillips Rodeo Refinery Clean Fuels Expansion Project EIR (November 2006)
- The Phillips 66 Propane Recovery Project EIR (June 2013)
- Contra Costa Countywide Comprehensive Transportation Plan Draft Supplemental EIR (September 2014)

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## 1. Project Understanding

The San Pablo Avenue Complete Streets Study is examining a portion of San Pablo Avenue between Rodeo and Crockett in Contra Costa County. The study will 1) evaluate alternatives for bicycle and pedestrian improvements and 2) identify a preferred alternative to aid in future funding requests for project implementation.

The study segment is approximately three miles in length, extending from Lone Tree Point in Rodeo to the base of the Alfred Zampa Memorial Bridge in Crockett. The study area passes through the Conoco Philips Rodeo Refinery, an active refinery that uses San Pablo Avenue for transportation of materials between areas of its campus, and through undeveloped, unincorporated land. The corridor has been identified as a future segment of the Bay Trail and implementation of the project would provide a connection to existing bicycle and pedestrian facilities.

For most of the study corridor, San Pablo Avenue is a four-lane undivided arterial with two travel lanes in each direction. The segment has and a 45 mph speed limit, no bicycle facilities and very limited sidewalks. Existing traffic volumes along the corridor are approximately 25 percent of the total capacity and volumes are not expected to increase significantly in the future. ${ }^{1}$

Four project alternatives are under evaluation including a no build alternative. Each alternative and its key components are outlined below, and additional details are provided in Table 1.

- No Build Alternative: Existing (4 travel lanes)
- Four 12 ' travel lanes
- No bike lanes and very limited sidewalks
- No truck climbing lanes
- Alternative 1: Bike Lanes (3 vehicle lanes with bike lanes)
- Road diet converting the roadway to one travel lane in each direction with left turn pockets, center left turn lanes, medians, or truck climbing lanes
- Class 2 on-street bike lanes; some areas would include a separation barrier
- Alternative 2: Shared Use Path (3 vehicle lanes with path)
- Road diet, converting the roadway to one travel lane in each direction with left turn pockets, center left turn lanes, medians, or truck climbing lanes
- Dedicated, barrier-separated path for bikes and pedestrians
- Alternative 3: Widened Shared Use Path (4 vehicle lanes with path)
- Widened roadway to maintain four-lane arterial
- Dedicated, barrier separated path for bikes and pedestrians


## 2. Environmental Issues

For the purposes of this screening analysis, Urban Planning Partners evaluated the project alternatives against the 2016 CEQA Guidelines Environmental Checklist which includes the following topics: air quality, aesthetics, agriculture, biological resources, cultural resources, geology and soils, greenhouse gases, hazards and hazardous materials, hydrology and water quality, land use and planning, mineral resources, noise, population and housing, public services, recreation, transportation and utilities. Table 1 presents each of these topics by project alternative, discusses whether significant impacts are considered likely to occur, and outlines analysis and/or studies that would need to be completed at a later date as a part of CEQA analyses for the project.

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## Summary

Through the screening analysis, Urban Planning Partners has made a preliminary determination that the following CEQA topics are not likely to be impacted by the project under any alternative:

- Agricultural Resources
- Land Use
- Mineral Resources
- Population and Housing
- Public Services
- Recreation
- Transit and Transportation
- Utilities

Alternative $\mathbf{1}$ is not anticipated to result in any significant impacts to the environment or require mitigation and is not discussed further in this summary. Alternative $\mathbf{2}$ is anticipated to have less-thansignificant impacts (not requiring mitigation) under the following CEQA topics:

- Aesthetics
- Greenhouse Gas Emissions
- Land Use and Planning
- Recreation
- Traffic and Transportation

Alternative 2 may result in significant impacts to the environment; however it is likely that these impacts could be mitigated to a less-than-significant level. CEQA topic areas that may require mitigation measures to avoid a significant impact under Alternative 2 include:

- Air Quality
- Biological Resources
- Cultural Resources
- Geology and Soils
- Hazards and Hazardous Materials
- Hydrology and Water
- Noise

Under Alternative 3, less-than-significant impacts (not requiring mitigation) are anticipated under the following CEQA topics:

- Land Use and Planning
- Recreation
- Traffic and Transportation

Alternative 3 may result in significant impacts to the environment, some of which are anticipated to be reduced to less-than-significant levels through mitigation. It is possible that some impacts may remain significant after mitigation. CEQA topic areas that are anticipated to require mitigation measures and could potentially remain significant under Alternative $\mathbf{3}$ include:

- Air Quality
- Aesthetics
- Biological Resources
- Cultural Resources
- Geology and Soils
- Greenhouse Gases
- Hazards and Hazardous Materials
- Hydrology and Water
- Noise


## 3. Anticipated Level of CEQA Review

For each alternative, Urban Planning Partners has identified a CEQA approach that is likely to be the most appropriate, efficient, and defensible. The no build alternative would not require CEQA analysis and therefore is not included below. These recommendations are based on a review of the 2016 CEQA Guidelines, project information, prior EIRs, and our knowledge of CEQA analysis.

- Alternative 1: Bike Lanes. This alternative would likely qualify for a Categorical Exemption under 15304(h), creation of bicycle lanes on existing rights-of-way and/or a Statutory Exemption under 15282(j), restriping streets. Significant environmental impacts are not anticipated, since improvements would be within the existing roadway and many impacts would be considered beneficial. An Initial Study could be conducted to confirm these findings and support the use of a categorical exemption.
- Alternative 2: Shared Use Path. An Initial Study could be completed to assess environmental impacts and determine if significant impacts would occur under this alternative. It is anticipated that significant environmental impacts could be mitigated to less-than-significant levels since improvements would be largely within the existing roadway and many impacts would be considered beneficial. If such a determination is made a Mitigated Negative Declaration would be prepared.
- Alternative 3: Widened Shared Use Path. Given the extensive grading work and retaining wall construction required to widen the roadway under this alternative, including grading and new construction in natural, vegetated areas, significant impacts are considered to be possible. At this point it is uncertain whether mitigation measures would reduce significant impacts to less-than-significant. Additionally, given the known level of controversy around the proposed project, it may be prudent to take a conservative approach and prepare an EIR. An EIR would provide a better standard of review than an Initial Study, lowering risk, and could be a more efficient and legally defensible method of fulfilling the requirements of CEQA compared to first completing an Initial Study.

Alternatively, An Initial Study could first be prepared to evaluate the potential impacts of the proposed project and determine if a Mitigated Negative Declaration can be completed or if an EIR will be necessary.

Attachment A: Environmental Topics Alternatives Matrix

Appendix E-Attachment A: Environmental Topics Alternatives Matrix

| Metric | Existing (4 vehicle lanes) | Alternative 1 <br> Bike Lanes ( 3 vehicle lanes with bike lanes) | Alternative 2 <br> Shared Use Path (3 vehicle lanes with path) | Alternative 3 <br> Widened Shared Use Path (4 vehicle lanes with path) |
| :---: | :---: | :---: | :---: | :---: |
| Project Components | - $48^{\prime}$ existing pavement <br> - Four $12^{\prime}$ travel lanes <br> - Minimal shoulders <br> - No bike lanes and very limited sidewalks <br> - No truck climbing lanes | - 48' existing pavement <br> - Two $12^{\prime}$ travel lanes (one each direction) <br> - $12^{\prime}$ center lane for left turns, median, or truck climbing lane <br> - Two 6' bike lanes <br> - Potential for buffers if travel lanes narrowed to $11^{\prime}$ and bike lanes to $5^{\prime}$ <br> - Road diet <br> - Most improvements within existing $48^{\prime}$ paved area Paved area increases from an average width of $32^{\prime}$ to $42^{\prime}$ between Pacific Ave and Parker Ave | - 48' existing pavement <br> - Two $12^{\prime}$ travel lanes (one each direction) <br> - $11^{\prime}$ center lane for left turns, median, or truck climbing lane <br> - $10^{\prime}$ (minimum) shared use path (north or south side) <br> - $3^{\prime}$ barrier or curb separating shared use path from vehicles <br> - Road diet <br> - Most improvements within existing $48^{\prime}$ paved area Paved area increases from an average width of $32^{\prime}$ to $42^{\prime}$ between Pacific Ave and Parker Ave, some widening at the approaches to intersections and bus stops, average 12 ' of added pavement; motor vehicle roadway width to be reduced to $36^{\prime}$ | - Four $12^{\prime}$ travel lanes (two each direction) <br> - $10^{\prime}$ (minimum) shared use path (north or south side) <br> - $3^{\prime}$ barrier or curb separating shared use path from vehicles <br> - Road diet: reduce to three lanes east of Cummings Skyway (same as Shared Use Path alternative) <br> - Improved area to increase from $48^{\prime}$ to $74^{\prime}$; motor vehicle roadway width to be maintained at 48 ' west of Cummings Skyway and would be reduced to 36 ' east of Cummings Skyway |
| Environmental Analysis | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> Significant environmental impacts are not anticipated, since improvements would be within the existing roadway and many impacts would be considered beneficial. <br> This alternative would likely qualify for a Categorical Exemption under 15304(h), creation of bicycle lanes on existing rights-ofway, a Statutory Exemption under 21080.20.5, restriping of streets for bicycle lanes consistent with a bicycle transportation plan, and a Statutory Exemption under 15282(j), restriping streets. | SIGNIFICANT IMPACTS UNLIKELY <br> Significant environmental impacts are not anticipated, since improvements would be largely within the existing roadway and many impacts would be considered beneficial. <br> An Initial Study could be completed to assess environmental impacts and determine if significant impacts would occur as a result of this alternative. | SIGNIFICANT IMPACTS POSSIBLE <br> Significant environmental impacts could result from this alternative to extensive grading work and retaining wall construction required to widen the roadway, including grading in natural, vegetated areas. Additionally, this alternative would add new impervious surface. <br> An EIR could be prepared to determine if significant impacts would occur as a result of the project under this alternative. An EIR would provide a better standard of review than an Initial Study, lowering risk. |


| Air Quality | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - This alternative would include minor work such as restriping, and is not anticipated to include heavy construction equipment, such as diesel-engine excavators, backhoes, or a high number of truck trips. <br> - Successful improvements would result in more pedestrians and cyclists traveling along the alignment. Users may be exposed to poor air quality in excess of Bay Area Air Quality Management District (BAAQMD) significance thresholds. It is unlikely that users would be considered sensitive receptors for the purposes of CEQA. <br> Potential Impact: <br> - Exposure of sensitive receptors to air quality that does not meet BAAQMD thresholds. It is unlikely that users would be considered sensitive receptors (generally defined as children, the elderly, etc.); therefore, impacts to sensitive receptors are not anticipated. Additionally, the duration of exposure and frequency of exposure would be limited, therefore impacts are not anticipated. <br> - Some air quality impacts would potentially be beneficial since all project alternatives would encourage the use of active transportation thereby reducing automobile use. <br> - Temporary increase in air pollutants near project site during construction period. This is anticipated to be minor and less than significant. <br> Recommendation: <br> - A screening-level analysis of potential air quality impacts should be completed by a qualified professional, in support of using CEQA provisions for an exemption. | SIGNIFICANT IMPACTS POSSIBLE <br> - Construction of this alternative would require the use of heavy construction equipment, resulting in a short-term increase of air pollutant emissions. <br> - Successful improvements would result in more pedestrians and cyclists traveling along the alignment. Users may be exposed to poor air quality in excess of Bay Area Air Quality Management District (BAAQMD) significance thresholds. It is unlikely that users would be considered sensitive receptors for the purposes of CEQA. <br> Potential Impact: <br> - Temporary increase in air pollutant emissions during construction period. This impact is anticipated to be less than significant or mitigated to less than significant with typical mitigation measures. <br> - Exposure of sensitive receptors to air quality that does not meet BAAQMD thresholds. It is unlikely that users would be considered sensitive receptors (generally defined as children, the elderly, etc.); therefore, impacts to sensitive receptors are not anticipated. Additionally, the duration of exposure and frequency of exposure would be limited, therefore impacts are not anticipated. <br> - Some air quality impacts would potentially be beneficial since all project alternatives would encourage the use of active transportation thereby reducing automobile use. <br> Recommendation: <br> - Further analysis would need to be conducted by a qualified technical specialist to determine potential impacts and to develop mitigation measures if needed. | SIGNIFICANT IMPACTS POSSIBLE <br> - Construction of this alternative would require the extensive use of heavy construction equipment and would likely require a large number of truck trips due to the high volume of cut and fill material. This would result in a short-term increase of air pollutant emissions. <br> - Successful improvements would result in more pedestrians and cyclists traveling along the alignment. Users may be exposed to poor air quality in excess of Bay Area Air Quality Management District (BAAQMD) significance thresholds. It is unlikely that users would be considered sensitive receptors for the purposes of CEQA. <br> Potential Impact: <br> - Temporary increase in air pollutant emissions during construction period. Due to the large amount of construction required for this alternative, project-specific mitigation measures may be required to reduce impacts to less-thansignificant levels. <br> - Exposure of sensitive receptors to air quality that does not meet BAAQMD thresholds. It is unlikely that users would be considered sensitive receptors (generally defined as children, the elderly, etc.); therefore, impacts to sensitive receptors are not anticipated. Additionally, the duration of exposure and frequency of exposure would be limited, therefore impacts are not anticipated. <br> - Some air quality impacts would potentially be beneficial since all project alternatives would encourage the use of active transportation thereby reducing emissions. |
| :---: | :---: | :---: | :---: | :---: |


| Air Quality | N/A | SIGNIFICANT IMPACTS UNLIKELY | SIGNIFICANT IMPACTS POSSIBLE | SIGNIFICANT IMPACTS POSSIBLE <br> Recommendation: <br> - Further analysis would need to be completed by a qualified technical specialist to determine potential impacts and to develop mitigation measures |
| :---: | :---: | :---: | :---: | :---: |



| Agriculture | N/A | NO IMPACTS ANTICIPATED <br> - No impacts are anticipated as the project site is not known to include agriculture or forest resources. 2 | NO IMPACTS ANTICIPATED <br> - No impacts are anticipated as the project site is not known to include agriculture or forest resources. 3 | NO IMPACTS ANTICIPATED <br> - No impacts are anticipated as the project site is not known to include agriculture or forest resources. 4 |
| :---: | :---: | :---: | :---: | :---: |
| Biological Resources | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - This alternative would not increase the existing roadway footprint or the amount of impervious surface in the project area. <br> - The project footprint under this alternative consists of developed areas that are primarily paved, therefore biological resources including habitat for listed species is unlikely to exist on the project site. <br> Exemption: <br> - To qualify for an exemption under CEQA, the analysis must demonstrate that the project would not occur in a "particularly sensitive environment" which would make an ordinarily insignificant impact significant. Given that the project site is comprised of paved roadway, it is very unlikely that the project site has value for biological resources or is otherwise a sensitive site for biological resources. <br> Recommendation: <br> - A qualified biologist should perform a screening-level assessment of the project site and vicinity, including a search of relevant databases, to characterize the project site from a biological resources perspective. | SIGNIFICANT IMPACTS POSSIBLE <br> - This alternative would not increase the existing roadway footprint or the amount of impervious surface in the project area. | SIGNIFICANT IMPACTS POSSIBLE <br> - This alternative would require a large amount of grading and construction of new roadway and retaining walls. |
|  |  |  |  |  |
|  |  |  | - The project footprint under this alternative consists of developed areas that are primarily paved, therefore biological resources including habitat for listed species is unlikely to exist on the project site. | - Construction would occur in developed and undeveloped, natural areas. Therefore, impacts to biological resources could occur. |
|  |  |  | Potential Impacts: <br> - If biological resources are found to exist in the project area, impacts to biological resources could occur. | - If biological resources are found to exist in the project area, impacts to biological resources are likely to occur. |
|  |  |  | - Impacts would most likely be limited to the construction period of the project. | construction, including permanent impacts if the project would alter or degrade habitat for listed species. |
|  |  |  | - Impacts to biological resources could likely be reduced to less-than-significant levels through implementation of typical mitigation measures such as work windows, designated work areas, or possibly a biological monitor. | - If sensitive biological resources or habitat for listed species would be permanently altered or degraded, offsite mitigation may be needed. |
|  |  |  | Recommendation: <br> - A qualified biologist would need to perform an assessment of the project site and vicinity, including a search of relevant databases and field survey, to determine what biological resources exist in the study area and to develop mitigation measures if needed. | - Other impacts to biological resources could likely be reduced to less-than-significant levels through implementation of project-specific mitigation measures such as work windows, designated work areas, or possibly a biological monitor. |
|  |  |  |  | Recommendation: |
|  |  |  |  | - A qualified biologist would need to perform an assessment of the proposed work, including a search of relevant databases and field survey, to determine what biological resources exist in the study area and to develop mitigation measures if needed. |

[^1]| Cultural Resources | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - This alternative would not include excavation, demolition or construction and therefore would not have the potential to impact existing historic resources (should they exist) or have the potential to result in an accidental discovery of archeological, paleontological or cultural resources. | SIGNIFICANT IMPACTS POSSIBLE <br> - This alternative would require some excavation and construction of bus stops and other minor improvements. <br> Potential Impacts: <br> - Discovery of archeological resources, human remains, or paleontological resources during construction. Typical mitigation measures are anticipated to be adequate to reduce this impact to a less-than-significant level. <br> - Impacts to historic resources. It is unknown at this time if historic resources exist in the project site or vicinity. If resources exist, mitigation measures may be required to reduce impacts to a less-thansignificant level. <br> - Impacts to tribal resources. Consultation with the Native American Heritage Commission may be required. <br> Recommendation: <br> - A qualified cultural resources specialist should complete an analysis of the project site and alternative to assess impacts, develop mitigation measures if needed, and to complete Native American consultation. | SIGNIFICANT IMPACTS POSSIBLE <br> - This alternative would require large amounts of excavation to expand the road footprint. It is not known whether demolition or partial demolition of existing structures would be required to complete this alternative. <br> Potential Impacts: <br> - Discovery of archeological resources, human remains, or paleontological resources during construction. Typical mitigation measures are anticipated to be adequate to reduce this impact to a less-than-significant level. <br> - Impacts to historic resources. It is unknown at this time if historic resources exist in the project site or vicinity. If resources exist, mitigation measures may be required to reduce impacts to a less-thansignificant level. <br> - Impacts to tribal resources. Consultation with the Native American Heritage Commission may be required. <br> Recommendation: <br> - A qualified cultural resources specialist should complete an analysis of the project site and alternative to assess impacts, develop mitigation measures if needed, and to complete Native American consultation. |
| :---: | :---: | :---: | :---: | :---: |


| Geology \& Soils | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - This alternative would not expand the existing roadway footprint and would not require soildisturbing activities, and therefore would not increase the likelihood of erosion, ground shaking, or landslides. <br> - The geologic character of the project site is not known at this time. <br> - The alternative is likely to encourage a higher frequency of users in an area that may be at risk for potential ground shaking, liquefaction, and expansive soils. <br> Potential Impacts: <br> - Exposure of users to seismic risk including ground shaking and liquefaction. However, it is unlikely that this impact would be considered significant under CEQA as the alternative would not construct any new structures on the project alignment or alter the existing roadway prism. <br> Recommendation: <br> - A qualified geologist should conduct a screeninglevel analysis of the project site and alternative, in support of using CEQA provisions for an exemption. | SIGNIFICANT IMPACTS POSSIBLE <br> - This alternative would include minor construction, which could temporarily increase erosion. <br> - The geologic character of the project alignment is not known at this time. <br> - This alternative would encourage a higher frequency of users in an area at risk for potential ground shaking, liquefaction, and expansive soils. <br> Potential Impacts: <br> - Exposure of users to seismic risk including ground shaking and liquefaction. The alternative would construct minor structures (bus stops) built to the current California Building Code. Additionally, under this alternative the project would not alter the existing roadway prism. Typical mitigation measures are anticipated to be sufficient to reduce impacts to less-than-significant levels. <br> - Increase in the likelihood of erosion and landslides due to hillside construction and soil disturbance. Typical mitigation measures are anticipated to be sufficient to reduce impacts to less-thansignificant levels. <br> Recommendation: <br> - A qualified geologist should examine the specific geologic conditions that underlay the project site to determine potential impacts and to develop mitigation measures as needed. | SIGNIFICANT IMPACTS POSSIBLE <br> - This alternative would require substantial alteration to existing hillsides, including the creation of new, steep slopes and the construction of retaining walls. <br> - The geologic character of the project alignment is not known at this time. <br> - This alternative would encourage a higher frequency of users in an area at risk for potential ground shaking, liquefaction, and expansive soils. <br> Potential Impacts: <br> - Exposure of users to seismic risk including ground shaking and liquefaction. The alternative would construct minor structures (bus stops) built to the current California Building Code. The alternative would also require alterations to the existing roadway prism to widen the travel way. It is possible that mitigation measures would be required to reduce impacts. <br> - Increase in the likelihood of erosion and landslides due to hillside cuts and soil disturbance. Projectspecific mitigation measures are anticipated to be required to reduce potential impacts. <br> - A site-specific geotechnical investigation would likely be required. <br> Recommendation: <br> - A qualified geologist should examine the specific geologic conditions that underlay the project site to determine potential impacts and to develop mitigation measures. |
| :---: | :---: | :---: | :---: | :---: |


| Green House Gases | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - This alternative is not anticipated to permanently increase greenhouse gas emissions or create new sources of greenhouse gas emissions. <br> Potential Impacts: <br> - Construction equipment used to implement this alternative would likely cause a temporary increase in greenhouse gas emissions, however, these emissions are not anticipated to exceed established thresholds due to the minor amount of construction required. This impact is anticipated to be less than significant. <br> - Some impacts are anticipated to be beneficial, as all project alternatives would encourage active transportation rather than automobile use. <br> Recommendation: <br> - A qualitative analysis of greenhouse gas emissions should be included in the CEQA document in support of using CEQA provisions for an exemption. | SIGNIFICANT IMPACTS UNLIKELY <br> - This alternative is not anticipated to permanently increase greenhouse gas emissions or create new sources of greenhouse gas emissions. <br> Potential Impacts: <br> - Construction equipment used to implement this alternative would likely cause a temporary increase in greenhouse gas emissions, however, these emissions are not anticipated to exceed established thresholds due to the minor amount of construction required. This impact is anticipated to be less than significant. <br> - Some impacts are anticipated to be beneficial, as all project alternatives would encourage active transportation rather than automobile use. <br> Recommendation: <br> - A qualified technical specialist should analyze the alternative to characterize potential greenhouse gas emissions during construction and determine potential impacts. | SIGNIFICANT IMPACTS POSSIBLE <br> - This alternative is not anticipated to permanently increase greenhouse gas emissions or create new sources of greenhouse gas emissions. <br> - Construction would require a large amount of grading, involving the use of heavy construction equipment. <br> Potential Impacts: <br> - Construction equipment used to implement this alternative would likely cause a temporary increase in greenhouse gas emissions which may exceed established thresholds. Mitigation measures may be required. <br> - Some impacts are anticipated to be beneficial, as all project alternatives would encourage active transportation rather than automobile use. <br> Recommendation: <br> - A qualified technical specialist should analyze the alternative to characterize potential greenhouse gas emissions during construction, determine potential impacts, and develop mitigation measures if needed. |
| :---: | :---: | :---: | :---: | :---: |


| Hazards and Hazardous Materials | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - Given that the project alignment includes areas surrounded by industrial land, including a refinery, it is possible that the project site or immediate vicinity include a site which is included on a Cortese list. <br> - All project alternatives would encourage more bicyclists and pedestrians to travel along the project alignment, introducing new users to an area with potential hazards associated with the refinery, such as explosions or leaks. <br> Exemption: <br> - A categorical exemption cannot be used for a project that includes a Cortese list site. If the project area is determined to include a Cortese list site, a statutory exemption could perhaps still be used, or a different type of environmental document would be prepared. <br> Recommendation: <br> - A search of Cortese list sites and a desktop survey would be needed to identify and evaluate potential hazards in the project area. | SIGNIFICANT IMPACTS POSSIBLE <br> - Under this alternative, construction of the shared use path would require soil-disturbing activities and may include soil excavation. <br> - Given that the project alignment includes areas surrounded by industrial land, including a refinery, it is possible that the project site or immediate vicinity include a site which is included on a Cortese list. <br> - All project alternatives would encourage more bicyclists and pedestrians to travel along the project alignment, introducing new users to an area with potential hazards associated with the refinery, such as explosions or leaks. <br> Potential Impacts: <br> - If contaminated soil or other underground hazards exist on the project site, construction could expose workers to hazardous materials. There is also a risk of accidental release of hazardous materials during construction. Potentially significant impacts could likely be mitigated to less than significant levels using typical mitigation measures. <br> - During operation, users of the pedestrian and bike facilities would be in close proximity to the refinery, where the potential for release of hazardous materials exists. <br> Recommendations: <br> - A qualified technical specialist should complete an analysis of potential hazards and hazardous materials in the project site and vicinity. <br> - A search of Cortese list sites would be needed to identify and evaluate known hazardous materials sites. | SIGNIFICANT IMPACTS POSSIBLE <br> -This alternative would require a large amount of grading and construction of new roadway and retaining walls, requiring a large amount of soil to be excavated. <br> - Given that the project alignment includes areas surrounded by industrial land, including a refinery, it is possible that the project site or immediate vicinity include a site which is included on a Cortese list. <br> - All project alternatives would encourage more bicyclists and pedestrians to travel along the project alignment, introducing new users to an area with potential hazards associated with the refinery, such as explosions or leaks. <br> Potential Impacts: <br> - If contaminated soil or other underground hazards exist on the project site, construction could expose workers to hazardous materials. There is also a risk of accidental release of hazardous materials during construction. Potentially significant impacts could likely be mitigated to less than significant levels using typical mitigation measures. <br> - Construction of the project would include major soil excavation and grading. If soils are found to be contaminated, excavated soil may need to be off-hauled from the site and/or disposed of at an appropriate hazardous materials facility. <br> - During operation, users of the pedestrian and bike facilities would be in close proximity to the refinery, where the potential for release of hazardous materials exists. <br> Recommendations: <br> - A qualified technical specialist should complete an analysis of potential hazards and hazardous materials in the project site and vicinity. <br> - A Phase I/II environmental site assessment may need to be prepared to characterize soil conditions at the project site. <br> - A search of Cortese list sites would be needed to identify and evaluate known hazardous materials sites. |
| :---: | :---: | :---: | :---: | :---: |


| Hydrology and Water Quality | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> This alternative would not alter the amount of impervious surface or change the drainage of the project area. The alternative would not contribute to additional runoff water and is unlikely to degrade water quality. <br> Exemption: <br> - The alternative's minor changes to the project site would not result in significant or potentially significant impacts to the environment, and therefore it is unlikely that hydrology and water quality issues would prevent the project from qualifying for an exemption. <br> Recommendation: <br> - A screening-level analysis of the project's potential to impact hydrology and water quality should be completed and included in the exemption or other CEQA document. | SIGNIFICANT IMPACTS POSSIBLE <br> This alternative would result in minor increases to the existing roadway footprint, thereby increasing the amount of impervious surface in the project area. <br> Potential Impacts: <br> - The alternative could slightly increase stormwater runoff or alter the drainage pattern of the site in minor ways. <br> - Construction activities could have the potential to temporarily degrade water quality through accidental spills or leaks and through increased sediment in stormwater runoff. <br> - All impacts could likely be mitigated to less-thansignificant levels using typical mitigation measures and BMPs. <br> Recommendation: <br> - A qualified technical specialist should analyze the alternative's potential to impact hydrology and water quality to determine impacts and develop mitigation measures if needed. | SIGNIFICANT IMPACTS POSSIBLE <br> This alternative would increase impervious surfaces, alter existing drainage patterns, and increase stormwater runoff. <br> Potential Impacts: <br> - This alternative would alter the existing drainage pattern of the site area and would increase impervious surfaces, contributing to stormwater runoff. <br> - Under this alternative, the project would be required to prepare a SWPPP and would be subject to local and state permitting requirements. <br> - Preparation of a SWPPP, standard conditions of approval and/or BMPs would likely be sufficient to reduce potential impacts to a less-than-significant level. <br> Recommendation: <br> - A qualified hydrologist would need to analyze the alternative for potential hydrology and water quality impacts, and develop mitigation measures as needed. <br> - Mitigation strategies developed under previous CEQA documents should be reviewed to identify opportunities for cooperative mitigation measures. <br> - The hydrologist should also conduct a cumulative analysis to accurately characterizing potential floodrelated impacts. Design and engineering solutions may reduce this potential impact. |
| :---: | :---: | :---: | :---: | :---: |
| Land Use \& Planning | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - This alternative would be limited to restriping of the existing roadway and would not alter land use or divide an established community; therefore no impacts to land use are anticipated. | SIGNIFICANT IMPACTS UNLIKELY <br> - This alternative would be limited to restriping of the existing roadway and construction of a separation barrier in the paved travel way and other minor, transportation-affiliated structures. This alternative would not alter land use or divide an established community; therefore no impacts to land use are anticipated. | SIGNIFICANT IMPACTS UNLIKELY <br> - This alternative would include some right of way acquisition and conversion of some land areas to transportation uses. However, this change in land use is not anticipated to conflict with applicable plans or policies. This alternative would not divide an established community. It is anticipated that land use impacts would be less than significant without the use of mitigation measures. |

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| Mineral Resources | N/A | NO IMPACTS ANTICIPATED <br> - This alternative would not have the potential to impact mineral resources, should they exist in the project area. ${ }^{5}$ | NO IMPACTS ANTICIPATED <br> - This alternative would not have the potential to impact mineral resources, should they exist in the project area. ${ }^{6}$ | NO IMPACTS ANTICIPATED <br> - This alternative would not have the potential to impact mineral resources, should they exist in the project area. ${ }^{7}$ |
| :---: | :---: | :---: | :---: | :---: |
| Noise | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - Construction would likely result in a temporary increase over ambient noise levels in the project area. This noise is expected to be relatively minimal, as extensive use of heavy construction equipment is not anticipated. <br> - During operation, the project would not result in increased noise in the project area. <br> Potential Impacts: <br> - Temporary construction-related noise. Construction noise is not anticipated to be in excess of standard construction noise, and the project is not located in a noise-sensitive area. <br> Recommendation: <br> - A qualitative noise analysis should be included in the CEQA document in support of using CEQA provisions for an exemption. | SIGNIFICANT IMPACTS POSSIBLE <br> - Construction would result in a temporary increase in noise levels in the project area. Construction noise would be generated by heavy construction equipment needed to perform minor excavation and construct project components such as bus stop shelters and a new shared use path with barrier. <br> - During operation, the project would not result in increased noise in the project area. <br> Potential Impacts: <br> - Temporary construction-related noise impacts. Construction noise may result in a potentially significant impact, which can likely be reduced to less-than-significant levels through typical mitigation measures. <br> Recommendation: <br> - A qualified technical specialist should analyze the alternative to calculate baseline noise conditions, anticipated noise during construction, evaluate potential impacts, and develop mitigation measures. | SIGNIFICANT IMPACTS POSSIBLE <br> - Construction would result in a temporary increase in noise levels in the project area. Construction noise would be generated by heavy construction equipment needed to perform extensive excavation, grading, and construction of retaining walls. <br> - Depending on the type of retaining wall needed, pile driving may be required. <br> - During operation, the project would not result in increased noise in the project area. <br> Potential Impacts: <br> - Temporary construction-related noise impacts. Construction noise may result in a potentially significant impact, which can likely be reduced to less-than-significant levels through typical mitigation measures. <br> Recommendation: <br> - A qualified technical specialist should analyze the alternative to calculate baseline noise conditions, anticipated noise during construction, evaluate potential impacts, and develop mitigation measures. |

[^2]Page: 16

| Population \& Housing | N/A | NO IMPACTS ANTICIPATED <br> - This alternative would not induce substantial population growth or result in displacement. Therefore, impacts to population and housing are not anticipated. | NO IMPACTS ANTICIPATED <br> - This alternative would not induce substantial population growth or result in displacement. Therefore, impacts to population and housing are not anticipated. | NO IMPACTS ANTICIPATED <br> - This alternative would not induce substantial population growth or result in displacement. Therefore, impacts to population and housing are not anticipated. |
| :---: | :---: | :---: | :---: | :---: |
| Public Services | N/A | NO IMPACTS ANTICIPATED <br> - This alternative would not increase demand for public services including fire protection, police protection, schools, parks, or other public facilities. Therefore, impacts to public services are not anticipated. | NO IMPACTS ANTICIPATED <br> - This alternative would not increase demand for public services including fire protection, police protection, schools, parks, or other public facilities. Therefore, impacts to public services are not anticipated. | NO IMPACTS ANTICIPATED <br> - This alternative would not increase demand for public services including fire protection, police protection, schools, parks, or other public facilities. Therefore, impacts to public services are not anticipated. |
| Recreation | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - The proposed alternative would not increase the use of existing neighborhood and regional parks or other recreational facilities. <br> - This alternative would provide new recreation facilities for cyclists and pedestrians, connecting two segments of the Bay Trail. This connection of the Bay Trail is not anticipated to have an adverse physical effect on the environment. | SIGNIFICANT IMPACTS UNLIKELY <br> - The proposed alternative would not increase the use of existing neighborhood and regional parks or other recreational facilities. <br> - This alternative would provide new recreation facilities for cyclists and pedestrians, connecting two segments of the Bay Trail. This connection of the Bay Trail is not anticipated to have an adverse physical effect on the environment. Impacts resulting from the construction of new recreational facilities would be evaluated through the project CEQA analysis and organized by CEQA topic (e.g., air quality, noise). | SIGNIFICANT IMPACTS UNLIKELY <br> - The proposed alternative would not increase the use of existing neighborhood and regional parks or other recreational facilities. <br> - This alternative would provide new recreation facilities for cyclists and pedestrians, connecting two segments of the Bay Trail. Impacts resulting from the construction of new recreational facilities would be evaluated through the project CEQA analysis and organized by CEQA topic (e.g., air quality, noise). |
| Transportation \& Traffic | N/A | SIGNIFICANT IMPACTS UNLIKELY <br> - Arup conducted a traffic impact analysis for this scenario which found all impacts to be less than significant. | SIGNIFICANT IMPACTS UNLIKELY <br> - Arup conducted a traffic impact analysis for this scenario which found all impacts to be less than significant. | SIGNIFICANT IMPACTS UNLIKELY <br> - Arup conducted a traffic impact analysis for this scenario which found all impacts to be less than significant. |

Utilities

- This alternative would not increase demand for utilities, therefore no impacts are anticipated

NO IMPACTS ANTICIPATED

- This alternative would not increase demand for utilities, therefore no impacts are anticipated


## Appendix F: Community Outreach Summary

## Memorandum

| To | Paul Fassinger, CCTA | Date |
| :--- | :--- | :--- |
|  | Angela Villar, Contra Costa County Public Works | November 3, 2016 |
| Copies |  | Reference number <br> $243261 / M V I ~$ |
|  |  |  |
| From | Mike Iswalt | $4-05$ |
|  |  | File refence |
| Subject | San Pablo Avenue Complete Streets Study - Public Outreach Strategy |  |

This memorandum summarizes Arup's public outreach strategy for the San Pablo Avenue Complete Streets study. This study is evaluating the feasibility of providing improved pedestrian and bicycle facilities on San Pablo Avenue between Rodeo and Crockett in unincorporated Contra Costa County. Currently, this segment of San Pablo Avenue has no bicycle facilities and only very limited sidewalks and it has been identified as a planned Bay Trail segment by the Association of Bay Area Governments (ABAG).

## 1 Study Introduction

The study will consider implementing a road diet on this segment of San Pablo Avenue by removing one travel lane and converting the roadway from four lanes (two travel lanes in each direction) to three (one travel lane in each direction with left turn pockets, center medians, or a truck climbing lane). The lane reduction could then be used to accommodate dedicated pedestrian and bicycle facilities.

The study area is a three-mile segment of San Pablo Avenue from Lone Tree Point and Parker Avenue in Rodeo to the base of the Carquinez Bridge bicycle and pedestrian shared-use path (SUP) in Crockett. Figure 1 presents the study area, the ten study intersections, and six key segments along the corridor that are described in Table 1 below. Along most of the study corridor, San Pablo Avenue is a four-lane (two lanes each direction) undivided arterial with a 45 mph speed limit, no sidewalks, and no dedicated bike facilities. However, between Lone Tree Point and California St, the speed limit was recently reduced to 35 mph .

This memorandum describes the various elements of the public outreach strategy for the study. The study is still ongoing, so several meetings have not been scheduled.

## Memorandum



Figure 1: Study Area
Table 1: Study Area Description

| Segment | Street Description/Land Use Context |
| :--- | :--- |
| Rodeo <br> Lone Tree Point to California St | Bike lanes on Parker Avenue with sidewalks <br> Local commercial uses with multiple driveways, on-street parking |
| Refinery <br> California St to the summit east of Phillips 66 | No bike lanes or sidewalks <br> Oil refinery and heavy industrial uses <br> Steep grades east of Refinery Rd |
| Central <br> Summit to east of A St | No bike lanes or sidewalks <br> Petroleum storage at A St; some rural residential <br> Some moderate grades |
| Cummings <br> A St to Cummings Skwy | No bike lanes or sidewalks <br> Long steep sustained grades with moderate truck volumes |
| Vista Del Rio <br> Cummings Skwy to Vista Point | No bike lanes or sidewalks <br> Long steep sustained grades with moderate truck volumes |
| Crockett <br> Vista Point to I-80 Ramps/Merchant St | No bike lanes or sidewalks <br> Major on and off-ramps serving I-80 <br> A large restaurant traffic generator near the ramps <br> Some moderate grades approaching the ramps |

## Memorandum

## 2 Public Outreach Strategy

The public outreach strategy contains the following elements:

- Arup and County staff established a Technical Advisory Committee (TAC). The committee consists of many stakeholders, including: County staff, , representatives from staff of the Contra Costa County District V Supervisor Federal Glover, Contra Costa Health Services, Contra Costa County Employment and Human Services, Western Contra Costa Transit Authority (WestCAT), Caltrans, the West Contra Costa County Transportation Advisory Committee (WCCTAC), the Metropolitan Transportation Commission (MTC), Caltrans, the East Bay Regional Parks District, ABAG, Phillips 66, NuStar, Bike East Bay, and local residents from Rodeo and Crockett. (See attachments for a complete list of TAC members.)

1. 

- The first TAC meeting was held on October 27, 2016 at Contra Costa County Public Works. At this meeting, Arup and County staff provided an overview of the study, presented initial concepts for the alternatives, presented initial findings from the traffic study, and received comments and answered questions from the TAC.
- The second TAC meeting was held on June 13, 2016 at Contra Costa County Public Works. At this meeting, the study alternatives were presented and the preliminary layout drawings were reviewed by the TAC. Comments were received by the TAC and incorporated into the alternative drawings.
- Arup and County staff anticipate at least one additional TAC meetings before the end of the study.

2. Community Workshops: Two public meetings were held to inform residents and users on the study. Public meetings were advertised by posting meeting announcements on the County project website, posting at the Rodeo Senior Center and Crockett Community Center, and mailing to all site addresses and property owners within 300 feet of the study corridor.

- The first community workshop was held on February 8, 2016 at the Rodeo Senior Center. The meeting was attended by approximately 25 people from the local community. At this meeting, Arup and County staff provided an overview of the project, presented initial concepts for two alternatives (bike lanes and shared-use path), presented the traffic study findings, received public comments, and responded to questions from the public. Comment cards were handed out at the meeting and web surveys and the collaborative map were launched (more details below).
- The second community workshop was held on September 29, 2016 at the Crockett Community Center. The meeting was attended by approximately 35 people. The project team presented the alternatives and received input and feedback on the preliminary layouts. Comment cards were handed out at the meeting to obtain feedback on preferred alternatives.


## Memorandum

3. Stakeholder meetings:

- Arup and County staff attended a stakeholder meeting with Phillips 66 and NuStar Energy on November 10, 2015 at the Phillips 66 refinery in Rodeo. This meeting was an informational session to better understand the refinery operations and security concerns.
- Arup and County staff attended a stakeholder meeting on May 16, 2016 with Phillips 66 and the office of Federal Glover, Supervisor for Contra Costa County. At this meeting, Arup and County staff presented the latest conceptual designs for two alternatives (bike lanes and shared-use path), discussed the traffic study, and answered questions.
- Additional stakeholder outreach was conducted to obtain information and feedback from the Crockett-Carquinez Fire Department, Rodeo-Hercules Fire District, John Swett Unified School District, WestCAT, and the Dead Fish restaurant.

4. Website: County staff established a website for the project at the following URL: http://www.co.contra-costa.ca.us/6006/San-Pablo-Avenue-Complete-Streets-Projec. All documents, presentations, meeting information, surveys (more details below) and designs are being posted to this website for the public.
5. Comment Cards: County staff developed comment cards for each public meeting. The cards were printed on postcards and distributed at the public meetings to obtain feedback and allow attendees to provide written comments.
6. Web surveys: Arup developed a web survey for the study that was launched at the February $8^{\text {th }}$ public meeting. The County has a link to the website at this URL: http://arup.polldaddy.com/s/san-pablo-avenue-complete-streets-project-survey. The survey results are summarized in the next section.
7. Collaborative Map. Arup also set up a "Collaborative Map" for the corridor that allows users to drop pins on problem areas and provide comments. The Collaborative Map URL is https://www.collaborativemap.com/SanPabloAve/. The collaborative map was launched at the February $8^{\text {th }}$ public meeting.

## Memorandum

## 3 Survey Results

The web survey is presented in Figure 2 below.


This survey is one tool of many in the outreach process. It is not considered a statistically significant sample because the survey was open to the general public and anyone with the web address could complete the survey. We also did not activate any validation processes to ensure that people did not vote multiple times (i.e., "stuff the ballot box").

However, some data were useful to help group responses and try to identify the potential for multiple votes. These include email addresses, which were submitted by some respondents, and Internet Protocol (IP) addresses, which were collected from all responses. The IP address is a numerical label assigned to each device (e.g., computer, printer) participating in a computer network that uses the Internet Protocol for communication.

## Memorandum

There were 204 survey responses submitted through the website. Not every respondent answered every question. In investigating the responses, a large number came from the same IP address. A large number of these addresses came from Phillips 66 emails. Many corporate IT networks will route their emails through the same email server with the same IP address. To better ensure that people were not voting multiple times, we decided to remove responses from the same IP address that did not provide an email address or a unique email address. This will better help show the range of results.

Using this process, 122 responses were identified as originating from Phillips 66 refinery. These were identified through the email and IP address. Of these 122 responses, half were removed because an email was not provided or it was a duplicate email address.

This resulted in 143 "valid" responses for reporting purposes. Of these, 61 responses were from Phillips 66 and 82 responses were from the rest of the general public. The following summarizes the results of the 143 valid responses for some of the key questions.

## Do you live in Rodeo or Crockett?

17\% live in Rodeo or Crockett / 83\% live outside of Rodeo and Crockett.

## How do you travel on San Pablo Avenue?



## Memorandum

Which facilities would you use along San Pablo Avenue if they were available?
Which pedestrian/bicycling facilities would you use along San Pablo Avenue if they were available?


## Memorandum

Since there was significant distinction between the responses, the following series of charts break up the responses into Phillips 66 and "Everyone Else".

Do you support/oppose bicycle/pedestrian facilities on San Pablo Avenue?


## Memorandum

## Do you support/oppose narrowing San Pablo Avenue from 4 lanes (existing) to 2 lanes (road diet)?



The following summarizes the survey results:

- There are a range of uses along the corridor: $56 \%$ report using a car only, while $44 \%$ use at least one other modes (walk, bike, transit).
o Of the car only respondents (56\%), 77\% travel the corridor daily.
o Of the respondents that use at least one other mode (44\%), only $44 \%$ travel the corridor daily.
- For the question regarding potential improvements along the corridor, $75 \%$ were in support of at least one of the improvements (sidewalks, bike lanes, cycle tracks, shared-use path), while $25 \%$ wanted "none of the above". Presumably this last group would like to maintain the existing four-lane cross-section on San Pablo Avenue.
- For the questions related to the type of facility (on-street bike lanes or a shared use path) and the number of travel lanes, the responses were clearly split between the Phillips 66 respondents and the Everyone Else group. The Phillips 66 employees strongly opposed changing the number of lanes and implementing any pedestrian and bicycle improvements, while the Everyone Else group largely supported reducing the number of travel lanes and implementing bike lanes or a shared use path.


## 4 Community Meeting Comments/Responses

The Community Meeting comments and responses are attached to this memo.
San Pablo Avenue Complete Streets Study


| San Pablo Avenue Complete Streets Study Community Comments |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| \# | Date | Source | Comment | Draft Response |
| 20 | 2/8/2016 | comment card | shared path will work best for users with protection from traffic using curbs and krails | Noted. If a shared use path alternative is chosen, the design will need to consider various types of barriers between pedestrians/cyclists and vehicles. These could include curb-andgutter, plastic pylons, parking blocks, and other solid barriers. Different means of separation can be employed throughout the corridor in response to specific corridor conditions. |
| 21 | 2/8/2016 | comment card | as a firefighter in Rodeo we see this section of SPA as an alternative route during heavy traffic on I-80 while on scene. Narrowing this access would also further endanger motorists traveling during commute and non-commute hours. Being an east bay resident this trail should not affect or impact traffic as it is elsewhere along the trail. I do see a benefit in a "face-lift" tho this section, just feel that narrowing the roadway isn't the safest way to do this | The traffic analysis indicates that the road diet would not impact traffic conditions along San Pablo Avenue. The road diet could result in a lower speed limit, which will cause an increase in travel time. However, we expect this increase to be minimal. We will work with the Fire District to understand any potential effects to response times. |
| 22 | 2/8/2016 | comment card | emergency response capabilities and traffic flow along with increased vehicle collision on a two lane roadway | Federal Highway Administration (FHWA) research indicates that converting an existing four-lane, undivided roadway to a three-lane roadway with one lane in each direction and center left-turn lanes reduces crashes by 19 to 47 percent. |
| 23 | 2/8/2016 | comment card | wouldn't use bike lane or pedestrian path | Noted. |
| 24 | 2/8/2016 | comment card | not safe | Empirical evidence indicates that well designed shared use paths increase safety for pedestrians and cyclists. |


|  | San Pablo Avenue Complete Streets Study Community Workshop September 29, 2016 |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Name | Phone \# | Email <br> Draft <br> Study | Email | Alternative 1 <br> BIKE LANES | Alternative 2 <br> SHARED-USE PATH | Alternative 3 <br> WIDENED SHARED-USE PATH | Alternative 4 <br> "DO NOTHING" (Write-in) | Comments | Response |
| 1 |  |  |  |  | 3 | 2 | 1 | X | Alternative 4 - Leave it as it is! No Change!! | Comment noted |
| 2 |  |  |  |  | 3 | 2 | 1 | X | Alternate 1st choice - Leave it alone! I will be sending an email. | Comment noted |
| 3 |  |  |  |  | - | - | X |  | - | - |
| 4 |  |  |  |  | 3 | 1 | 2 |  | Complete trail for walking and biking. Make safer for everyone. | Comment noted |
| 5 |  |  |  |  | 1 |  | 3 |  | All alternatives will seriously affect the parking in front of 3 blocks of businesses on San Pablo between Parker and California. <br> - The businesses park and use road to unload trucks, etc. <br> - Having to Park across from shops would be impractical and dangerous. <br> - In the last year traffic has doubled on San Pablo Ave and seems to be getting busier. <br> - Pedestrian traffic on north side is non-existant; i.e., people walk on the south side of San Pablo Ave. | The recommended design is planning to maintain the on-street parking between Parker and California. |
| 6 |  |  |  |  |  | x |  |  | - Drop Alternative 1. It does not meet your objectives and accomplishes very little. <br> - The workshop format is bogus. We all need to hear all the questions and answers. You must allow questions during the sitdown portion. It is impossible to hear all the discussion around thoase large tables. It was difficult to get a question answered because of interruptions and hard to get close to one of the persons with a name tag. | Comment noted and responded to in a separate email. |
| 7 |  |  |  |  |  | x |  |  | - Alternative 3 at $\$ 20 \mathrm{M}$ will be very diffuclt to fund as it's too expensive to complete in a variety of great categories. <br> - Alternative 2 provides a beneift to a wide range of users; i.e., bikers, pedestrians, hikers, etc. It would be a big improvement over the status quo. | Comment noted. |
| 8 |  |  |  |  | 1 | 1 | 2 |  | - | - - |
| 9 |  |  |  |  | - | - | X |  | - | - |





| San Pablo Avenue Complete Streets Study Community Workshop September 29, 2016 |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Name | Phone \# | Email <br> Draft <br> Study | Email | Alternative 1 <br> BIKE LANES | Alternative 2 <br> SHARED-USE PATH | Alternative 3 <br> WIDENED SHARED-USE PATH | Alternative 4 <br> "DO <br> NOTHING" <br> (Write-in) | Comments | Response |
| 31 |  |  |  |  | - | - | - |  | Safety First. Travel from Crockett to Rodeo, go left on Cumming Skyway to Hwy 80 West to Rodeo, using a "K" rail barrier along Hwy 80. | We are consulting Caltrans regarding the trail alignment along the freeway. |
| 32 |  |  |  |  | 2 | 1 | 3 |  | Personally, I think the County has better things to spend \$3.1 milliion for a bike lane. That being said, since I think this change is going to happen anyway, I think alternative \# 2, the "shared-use path", would be the safest for the cyclists and the pedestrians. They would be safer all on one lane. Please put a cement barrier. I know the yellow pylons would not last. | In the recommended design, we have incorporated a concrete Krail barrier between the path and the travel lanes. |
| 33 |  |  |  |  |  |  | X |  | Requested drawings in front of Nu Star. Preference submitted by email on 9/29/16. | Comment noted. |
| 34 |  |  |  |  |  |  |  |  | Verbal comments: <br> - DTSC proposing to develop Selby site at ' A ' Street near waterfront. <br> - Consider grading hillside in Segment 4 on curve. <br> - Consider adding signing/striping on existing curve in Segment 4 to increase safety. | DTSC is in the process of preparing a remediation plan and an EIR for the remedial action for the Selby Site. The EIR will include traffic impacts during remediation. DTSC doesn't own the property, therefore they do not know what plans the owners have for the property after it is remediated. The current schedule is remediation in 2022. |
| 35 |  |  |  |  |  |  |  |  | Verbal comment: Add a longer left turn pocket for NuStar Energy. Trucks often queue up waiting to turn into facility. | The traffic analysis considered intersection LOS and queuing at all of the locations. We have lengthened the turn pockets to accommodate up to 3 trucks at a given time. |
| 36 |  |  |  |  |  |  |  |  | Verbal comment: Consider a safe pedestrian crossing for pedestrians at "A" Street. | The recommended design includes a "HAWK" signal (High-Intensity Activated crssWalK beacon) |

## San Pablo Avenue Complete Streets Study Technical Advisory Committee

- Paul Adler, Phillips 66 Refinery
- Cynthia Armour, Bike East Bay
- Brad Beck, Contra Costa Transportation Authority (CCTA)
- Ana Bertolucci, NuStar Energy
- Gregory Currey, Caltrans District 4, Office of Transit and Community

Planning/Pedestrian and Bicycle Coordination Branch

- Sean Dougan, East Bay Regional Park District (EBRPD)
- Deborah Drake, Bayo Vista resident
- Paul Fassinger, CTP Planning \& Economics
- Lee Huong, Association of Bay Area Governments (ABAG)
- Clover Mahn, Rodeo Municipal Advisory Council (MAC)
- Vincent Manuel, Contra Costa County Supervisor Federal Glover's Office, District 5
- John Nemeth, West Contra Costa Transportation Advisory Committee (WCCTAC)
- Kent Peterson, Crockett Improvement Association (CIA)
- Coire Reilly, Contra Costa Health Services
- Robert Sarmiento, Contra Costa County Department of Conservation and Development
- Drennen Shelton, Metropolitan Transportation Commission (MTC)
- Robert Thompson, Western Contra Costa Transit Authority (WestCAT)
- Angela Villar, Contra Costa County Public Works Department
- Richard Zampa, Tormey resident
San Pablo
Avenue
Complete
Streets Stu
October 27, 2015


Agenda

1. Introductions
2. Project Overview
3. Traffic Analysis Findings
4. Alternatives - Early Concepts
5. Issues/Opportunities
6. Next Steps


Agenda

## Results

Overview
Traffic Concerns
Safety Concerns
5．Alternative Concepts
6．Separation Options
ジ
ャ $\boldsymbol{\sim}$ ヴ
9．Review Preliminary Alternative Layouts
Matrix
Constraints
Alternative

# San Pablo Avenue Complete Streets Project Rodeo to Crockett 

Monday, May 16, 2016<br>Supervisor Glover's Office<br>Refinery Coordination Meeting

1. Introductions
2. Background (Angela)
3. Study Overview (Angela)
a. Purpose and need
b. Study overview
c. Ultimate goal - identify preferred alternative for implementation
d. Schedule
i. Follow up TAC meeting and Community workshop in June
ii. Upcoming grant opportunities this summer/fall
4. Presentation (Arup) - approx. 30 minutes
a. Bay Trail alignment options
b. Outreach summary
c. Survey results
d. Address widening/Show constraint areas
e. Alternative concepts
f. Alternative layouts
g. Areas of interest
5. Discussion

## San Pablo Avenue Complete Streets Study Community Workshop



Supervisor Glover and the Contra Costa Country Public Works Department invite you to help plan roadway improvements along San Pablo Avenue.

You should consider attending the community workshop:
$>$ If you travel along San Pablo Avenue,
$>$ If you walk or bike in Rodeo and Crockett, > If you are a Bay Trail user,
> If you want to see initial concepts, share ideas, and ask questions!
When: Monday, February 8 ${ }^{\text {th }}, 2016$, 7:00-8:30 pm Where: Rodeo Senior Center, 189 Parker Avenue, Rodeo


Project Website: http://www.cccounty.us/sanpabloavenuecompletestreets


Contra Costa County Public Works
Department

For more information, contact Angela Villar at 925-313-2016 angela.villar@pw.cccounty.us

## San Pablo Avenue Complete Streets Study Community Workshop




The Contra Costa County Public Works Department invites you to help plan roadway improvements along San Pablo Avenue between Rodeo and Crockett.

When: Thursday, September 29, 2016, 6:00-7:30 pm

## Where: Crockett Community Center, 850 Pomona Street, Crockett

Come and see the alternative layouts, provide feedback, and ask questions!


Project Website: http://www.cccounty.us/sanpabloavenuecompletestreets


Contra Costa County
Public Works Department

For more information, contact Angela Villar at 925-313-2016 angela.villar@pw.cccounty.us

Reasonable accommodations can be made for persons with special accessibility needs planning to attend this meeting by contacting us at least 72 hours prior to the meeting.
$\qquad$

Notify me by email when draft study is available for review.

## Priority: Indicate 1, 2 or 3 for your highest (1) to lowest (3) priority.

$\qquad$ Alternative 1: Bike Lanes
Alternative 2: Shared-Use Path
Alternative 3: Widened Shared-Use Path

## Please comment on your priorities (additional space on back):

San Pablo Ave Complete Streets Study Community Workshop
Date: September 29, 2016

Information (optional):
Name:
Phone:
Email:
Notify me by email when draft study is available for review.
Priority: Indicate 1, 2 or 3 for your highest (1) to lowest (3) priority.
____ Alternative 1: Bike Lanes
Alternative 2: Shared-Use Path
Alternative 3: Widened Shared-Use Path
Please comment on your priorities (additional space on back):

## San Pablo Ave Complete Streets Study Community Workshop Comment Card

## Name

Comment

San Pablo Ave Complete Streets Study Community Workshop

Comment Card
Name

Comment

## San Pablo Avenue Complete Streets Study <br> Response to Common Questions

1. How was the alignment of the Bay Trail along San Pablo Avenue chosen?

The San Pablo Avenue alignment between Rodeo and Crockett was identified in the San Francisco Bay Trail Project Gap Analysis Study (ABAG, September 2005). http://www.baytrail.org/gap-analysis.html

The Country is working with the Association of Bay Area Governments (ABAG) who manages the San Francisco Bay Trail project. The San Francisco Bay Trail is intended to run along the waterfront and encircle the entire San Francisco Bay. However, a shoreline alignment in this area is constrained by the refinery, the Union Pacific (UP) railroad tracks, and topography. An alignment along I-80 is not desirable. It pushes the Bay Trail further away from the Bay and would be more difficult to connect to other Bay Trail segments.
2. Is it realistic for the Bay Trail to accommodate users in industrial areas?

The Bay Trail is a regional trail system that is intended to provide a connection between communities. This segment will provide a safe pedestrian and bicycle connection from Hercules and Rodeo to Crockett and Vallejo (via the shared use path on the Alfred Zampa Bridge). There are other examples of the Bay Trail and other dedicated bicycle and pedestrian facilities traveling through industrial areas to link regional destinations. Some examples include along Marina Vista in Martinez through the Shell Refinery and near the Port of Oakland. Caltrans is also currently working on implementation of a segment in Richmond between the San Rafael Bridge and Point Molate that is planned between the l-580 corridor and Chevron Refinery.
3. If the number of lanes is reduced, how will this affect the roadway's ability to handle potential evacuation needs for Rodeo and Crockett? What about when there is an accident on I-80?

Traffic on San Pablo Ave only uses approximately 25\% of the roadway's existing capacity and this is during peak periods. The capacity of the roadway could be reduced from 4 to 2 lanes and the road would still have excess capacity for exceptional events. This indicates that relatively freeflow travel conditions should be expected under most circumstances. San Pablo Avenue only has 2 lanes in Rodeo as it turns into Parker Avenue on the west end and 2 lanes in Crockett as it turns into Pomona Street on the east end. Therefore, the through capacity of the roadway is already limited to 2 lanes by the connecting segments on either end of the study corridor.
4. Will the lane reduction impact emergency response capabilities?

The traffic impact analysis indicates that the road diet would not impact traffic conditions along San Pablo Avenue. In general, road diets encourage lower speed limits which could result in increased travel time. However, this increase is expected to be minimal. The County will work with the Fire District to maintain clear roadway widths and to understand any potential effects to response times.
5. Will the lane reduction increase vehicle collisions?

Federal Highway Administration (FHWA) research indicates that converting an existing four-lane, undivided roadway to a three-lane roadway with one lane in each direction and center left-turn lanes reduces crashes by $19 \%$ to $47 \%$.
6. What would a segment of the Bay Trail look like?

In general, the Bay Trail is intended to be a multi-use path around the entire San Francisco Bay. The Bay Trail design guidelines meet the Caltrans bikeway standards. The Bay Trail is intended to be a Class I separated bike path; however, Class II on-street bike lanes exist in segments of the Bay Trail where constraints have limited the design of the trail. Within the County right-ofway, the Bay Trail would be a paved trail that complies with the Americans with Disabilities Act (ADA). You can find out more information about the Bay Trail on their website: http://baytrail.org/
7. Will left-turns be provided along the roadway?

Left-turn pockets at intersections and key driveways will be provided where space is available, such as at Phillips 66 entrance, A Street, and Vista Del Rio Street. The left-turn pockets will be of sufficient length to store vehicles based on the traffic data collected.
8. Will truck climbing lanes be provided along the roadway?

Truck climbing lanes are typically provided in areas where the running speed of trucks is expected to fall 10 mph or more below regular traffic. They provide an additional lane in order to allow other vehicles to pass slow-moving trucks. The study segment has a number of sustained grades at various locations. The project aims at incorporating truck climbing lanes in specific areas where space is available.
9. What would the striping and delineation for a shared use path look like?

If a shared use path alternative is chosen, the design will need to consider various types of barriers between pedestrians/cyclists and vehicles. These could include curb-and-gutter, plastic pylons, parking blocks, and other solid barriers. Different means of separation can be employed throughout the corridor in response to specific corridor conditions.
10. Are there security concerns having bicycles and pedestrians so close to the refineries?

The County understands that the refineries have existing security restrictions and will work with the refinery's security group to understand the specifics along San Pablo Avenue. San Pablo Avenue is a public roadway and "No Stopping" signs currently existing along the refinery frontage. These existing signs prohibit stopping, standing, and parking at any time along this portion of the roadway. These existing signs would remain in place to discourage pedestrians and cyclists from standing and stopping along the path through the refinery segment.

## San Pablo Avenue Complete Streets Study

## Project Website



## San Pablo Avenue Complete Streets Study

Collaborative Map Website


Web Survey Sample


```
Page 1 of 3
Q. }1\mathrm{ Do you live in Rodeo or Crockett?
    - Yes
    - No
Q. 2 What is your home zip code?
    \square
Q.3 Do you live along San Pablo Avenue?
    - Yes
    O No
Q.4 How often do you travel on San Pablo Avenue?
    - Daly
    - Weekly
    - Monthly
    - Rarely
    - Never
Q.5 How do you travel on San Pablo Avenue? (check all that apply)
    - Car
    #0. Walk
    10 Bike
    Bus
    What is the primary reason you travel on San Pablo Avenue?
    - Travel to work
    - Travel to school
    - Recreational
    - Other:
    Which facilities would you use along San Pablo Avenue if they were
    available? (check all that apply)
    - On-street bike lanes
    [i] sidewalks
    酋 Shared bicycle/pedestrian path
    - Cycle track
    (1. None of the above
```


## Page 1 of 3

－Yes
－No

Q． $2 \quad$ What is your home zip code？
$\square$

Q． 3 Do you live along San Pablo Avenue？
－Yes
－No

How often do you travel on San Pablo Avenue？
－Dally
－Weekly
－Rarely
－Never

How do you travel on San Pablo Avenue？（check all that apply）
－Car
菴 Walk

日 Bus

What is the primary reason you travel on San Pablo Avenue？
－Traveit to work
－Recreational
－Other： $\qquad$

Which facilities would you use along San Pablo Avenue if they were available？（check all that apply）
－On－street tike lanes
－Sidewalks
Shared bicycle／pedestrian path
－None of the above


## San Pablo Avenue Complete Streets Study: Fact Sheet

## STUDY PURPOSE

The San Pablo Avenue Complete Streets Study will evaluate the feasibility of providing a "Complete Street" connection with improved pedestrian and bicycle facilities on San Pablo Avenue between Rodeo and Crockett in unincorporated Contra Costa County. Currently, this segment of San Pablo Avenue has no bicycle facilities and only very limited sidewalks. This segment has also been identified as a planned Bay Trail segment by the Association of Bay Area Governments (ABAG).

## CORRIDOR CONTEXT

The study area is a three-mile segment of San Pablo Avenue from Lone Tree Point in Rodeo to the base of the Carquinez Bridge in Crockett. Along most of the study corridor, San Pablo Avenue is a four-lane (two lanes in each direction) undivided arterial with a 45 mph speed limit. Existing traffic volumes along the corridor are approximately $25 \%$ of the total capacity and are not expected to increase significantly in the future.

## EXISTING

- 4-lane road
- 48' pavement width
- No bike lanes or sidewalk
- Minimal shoulders



POTENTIAL BENEFITS

- Provide a safe and convenient pedestrian and bicycle connection between Rodeo and Crockett
- Construct a three-mile segment of the San Francisco Bay Trail
- Improve traffic safety by providing median treatments and other traffic calming measures that slow travel speeds


## ALTERNATIVE 1: BIKE LANES

- Class 2 on-street bike lanes
- Portions with barrier to separate vehicles from bikes
- Road diet, converting the roadway to one travel lane in each direction with left turn pockets, center leftturn lanes, medians, or truck climbing lanes.



## ALTERNATIVE 2: SHARED-USE PATH

- Dedicated path for pedestrians and cyclists
- Barrier separating vehicles from bikes and pedestrians
- Road diet, converting the roadway to one travel lane in each direction with left turn pockets, center leftturn lanes, medians, or truck climbing lanes.



## ALTERNATIVE 3: WIDENED SHARED-USE PATH

- Dedicated path for pedestrians and cyclists
- Barrier separating vehicles from bikes and pedestrians
- Widened roadway to maintain four-lane arterial




## East Bay <br> Regional Park District

To: Angela Villar
Contra Costa County Public Works Department
Transportation Engineering Division
255 Glacier Drive
Martinez, CA 94553

## Re: San Pablo Avenue Complete Streets Study

Dear Angela,
Thank you for your work on the San Pablo Avenue Complete Streets Study. We appreciate the County's Public Works Department taking the initiative in extending the Bay Trail and designing complete streets.

The East Bay Regional Park District, the San Francisco Bay Trail, and Bike East Bay urge the County to consider a separated Class 1 trail facility that meets the expectations of the public and conforms to other well designed Class 1 segments of the Bay Trail in use today. On sections for which this is unfeasible, we support the Shared Use Path Alternative. We do not support the Bike Lane Alternative nor do we deem the additional cost of a road widening appropriate.

There are several elements discussed at the previous TAC meeting that we would like to highlight, specifically:

- Recent traffic studies show that traffic conditions on this entire route of San Pablo Avenue can be halved and still be operating under capacity.
- Between 2009 and 2015, there have been 25 collisions. 10 of those involved an injury, and one of those involved a fatality. The majority of collisions were caused by unsafe turning movements and unsafe speeds.
- Road diets reduce the rate of collisions by $29 \%$

These points illustrate how straightforward this project should be. In addition, the added value provided to this project by the San Francisco Bay Trail and its vision merits a note. The Bay Trail is a planned 500 -mile walking and bicycling path around the entire San Francisco Bay running through all nine Bay Area counties, 47 cities, and across seven toll bridges. With over 350 miles

PO Box 1736, Oakland, CA 94604
510845 RIDE (7433)•info@bikeeastbay.org
in place, the Bay Trail connects communities to parks, open spaces, schools, transit and to each other, and also provides a great alternative commute corridor.

The ultimate goal of the Bay Trail is to build a continuous shoreline bicycle and pedestrian path for all to enjoy, and this project is a rare opportunity to build 3 additional miles of this ambitious and visionary network.

To do the Bay Trail vision justice, these 3 miles of on-street facilities should reflect the need for wide paths that are protected from traffic and accommodate all comfort levels. As such, and in order to create a well connected and designed facility from end to end, we would like to suggest the following:

- First and foremost, the designs must include a physical barrier between the shared use path and the roadway.
- In regards to the segment near the Dead Fish restaurant; the design currently features angled parking spaces pulling through the proposed trail. This creates potential safety issues especially when drivers are backing out of the spaces. Consider redesigning the section to move the trail between the curb and the parking
- In addition, we would like the plans to include a connection within the city of Crockett to connect the shared use path with existing Class II facilities.
- Finally, some members of the TAC have requested that a road widening alternative be considered. Although we understand their perspective, such an alternative disregards the traffic study findings and jeopardizes the overall project by making it financially unfeasible.

Thank you again for your dedicated work on this project. You have our organizations' combined support and encouragement to design a continuous, separated and protected bicycle and pedestrian facility as part of the San Pablo Complete Streets Study.

Sincerely,


Cynthia Armour
Advocacy Manager
Bike East Bay


Sean Dougan
Trails Development Program Manager
East Bay Regional Parks District

Lee Chien Huo
Bay Trail Planner
San Francisco Bay Trail Project

September 21, 2016

Ms. Cynthia Armour, Advocacy Manager<br>Bike East Bay<br>P.O. Box 1736<br>Oakland, CA 94604<br>Mr. Sean Dougan, Trails Development Program Manager<br>East Bay Regional Parks District<br>2950 Peralta Oaks Court<br>Oakland, CA 94605<br>Mr. Lee Chien Huo, Bay Trail Planner<br>Association of Bay Area Governments<br>375 Beale Street, Suite 700<br>San Francisco, CA 94105

RE: San Pablo Avenue Complete Streets Study
Project No.: 0662-6R4142

Dear Ms. Armour, Mr. Dougan, and Mr. Huo:
Thank you for submitting your comment letter dated July 15, 2016, expressing your support for the San Pablo Avenue Complete Streets Study. The purpose of the planning study is to analyze the configuration of the existing roadway and evaluate the feasibility of incorporating bicycle and pedestrian facilities along this segment of San Pablo Avenue.

This segment of San Pablo Avenue is designated as part of the San Francisco Bay Trail. We understand that to qualify as a Bay Trail segment, the study corridor would need to provide on-street bikes lanes with sidewalks, at a minimum or separated bicycle and pedestrian facilities as a preferred option. This segment of the roadway could potentially fill an existing 3 mile gap of the Bay Trail between Rodeo and Crockett.

The study is considering a number of alternatives, including a bike lane, shared use path, and widened shared use path alternative. It will need to evaluate the feasibility of implementing these alternatives from a number of different criteria that include financial
feasibility and safety to ensure that the roadway meets the needs of all users to the extent practicable.

Your letter highlighted a number of issues along the roadway, such as physical barriers from vehicles, conflicts with parking at the Dead Fish, and connections within Crockett. We are currently looking into these elements and how to address them. We appreciate your suggestions and will consider incorporating them into our study. Thank you for your support as we work to balance the need of all users along San Pablo Avenue.

Should you have any questions about the study, you may contact me at (925) 313-2016 or angela.villar@pw.cccounty.us.


AV:nn
<br>pw-data\grpdataltranseng\Projects\San Pablo Ave Complete Streets (Rodeo to Crockett)\Coordination\Community\response letter - 2016-09 - Bike East Bay-EBRPD-Bay Trail.docx

Attachment: Comment letter received July 15, 2016
c: Steve Kowalewski, Admin, CCCPWD
Jerry Fahy, TE, CCCPWD Nancy Wein, TE, CCCPWD Vincent Manuel, Sr. Dist. Rep., Dist. V Michael Iswalt, Arup

July 28, 2016
To: Angela Villar, P. E.
CCC Public Works
255 Glacier Dr., Martinez, 94553.

RE: San Pablo Avenue Complete Streets Study between Rodeo and Crockett.
Dear Ms.Villar,
The Crockett Carquinez Fire Commission has a number of concerns in regards to the study fact sheet along with general concerns regarding a bike and pedestrian trail. Our primary concern as First Responders is to avoid an increase in call outs for accidents and to help ensure that the project increases safety for the bicycle riders, pedestrians and vehicle drivers who would be sharing the use of the roadway.

Our concerns and comments are as follows:

1. The design of a three lane vehicle roadway could potentially create dangerous and confusing conditions for vehicle drivers, for example frustrated drivers stuck behind trucks trying to pass in left turn pockets or turn lanes not dedicated to climbing trucks. Additional lanes should be considered at the Nu Star Entrance, the Cummings Skyway entrance and the Vista Del Rio Entrance. Consideration should also be given to grading the Southern hillside just East of Vista Del Rio to create a better and safer sightline.
2. The design at constrained areas where the roadway will be difficult to widen for example the pipe crossing overpass at the refinery.
3. Crossings at areas where there is significant commercial vehicle traffic entering and exiting the roadway.
4. The proposed improvements will attract and cause a larger number of riders to use the unmarked and unimproved surface streets between this and other sections of the Bay Trail. This raises the question of why current studies and funding aren't being directed towards increasing contiguous sections of the bike trail used by more riders. For example the 27 mile loop trail that includes the Al Zampa Memorial and Martinez bridges which has large sections without marked or protected bike lanes and limited signage. We have also observed that other unimproved roadways including Cummings Skyway and Franklin Canyon have significantly more bicycle traffic than the roadway between Rodeo and Crockett.
5. Traffic on this roadway increases dramatically anytime there is an accident or congestion on Hwy 80 filling the roadway with frustrated drivers who will try to pass other vehicles wherever they can.

In closing we feel that the safety of all involved and the impact to emergency services requires further consideration in regards to the design of the roadway and in regard to where existing funding is applied to construct improvements and provide safe passage for the largest number of bicycle riders and pedestrians possible.

## Sincerely

Ridge Greene
Commissioner-Secretary
Crockett-Carquinez Fire Department

September 13, 2016

Mr. Ridge Greene, Commissioner-Secretary<br>Crockett-Carquinez Fire Department<br>746 Loring Avenue<br>Crockett, CA 94525

RE: San Pablo Avenue Complete Streets Study
Project No.: 0662-6R4142

Dear Mr. Greene:

Thank you for submitting your letter dated July 28, 2016, expressing your concerns for the planning study being conducted along San Pablo Avenue between Rodeo and Crockett. The purpose of the planning study is to analyze the configuration of the existing roadway and evaluate the feasibility of incorporating bicycle and pedestrian facilities along this segment of San Pablo Avenue. The County's Public Works Department has received a Priority Development Area (PDA) Planning Grant through the Contra Costa Transportation Authority (CCTA) to conduct the complete streets planning study. The County is working with a consultant selected by CCTA, Arup, on the study currently underway.

This segment of San Pablo Avenue is designated as part of the San Francisco Bay Trail alignment adopted in 1990. The 3-mile study corridor would fill an existing gap in the regional Bay Trail between the Lone Tree Point improvements planned by the East Bay Regional Park District (EBRPD) on the west end and the existing Carquinez Bridge trail on the east end. The Bay Trail currently has a number of active projects at various stages that would provide a continuous trail stretching from Vallejo to the Oakland waterfront. This project would fill a critical gap to provide 77 miles of continuous Bay Trail.

To qualify as a Bay Trail segment, the study corridor would need to provide on-street bikes lanes with sidewalks, at a minimum, or separated bicycle and pedestrian facilities as a preferred option. This study is considering the feasibility of removing one travel
lane along this segment of San Pablo Avenue to provide these pedestrian and bicycle facilities in a cost effective manner.

In 2008, the state passed the California Complete Streets Act of 2008 that required local jurisdictions to integrate specific transportation policies that accommodate the needs of all users. In April 2008, the Contra Costa County Board of Supervisors adopted a General Plan Amendment that added language to the Transportation and Circulation Element for the purpose of "promoting the development of bicycle and pedestrian facilities", in lines with "complete streets" principles. This identified the need for roadway projects to balance the needs of all users. Promoting alternative modes of transportation not only promotes a more active lifestyle, but has benefits to public health and the environment. Just recently in July 2016, the County adopted a specific Complete Streets Policy expressing its commitment to providing roadways that serve all users. This policy is attached for your reference.

The safety of all users along the roadway is of utmost importance to the County. The traffic analysis indicates that the existing four-lane roadway is underutilized and future volumes are not expected to increase significantly. This creates opportunities to reconfigure the roadway to repurpose one travel lane to provide dedicated facilities for bicyclists and pedestrians with additional separation between travel lanes, dedicated turn pockets for key driveways and intersections, dedicated truck climbing lanes, and refuge areas for traffic entering/existing the roadway. All of these facilities will help to improve safety along the roadway for all users.

The current layouts consider truck climbing lanes on two of the three segments with the steepest grades and highest truck traffic between the Phillips 66 refinery and Cummings Skyway. These lanes will allow vehicles to safely pass slower moving trucks. Climbing lanes are not required east of Cummings Skyway near Vista Del Rio because truck volumes are very low on the segment between Cummings Skyway and the Carquinez Bridge.

There are a number of constrained areas along this segment of San Pablo Avenue, such as overhead and underground pipeline crossings and steep grades on either side of the roadway, which make improvements challenging. The County designs its roadways to meet County standards, as well as Caltrans Highway Design Manual standards. Any improvements to the roadway will be designed to both these standards during the design phase of the project. We are currently conducting the feasibility study as part of the planning phase and expect to present the study to our Board of Supervisors for consideration this winter.

We appreciate your concerns and will consider incorporating them into our study. Thank you for your consideration as we work to balance the need of all users, including emergency vehicles, along San Pablo Avenue.

Should you have any questions about the study, you may contact me at (925) 313-2016 or angela.villar@pw.cccounty.us.


AV:nn
grpdata\transeng\Projects\San Pablo Ave Complete Streets (Rodeo to Crockett)\Coordination\Community
Attachment: Complete Streets Policy of Contra Costa County
c: Steve Kowalewski, Admin, CCCPWD
Jerry Fahy, TE, CCCPWD
Nancy Wein, TE, CCCPWD
Vincent Manuel, Supervisor District V
Michael Iswalt, Arup

## Appendix G: Unocal Agreement Letter

# CERTIFIED MAIL RETURN RECEIPT REQUESTED 

NANCY POLOSKE
Manager. External Alfairs San Francisco Refinery

August 6, 1996

Ms. Julie Bueren
Contra Costa County
Department of Public Works
655 Glacier Drive
Martinez, CA 94553
Dear Ms. Bueren:
LAND USE PERMIT
REFORMULATED GASOLINE PROJECT
CONDITION \#72 - BIKE PATH
Attached is a check issued to Contra Costa County in the amount of $\$ 100,000$. As discussed and agreed in our July 10, 1996, meeting, these funds are to be deposited in a trust fund administered by the County for use in constructing a bike trail and walking path on San Pablo Avenue along the frontage of Unocal's San Francisco Refinery as required by the Land Use Permit. The interest shall accrue to this account and shall also be used for construction of these facilities.

These funds have been submitted to demonstrate Unocal's commitment to complying with Condition of Approval 72 of the permit and represent Unocal's funding obligation for construction of the bike path.

Unocal is also required by the permit condition to dedicate a portion of an existing security road at the northeastern portion of the refinery property for use in completing this bike trail and walking path. Once a final layout has been adopted by the County, Unocal will submit a detailed dedication for a County easement to use the needed section of road. The provision concerning the easement will allow Unocal to retain access for use as a security road as necessary.

Unocal will continue to work with the Public Works Department and the other agencies on this matter. If you need additional information, please do not hesitate to contact me.

Sincerely,


NEP/rab

## Attachment

cc: J. C. Wilkes
M. A. Smith
R. A. Belcher
P. K. Gaither
J. W. Cutler
C. O. Kutsuris
D. R. Sanderson
S. Fiala
B. Wiese

## Appendix H: Responses to Public Comment

## H. 1 Notice of Availability of Draft Report for the San Pablo Avenue Complete Streets Study

## H. 2 Responses to Public Comment:

1. Technical Advisory Committee (TAC) Meeting held March 30, 2017
2. Response to comment letter from Phillips 66 Community Advisory Panel dated March 27, 2017
3. Response to comment letter from Paula Edmonds dated March 8, 2017
4. Response to email received from Ariana Hirsh on April 3, 2017
5. Response to email received from Eileen Housteau on April 4, 2017
6. Response to email received from Erin Sanders on April 4, 2017
7. Response to email received from Paul Adler on April 4, 2017
8. Response to email received from Michael Kellogg on April 4, 2017
9. Response to comment letter from Bike East Bay, East Bay Regional Park District (EBRPD), and Association of Bay Area Governments (ABAG) dated April 4, 2017
10. Response to email received from Wendy Malone and Jerry Hirst on April 7, 2017

## H. 3 Supplemental analysis to support comment responses

## Appendix H.1: Notice of Availability of Draft Report for the San Pablo Avenue Complete Streets Study

# NOTICE OF AVAILABILITY OF DRAFT REPORT FOR THE SAN PABLO AVENUE COMPLETE STREETS STUDY 

## DESCRIPTION

The purpose of the study is to conduct a feasibility study along San Pablo Avenue to incorporate bicycle and pedestrian improvements between Rodeo and Crockett. This segment is approximately 3 miles long and could provide connection to bicycle and pedestrian facilities on either end as part of the planned San Francisco Bay Trail alignment.

A copy of the draft report may be reviewed at the Contra Costa County Public Works Department, 255 Glacier Drive, Martinez, CA, during normal business hours. You may also view the document on the project webpage at:
http://www.co.contra-costa.ca.us/6006/San-Pablo-Avenue-Complete-Streets-Projec
All documents referenced in the appendix are available upon request.

The public comment period for accepting comments on the draft report is from March 6, 2017 to April 4, 2017.

Any comments should be submitted in writing to the following address and/or email address:

Angela Villar, Associate Civil Engineer Contra Costa County Public Works Department 255 Glacier Drive
Martinez, CA 94553
Angela.villar@pw.cccounty.us

## Appendix H.2: Responses to Public Comment

## San Pablo Avenue Complete Streets Study

Technical Advisory Committee Meeting \#3

## March 30, 2017

| \# | TAC Comment | Response |
| :---: | :---: | :---: |
| 0 | Tom Stewart presented the comment letter from the Phillips 66 Community Advisory Panel (CAP) | Please see the response letter to the Phillips 66 CAP for the detailed comments and responses. |
| 1 | Have projected bike volumes been estimated for the recommended alternative? | No, bicycle and pedestrian usage is difficult to project for future improvements. The methodology for estimating bike/ped use is not well established, unlike vehicular traffic. Studies have shown that if a new facility is constructed, users are drawn to it. The Benicia/Martinez bridge connection to Carquinez Scenic Drive is a great local example of this. |
| 2 | Suggestion to install automated bicycle/pedestrian counters along the trail if it is constructed. | Noted. The County will take this into consideration if it constructs the trail improvements. |
| 3 | This project is a gap closure project for the Bay Trail and provides the biggest bang for your buck. | Yes, the proposed segment would close a 3-mile gap in the Bay Trail, connecting users to the west to future Lone Tree Point trail improvements by EBRPD and users to the east to the Carquinez Bridge trail. |
| 4 | What is being done to reduce the high speed of traffic along the roadway (particularly from Crockett) and reduce traffic collisions? | Studies conducted by the Federal Highway Administration (FHWA) have shown that road diets can reduce collisions, increase mobility and access, and improve a community's quality of life. Section 6.4 of the study indicates that FHWA studies have shown that road diets can reduce crashes by $29 \%$ and vehicles traveling over the speed limit are reduced by $30 \%$. <br> The Contra Costa Health Services Department has found that if you add bicycle lanes and construct gap closure projects, the safety for that section of roadway is increased by 80 to $90 \%$. With a shared use path, those percentages are expected to increase even higher. |
| 5 | There is a high school in Crockett, but most students live in Rodeo. I have observed high speed traffic back to Rodeo after school. There is also an active "bar life" in Crockett. I worry about a one-lane road. | A road diet can create a traffic calming effect, reduce speeds and reduce injuries. With 4lanes, you have no separation, with 3-lanes, there will be a separation. |
| 6 | It is currently difficult for residents to make left turns into/out of Vista del Rio. | The recommended alternative proposes to create a left turn pocket and acceleration lane at the Vista del Rio Street intersection. This will create a refuge space for vehicles making left turns into/out of Vista del Rio St that does not impede through moving traffic. |
| 7 | Consider paving the existing turnout across from Vista del Rio St. This provides existing trail access and is often used by vehicles. | Noted. This is something that the County will need to consider during the design phase of the project. |
| 8 | Desire expressed to help create stops along the route to help benefit the local community's economy. This is an opportunity to create enhancements. | Noted. The purpose of the Bay Trail is to provide community access to recreation in the scenery of the Bay. The trail is intended to provide amenities such as gathering areas, vista points, and seating. In addition, the owner of the Dead Fish restaurant has indicated a desire to to create a public space in that vicinity. If the study is approved and the project moves forward into the design phase, the County will work with interested parties to look at the feasibility of incorporating enhancements into the project. |


| 9 | County should work with community to provide enhancements along the route and provide more education about the gaps between communities. | Noted. The purpose of this study is to close a significant gap in the Bay Trail route. If the study is approved and the project moves forward into the design phase, the County will work with interested parties to look at the feasibility of incorporating enhancements along the corridor. |
| :---: | :---: | :---: |
| 10 | Rodeo is a community of concern. | The project will attract people to Rodeo and provide residents with access to the future Hercules Transit Center. EBRPD plans to make Bay Trail improvements at Lone Tree Point and is currently in the process of cleaning up the Lone Tree Point staging area. |
| 11 | EBRPD noted that they intend to design the Lone Tree Point trail through the staging area to the end of their property. | Noted. If the study is approved and the project moves forward into the design phase, the County will need to coordinate the design at Lone Tree Point with EBRPD. |
| 12 | EBRPD's Lone Tree Point project is beginning design. The trail will provide access from Rodeo to the Hercules Intermodal Station. This will create connections to transit and businesses, and has the potential to increase property values and attract people to live in Rodeo. | Noted. Completion of this gap in the Bay Trail along San Pablo Avenue has the potential to positively impact the economy of the local communities by creating new connections and attracting new business. |
| 13 | Discussion on the idea of "Field of Dreams"/"Build it and they will come". | This project is attractive because it fills a critical gap in the Bay Trail and provides continuous bicycle/pedestrian facilities that are not currently available. Studies have shown that bicycle/pedestrian usage/ridership will increase with the installation of dedicated facilities. <br> If you build this facility, they will come. It will bring people to your community - consider it as a community enhancement. It brings up and adds to the character of the community. |
| 14 | Past examples of bicycle improvements have been good for local business. | Increasing bicycle and pedestrian traffic can bring positive economic impacts to a community. Businesses such as retail shops and restaurants in particular can benefit from this type of traffic. |
| 15 | Phillips 66 raised security concerns about Homeland security requirements that prohibits loitering in front of the refinery. | The County currently has signs along the roadway prohibiting stopping, standing, and parking at any time along the refinery frontage. These existing signs would remain in place to discourage pedestrians and bicyclists from standing and stopping along the path through the refinery segment. |
| 16 | Clarification needed in report on the type of barrier proposed. The need for a physical barrier should be emphasized in the report. | A concrete physical barrier is described in the recommendations of Section 9 in the study. Details on the type of barrier will need to be determined during the design phase of the project. The report discusses physical barriers in section 7.1 and has been updated to emphasize the need for a physical barrier between vehicles and the shared use path. |
| 17 | The map on page 16 should be updated. Many of the Bay Trail gaps shown are already being closed. | Noted. An updated map based on feedback from ABAG has been incorporated in to the study report. |


| 18 | Alternative 3 is extremely expensive, suggest considering hybrid (with "spot widenings") to maintain existing travel lanes in some areas if feasible. | The County did look into taking the hybrid approach. In fact, Alternative 3 is actually a hybrid between a 3 -lane and 4 -lane roadway configuration. Alternative 3 proposes to maintain 4-lanes from Rodeo to Cummings Skyway with widening for the shared use path and reconfigure the roadway to 3 -lanes from Cummings Skyway to Crockett. |
| :---: | :---: | :---: |
| 19 | Have other Bay Trail alignments been addressed, such as Willow Avenue? | The purpose of this study is to assess the feasibility along San Pablo Avenue. The Bay Trail alignment through this area is defined along San Pablo Avenue and was identified through a separate planning process that occurred when the Bay Trail was established in 1989. However, since this question has been raised during the course of this study, other alignments are briefly discussed in Section 2.5 of the study. |
| 20 | Transitions between on-street bike lanes and the shared use path are challenging for bikes/peds and may need more attention. Suggest considering a cycle track adjacent to on street parking instead of on street bike lanes. A good example of this is on Shoreline Drive in Alameda. | The recommended alternative retains the existing on-street bike lanes between Pacific Avenue and California Street. The bike lanes were retained to preserve the existing onstreet parking utilized by adjacent businesses. This segment of San Pablo Avenue is particularly challenging to widen given the width of the existing bridge structure across Rodeo Creek and the potential impacts to adjacent businesses. If the study is approved and the project moves forward into the design phase, there will be an opportunity to further refine the transitions between bicycle lanes and the shared use path. |
| 21 | If the shared use path were wide enough, it could be used as an emergency vehicle road. | Noted. This is something that the County will need to consider during the design phase of the project. |
| 22 | The existing angled parking at the Dead Fish is not desirable adjacent to the shared use path. If the parking is to remain, suggest moving the trail in front of the angled parking. | The recommended alternative proposes to remove the angled parking in front of the Dead Fish restaurant and replace it with parallel parking. A drive aisle would be provided between the parallel parking stalls and the shared use path to allow space for vehicles to maneuver in/out of the parking stalls without impacting the shared use path. |
| 23 | Cyclists, especially skilled cyclists, often ignore short trail segments if out-of-the way. Provisions should be made to keep roadway lanes safe for cyclists that choose to use road. | If the study is approved and the project moves forward into the design phase, the County will look at opportunities to widen the roadway and provide paved shoulders where feasible. |
| 24 | The refinery often has heavy equipment transported by wide load trucks during turnaround times that need to be accommodated along the roadway. | Travel lanes in each direction are planned to maintain the existing 12 foot lane width. Wide load trucks would be able to use the roadway in the same manner as the existing conditions, presumably with a leading vehicle and proper notification for drivers on the roadway. Section 6.3 of the Feasibility Report has been updated to expand the discussion of refinery turnarounds. |
| 25 | Have impacts to school traffic along the roadway been considered? | Yes, the County reached out to the John Swett Unified School District to obtain the bus and school schedules and student counts. Traffic counts were collected and analyzed in the traffic study during peak periods that included school traffic. |
| 26 | Have the impacts of additional traffic on emissions been considered? | A traffic analysis was conducted for existing and future conditions and is provided in Appendix D. The project is not expected to increase the volume of traffic along the roadway, in fact, the project has the potential to encourage users to utilize more active modes of transportation, thereby reducing emissions. |


| 27 | What potential funding sources is the County looking at for the improvements? | The County has not identified any specific funding for the next phases of the project. <br> However, there are a number of competitive federal, state, and regional grant programs <br> aimed at promoting active modes of transportation that the project would compete well <br> for. If the study is approved and the project moves forward, the County intends to seek <br> grant funding for future phases. |
| :---: | :--- | :--- |
| 28 | Would collisions be monitored along the corridor? Is there criteria for "failure" for <br> the County to remove project? | The County does not have set criteria for "failure". The County does have a three collision <br> review policy and will conduct an investigation of a location if three or more traffic <br> collisions occur within a 12 month period. If the project is implemented, the County will <br> continue to monitor the performance along the roadway. The County expects this project <br> to make the roadway safer by reducing speeds and aims to only construct projects that will <br> be effective. |
| 29 | Can we reduce the speed along the roadway? | Unfortunately speed limits are not arbitrarily set by the County. The California Vehicle <br> Code requires that speed limits be set at the 85th percentile speed observed from an <br> engineering traffic survey. |
| 30 | Did the study consider the impact of the turnaround? | Yes, the study concluded that smaller turnarounds, which may occur several times a year, <br> will not negatively impact the roadway's traffic level-of-service and will only cause a small <br> increase in delay during these times. Larger turnarounds, which may occur every six to <br> seven years, were not analyzed because they are so infrequent. For more information, <br> please see section 6.3 of the Feasibility Report, which has been expanded to provide more <br> discussion of the turnarounds. Also see Appendix H for additional technical details. |
| 31 | Did you look at population forecasts when doing study? | Yes, future traffic volumes were modeled in the traffic study; see section 6 and Appendix <br> D. |
| 32 | This project will also make the roadway safer for vehicles too. It is not just a safety <br> project for bicyclists and pedestrians. | Noted. Providing a safe roadway for all users, including vehicles, is a key goal for this study. <br> As noted in Section 6.4 of the report, implementing a road diet -- in this case, to provide <br> dedicated roadway space for cyclists and pedestrians -- has been shown to make roads <br> safer by reducing the incidence of speeding and collisions. |

Phillips 66 - Rodeo Refinery
Community Advisory Panel
Attn: Tom Stewart
1380 San Pablo Avenue
Rodeo, CA 94572
RE: Comments on Draft Report for San Pablo Avenue Complete Streets Study

Project No.: 0662-6R4142
Dear Mr. Stewart:

Thank you for submitting the letter dated March 27, 2017, regarding the Community Advisory Panel's comments on the Draft Report for the San Pablo Avenue Complete Streets Study. In the letter, opposition was expressed to all the alternatives presented in the Draft Report and consideration for other alternatives (not identified in the letter) was requested.

The County began the subject study in May 2015. The study process included community outreach that began in October 2015, including a presentation to the CAP on May 23, 2016, and has been ongoing throughout the study. The proposed alternatives were presented and vetted through the community outreach process. The study originally only proposed two alternatives to be evaluated (Bike Lane Alternative and Shared Use Path Alternative); however, based on Phillips 66's desire to maintain the existing number of travel lanes along the refinery's frontage, the County developed Alternative 3. Alternative 3 maintains the existing four lane configuration along San Pablo Avenue from Rodeo to Cummings Skyway while widening the roadway to provide a shared bicycle/pedestrian path on the north side of the roadway. Your letter indicates formal opposition to all three alternatives presented in the study, including the alternative (Alternative 3) developed for the refinery.

A Complete Street is a transportation facility that is planned, designed, operated, and maintained to provide safe mobility for all users, including bicyclists, pedestrians, transit vehicles, trucks and motorists. In July 2016, the County Board of Supervisors adopted a Complete Streets Policy directing staff to incorporate Complete Streets infrastructure into existing streets to improve the safety and convenience for all users and to maximize opportunities for Complete Streets, connectivity, and cooperation. In accordance with the County's Complete Streets Policy, this study aims to improve safety for all users along a segment of San Pablo Avenue.


#### Abstract

While only $1 \%$ of existing traffic data collected was attributed to bicycles during the weekday, the online survey revealed that $44 \%$ of people taking the survey currently use other modes of travel, such as walking or biking, as an alternative or in addition to vehicles to travel along this segment of the roadway. In addition, findings from the online survey show that if various bicycle and pedestrian facilities were made available along San Pablo Avenue, $75 \%$ of people would utilize them. This is consistent with numerous studies which have shown that if new facilities are constructed, bicyclists and pedestrians are more likely to use these roadways and that low usage statistics can be more indicative of a need for facilities rather than the opposite ${ }^{1}$.


The letter also raised a number of health and safety concerns for neighboring communities in the area. The County has specifically contacted the Contra Costa Health Services Department and local law enforcement to provide feedback in response to the health and safety concerns raised. The Sheriff's Office at Bay Station has indicated that the project would improve the safety for both pedestrians and bicyclists in the area and would not impact their response to calls for service. This feedback is consistent with studies which establish that projects of this type increase safety for pedestrians, cyclists, and motorists ${ }^{2}$. Enclosed is specific feedback received by the Contra Costa County Public Health Director.

Existing traffic counts show that only approximately $25 \%$ of the existing roadway capacity is currently being used. While the recommended alternative proposes to reduce the existing 4 -lane roadway to a 3 -lane configuration, this would still leave approximately $50 \%$ of the roadway capacity during the peak hour available if an emergency situation were to arise.

Concern for negative impacts to the local economy was also raised in the letter submitted. Rodeo is identified as a Disadvantaged Community as designated by the California Environmental Protection Agency pursuant to SB535. Completion of this gap in the Bay Trail along San Pablo Avenue has the potential to positively impact the economy of the local communities by creating new connections and attracting people to local businesses. This is consistent with studies examining the economic benefits of bicycle/pedestrian infrastructure ${ }^{3}$. If constructed, the project will connect on the west

[^3]end to East Bay Regional Park's planned Lone Tree Point trail improvements. The planned trail will provide access to the Hercules Intermodal Station. On the east end, the project will connect to the existing trail on the Alfred Zampa Bridge into the Vallejo waterfront and the North Bay. The project will help to create connections to transit and businesses that will help attract people to live in the Rodeo and Crockett areas. The project would also increase the quality of life of local residents by promoting alternative forms of transportation and reducing carbon emissions.

Safety remains the County's number one concern along San Pablo Avenue. The recommended alternative was selected because it provides improved safety and mobility for all modes of travel. Pedestrian and bicycle safety is improved by creating a dedicated path separated by a physical barrier from vehicles. Vehicle and truck safety is improved by creating striped medians between travel lanes in opposite directions, truck climbing lanes on steep inclines, and turning lanes to provide a safe place outside of the traffic stream to make left turns. All of these facilities will help to improve safety along the roadway for all users.

Again, thank you for submitting your comments on the San Pablo Avenue Complete Streets Study.


[^4][^5]
## Phillips 66 - Rodeo Refinery <br> Community Advisory Panel

March 27, 2017

Members of the San Pablo Avenue Technical Committee and the
Contra Costa County Public Works Department Transportation Engineering Division
c/o Ms. Angela Villar, PE
Associate Civil Engineer
255 Glacier Drive
Martinez, CA 9455

RE: Communication Regarding the Opposition of the Phillips 66 Community Advisory Panel to the Proposed Options Contained in the Draft 4 Report for the San Pablo Avenue Complete Streets Study (dated March 2, 2017) and Recommending that an Alternative Option which Better Addresses Safety Concerns and Community Needs Be Perused Instead

To the Members of the San Pablo Technical Advisory Committee (San Pablo TAC) and the Transportation Engineering Division (Engineering Division) of Contra Costa County Public Works Department:

The Phillips 66 Community Advisory Panel (CAP), an advisory body to the Phillips 66 Rodeo Refinery (Refinery) that began meeting in 1996, is composed of residents and organizational representatives from the unincorporated communities that border or are downwind from the refinery (Crockett, Port Costa, Rodeo, and Tormey). The CAP met on Monday, March 27, 2017 and by motion added to its agenda as an urgency item, discussion of the Draft Report for the San Pablo Avenue Complete Streets Study (Study) and potentially taking a position on the proposed options presented in the Draft 4 Report for the San Pablo Avenue Complete Streets Study (Study), dated March 2, 2017.

Following discussion of the Study, a motion was unanimously approved by the CAP that it go on record as: a) Formally opposing the three options (or alternatives) currently included in the Study as detrimental to the health, safety, and well-being of those living or working in Rodeo and the surrounding communities, b) Encourage the San Pablo TAC and the Engineering Division to consider and identify other alternatives, cost notwithstanding, to those currently included in the Study that would better address the needs and concerns of the local community, c) Incorporate in any recommendations made and in its decision-making processes the fact that only one percent of the current traffic is related to non-vehicular bicycle and foot traffic, and d) Avoid selecting an alternative that would negatively impact the already challenged economies of Rodeo and the surrounding communities. (Approved March 27, 2017)

As background, the CAP had previously received a presentation by Ms. Angela Villar on May 23, 2106 on behalf of the Transportation Engineering Division of Contra Costa County's Public Works Department during which she described the options that the County was evaluating. Following her presentation,

## Phillips 66 - Rodeo Refinery <br> Community Advisory Panel

both community members and organizational representatives serving as CAP members, with no priority assigned by the CAP, raised a number of health and safety concerns including:

- Access by emergency vehicles in the event of a vehicular accident on Interstate 80 in which San Pablo serves as the alternative route and quickly becomes congested,
- There is an incident involving the refinery and access by emergency responders would be impacted, ar the rei Lraced
- If a fire or natural disaster occurs, the ability of emergency response vehicles to access locations in the community would be impeded or blocked,
- Potential danger or inconvenience to school children traveling by bus,
- Additional health impacts associated with emissions from vehicles forced to idle on Parker and San Pablo avenues and
- Potential danger associated with what amounts to creating a "suicide lane" through the community of Rodeo.

Additional concerns not related to safety included (with no priority assigned by the CAP):

- The fact that only one percent of the traffic on Parker and San Pablo avenues has been attributed in a County traffic study to non-vehicular bicycle or foot traffic thereby bringing into question the allocation of scarce transportation resources to address a miniscule population,
- The inconvenience and potential loss of business to merchants and other businesses, and to residents who would be impacted by the proposed changes.

As a potential solution, the CAP encourages the County to look for other alternatives, including one that would achieve the objectives of:

- Extending or connecting the Bay Trail, providing reasonable access to bikers and hikers to the San Pablo Bay waterfront and view shed,
- Promoting alternative forms of transportation and reducing carbon emissions without negatively impacting Rodeo and the neighboring communities' health and safety,
- Creating additional negative impacts to an already challenged economy, or
- Diminishing the quality of life of those living or working locally in order to achieve something that would benefit only one percent of the population with the majority of that one percent coming from outside the community.

The CAP requests that these comments along with the CAP's opposition to the three alternatives presented in the study be included in the official proceedings related to this proposed project and further, that the County continue to meet with and schedule meetings in the impacted community, and that addressing community concerns relating to the health and safety be adopted by the San Pablo TAC and the staff of the Transportation Engineering Division as the highest priority leading to the identification and selection of an alternative option.

April 18, 2017

Dear Julie Bueren, Director, Contra Costa County Public Works,

On 3/2/2017, Contra Costa Public Works published a draft of the San Pablo Avenue Complete Streets Plan. In response to the Plan, the Phillips 66 Community Advisory Panel produced a letter, dated 3/27/2017, in which they expressed numerous public health and safety concerns about the Plan's recommendations. Contra Costa Health Services (CCHS) is writing in response to some of the Phillips 66 Community Advisory Panel's concerns and in support of the recommendations in the San Pablo Ave Complete Streets Plan. This Plan, once constructed, will reduce vehicle speed, decrease vehicle collisions, encourage physical activity, increase bicycle and pedestrian safety, further the vision established in Contra Costa's Complete Streets policies, and provide a regional benefit by filling in a large gap in the Bay Trail.
"Complete Streets" is a term that describes constructing streets that incorporate the needs of all roadway users, including motorists, pedestrians, bicyclists, and individuals with disabilities. CCHS supports Complete Streets for two main reasons. First, Complete Streets have been shown to improve public health and safety by reducing the number and severity of collisions. Vehicle speed is directly correlated with injury and death, meaning that the faster a vehicle is travelling, the more likely serious injury and death will occur if there is a collision. Pedestrians and bicycles are particularly vulnerable to injury and death from speeding cars. For example, according to the National Association of City Transportation Officials (2010), pedestrians hit by a car traveling at 20 miles per hour have a survival rate of $95 \%$. However at 40 miles per hour, only $15 \%$ survive. According to the Federal Highway Administration (FHWA), wide multi-lane streets encourage cars to drive fast, even if the posted speed limits state otherwise. In addition, a safety evaluation performed by the FHWA in 2007 showed that reducing vehicle travel lanes and adding center turn lanes reduce all types of traffic collisions and improve roadway safety. Since this stretch of San Pablo Avenue has higher than average collision rates and excess roadway capacity, reducing vehicle travel lanes and adding a center turn lane would be possible and make the street safer for users.

Numerous studies, including those conducted by the British Medical Journal (2013) and the National Association of City Transportation Officials (2016), show that adding bicycle lanes to a road reduces collisions between motorists and bicyclists. A study by the American Journal of Public Health (2012) calculated that bicycle lanes reduce injury rates on roads by $50 \%$. Protected bicycle lanes have additional separation with on-street paint or physical barriers and can reduce injury by as much as $90 \%$. Separated bicycle lanes and pedestrian paths have large physical barriers, such as those on the Bay Trail, and further reduce risk of injury.

Second, Complete Streets encourage more people to get daily physical activity by walking and bicycling to their destinations. Increased rates of physical activity are directly related to lower rates of obesity, heart disease, cancer, and stroke. The American Heart Association, the Mayo Clinic, the Center for Disease Control and the World Health Organization all recommend at least 30 minutes of moderate-intensity physical activity, five times a week.

The Phillips 66 Community Advisory Panel letter states that bicycles and pedestrians do not make up a large portion of the roadway users on San Pablo Avenue, however studies such as the BMJ study mentioned above, as well as those conducted by San Francisco Municipal Transportation Agency (2012) and the National Institution for Transportation and Communities (2014), show that, "if you build it, they will come" - that is, bicyclists and pedestrians are more likely to use streets that are built to support those uses. For example, bicyclists are more than 2.5 times more likely to ride on routes that have separated lanes of travel.

Another influential 2012 study done by Portland State University found that an estimated $60 \%$ of the population is "interested yet concerned" about bicycling and safety. Of those $60 \%$, only $5 \%$ said they would ride bicycles on streets with no bicycle lanes; however, if the bicycle lanes were separated from motor vehicles more than $80 \%$ said they would ride. The more separation between motorists and pedestrian and bicyclists, the more people feel comfortable bicycling and walking. If this 3 -mile stretch of the Bay Trail is constructed with a Complete Streets model, more people will bicycle and walk along this route, thus getting more physical activity in a safer environment.

The San Pablo Avenue Complete Streets Plan is consistent with many existing plans and policies, including the San Francisco Bay Trail Design Guidelines \& Toolkit and Contra Costa County's Complete Streets policies. CCHS supports the recommendations in the draft Complete Streets Plan as a way to encourage physical activity and reduce injuries.

Sincerely,


Contra Costa County Public Health Director

RE: Comments on Draft Report for San Pablo Avenue Complete Streets Study Project No.: 0662-6R4142

Dear Ms. Edmonds:
Thank you for submitting your letter dated March 8, 2017, regarding your comments on the Draft Report for the San Pablo Avenue Complete Streets Study. In your letter, you expressed concerns for the safety at the San Pablo Avenue and Cummings Skyway intersection. The existing configuration of this intersection is essentially 3-lanes with one lane in each direction and a dedicated turn lane (eastbound right turn lane/westbound left turn lane). The alternatives proposed in the Draft Report would maintain the existing 3-lane configuration through the intersection.

The recommended alternative presented in the study proposes to install a shared use path on the north side of the roadway through the San Pablo Avenue/Cummings Skyway intersection. This means that bicycles and pedestrians facilities would be separated from vehicle and truck traffic. Furthermore, bicycles and pedestrians using the shared use path would not need to stop at the intersection, eliminating conflicts between bicycles/pedestrians and vehicles.

The recommended alternative was selected because it provides improved safety and mobility for all modes of travel. Pedestrian and bicycle safety is improved by creating a dedicated path separated by a physical barrier from vehicles. Vehicle and truck safety is improved by creating striped medians between travel lanes in opposite directions, truck climbing lanes on steep inclines, and turning lanes to provide a safe place outside of the traffic stream to make left turns. All of these facilities will help to improve safety along the roadway for all users.

Again, thank you for submitting your comments on the San Pablo Avenue Complete Streets Study.


[^6]March 8, 2017
Angela Villar, Associate Civil Engineer
Contra Costa County Public Works Dept.
255 Glacier Drive,


Martinez, CA 94553

## RE: COMMENTS ON DRAFT REPORT FOR SAN PABLO AVENUE STREETS STUDY

Dear Angela,
After reading through the report, my concern for this project lies at the intersection of San Pablo Avenue and Cummings Skyway. This study (Alternative 2) discusses converting 4 lanes to 2 with a turn pocket and a 10 -foot wide bike/pedestrian lane with a barrier. There are only 3 lanes at this section.

The Cummings Skyway extension to San Pablo Avenue was developed so that all of the refinery truck traffic would use this extension rather than driving through Rodeo. Currently at the intersection of Cummings Skyway and San Pablo Avenue, the lanes have been reduced to 3 lanes to accommodate the extensive truck traffic. This segment is known to have significantly higher truck traffic than at other locations along San Pablo Avenue. All the more reason to meticulously consider pedestrian/bicycle safety at this location.

The "Complete Streets" transportation facilities are said to be designed to "provide safe mobility for all users". However, at this intersection, pitting the pedestrians against the vehicle traffic, plus minimizing the lanes size, is putting the pedestrians and bicyclists at significant and unnecessary risk and certainly not providing "safe mobility for all users". An alternative should be developed to avoid any possible injuries or fatalities.

I would suggest that since this particular section is so very dangerous for pedestrians and bicyclists, why not develop an alternative path that takes the pedestrians/bicyclists over the adjacent hillside. This would remove the pedestrians/bicyclist from any potential collisions with vehicle traffic. Sure this may be a more costly alternative, but not near as costly for family and friends who lose a family member.

This project may help complete the Bay Trail, but at the intersection of Cummings Skyway and San Pablo Avenue, pedestrians and bicyclist will be pitted against trucks and cars. I urge you to reconsider the design of this particular intersection.

Thank you for your consideration,


Paula Edmond
307 Duper Drive, Crockett, CA 94525
(510) 787-1758

| From: | Angela Villar |
| :--- | :--- |
| Sent: | Monday, April 24, 2017 1:05 PM |
| To: | 'Ariana Hirsh' |
| Cc: | Nancy Wein; Jerry Fahy; Steve Kowalewski; 'vincent.manuel@bos.cccounty.us'; Michael |
|  | Iswalt (michael.iswalt@arup.com) |
| Subject: | RE: Bay Trail extension in Contra Costa |

Dear Ms. Hirsh,

Thank you for your comments on our Draft Report for the San Pablo Avenue Complete Streets Study. The recommended alternative includes a shared use pedestrian and bicycle path on the north side of the roadway for the majority of the corridor. It would provide continuous bicycle and pedestrian facilities along San Pablo Avenue and connections on either end as part of the Bay Trail.

Again, thank you for submitting your comments on the San Pablo Avenue Complete Streets Study.

Best regards,
Angela Villar, PE
Associate Civil Engineer


Transportation Engineering Division
255 Glacier Drive
Martinez, CA 94553
Phone: (925) 313-2016
Fax: (925) 313-2333
e-mail: angela.villar@pw.cccounty.us

From: Ariana Hirsh [mailto:ari.r.hirsh@gmail.com]
Sent: Monday, April 03, 2017 8:47 PM
To: Angela Villar
Subject: Bay Trail extension in Contra Costa
Dear Ms. Villar,

I am writing to support an extension of the Bay Trail by three miles in contra costa- from Crockett to Rodeo. Specifically, I think a class 1 trail along San Pablo Ave, with walking and protected bike lanes, is the best choice. Access to continuous bike and walking routes is great for transit, and public health and quality of life.

Thank you for your service.
Best,

Ariana Hirsh

From:
Sent:
To:
Cc:
Subject:

Angela Villar
Monday, April 24, 2017 1:04 PM
'Eileen Housteau'
Nancy Wein; Jerry Fahy; Steve Kowalewski; 'vincent.manuel@bos.cccounty.us'; Michael Iswalt (michael.iswalt@arup.com)
RE: Bay Trail along San Pablo Ave

Dear Ms. Housteau,
Thank you for your comments on our Draft Report for the San Pablo Avenue Complete Streets Study. The recommended alternative does include a shared use pedestrian and bicycle path on the north side of the roadway from California Street to Merchant Street. It would provide continuous bicycle and pedestrian facilities along San Pablo Avenue and connections on either end as part of the Bay Trail.

Again, thank you for submitting your comments on the San Pablo Avenue Complete Streets Study.
Best regards,
Angela Villar, PE
Associate Civil Engineer
Transportation Engineering Division
255 Glacier Drive
Martinez, CA 94553
Phone: (925) 313-2016
Fax: (925) 313-2333
e-mail: angela.villar@pw.cccounty.us
-----Original Message-----
From: Eileen Housteau [mailto:ecoeileen@mindspring.com]
Sent: Tuesday, April 04, 2017 12:18 PM
To: Angela Villar
Subject: Bay Trail along San Pablo Ave
Hello,
I'm writing in support of the Class I path along San Pablo from Crockett to Rodeo as part of the larger Bay Trail project. Please help us create a Trail for healthier families.

Thanks for your consideration,
Eileen Housteau
40 Glen Ave
Oakland, CA 94611
Sent from my mobile device
$\qquad$

| From: | Angela Villar |
| :--- | :--- |
| Sent: | Monday, April 24, 2017 1:05 PM |
| To: | 'erin sanders' |
| Cc: | Nancy Wein; Jerry Fahy; Steve Kowalewski; 'vincent.manuel@bos.cccounty.us'; Michael |
|  | Iswalt (michael.iswalt@arup.com) |
| Subject: | RE: Bay Trail from Crockett to Rodeo |

Dear Ms. Sanders,

Thank you for your comments on our Draft Report for the San Pablo Avenue Complete Streets Study. The recommended alternative includes a shared use pedestrian and bicycle path on the north side of the roadway for the majority of the corridor. It would provide continuous bicycle and pedestrian facilities along San Pablo Avenue and connections on either end as part of the Bay Trail. If implemented, the County hopes that the trail would attract bicycles and pedestrians and have positive impacts to the local communities.

Again, thank you for submitting your comments on the San Pablo Avenue Complete Streets Study.

Best regards,

## Angela Villar, PE

Associate Civil Engineer
Pontra Costa County

Transportation Engineering Division
255 Glacier Drive
Martinez, CA 94553
Phone: (925) 313-2016
Fax: (925) 313-2333
e-mail: angela.villar@pw.cccounty.us

From: erin sanders [mailto:polyphone@hotmail.com]
Sent: Tuesday, April 04, 2017 10:47 AM
To: Angela Villar
Subject: Bay Trail from Crockett to Rodeo
Dear Ms. Villar,

I'm writing to express my support for the Bay Trail extension from Crockett to Rodeo. This area of CC County has many great biking opportunities, and this spur will help connect them. This section of the Bay Trail is especially important as it will help riders connect to the Carquinez Bridge much more easily.

The more bike infrastructure we have in CC County, the more riders we'll attract. And when we attract bike riders, we attract customers for our restaurants and retail.

I hope that in the future, the County will also consider adding a bike lane to San Pablo Ave through Pinole. This is another natural gap-filler in the Bay Trail route. The alternative, along the Richmond Parkway, is unpleasant and not really designed for bikes.

Thanks for your time. I look forward to riding more in this area of Contra Costa County!

Sincerely,
Erin Sanders
Richmond, CA

From:
Sent:
To:
Cc:

## Subject:

Attachments:

## Angela Villar

Monday, April 24, 2017 1:05 PM
'Adler, Paul'
Nancy Wein; Jerry Fahy; Steve Kowalewski; 'vincent.manuel@bos.cccounty.us'; Michael Iswalt (michael.iswalt@arup.com)
RE: San Pablo Avenue
response letter - 2016-09-13 - Crockett-Carquinez Fire Dept.pdf

Dear Mr. Adler,
Thank you for your email in regards to the Draft Report for the San Pablo Avenue Complete Streets Study.
Back in September 2016, the attached response letter was sent to the Crockett-Carquinez Fire Department in response to their concerns. The comment letter and response is included in the appendix of the Draft Report. Similarly, comments and responses received throughout the study process have been incorporated into the design of the alternatives, in addition to including responses to them in the appendix of the Draft Report.

Proposed Alternative 3 maintains a 4-lane roadway configuration along San Pablo Avenue from Rodeo to Cummings Skyway and was developed in response to comments from Phillips 66 . While alternative 3 meets the complete streets goals, it requires significant roadway widening at a very high cost and the potential for significant impacts to right-ofway, utilities, and the environment. The recommended alternative better balances the study goals by providing a complete street, while also minimizing impacts. If the project moves forward into the design phase, the County will need to work with Phillips 66 and other interested parties, such as the fire districts, to coordinate the detailed design of the project.

Thank you for submitting your comments on the San Pablo Avenue Complete Streets Study.
Best regards,

## Angela Villar, PE

Associate Civil Engineer
Contra Costa County
Public Works
Department

Transportation Engineering Division
255 Glacier Drive
Martinez, CA 94553
Phone: (925) 313-2016
Fax: (925) 313-2333
e-mail: angela.villar@pw.cccounty.us

From: Adler, Paul [mailto:Paul.Adler@p66.com]
Sent: Tuesday, April 04, 2017 10:53 AM
To: Angela Villar
Subject: San Pablo Avenue

Angela,
Please review the following attachment from Ridge Greene of the Crockett Carquinez Fire Protection District.
Within this letter concerns are raised about the San Pablo Avenue Complete Streets project. Fire Chief Jerry Littleton and Rodeo Hercules Fire Protection Chief Bryan Craig also have similar concerns. Phillips 66's
Safety is Phillips 66's number one priority and decreasing San Pablo Avenue from 4 lanes to 3 lanes is a concern for our refinery because of the transportation of coke petroleum products that use large transportation trucks that exit our refinery and drive to our Carbon Plant every 5-7 minutes.
If the San Pablo Avenue Complete Street project advances, numerous employees, contractors and residents will have an increase in their commute time and additional accidents (and hazards) will escalate due to the congestion of trucks that use this road and wait to enter NuStar's transportation terminal facility.
I strongly encourage Contra Costa County's Public Works Department to maintain a 4 lane road on San Pablo Avenue, specifically to prevent head-on-collisions and other accidents that could occur if a decrease to 3 lanes occur. Please review the numerous concerns our employees raised in the Complete Streets survey that was conducted by the Public Works department and reflect on the opinions raised.
Thank you for giving me the opportunity to comment on this project. Please work with our refinery and the two local fire jurisdictions before any future change/development occurs.

Paul Adler<br>Manager, Communications and Public Affairs<br>Phillips 66 - San Francisco Refinery<br>paul.adler@p66.com<br>510-245-4400 (w)<br>510-260-5957 (m)

This message originates from Phillips 66. The message and any file transmitted with it contain confidential and proprietary information which may be a trade secret, is the intellectual property of Phillips 66, and is otherwise intended to be protected against unauthorized use consistent with the Phillips 66 Code of Business Ethics and Conduct. The information contained in this message and any file transmitted with it is transmitted in this form based on a reasonable expectation of privacy. Any disclosure, distribution, copying or use of the information by anyone other than the intended recipient, regardless of address or routing, is strictly prohibited. If you have received this message in error, please advise the sender by immediate reply and delete the original message. Personal messages express views solely of the sender and are not attributable to Phillips 66.

From: Angela Villar [mailto:angela.villar@pw.cccounty.us]
Sent: Thursday, March 30, 2017 4:47 PM
To: Lohr, Aimee
Cc: Adler, Paul; Inform Public Relations (informpr@sbcglobal.net)
Subject: [EXTERNAL]RE: Statistics
Hi Aimee,
Thanks for attending our TAC meeting this morning and providing your feedback. On page 29 in the draft report, Figure 10 shows a chart from the online survey we conducted. The results showed that $44 \%$ of the people that took the survey
use some other mode of travel either besides or in addition to cars. This includes walking, biking, and bus. Let me know if you have any other questions.

Thanks,

## Angela Villar, PE

Associate Civil Engineer

# Contra Costa County Public Works Department 

Transportation Engineering Division
255 Glacier Drive
Martinez, CA 94553
Phone: (925) 313-2016
Fax: (925) 313-2333
e-mail: angela.villar@pw.cccounty.us

From: Lohr, Aimee [mailto:Aimee.Lohr@p66.com]
Sent: Thursday, March 30, 2017 2:39 PM
To: Angela Villar
Cc: Adler, Paul; Inform Public Relations (informpr@sbcglobal.net)
Subject: Statistics
Hi Angela,
Thank you for the opportunity to attend today's TAC meeting. After the meeting I was thinking about something you said. You mentioned the survey that was done, and if I remember correctly, you said about $46 \%$ of the respondents stated that they use an alternate method of transportation or "nonvehicle" and so I was curious as I am here 5-6 days a week and this is not reflective of what I see on a daily basis. Did that question include buses? I am trying to understand how that number could be so high when that is not what I see in real life.

Again, thank you for allowing us to give our input.
All the best,

## Aimee M. Sohr

Community Affairs / Public Relations Rep.
Phillips 66
1380 San Pablo Avenue
Rodeo, CA. 94572
office: 510-245-5130
cell: 925-766-7303
"Our lives are not determined by what happens to us, but by how we react to what happens; not by what life brings to us, but by the attitude we bring to life. A positive attitude causes a chain reaction of positive thoughts, events and outcomes. It is a catalyst...a spark that creates extraordinary results."

September 13, 2016

Mr. Ridge Greene, Commissioner-Secretary<br>Crockett-Carquinez Fire Department<br>746 Loring Avenue<br>Crockett, CA 94525

RE: San Pablo Avenue Complete Streets Study
Project No.: 0662-6R4142

Dear Mr. Greene:

Thank you for submitting your letter dated July 28, 2016, expressing your concerns for the planning study being conducted along San Pablo Avenue between Rodeo and Crockett. The purpose of the planning study is to analyze the configuration of the existing roadway and evaluate the feasibility of incorporating bicycle and pedestrian facilities along this segment of San Pablo Avenue. The County's Public Works Department has received a Priority Development Area (PDA) Planning Grant through the Contra Costa Transportation Authority (CCTA) to conduct the complete streets planning study. The County is working with a consultant selected by CCTA, Arup, on the study currently underway.

This segment of San Pablo Avenue is designated as part of the San Francisco Bay Trail alignment adopted in 1990. The 3-mile study corridor would fill an existing gap in the regional Bay Trail between the Lone Tree Point improvements planned by the East Bay Regional Park District (EBRPD) on the west end and the existing Carquinez Bridge trail on the east end. The Bay Trail currently has a number of active projects at various stages that would provide a continuous trail stretching from Vallejo to the Oakland waterfront. This project would fill a critical gap to provide 77 miles of continuous Bay Trail.

To qualify as a Bay Trail segment, the study corridor would need to provide on-street bikes lanes with sidewalks, at a minimum, or separated bicycle and pedestrian facilities as a preferred option. This study is considering the feasibility of removing one travel
lane along this segment of San Pablo Avenue to provide these pedestrian and bicycle facilities in a cost effective manner.

In 2008, the state passed the California Complete Streets Act of 2008 that required local jurisdictions to integrate specific transportation policies that accommodate the needs of all users. In April 2008, the Contra Costa County Board of Supervisors adopted a General Plan Amendment that added language to the Transportation and Circulation Element for the purpose of "promoting the development of bicycle and pedestrian facilities", in lines with "complete streets" principles. This identified the need for roadway projects to balance the needs of all users. Promoting alternative modes of transportation not only promotes a more active lifestyle, but has benefits to public health and the environment. Just recently in July 2016, the County adopted a specific Complete Streets Policy expressing its commitment to providing roadways that serve all users. This policy is attached for your reference.

The safety of all users along the roadway is of utmost importance to the County. The traffic analysis indicates that the existing four-lane roadway is underutilized and future volumes are not expected to increase significantly. This creates opportunities to reconfigure the roadway to repurpose one travel lane to provide dedicated facilities for bicyclists and pedestrians with additional separation between travel lanes, dedicated turn pockets for key driveways and intersections, dedicated truck climbing lanes, and refuge areas for traffic entering/existing the roadway. All of these facilities will help to improve safety along the roadway for all users.

The current layouts consider truck climbing lanes on two of the three segments with the steepest grades and highest truck traffic between the Phillips 66 refinery and Cummings Skyway. These lanes will allow vehicles to safely pass slower moving trucks. Climbing lanes are not required east of Cummings Skyway near Vista Del Rio because truck volumes are very low on the segment between Cummings Skyway and the Carquinez Bridge.

There are a number of constrained areas along this segment of San Pablo Avenue, such as overhead and underground pipeline crossings and steep grades on either side of the roadway, which make improvements challenging. The County designs its roadways to meet County standards, as well as Caltrans Highway Design Manual standards. Any improvements to the roadway will be designed to both these standards during the design phase of the project. We are currently conducting the feasibility study as part of the planning phase and expect to present the study to our Board of Supervisors for consideration this winter.

We appreciate your concerns and will consider incorporating them into our study. Thank you for your consideration as we work to balance the need of all users, including emergency vehicles, along San Pablo Avenue.

Should you have any questions about the study, you may contact me at (925) 313-2016 or angela.villar@pw.cccounty.us.


AV:nn
grpdata\transeng\Projects\San Pablo Ave Complete Streets (Rodeo to Crockett)\Coordination\Community
Attachment: Complete Streets Policy of Contra Costa County
c: Steve Kowalewski, Admin, CCCPWD
Jerry Fahy, TE, CCCPWD
Nancy Wein, TE, CCCPWD
Vincent Manuel, Supervisor District V
Michael Iswalt, Arup

July 28, 2016
To: Angela Villar, P. E.
CCC Public Works
255 Glacier Dr., Martinez, 94553.

RE: San Pablo Avenue Complete Streets Study between Rodeo and Crockett.
Dear Ms. Villar,
The Crockett Carquinez Fire Commission has a number of concerns in regards to the study fact sheet along with general concerns regarding a bike and pedestrian trail.

Our primary concern as First Responders is safety for the bicycle riders, pedestrians and vehicle drivers who would be sharing the use of the roadway, our concerns and comments are as follows:

1. The design of a three lane vehicle roadway could potentially create dangerous and confusing conditions for vehicle drivers for example frustrated drivers stuck behind trucks trying to pass in left turn pockets or turn lanes not dedicated to climbing trucks.
2. Constrained areas where the roadway will be difficult to widen for example the pipe crossing overpass at the refinery.
3. Crossings at areas where there is significant commercial vehicle traffic entering and exiting the roadway.
4. Connecting paths of travel between existing sections of the Bay Trail are unimproved and this new section will attract and cause a larger number of riders on unmarked and unimproved surface streets between improved sections raising the question of why current studies and funding aren't being directed towards increasing contiguous sections of the bike trail. For example the 27 mile loop trail that includes the Carquinez and Martinez bridges have large sections without marked or protected bike trails and limited signage. We have observed that other roadways including Cummings Skyway and Franklin Canyon have significantly more bicycle traffic than the roadway between Rodeo and Crockett.

In closing we feel that the safety of all involved requires further consideration in regards to the design of the roadway and in regard to where existing funding is applied to construct improvements to provide safe passage in higher use areas .

## Sincerely

Ridge Greene
Commissioner-Secretary
Crockett-Carquinez Fire Department

## From:

Sent:
To:
Cc:
Subject:

Angela Villar<br>Monday, April 24, 2017 1:05 PM<br>'Michael G. Kellogg'<br>Nancy Wein; Jerry Fahy; Steve Kowalewski; 'vincent.manuel@bos.cccounty.us'; Michael Iswalt (michael.iswalt@arup.com)<br>RE: San Pablo Avenue Complete Streets Study

Hi Mr. Kellogg,
Thank you for your comments on our Draft Report for the San Pablo Avenue Complete Streets Study. The recommended alternative does primarily implement Alternative 2 with a shared use pedestrian and bicycle path on the north side of the roadway from California Street to Merchant Street. It would provide continuous bicycle and pedestrian facilities along San Pablo Avenue and connections on either end.

With regard to the issue of turnarounds, we have worked with the refinery throughout the study, including a visit to their site to talk with their operations and security staff. We believe we have a strong understanding of their operations under normal operating conditions, which is typically how transportation impact analyses are conducted.

We recognize that turnarounds of different sizes occur at various times throughout the year and that these turnarounds involve additional workers who arrive at the site on staggered shifts. While the refinery was not able to provide us with any traffic count data for their turnaround activities, our previous version of the Feasibility Report included some detail on the size, frequency, and a qualitative discussion of their potential impacts.

Since releasing the draft Feasibility Report, we have obtained further detail from Philips 66 regarding both small and large turnarounds and we have updated the report to include an expanded discussion of these events that reflects this more accurate understanding.

For the smaller turnarounds (400 additional employees) that occur several times a year, we conducted an analysis of future evening peak hour traffic conditions at the San Pablo Avenue / Refinery Road intersection, with the proposed reduction from four to three travel lanes. We took a very conservative approach with regard to the number of vehicle trips that the additional turnaround employees would generate. We assumed that all of the employees would arrive by car and that $50 \%$ would arrive or depart the refinery during the peak hour. We know that employee arrivals and departures would likely be spread out across a longer time period. Therefore, the assumption that $50 \%$ arrive or depart in a single peak hour is a conservative assumption. We concluded that, during a smaller turnaround event, there would be a very modest increase in intersection delay and that the level-of-service there would remain LOS C during evening peak hour conditions (the PM peak hour has been identified as the "peak" hour of the day). You can find more information in Section 6.3 of the updated Feasibility Report.

For the larger turnarounds, which occur every three to five years, we did not conduct a similar focused analysis due to the very infrequent nature of these events. Our research confirms your statement that for these events, employees drive and park at the Selby site at the San Pablo Avenue / A Street intersection and are bused to the Phillips 66 site. We can understand that these turnarounds may impact local roadway operations, though our understanding is that the arrival and departure times for these trips are spread out over a window of multiple hours, which spreads out the impact on San Pablo Avenue. Overall, however, we typically do not analyze and plan for very infrequent events such as this because that would result in overbuilding our infrastructure. We believe a traffic management plan, developed in conjunction with Phillips 66 and the community, could manage any potential queuing and operational issues associated with these larger turnarounds.

Best regards,

# Angela Villar, PE <br> Associate Civil Engineer <br> Public Works 

255 Glacier Drive

Martinez, CA 94553
Phone: (925) 313-2016
Fax: (925) 313-2333
e-mail: angela.villar@pw.cccounty.us

From: Michael G. Kellogg [mailto:mgkellogg@comcast.net]
Sent: Tuesday, April 04, 2017 12:06 PM
To: Angela Villar
Subject: San Pablo Avenue Complete Streets Study

## Dear Angela,

Thank you very much for the opportunity to review and comment on the Feasibility Report for the San Pablo Avenue Complete Streets Study. I agree with the conclusions of the Feasibility Report and support the selection of the shareduse path (Alternative 2) as the preferred alternative. Alternative 2 is the only alternative that meets all the goals of the study without the need to widen the existing roadway which would result in significant increased costs and delay. Alternative 2 will qualify the study area for inclusion in the Bay Trail and meets the needs of all users, not just some.

Despite my agreement with the conclusions of the Feasibility Report, I continue to have concerns about refinery turnarounds that I first raised in an e-mail to you dated 9/30/2016 and that have still not been addressed. I initially raised my concerns because the Common Traffic Q\&A sheet made available at the $2^{\text {nd }}$ community workshop held in Crockett (9/29/2016) indicated "It's our understanding that many of these workers are bussed to the facility..." and "We did not analyze this condition... and we do not have precise data on the "turn-arounds". I pointed out to you that you needed to obtain detailed information on the turnarounds because the bussing occurs WITHIN THE STUDY AREA (emphasis added) and greatly affects traffic at the A Street/Old County Road intersection. I can't tell you how frustrating and disappointing it is to see that my request was ignored and the misinformation repeated on page 40 of the Feasibility Report: "For the larger turnarounds, workers are transported to the site using buses, which also minimizes the traffic impacts on local streets." The cover of the Feasibility Report indicates that the authors (ARUP North America Ltd) took into account "...the particular instructions and requirements of our client." Were they instructed to not include refinery turnarounds in their analyses or was it their decision? If the former why and if the latter how did they justify the omission? Will the oversight be corrected before a recommendation is forwarded to the Board of Supervisors? The Feasibility Report is currently inaccurate concerning refinery turnarounds and needs to be corrected. Can you provide any assurances that it will be?

Thank you again for the opportunity to review the Feasibility Report. While I agree substantially with the conclusions of the report I am concerned that the underlying study improperly dismisses an important issue based upon erroneous information that is easily corrected.
Mike

Michael G. Kellogg
181 Old County Road Crockett, CA 94525

April 24, 2017

Ms. Cynthia Armour, Advocacy Manager
Bike East Bay
P.O. Box 1736

Oakland, CA 94604
Mr. Sean Dougan, Trails Development Program Manager
East Bay Regional Parks District
2950 Peralta Oaks Court
Oakland, CA 94605
Mr. Lee Chien Huo, Bay Trail Planner
Association of Bay Area Governments
375 Beale Street, Suite 700
San Francisco, CA 94105
RE: Comments on Draft Report for San Pablo Avenue Complete Streets Study Project No.: 0662-6R4142

Dear Ms. Armour, Mr. Dougan, and Mr. Huo:
Thank you for submitting your comment letter dated April 4, 2017, expressing your support for the San Pablo Avenue Complete Streets Study. In your letter you expressed support for Alternative 2 with a number of suggestions:

1. Comment 1: We ask that Public Works plan for a seamless connection between both ends of the path. We strongly disagree with the recommendations to implement the bike lanes concept (based on Alternative 1) from Parker Avenue to California Street in Rodeo. The recommended alternative calls for a Class I path to begin at California Street - it should begin where the Lone Tree Way path ends, as originally proposed in Alternative 2, in order to seamlessly connect with the rest of the Bay Trail. This will also establish an attractive "gateway" to the SF Bay Trail within Rodeo that will improve and activate the downtown area. The Bay Trail Design Guidelines and Toolkit does not recommend 4 feet wide bike lanes, and this on-street segment would not qualify as a Bay Trail segment as proposed.

Response: In the recommended alternative, on-street bike lanes are proposed between Pacific Avenue and California Street. During community meetings, existing business owners expressed concerns for losing on-street parking adjacent to their businesses along this segment. This area also serves as a gateway to downtown Rodeo for the local community with existing enhancements such as median islands, lighting, and landscaping that were completed in 2008. Given the existing constraints and potential impacts to local businesses, the study recommends maintaining the existing on-street bike lanes and completing continuous sidewalks through this short segment. This still meets the complete streets goals of the study by providing continuous bicycle and pedestrian facilities through the corridor.

We had our consultant look further at the configuration of this segment and the enclosed exhibit shows some optional concepts that could be considered during the design phase of the project. Optional concepts would require further consideration for existing on-street parking, median islands, landscaping, and community enhancements. The design phase of the project would also need to carefully consider the design of transitions between existing facilities and new improvements. Given the conceptual approval the study is seeking, this additional analysis and discussion would need to take place during the design phase of the project.
2. Comment 2: We recommend the study include pedestrian and bicycle improvements along San Pablo Avenue in downtown Rodeo, specifically, creating shortened crossing distances for people walking across Railroad Avenue and Vaqueros Avenue, as well as providing painted crosswalks.

Response: Striping of the crosswalks along San Pablo Avenue across Railroad Avenue and Vaqueros Avenue will be added to the recommended alternative. Given the skewed angle of the existing side streets, bulb-outs are not recommended since they would impede the turning radius of vehicles at the intersection.
3. Comment 3: On page 44 of the draft report, various means of providing physical separations for the path are explored. We do not support a flexible barrier or mountable curb solution for this project and ask that the adopted design provides for an inflexible physical barrier that will protect people walking and bicycling from large vehicles, such as K-rail.

Response: A concrete physical barrier is described in the recommendations of Section 9 in the study. Details on the type of barrier will need to be determined during the design phase of the project. The report has been updated to emphasize the need for a physical barrier between vehicles and the shared use path.
4. Comment 4: We also encourage the County to analyze sections of San Pablo Avenue where road widening is financially viable (as proposed in Alternative 3) to address any vehicular constraints that may arise from implementing a road diet along the entire corridor.

Response: If the study is approved and the project moves forward into the design phase, the County will look at opportunities to widen the roadway and provide paved shoulders where feasible.
5. Comment 5: We request that the County work with the owner of the Dead Fish Restaurant to reconfigure parking along San Pablo Avenue to restrict vehicular movements across the proposed segment of Bay Trail. Safety and the integrity of the separated pathway will be compromised along this segment from vehicles entering and exiting the parking area.

Response: The recommended alternative proposes to remove the angled parking in front of the Dead Fish restaurant and replace it with parallel parking. A drive aisle would be provided between the parallel parking stalls and the shared use path to allow space for vehicles to maneuver in/out of the parking stalls without impacting the shared use path.
6. Comment 6: At the end of the study area, connecting the path along San Pablo Avenue to the Alfred Zampa Bridge is important to ensure the connectivity of the bikeway network and the SF Bay Trail.

Response: The County recognizes the importance of connections to the trail network in order to create continuous facilities. The proposed segment along San Pablo Avenue would close a 3-mile gap in the Bay Trail, connecting users to the west to future Lone Tree Point trail improvements by EBRPD and users to the east to the existing trail on the Alfred Zampa Bridge.
7. Comment 7: Figure 7 on page 16 of the draft study report is out of date, and should be updated to show recent SF Bay Trail gap closures recently implemented.

Response: The County will review this map with ABAG and update it accordingly in the study report.

We will consider incorporating your comments into our final study. If the study is approved, we hope to work with your organizations to close the Bay Trail Gap along San Pablo Avenue. Again, thank you for submitting your comments on the San Pablo Avenue Complete Streets Study.

AV:sr
G:\transeng\Projects\San Pablo Ave Complete Streets (Rodeo to Crockett)\Feasibility Study\Comments on Draft Public Report|response letter - Bike East Bay-EBRPD-Bay Trail - 2017-04-24.docx Enclosure: Comment letter received April 4, 2017

San Pablo Avenue Complete Streets Study: Parker to California Street Optional Concepts
c: S. Kowalewski, Deputy
J. Fahy, TE
N. Wein, TE

Vincent Manuel, Sr. Dist. Rep., Dist. V


## East Bay <br> Regional Park District

Tuesday April 4, 2017

To: Angela Villar<br>Contra Costa County Public Works Department<br>Transportation Engineering Division<br>255 Glacier Drive<br>Martinez, CA 94553

Re: Preferred Alternative for the San Pablo Avenue Complete Streets Study

Dear Angela,

Thank you for your work on the San Pablo Avenue Complete Streets Study. We appreciate the County Public Works Department's efforts to extend the Bay Trail and designing a complete street project along San Pablo Avenue.

The East Bay Regional Park District (Park District), the San Francisco Bay Trail, and Bike East Bay prefer the greatest separation of bicycle and pedestrian users from vehicles on future SF Bay Trail improvements made to San Pablo Ave between Crockett and Rodeo.

The study identifies three alternatives and analyzes the cost of each. We understand that cost is a major factor in the feasibility of these options. Alternative 1 is the least expensive option but does not meet the Bay Trail goals and does not provide sufficient separation of users to improve safety along this corridor. Alternative 2 meets the Bay Trail standards while taking advantage of significant unused capacity on the roadway. Alternative 3 meets the same minimum Bay Trail goals as Alternative 2, provides sufficient separation of users, but will not improve road safety along this corridor. Alternative 3 will cost an additional $\$ 15 \mathrm{M}$ over Alternative 2 and is cost prohibitive. We would only support this alternative if private funding and ROW was provided from the refineries requesting this widening.

As such, we support staff's recommendation to adopt Alternative 2, with the following comments:

1. We ask that Public Works plan for a seamless connection between both ends of the path. We strongly disagree with the recommendation to Implement the bike lanes concept (based on Alternative 1) from Parker Ave. to California St. in Rodeo. The recommended alternative calls for a Class I path to begin at California Street - it should begin where the Lone Tree Way path ends, as originally proposed in Alternative 2, in order to seamlessly connect with the rest of the Bay Trail. This will also establish an attractive "gateway" to the SF Bay Trail within Rodeo that will improve and activate the downtown area.


The Bay Trail Design Guidelines and Toolkit does not recommend 4' wide bike lanes, and this on-street segment would not qualify as a Bay Trail segment as proposed:
"Class II Bike Lanes: In some urban cases there may be physical conditions where it is not possible to develop a separated bikeway within the width of the road right-of-way, even with the option of reconfiguring or downsizing traffic lanes. In such situations, consider a Class II bike lane with pedestrians using the sidewalk. A Class II bike lane serving as the Bay Trail should begin and end at traffic controlled intersections. The Bay Trail bicycle lane should be 6 feet wide. The bike facility should be signed as the Bay Trail with appropriate directional signs, safety signs and markings, and/or other bicycle signal control devices at intersections to safely connect with the shared-use portions of the Bay Trail."
2. We recommend the study include pedestrian and bicycle improvements along San Pablo Ave in downtown Rodeo, specifically, creating shortened crossing distances for people walking across Railroad Ave and Vaqueros Ave as well as providing painted crosswalks.
3. On page 44 of the draft report, various means of providing physical separations for the path are explored. We do not support a flexible barrier or mountable curb solution for this project and ask that the adopted design provides for an inflexible physical barrier that will protect people walking and bicycling from large vehicles, such as K-rail.
4. We also encourage the County to analyze sections of San Pablo Ave where road widening is financially viable (as proposed in Alternative 3) to address any vehicular constraints that may arise from implementing a road diet along the entire corridor.
5. We request that the County work with the owner of the Dead Fish Restaurant to reconfigure parking along San Pablo Avenue to restrict vehicular movements across the proposed segment of Bay Trail. Safety and the integrity of the separated pathway will be compromised along this segment from vehicles entering and exiting the parking area.

PO Box 1736, Oakland, CA 94604
6. At the end of the study area, connecting the path along San Pablo Ave to the Alfred Zampa Bridge is important to ensure the connectivity of the bikeway network and the SF Bay Trail.
7. Figure 7 on page 16 of the draft study report is out of date, and should be updated to show recent SF Bay Trail gap closures recently implemented.

The East Bay Regional Park District is proposing many great improvements in the Rodeo area such as: Currently designing a segment of the SF Bay Trail from the Victoria by the Bay residential area in Hercules to Rodeo; Redesigning the staging area, installing park improvements, and installing a restroom at Lone Tree Point. The Park District is currently applying for grants for shoreline repair and stabilization and hazardous waste clean-up along the shoreline of Lone Tree Point as well.

The Park District has currently placed these improvements as high priority due to the County's efforts to close the SF Bay Trail Gap along San Pablo Ave. We strongly urge the County to finalize this study and place a high priority on constructing these improvements in the near future to not jeopardize the momentum and regional connectivity our combined efforts will provide.

Thank you again for your dedicated work on this project. You have our organizations' combined support and encouragement to design a continuous, separated and protected bicycle and pedestrian facility that will be an exemplary segment of the Bay Trail as part of the San Pablo Complete Streets Study.

Sincerely,


Cynthia Armour
Advocacy Manager
Bike East Bay


Sean Dougan
Trails Development Program Manager East Bay Regional Parks District


Lee Chien Huo
Bay Trail Planner
San Francisco Bay Trail Project



| From: | Angela Villar |
| :--- | :--- |
| Sent: | Monday, April 24, 2017 1:05 PM |
| To: | 'Wendy Malone' |
| Cc: | Nancy Wein; Jerry Fahy; Steve Kowalewski; 'vincent.manuel@bos.cccounty.us'; Michael |
|  | Iswalt (michael.iswalt@arup.com) |
| Subject: | RE: San Pablo Ave complete streets study |

Dear Ms. Malone and Mr. Hirst,
Thank you for your comments on our Draft Report for the San Pablo Avenue Complete Streets Study. The recommended alternative does primarily implement Alternative 2 with a shared use pedestrian and bicycle path on the north side of the roadway from California Street to Merchant Street. It would provide continuous bicycle and pedestrian facilities along San Pablo Avenue and connections on either end as part of the Bay Trail. A concrete physical barrier is described in the recommendations of Section 9 in the report. Details on the types of barrier will need to be determined during the design phase of the project.

Again, thank you for submitting your comments on the San Pablo Avenue Complete Streets Study.
Best regards,

## Angela Villar, PE

Associate Civil Engineer
Contra Costa County Public Works Department
Transportation Engineering Division
255 Glacier Drive
Martinez, CA 94553
Phone: (925) 313-2016
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From: Wendy Malone [mailto:atypicalpointe@gmail.com]
Sent: Friday, April 07, 2017 2:54 PM
To: Angela Villar
Subject: San Pablo Ave complete streets study
Good afternoon,
We apologize for missing the April 4th cut off date.
After reviewing the draft report, I believe Alternative two is the best choice for traffic flow and pedestrian/bike safety. A 'K-rail' to separate pedestrians from cars in west bound sections where there will be only one lane is preferred.

Thank you for time,

Sincerely,
Wendy Malone and Jerry Hirst

## Appendix H.3: Supplemental analysis to support comment responses

A traffic analysis of the San Pablo Avenue / Refinery Road intersection under the Cumulative + Reduced Lanes (2040) Refinery Peak scenario assumes the following:

- The "road diet" concept is implemented, which involves removing one travel lane in each direction and providing dedicated left-turn lanes at major intersections, and center twoway left-turn lanes, truck climbing lanes, and wide striped medians at other locations.
- The analysis assumes a typical turnaround that occurs several times per year with 400 employees (the high end of the typical turnaround event).
- The analysis assumes that all employees drive to the refinery and park at parking lots accessed via Refinery Road.
- Arrival/departure rates: the analysis assumes $50 \%$ of the employees arrive during the AM and depart during PM "refinery" peak hour. This is a conservative assumption given the staggered shifts, which would likely further spread out the arrival and departure patterns of turnaround employees.
- Average vehicle occupancy: 1.2 persons per vehicle. This is the average Bay Area vehicle occupancy and reflects a modest amount of carpooling activity amongst employees.
- The number of additional peak direction vehicle trips (inbound AM or outbound PM) is 170 vehicle trips ( 400 employees * 1.2 persons per vehicle $=170$ vehicle trips). In addition, 20 off-peak direction trips (approximately 10\%) were also added into the analysis. These trips were added to the San Pablo Avenue / Refinery Road intersection and analyzed under 2040 conditions with the Refinery Peak. The volumes for the affected movements are presented below:


## San Pablo Avenue / Refinery Road Turnaround Analysis - Traffic Volume Assumptions

|  |  | Added Trips |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Movement | Existing | $\%$ | Peak | Off-peak | Adj Volumes |
| NBL | 13 | $6 \%$ | 10 | 1 | 24 |
| NBR | 34 | $15 \%$ | 25 | 3 | 62 |
| SBL | 144 | $63 \%$ | 107 | 13 | 263 |
| SBR | 38 | $17 \%$ | 28 | 3 | 70 |
|  | $\mathbf{2 2 9}$ | 1 | 170 | 20 | $\mathbf{4 1 9}$ |

The additional vehicles associated with a 400 person turnaround would result in LOS C operations with 24.7 seconds of delay for the PM Refinery peak hour under the Cumulative + Reduced Lanes scenario. The Highway Capacity Manual (HCM) technical calculation sheet is attached. The turnaround trips do not negatively impact LOS and cause only a small increase in delay compared to the traffic analysis results presented in section 6.2 above. Without the additional turnaround trips, the intersection LOS at San Pablo Avenue / Refinery Road is LOS C with 21.5 seconds of delay.

HCM Signalized Intersection Capacity Analysis Future Refinery Peak - Turnaround Scenarnio
5: Refinery Rd \& San Pablo Ave


C Critical Lane Group


[^0]:    ${ }^{1}$ Arup, San Pablo Complete Streets Study Traffic Impact Analysis, 2016.

[^1]:    ${ }^{2}$ Contra Costa County Agricultural Preserves Map, 2012. Accessed October 31, 2016. http://www.co.contra-costa.ca.us/DocumentCenter/View/882 ${ }^{4}$ Ibid.

[^2]:    ${ }^{5}$ Public Resources Code, Division 2, Chapter 9, Section 2714
    ${ }^{6}$ Ibid.
    ${ }^{7}$ Ibid.

[^3]:    ${ }^{1}$ - Lessons from the Green Lanes: Evaluating Protected Bike Lanes in the U.S. 2014/Monsere, Portland State University: "The average protected bike lane sees bike counts increase 75 percent in its first year alone.":
    http://www.peopleforbikes.org/blog/entry/everywhere-they-appear-protected-bike-lanes-seem-to-attract-riders

    - In the two U.S. cities that first started building modern protected bike lanes, New York and Washington D.C., bike commuting doubled from 2008 to 2013. US Census:
    http://www.peopleforbikes.org/blog/entry/nyc-and-dc-protected-lane-pioneers-just-doubled-biking-rates-in-4-years
    - Cycling increased tenfold in Seville after construction of miles of bike tracks, London Cycling Campaign:
    http://lcc.org.uk/pages/seville-goes-dutch
    ${ }^{2}$ • Protected Bicycle Lanes in NYC, September 2014, Polly Trottenberg, Commissioner/New York City Department of Transportation, "...protected bike lanes make streets safer not just for cyclists, but pedestrians and drivers as well...": http://nyc.streetsblog.org/2014/09/05/new-dot-report-shows-protected-bike-lanes-improve-safety-for-everybody/
    - When protected bike lanes are installed, injury crashes for all road users (drivers, pedestrians, and cyclists) typically drop by 40 percent and by more than 50 percent in some locations. Wolfson, H., 2011 - Memorandum on Bike Lanes, City of New York, Office of the Mayor, 21 March 2011: http://www.nyc.gov/html/om/pdf/bike lanes_memo.pdf
    3."Mounting new evidence shows an almost universal positive connection between well-designed open spaces and trails and important economic development indicators." Trails and Economic Development, Rails-To-Trails Conservancy.

[^4]:    AV:sr
    G:\transeng\Projects\San Pablo Ave Complete Streets (Rodeo to Crockett)\Feasibility Study\Comments on Draft Public Report|response letter - Phillips 66 CAP - 2017-04-24.docx
    Enclosure: Phillips 66 CAP comment letter dated March 27, 2017
    Contra Costa Health Services letter dated April 18, 2017
    c: S. Kowalewski, Deputy
    J. Fahy, TE
    N. Wein, TE

    Vincent Manuel, Supervisor District V

[^5]:    https://www.railstotrails.org/resourcehandler.ashx? $\mathrm{id}=4620$

    - A 20-year study of efforts to make streets less convenient for autos and better for pedestrians and cyclists found that after changes are implemented, businesses in these areas show stronger growth than auto-friendly shopping centers. Hass-Klau, C., 1993 - Impact of pedestrianization and traffic calming on retailing: A reviews of the evidence from Germany and the UK, Transport Policy, 1, 21-31
    - "The revival of the city is driven, in part, by the trail," says Mayor Lee Fiedler, who ordered bike racks installed on downtown street corners. "No one thought people with bikes would spend money, but they were wrong. Business is spreading back from the trail." Trail's opening eyed as path to prosperity Baltimore Sun, 2006 - http://articles.baltimoresun.com/2006-12-

[^6]:    AV:sr
     Enclosure: Comment letter dated March 8, 2017
    c: S, Kowalewski, Deputy
    J. Fahy, TE
    N. Wein, TE

