

West County Reentry and Mental Health Treatment Facility

Contra Costa County Office of the Sheriff

February 7th, 2017



Undersheriff Mike Casten
Assistant Sheriff Matt Schuler
Captain Tom Chalk

Introduction

- **The goal to improve success and reduce recidivism requires change in all areas of the Criminal Justice System.**
- **The Office of the Sheriff has approached Senate Bill 844 as a springboard to improve our entire jail system, and to help achieve this goal.**
- **This is not a typical bed-replacement project.**
- **This project is designed to maximize benefits to the greatest number of people throughout our entire jail system, not just the people to be housed in the new facility.**

Independent Needs Assessment

- **The research and analysis which supports the following report was completed by HDR (an independent firm) in August of 2015.**
- **The Jail Needs Assessment (JNA) was developed to comply with California Code of Regulations (CCR) Title 24, Sec. 13-102(c) 2.**
- **This report includes a summary of programming, treatment, and bed capacity projections for the year 2020, as described in the JNA.**

Senate Bill 844 Overview

- A construction financing program that provides \$250,000,000 in state lease-revenue bond financing to acquire, design, renovate, or construct adult local criminal justice facilities.
- Counties must provide 10% matching funds. However, in-kind contributions offset a portion of the County's cash requirement.
- **250,000,000**
 - **Large counties: \$70,000,000 (1) full award**
 - **Medium counties: \$30,000,000 (1) full award**
 - **Small counties: \$150,000,000 (6) full awards**

Senate Bill 844 Overview

- **Funding consideration shall be given to counties that are seeking to replace compacted, outdated, or unsafe housing capacity.**
- **Funding consideration is given to counties that plan to provide adequate space for the provision of re-entry, program, and behavioral health treatment.**
- **Counties must demonstrate that the construction of replacement cells will not add to the capacity of the County's Jail System.**
- **Funding is for construction only. It will not finance programming, behavioral health treatment, or personnel.**

Additional Considerations

- **Counties shall include space to provide onsite, in-person visitation that meets or exceeds Title 24 requirements.**
- **Counties must include a description of efforts to address sexual abuse in its adult local criminal justice facility.**
- **Counties must provide documentation evidencing CEQA compliance has been completed.**

Additional Considerations

- **Funding is limited to counties who have received partial funding or never received funding in the past (AB 900, SB 1022, or SB 863).**
- **Counties are required to certify and covenant in writing that housing capacity will not be leased to anyone for ten years of construction completion (estimated June 2021).**

Overview of the County's Current Jail System

- **The Office of the Sheriff's Correctional System is comprised of three detention facilities, and one custody alternative facility.**



Martinez Detention Facility
Rated: Max / High Security



West County Detention Facility
Rated: Medium Security



Marsh Creek Detention Facility
Rated: Minimum Security

CAF
Rated: N/A

Demonstrated Need for the Reentry and Mental Health Treatment Facility (WRTH)

- **A large segment of Contra Costa's incarcerated population consists of individuals who are required to reside at the Martinez Detention Facility (MDF).**
- **The MDF was constructed in 1978 and it is outdated and overcrowded.**
- **Originally designed for 384 people to reside in single occupancy cells.**
- **The MDF is essentially devoid of program space. As such, there are very little educational, vocational, and reentry programs available to these individuals.**
- **The MDF also serves as the de facto mental health facility, despite utter lack of suitability to meet this need.**

Suitability Study for Conversion to High Security Housing at Existing Facilities

- **HDR (among others) conducted a suitability study to determine the feasibility of converting existing housing into high security housing with ample treatment and reentry space (2007, 2011, 2015 JNAs).**
- **Results of the study found such a project is not feasible for many reasons.**

Unfeasible Alternatives (MDF)

- **To renovate the MDF is not feasible, economical, or efficient.**
- **The MDF is structurally unified.**
- **The existing footprint does not allow for expansion upward or outward.**
- **Lack of existing adequate program space.**

MDF Structural Pillars



Martinez Detention Facility Mental Health Program Space



Unfeasible Alternatives (WCDF)

- **To renovate the WCDF is not feasible, economical, or efficient.**
- **The cells have no plumbing, as required for high security housing.**
- **The cells have wooden doors and sheet rock walls.**
- **Programs, visiting, and services are not located on the housing units.**
- **The open campus style setting is not safe for the high security population.**
- **Cells would not conform to Title 24 standards if plumbing added.**
- **Court holding cells not located on the housing units.**

Site Context



Unfeasible Alternatives (MCDF)

- **To renovate the MCDF is not feasible, economical, or efficient.**
- **The infrastructure was built in the 1930's, not suitable to handle a new 416 bed facility.**
- **There are no cells at the MCDF.**
- **The kitchen and laundry are not equipped to handle the population.**
- **The rolling hill landscape is not feasible for the 118,907 sf WRTH footprint.**
- **Programs and services are not located on the housing units.**
- **The open farm style setting is not safe for the high security population.**
- **Public transportation is over 2 hours each way.**

Limitations to Programs Offered at the MDF

- **Current Male Programs Offered at the MDF:**
 - **Independent Study**
 - **Religious Programs**
 - **Library Cart (delivery only)**

In Contrast

West County Detention Facility Program Space



West County Detention Facility Programs

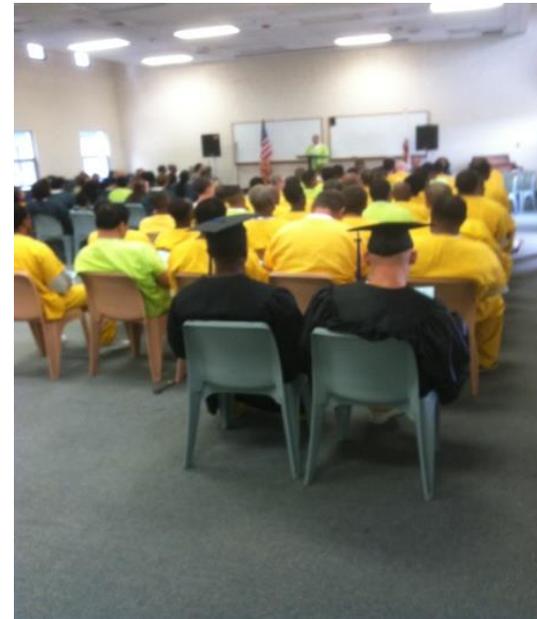


West County Detention Facility Program Space



Current Programs Offered at the WCDF

- **Current Male Programs Offered at the WCDF:**
 - **Adult Basic Education**
 - **General Education Development**
 - **High School Diploma**
 - **Computer Applications and Web Design**
 - **D.E.U.C.E**
 - **ESL**
 - **Independent Study**
 - **Parenting Inside Out**
 - **Religious Programs**
 - **Library Program**
 - **Narcotics Anonymous**
 - **Alcoholics Anonymous**
 - **Batterer's Workshop**
 - **CBO Reentry Services**
 - **AB109 Mentorship Program**
 - **Faith Based Services**



West County Detention Facility Campus



Site Context



Site Context



Details of the Proposed Reentry and Treatment Facility

- **There will be seven high security rated housing units, totaling a maximum of 416 beds:**
 - **One Acute Services Unit (32 bed maximum capacity) for men with serious and persistent mental illness who cannot function in general population.**
 - **One Special Services Unit (64 bed maximum capacity) for men who are experiencing short-term episodes of decompensation, detox, or need stabilization.**
 - **Five Standard Housing Units (64 bed maximum capacity) for the remainder of the population housed in the new building.**

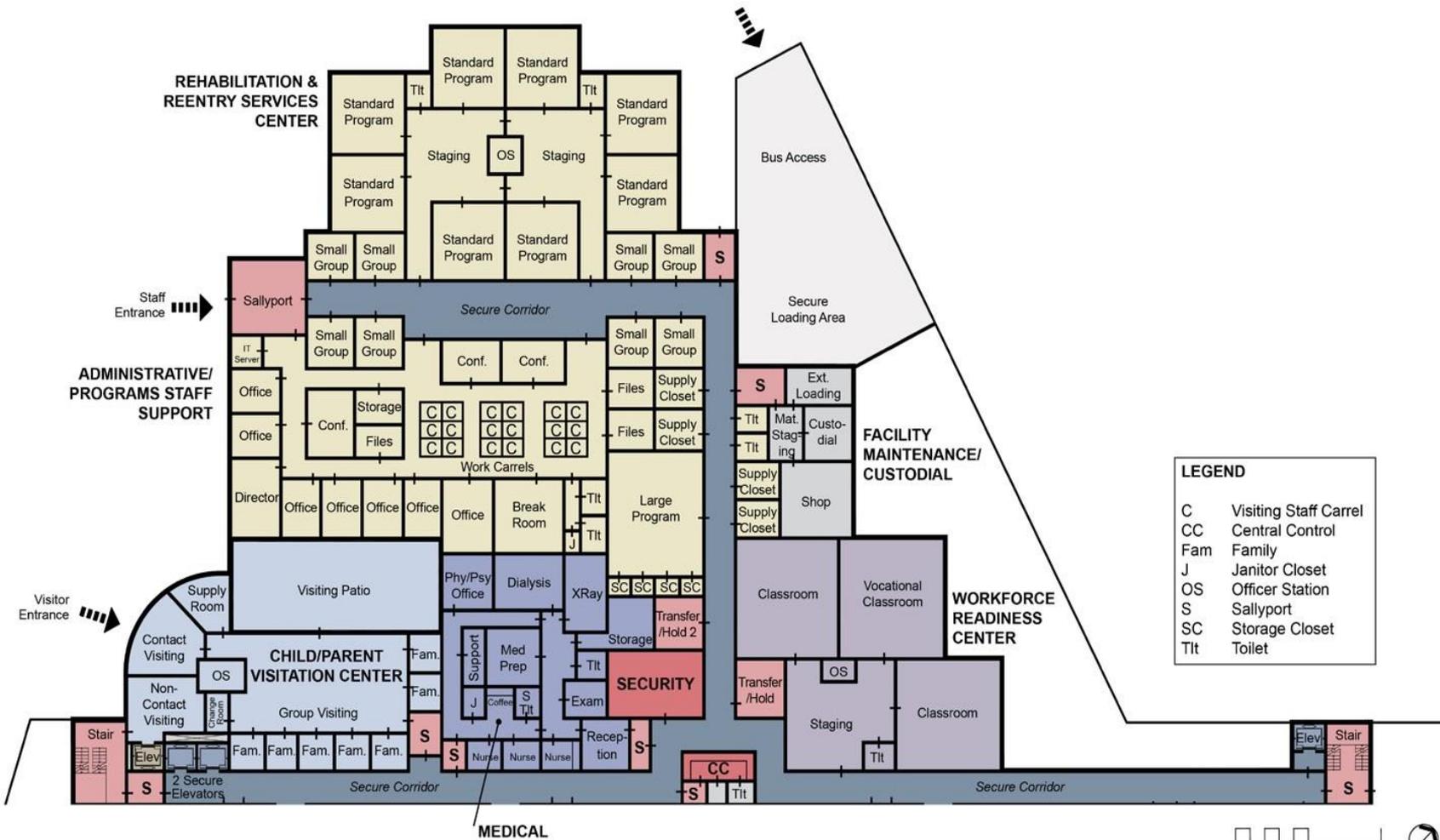
Details of the Proposed Reentry and Treatment Facility

- **All together, 25,000 sf of the new facility will be dedicated to vocational and rehabilitative programming, contact visiting for parents + children, non-contact visiting, and clinical and medical services:**
 - **Program/educational space within the 7 housing units**
 - **Rehabilitation and Reentry Services Center**
 - **Workforce Readiness Center**
 - **Family Visiting Center (contact visitation)**
 - **Non-Contact Visiting Center**
 - **Medical/Psychiatric Services Clinic**

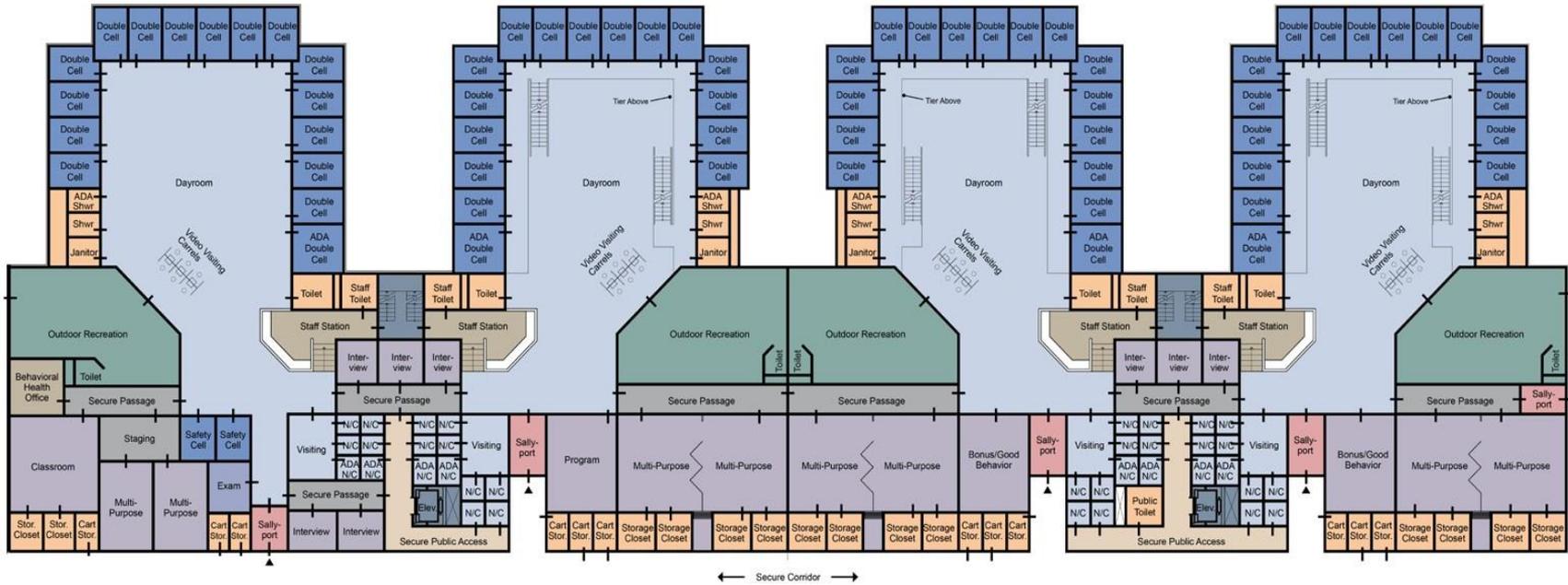
Programs and Mental Health Treatment to be Added in the New Facility

- **The Rehabilitation and Reentry Program (R&R Program) will provide a comprehensive and integrated array of validated, evidence-based, trauma informed, cognitive behavioral treatment (CBT) services.**
- **Expanded behavioral health services:**
 - **Cognitive Based Treatments such as Thinking for a Change**
 - **Moral Reconciliation Therapy (MRT)**
 - **Controlling Anger and Learning to Manage (CALM)**
 - **Dialectical Behavioral Therapy**
 - **Motivational Interviewing (MI)**
 - **Seeking Safety**
- **Substance Use Disorder / Co-Occurring Disorder Treatment**
- **Parenting Inside Out (PIO) and child contact visitation (Open to all WCDF)**
- **Robust adult education and vocational classes (similar to those currently provided at WCDF)**
- **Workforce Readiness**

Reentry Service Center/Building Support – Main Floor



Overall Housing Unit – Main Floor



Intensive Services
Housing Unit
(1) 32-Bed Single

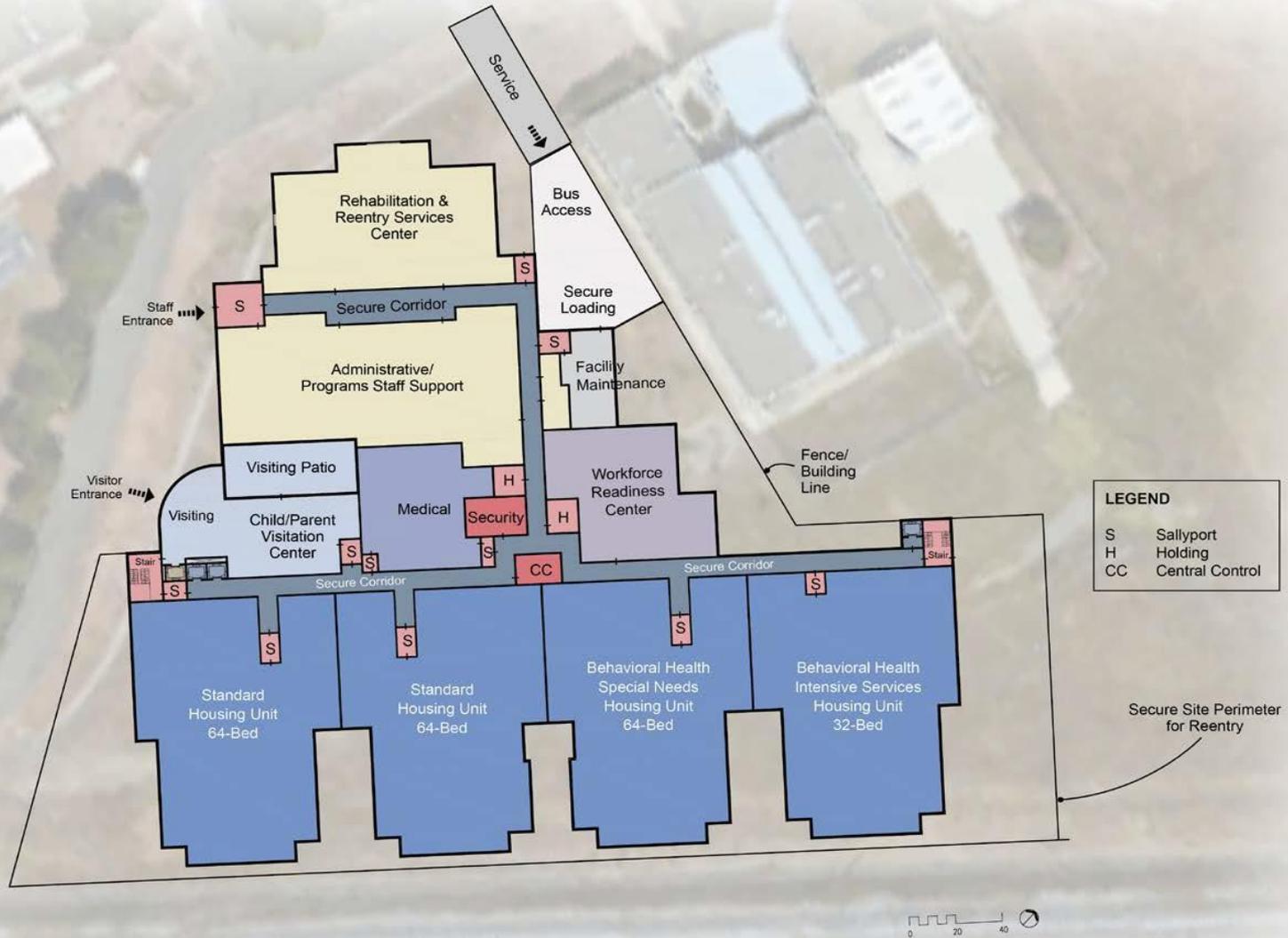
Special Services
Housing Unit
(1) 64-Bed Tiered

Standard Housing Unit
(2) 64-Bed Tiered Level

LEGEND
N/C Non-Contact Visitation



Site Plan



Regional Impacts

- **About 400 people will be moved out of the MDF, closing two housing units, reducing overcrowding, and allowing all cells to be returned to single-occupancy, as they were designed.**
- **A total of 420 beds will be decommissioned at the MDF.**
- **Some vacated space can be modestly repurposed as small meeting spaces for programs.**
- **Full-time transition coaches and resource developers will be dedicated to people remaining at the MDF and MCDF.**
- **In addition to the current women's housing, a second unit at the WCDF will be exclusively dedicated to women with special needs.**

Preliminary Staffing Considerations

- **20 existing MDF Deputy Sheriff positions would be transferred to the proposed housing unit. The transfer would occur as a result of closing two housing units at the MDF.**
- **Existing WCDF staff will be leveraged to provide supervision, administrative, and operational support for the proposed housing unit.**
- **Six additional funded Deputy Sheriff and six Sheriff's Aide positions would be required for safety and supervision.**
- **Additional mental health clinicians, adult education staff, and medical staff will be required to expand services.**
- **Existing CBOs and FBOs will be provided greater access.**

Program Personnel - Office of Rehabilitative & Behavioral Services:				WCDF	MDF,MCDF	Total	
	Director of Rehabilitative and Behavioral Services, LCSW	1	0	1	\$113,300	\$113,300	
	Admin Assistant	1	0	1	\$36,050	\$36,050	
	Multi-Disciplinary Services Manager. LCSW	1	0	1	\$66,950	\$66,950	
	Parenting Inside Out/Family Support Manager, LCSW	1	0	1	\$66,950	\$66,950	
	Behavioral Health & Parenting Inside Out Counselors (Inside)	6	4	10	\$46,350	\$463,500	
	Job and Resource Developers (Primarily Outside)	3	3	6	\$46,350	\$278,100	
	Transition Specialists (Inside & Outside)	3	2	5	\$46,350	\$231,750	
	Data & Evaluation Manager	1	0	1	\$66,950	\$66,950	
	Personnel Before Benefits	17	9	26		\$1,323,550	
	Benefits @ 25%					\$321,250	
	Personnel Before Benefits					\$1,644,800	
	Office Supplies: \$32 per FTE per month			26	\$32	\$9,984	
	Communications: Cell Phones @ \$50/month FTE			26	\$50	\$15,600	
	Jail to Communities Council meeting materials: \$75/meeting/month			12	\$100	\$1,200	
	Staff Training: \$250/FTE/yr			26	\$250	\$6,500	
	Staff Travel \$0.565/mile @ 300 miles/mo for Job & Res. Dev.& Trns. spcs			11	\$814	\$8,950	
	Contract Grant Writer					\$20,000	
	Operating Costs					\$62,234	
	Indirect @ 12%					\$200,218	
	Total Costs					\$1,907,034	
Academic/Vocational Personnel Costs - CCCOE:				WCDF	MDF,MCDF		
	Full Time Certificated Teach - Step 7	2	0	2	\$79,800	\$159,600	
	Benefits @ 53%					\$82,000	
	Total Costs					\$241,600	
Mental Health Practitioner Costs - CCC Detention Mental Health:				WCDF	MDF,MCDF		
	Full Time Mental Health Clinician	1			\$225,000	\$225,000	
	Full Time Psychiatrist	1			\$525,000	\$525,000	
	Salary and Benefits						
	Total Cost					\$750,000	
	Total Estimated Annual Program Personnel Costs:					\$2,898,634	
Contra Costa County Office of the Sheriff Personnel Costs:				WCDF	MDF,MCDF		
	Deputy Sheriff						
	Salary and Benefits	6	0	6	\$246,426	\$1,478,556	
	Sheriff's Aide						
	Salary and Benefits	6	0	6	\$112,258	\$673,548	
	Total Cost:					\$2,152,104	
	Total Estimated Annual Sheriff's Personnel Costs:					\$2,152,104	
TOTAL ESTIMATED NET ANNUAL PERSONNEL COSTS						\$5,050,738	

The Sheriff's Commitment to not add Jail Beds

- **The County has one of the most robust alternative to custody and pre-trial release program in the State (over 380 on CAF and 350 pre-trial).**
- **The Sheriff's progressive cite and release policy will remain unchanged.**
- **The MDF 10 year ADP does not support an anticipated increase in the MDF population.**
- **The Sheriff will request the BSCC to audit the MDF bed count annually.**

Jail to Communities Philosophy

- **The Sheriff's Office will form a Jail to Community Collaborative Council:**
 - **Working with the County's Office of Reentry and Justice (ORJ), the Sheriff's Office will form a Jail to Community Collaborative Council to improve the ways that multiple agencies and nonprofit organizations work together to improve outcomes for incarcerated people.**

Conclusion

- **Contra Costa County has demonstrated an urgent need for new housing unit replacement. The need was recognized over a decade ago.**
- **This is a room replacement project (420 beds will close).**
- **The facility is designed to provide individuals returning to the community the reentry programs and behavioral health treatment they desperately need.**
- **The proposed West County Reentry and Mental Health Treatment facility will have a major impact in jail reform, and also have a long term positive impact to our shared community.**