Contra Costa County
Office of the Sheriff

CCCSO

NUMBER: 1.02.28

RELATED ORDERS:

AB 4 (Trust Act), Gov't. Code 7282, 7282.5, 7283.1, 8 CFR 287.7, 8 USC 1101(a)(43)

General Policy and Procedure

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CLEARANCE:

Office of the Sheriff

CHAPTER:

Law Enforcement Role and Authority

SUBJECT:

IMMIGRATION STATUS

I. POLICY.

- A. No person shall be contacted, detained, or arrested solely on the basis of his or her immigration status.
- B. The Contra Costa County Office of the Sheriff will equally enforce the laws and serve the public without regard to immigration status. Except as specifically set forth in this Policy, the immigration status of a person, and the lack of immigration documentation, should have no bearing on the manner in which Deputies execute their duties.

II. DEFINITIONS.

A. IMMIGRATION DETAINER.

An Immigration Detainer is a request by the U.S. Department of Homeland Security's Immigration and Customs Enforcement Agency (ICE) that law enforcement agencies advise ICE, prior to releasing an individual, in order for ICE to arrange to assume custody for the purpose of deportation.

B. REQUEST FOR VOLUNTARY NOTIFICATION.

The Forms I-247A and I-247N request the receiving local law enforcement agency (LEA) notify ICE of the pending release from custody of a suspected priority removable individual at least 48 hours prior to release, if possible. These requests for notification will be honored under certain circumstances.

C. REQUEST FOR VOLUNTARY ACTION.

The Forms I-247-A, I-247D, and I-247X request the receiving LEA maintain custody of the priority individual for a period not to exceed 48 hours beyond the time when he or she would have otherwise been released from custody. These detainer requests will *not* be honored.

III. GENERAL.

- A. IMMIGRATION ENFORCEMENT JURISDICTION. ICE has primary responsibility to investigate and enforce federal immigration laws. Office of the Sheriff personnel may assist ICE in the enforcement of federal immigration laws upon its specific request and in those situations where ICE-initiated investigations have led to the discovery of criminal violations of California law. Assistance to ICE will also be provided in response to officer safety issues.
- B. LAW ENFORCEMENT CONTACTS. Contacts (whether consensual or not), detentions, and arrests shall be based on reasonable suspicion or probable cause. A Deputy may never initiate any law enforcement action based on observations relating to immigration status (such as lack of documentation), but such issues may, as part of several factors, be relevant to the direction and analysis of an investigation.

IV. PROCEDURES.

A. IMMIGRATION VIOLATION COMPLAINTS.

1. If members of the public contact the Office of the Sheriff to report suspected immigration violations, such persons should be directed to ICE.

B. IMMIGRATION STATUS.

- 1. A Deputy's suspicion about any person's immigration status shall not be used as a sole basis to initiate contact, detain, or arrest that person unless such status is reasonably relevant to the investigation of a crime, such as trafficking, smuggling, harboring, and terrorism.
- 2. Sweeps intended solely to locate and detain undocumented immigrants are not permitted. Deputies will not participate in ICE-organized sweeps to locate and detain undocumented aliens. Office of the Sheriff personnel may, however, provide support services, including traffic control, during an ICE operation, upon the specific request of ICE for assistance.

C. ESTABLISHING IDENTITY.

- 1. Deputies should attempt to identify any person whom they detain or arrest.
- 2. Any person who would be cited and released, but who is unable to present satisfactory evidence of his or her identity, will be detained for the purpose of establishing his or her identity.
- 3. A person taken into custody pursuant to CVC 40302(a) may be detained for no more than two hours regardless of whether his or her identity has been verified pursuant to CVC 40307.

D. NOTIFICATION TO ICE OF IMMIGRATION VIOLATIONS.

- 1. Generally, Custody Deputies will not notify ICE of the immigration status of inmates.
- 2. Generally, Patrol Deputies will not notify ICE of the immigration status of arrestees, except notification to ICE will be made:

(i) If a Deputy has cause to believe that a person arrested for any violation listed in <u>H&S</u> section 11369, is not a citizen of the United States, <u>and</u> (ii) such person will not be transported to the MDF for booking (i.e., transport to hospital).

E. WITNESSES AND VICTIMS.

- 1. Undocumented immigrants must feel secure that contacting the Office of the Sheriff will not put them at risk of deportation. The immigration status of crime victims or witnesses should not be probed.
- 2. U-Visa Nonimmigrant Status. Federal law grants immigration benefits to victims of qualifying crimes who have been helpful to the investigation and/or prosecution of the case. A law enforcement certification is prepared and issued by the Administrative Lieutenant.
- F. ICE IMMIGRATION DETAINEES. The Office of the Sheriff regularly receives Immigration Detainer requests Forms I-247A, I-247N, I-247D, and I-247X from ICE. Adetainer serves to advise that ICE seeks custody of an individual presently in custody for the purpose of deportation. The detainer is a request that the law enforcement agency advise ICE, prior to releasing the individual, in order for ICE to arrange to assume custody. I-247D and I-247X detainer requests will *not* be honored. However, I-247A and I-247N notification requests will be honored under the following circumstances:
 - 1. TRUST ACT. The Trust Act (AB 4) provides that a person may not be held in custody solely on the basis of an immigration detainer if he or she is otherwise eligible to be released from custody, unless at the time the individual becomes eligible for release from custody certain conditions are met. "Eligible for release from custody" means that the individual may be released from custody because one of the following conditions has occurred:
 - a. All criminal charges against the individual have been dropped or dismissed; or
 - b. The individual has been acquitted of all criminal charges filed against him or her; or
 - c. The individual has served all the time required for his or her sentence; or
 - d. The individual has posted a bond; or
 - e. The individual is otherwise eligible for release under state or local law, or local policy.
 - 2. IMMIGRATION DETAINERS. Inmates who are eligible for release from custody shall *not* be held, pursuant to an immigration hold, beyond the time he or she would otherwise be released.
 - 3. IMMIGRATION NOTIFICATION. The Office of the Sheriff will provide information in response to ICE requests for notification (forms I-247A and I-247N) in conjunction with the conditions set forth in subparagraphs a-e below.

ICE requests for notification will be honored for inmates who have been *convicted* of certain offenses or felonies, or convicted (i) of a serious felony [PC 1192.7(c)] or a violent felony, [PC 667.5(c)] (see listing below); or (ii) convicted of a felony, other than a state or local offense for which an essential element was the inmate's immigration status.

- a. As used in PC 1192.7(c), "**serious felony**" means any of the following:
 - (1) murder or voluntary manslaughter
 - (2) mayhem
 - (3) rape
 - (4) sodomy by force, violence, duress, menace, threat of great bodily injury, or fear of immediate and unlawful bodily injury on the victim or another person
 - oral copulation by force, violence, duress, menace, threat of great bodily injury, or fear of immediate and unlawful bodily injury on the victim or another person
 - (6) lewd or lascivious act on a child under 14 years of age
 - (7) any felony punishable by death or imprisonment in the state prison for life
 - (8) any felony in which the defendant personally inflicts great bodily injury on any person, other than an accomplice, or any felony in which the defendant personally uses a firearm
 - (9) attempted murder
 - (10) assault with intent to commit rape or robbery
 - (11) assault with a deadly weapon or instrument on a peace officer
 - (12) assault by a life prisoner on a non-inmate
 - (13) assault with a deadly weapon by an inmate
 - (14) arson
 - (15) exploding a destructive device or any explosive with intent to injure
 - (16) exploding a destructive device or any explosive causing bodily injury, great bodily injury, or mayhem
 - (17) exploding a destructive device or any explosive with intent to murder
 - (18) any burglary of the first degree
 - (19) robbery or bank robbery
 - (20) kidnapping
 - (21) holding of a hostage by a person confined in a state prison
 - (22) attempt to commit a felony punishable by death or imprisonment in the state prison for life
 - (23) any felony in which the defendant personally used a dangerous or deadly weapon
 - (24) selling, furnishing, administering, giving, or offering to sell, furnish, administer, or give to a minor any heroin, cocaine, phencyclidine (PCP), or any methamphetamine-related drug, or any of the precursors of methamphetamines

- (25) any violation of PC 289(a) where the act is accomplished against the victim's will by force, violence, duress, menace, or fear of immediate and unlawful bodily injury on the victim or another person
- (26) grand theft involving a firearm
- (27) carjacking
- (28) any felony offense, which would also constitute a felony violation of PC 186.22
- (29) assault with the intent to commit mayhem, rape, sodomy, or oral copulation
- (30) throwing acid or flammable substances
- (31) assault with a deadly weapon, firearm, machinegun, assault weapon, or semiautomatic firearm or assault on a peace officer or firefighter
- (32) assault with a deadly weapon against a public transit employee, custodial officer, or school employee
- (33) discharge of a firearm at an inhabited dwelling, vehicle, or aircraft
- (34) commission of rape or sexual penetration in concert with another person
- (35) continuous sexual abuse of a child
- (36) shooting from a vehicle
- (37) intimidation of victims or witnesses
- (38) criminal threats
- (39) any attempt to commit a crime listed in this subdivision other than an assault
- (40) any violation of PC 12022.53 [Enhancements for use of a firearm in 18 specified felonies]
- (41) a violation of subdivision (b) or (c) of Section 11418
- (42) any conspiracy to commit an offense described in this subdivision

And any offense committed in another state, which if committed in California, would be punishable as a listed serious felony.

- b. As used in PC 667.5(c), "violent felony" means any of the following:
 - (1) Murder or voluntary manslaughter
 - (2) Mayhem
 - (3) Rape
 - (4) Sodomy
 - (5) Oral copulation
 - (6) Lewd or lascivious act
 - (7) Any felony punishable by death or imprisonment in the state prison for life
 - (8) Any felony in which the defendant inflicts great bodily injury on any person other than an accomplice which has been charged and proved, or any felony in which the defendant uses a firearm which use has been charged and proved

- (9) Any robbery
- (10) Arson
- (11) Sexual penetration
- (12) Attempted murder
- (13) A violation of PC 18745, 18750, or 18755 (explosives)
- (14) Kidnapping
- (15) Assault with the intent to commit a specified felony, in violation of Section 220
- (16) Continuous sexual abuse of a child
- (17) Carjacking
- (18) Rape, spousal rape, or sexual penetration
- (19) Extortion, which would constitute a felony violation of PC 186.22
- (20) Threats to victims or witnesses, which would constitute a felony violation of PC 186.22
- (21) Any burglary of the first degree, wherein it is charged and proved that another person, other than an accomplice, was present in the residence during the commission of the burglary
- (22) Any violation of PC 12022.53 [Enhancements for use of a firearm in 18 specified felonies]
- (23) A violation of PC 11418(b) or (c)(weapon of mass destruction)

And any offense committed in another state, which if committed in California, would be punishable as a listed violent felony.

Notification requests will be honored for any <u>conviction or prior</u> <u>conviction</u> for a felony punishable by imprisonment in the state prison.

- c. Notification requests will be honored for any <u>conviction or prior</u> <u>conviction</u> for which the person is required to register on the California Sex and Arson Registry (CSAR) as a sex offender pursuant to PC 290 or as an arson offender pursuant to PC 457.1
- d. Notification requests will be honored for (i) any **felony**<u>conviction</u> (at any time), or (ii) any misdemeanor conviction within the past five years that is punishable as either a misdemeanor or a felony (i.e.: "wobbler") involving the following specified crimes:
 - (A) Assault
 - (B) Battery
 - (C) Use of threats
 - (D) Sexual abuse, sexual exploitation, or crimes endangering children
 - (E) Child abuse or endangerment
 - (F) Burglary, robbery, theft, fraud, forgery, or embezzlement
 - (G) Driving under the influence of alcohol or drugs, but only for a felony conviction
 - (H) Obstruction of justice
 - (I) Bribery

- (J) Escape
- (K) Unlawful possession or use of a weapon, firearm, explosive device, or weapon of mass destruction
- (L) Possession of an unlawful deadly weapon, under the Deadly Weapons Recodification Act of 2010 (PC 16000)
- (M) An offense involving the felony possession, sale, distribution, manufacture, or trafficking of controlled substances
- (N) Vandalism with prior convictions
- (O) Gang-related offenses
- (P) An attempt, or any conspiracy, to commit an offense specified in this section
- (Q) A crime resulting in death, or involving the personal infliction of great bodily injury
- (R) Possession or use of a firearm in the commission of an offense
- (S) An offense that would require the individual to register as a sex offender
- (T) False imprisonment, slavery, and human trafficking
- (U) Criminal profiteering and money laundering
- (V) Torture and mayhem
- (W) A crime threatening the public safety
- (X) Elder and dependent adult abuse
- (Y) A hate crime
- (Z) Stalking
- (AA) Soliciting the commission of a crime
- (AB) An offense committed while on bail or released on his or her own recognizance
- (AC) Rape, sodomy, oral copulation, or sexual penetration
- (AD) Kidnapping
- (AE) A violation of CVC 20001(c)
- e. Notification requests should also be honored for any <u>federal</u> <u>conviction</u> of any crime that meets the definition of an aggravated felony as set forth in the Immigration and Nationality Act (8 U.S.C. Sec. 1101 at Section 1101(a)(43)(A) to (P). The full listing of specified crimes follows:

The term "aggravated felony" means -

- (A) murder, rape, or sexual abuse of a minor
- (B) illicit trafficking in a controlled substance
- (C) illicit trafficking in firearms or destructive devices
- (D) laundering of monetary instruments if the amount of the funds exceeded \$10,000
- (E) an offense relating to explosive materials
- (F) a crime of violence, but not including a purely political offense for which the term of imprisonment is at least one year
- (G) a theft offense or burglary offense for which the term of imprisonment is at least one year
- (H) the demand for or receipt of ransom
- (I) child pornography
- (J) racketeer influenced corrupt organizations or gambling offenses, for which a sentence of one year imprisonment or more may be imposed

- (K) owning, controlling, managing, or supervising of a prostitution business; peonage, slavery, involuntary servitude, and trafficking in persons
- (L) gathering or transmitting national defense information relating to disclosure of classified information relating to sabotage, relating to treason, relating to protecting the identity of undercover intelligence agents or relating to protecting the identity of undercover agents
- (M) fraud or deceit in which the loss to the victim or victims exceeds \$10,000; tax evasion in which the revenue loss to the Government exceeds \$10,000
- (N) alien smuggling (except in the case of a first offense for which the alien has affirmatively shown that the alien committed the offense for the purpose of assisting, abetting, or aiding only the alien's spouse, child, or parent)
- (O) an offense described in section 1325(a) or 1326 of this title committed by an alien who was previously deported on the basis of a conviction for an offense described in another subparagraph of this paragraph
- (P) falsely making, forging, counterfeiting, mutilating, or altering a passport or instrument and for which the term of imprisonment is at least 12 months (except in the case of a first offense for which the alien has affirmatively shown that the alien committed the offense for the purpose of assisting, abetting, or aiding only the alien's spouse, child, or parent (and no other individual.)
- 4. TRUTH ACT NOTIFICATION (Gov't Code 7283.1; AB-2792). Upon receiving any ICE notification request Form I-247A, I-247N, I-247D, or I-247X, the named inmate shall be provided a copy of the respective form. If ICE is to be notified of the proposed release of an inmate, he or she shall be notified as well. Additionally, the inmate's attorney or an additional person of the inmate's choosing shall be notified.
 - a. In advance of any interview between ICE and an inmate, the inmate shall be provided with a written consent form either consenting or declining to participate in the interview. Standardized copies of this form are available at http://www.bscc.ca.gov/m_divisions.php.
- 5. EQUALITY OF ACCESS. All persons arrested for a criminal offense and held in our custody will have equal access to custody programs if otherwise program-eligible.
- 6. COURT ORDERS. Court Orders and warrants are entirely separate and should not be confused with I-247A,I-247N, I-247D, and I-247X requests. Duly issued warrants will, in all cases, be honored.