

June 15, 2016

1100 K Street
Suite 101
CadiforniaThe Honorable Jim Frazier
Chair, Assembly Transportation Committee
State Capitol, Room 3091
Sacramento, CA 95814

Telephone 916.327.7500 Facsimile 916.441.5507

Re: Opposition to Truck Weight and Length Recommendation in Draft Sustainable Freight Action Plan

Dear Assembly Member Frazier:

In anticipation of the Assembly Transportation Committee Informational Hearing scheduled on June 20, 2016 on the Administration's Efforts to Develop an Integrated Freight Plan, CSAC writes to share with you our thoughts and perspectives on the recommendations contained within the Draft Sustainable Freight Action Plan. Specifically, we want to share with you our concerns with, and opposition to, Section IV.A of the "Strategies to Maximize Asset Utilization in the California Freight System: Part II – Strategies" White Paper, which appears to recommend a relaxation of California's truck size and weight laws as an action in the Sustainable Freight Action Plan.

Attached for your review is a letter signed by CSAC and a coalition of stakeholders that share our public safety and infrastructure concerns with this recommendation and urging the Administration not to include this recommendation in the final Sustainable Freight Action Plan delivered to Governor Brown. Also attached is a memo detailing evidence substantiating our concerns with increasing truck size and weight, which is based largely on a study by the United States Department of Transportation.

We look forward to the presentations and discussion at the hearing next week. If you have any questions or need additional information about our position on this issue please do not hesitate to contact me at (916) 650-8185 or <u>kvalentine@counties.org</u>.

Sincerely,

Krane Le. Valentine

Kiana Valentine Legislative Representative California State Association of Counties

Cc: Members and Consultants, Assembly Transportation Committee Daniel Ballon, Assembly Republican Caucus

April 20, 2016

Mr. Kome Ajise Chief Deputy Director California Department of Transportation P.O. Box 942873 Sacramento, CA 94273-0001

Mr. Ajise:

On behalf of the Peace Officers Research Association of California, California Police Chiefs Association, California State Association of Counties, League of California Cities and California State Sheriffs' Association, we are deeply concerned with Section IV.A of the "Strategies to Maximize Asset Utilization in the California Freight System: Part II – Strategies" White Paper, which appears to recommend a relaxation of California's truck size and weight laws as an action in the Sustainable Freight Action Plan. We are writing to request that this recommendation not be included in the Sustainable Freight Action Plan delivered to Governor Brown.

Our organizations strongly oppose any state or national effort to increase truck size and weight because such increases would endanger motorists, damage state and local roads and bridges, and increase costs to motorists and taxpayers. California's congressional delegation overwhelmingly opposed several proposals in Congress in 2015 that called for increases in truck size and weight—and, in fact, Sen. Dianne Feinstein served as a leading advocate to defeat the "Double 33s" proposal that would have mandated longer double-trailer trucks on California highways. Proposals for longer and heavier trucks were ultimately defeated in Congress last year, in part due to the U.S. Department of Transportation (USDOT) Technical Reports published in June of 2015 that recommended against any increases in truck size and weight. The reports found alarmingly higher crash rates for heavier trucks, longer stopping distances for longer trucks, and increased infrastructure damage from both heavier and longer trucks.

Attached is a memo detailing numerous concerns with increasing truck size and weight, which is based largely on the USDOT study. Speaking on behalf of law enforcement and local government organizations across the State of California, we request that this recommendation not be included in the Sustainable Freight Action Plan delivered to Governor Brown. Thank you for your consideration, and please contact us if we can answer any questions.

Sincerely,

Michael Durant President Peace Officers Research Association of California

Kraine Le. Valentine

Kiana L. Valentine Legislative Representative California State Association of Counties

CORNEY en

Ken Corney President California Police Chiefs Association

Rony Berdugo Legislative Representative League of California Cities



Sheriff Donny Youngblood, Kern County President, California State Sheriffs' Association

Enclosure: Memo

cc: Mr. Benjamin De Alba
Assistant Secretary for Rail and Ports
California State Transportation Agency
915 Capitol Mall Suite 350 B
Sacramento, CA 95814

Ms. Cynthia Marvin Division Chief California Air Resources Board Transportation and Toxic Division P.O. Box 2815 Sacramento, CA 95812

Mr. Daniel Sperling Board Member California Air Resources Board P.O. Box 2815 Sacramento, CA 95812

Mr. Giles Giovinazzi Federal Liaison California Department of Transportation 1120 N Street MS 49 Sacramento, CA 95814

Mr. Miguel A. Jaller Assistant Professor Department of Civil and Environmental Engineering 2001 Ghausi Hall, Room 3143 University of California Davis, CA 95616

HEAVIER AND LONGER TRUCKS ARE NOT A SUSTAINABLE FREIGHT STRATEGY FOR CALIFORNIA

April 2016

- The US Department of Transportation initiated a two-year long "Comprehensive Truck Size and Weight Limits Study" in 2012. In June 2015, DOT released various Technical Reports with the findings from its research (<u>http://ops.fhwa.dot.gov/freight/sw/map21tswstudy/technical_rpts/index.htm</u>). Importantly, in a letter to Congress following the release of its Technical Reports, USDOT recommended that there be **no increases in truck size or weight** (Undersecretary Peter Rogoff's transmittal letter to Transportation and Infrastructure Committee Chairman Bill Shuster: http://ops.fhwa.dot.gov/freight/sw/map21tswstudy/technical_rpts/trtransmittalletters.pdf).
- 2. The USDOT reports found that heavier and longer trucks are more dangerous: a) heavier trucks have dramatically higher crash rates in states where they are currently authorized to operate, from a 47% higher crash rate in Washington state to a 400% higher crash rate in Michigan (Highway Safety and Truck Crash Comparative Analysis Technical Report, pg. 26, Table 8); b) longer double-trailer trucks need an alarming 22 additional feet to stop than today's double-trailer trucks (Highway Safety and Truck Crash Comparative Analysis Technical Report, pg. 26, Table 8); b) longer double-trailer trucks (Highway Safety and Truck Crash Comparative Analysis Technical Report, pg. 65, Table 26).
- 3. The USDOT reports also found that heavier and longer trucks impose dramatically increased costs to maintain and repair infrastructure. Longer double-trailer trucks would increase pavement damage up to 1.8 to 2.7% annually, translating to \$1.8 billion, as well as \$1.1 billion in bridge damage (Volume 1: Technical Reports Summary, ES-12, Table ES-2b). Triple-trailer trucks would incur significant bridge reinforcement or replacement, costing \$5.4 billion (Volume 1: Technical Reports Summary, ES-12, Table ES-2b). Heavier trucks would also incur significant bridge reinforcement or replacement—an increase in truck weights to 91,000 pounds would cost \$1.1 billion, and an increase to 97,000 pounds would cost \$2.2 billion (Volume 1: Technical Reports Summary, ES-11, Table ES-2a).
- 4. CSAC estimates that it would cost in excess of \$5 billion just to replace the city and county bridges in California that could not accommodate trucks weighing 97,000 pounds or more (2013 CSAC letter to USDOT is attached).
- 5. The Federal Highway Administration has found that trucks on the road today only cover about 80% of their damage, and heavier trucks would pay even less (FHWA Addendum to Highway Cost Allocation Study, 2000). Proponents of heavier trucks may see higher profits; motorists and taxpayers will end up paying the bill.
- 6. The Federal Motor Carrier Safety Administration reported there were 10,412 large-truck crashes in California in 2014, causing 342 fatalities and 4,992 injuries.
- 7. Just last November, Congress rejected both weight and length increases. The House voted down an amendment on the floor to allow 91,000 pound trucks on Interstates and

NHS – the California delegation voted overwhelming to oppose this increase with 42 members of the California House delegation opposing a weight increase and only 11 supporting it (H.R. 22, Amendment No. 29 on Nov. 3, 2015).

- Senator Feinstein was the leading opponent of longer trucks (double 33s), which were rejected by the Senate 56-31 (Wicker-Feinstein Motion to Instruct on H.R. 22 on Nov. 10, 2015).
- 9. Because Congress rejected heavier and longer trucks, if California does decide to increase truck weights or length (a state cannot unilaterally allow LCVs on their highways now under the 1991 LCV freeze passed by Congress), this would result in diverting truck traffic from the interstates to the state and local roads and those trucks would be heavier and longer than the trucks on the roads today. The state and local roads are the most vulnerable to bigger trucks in terms of both safety and infrastructure.

Our organizations believe the above facts should be adequate reason to reject any truck size or weight increases as part of a sustainable freight strategy.

In addition, we would like to point out the positions of the following important stakeholders:

- Opposition from safety groups: The National Troopers Coalition, National Sheriffs' Association, International Association of Chiefs of Police, National Association of Police Organizations, AAA, and the National Association of Counties all oppose increases in truck size and weight.
- Opposition from trucking companies: The trucking industry is deeply divided on longer and heavier trucks as evidenced by the attached letters by the Truckload Carriers Association (TCA) and large number of individual truckload carriers.
- Public opposition: A 2015 nationwide poll found 76% of respondents oppose longer and heavier trucks, while 15% support and 9% not sure. (Harper Polling, live-operator survey of 1,000 respondents with a margin of error of plus or minus 3.1 percentage points, January 2015)

In summary, Congress rejected increases in both truck weight and length outright just last November. Given the dramatically negative impacts of larger and heavier trucks and longer trucks, our organizations ask that CARB and California DOT and the other Sustainable Strategy agencies, remove this strategy from any final recommendations on sustainable freight to the Governor. California should not adopt a document promoting the idea of heavier or longer trucks.