JOSEPH TAVAGLIONE

STATE OF CALIFORNIA

EDMUND G. BROWN Jr., Governor



SENATOR JIM BEALL, Ex Officio ASSEMBLY MEMBER JIM FRAZIER, Ex Officio

Will Kempton, Executive Director

CALIFORNIA TRANSPORTATION COMMISSION

1120 N STREET, MS-52 SACRAMENTO, CA 95814 P. O. BOX 942873 SACRAMENTO, CA 94273-0001 FAX (916) 653-2134 (916) 654-4245 http://www.catc.ca.gov

State Transportation Funding Crisis Continues to Worsen

January 27, 2016

Members, California State Legislature:

This letter is to inform you of recent actions by the California Transportation Commission (Commission) that will reduce funding for state transportation projects by three-quarters of a billion dollars over the next five years. On top of an already significant shortfall in funding for repairs to our existing system, the Commission recently approved a reduced estimate of \$754 million to the funds expected to be available over the five-year State Transportation Improvement Program (STIP) period. This means that in addition to no new projects for the upcoming STIP, programmed projects must be deleted or delayed. The effect of this reduction on the state's transportation system will be nothing short of catastrophic. Attached is a list of those projects that may be delayed or removed from the new STIP in each legislative district.

The Commission strongly urges legislators to work together to develop a compromise that will result in a significant down payment on our transportation infrastructure needs and provide for meaningful reforms to the state's transportation program. Failure to act and to act quickly will have serious consequences for the future of California.

Sincerely,

LUCETTA DUNN

Chair

JAMES EARP

Member

CHRISTINE KEHOE

Member

BOB ALVARADO

Vice Chair

JAMÉS C. GHIELMETTI

Member

GAMES MADAFFER

Member

DARIUS ASSEMI

Member

YVONNE B. BURKE

Member

CARL GUARDINO

Member

FRAN INMAN

Member

JOSEPH TAVAGLIONE

Member

Honorable Members of the California State Legislature January 27, 2016 Page 2 of 2

c: Brian Kelly, Secretary, California State Transportation Agency
Malcolm Dougherty, Director, California Department of Transportation
Executive Directors, Metropolitan Planning Organizations
Executive Directors, Regional Transportation Planning Agencies
Matt Cate, Executive Director, California State Association of Counties
Chris McKenzie, Executive Director, League of California Cities

CALIFORNIA TRANSPORTATION COMMISSION

State Transportation Improvement Program (STIP) Projects at Risk for STIP Deletion or Delay

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	Lake	loc	S. Main Street, Lakeport-Route 175, Widen, Bike Lane	*	4,369	4	
Lassen loc County Rehab B (Pumpkin Center, Ash Valley Roads) * 1,950 1 1	Lake	loc	Soda Bay Road, Route 175-Manning Creek, Widen, Bike Lane		662	4	2
	Lassen	loc	County Rehab B (Pumpkin Center, Ash Valley Roads)	*	1,950	1	1

				Total		
				Programmed	Assembly	Senate
County	Route	Project Title		(\$ thousands)	District(s)	District(s)
Lassen	loc	City Street Rehabilitation		1,846	1	1
Lassen	loc	City Street Rehabilitation		955	1	1
Lassen	loc	City Street Rehabilitation		956	1	1
Lassen	loc	City Street Rehabilitation		2,320	1	1
Lassen	loc	Beaver Creek Bridge #7C-82 (Hwy Bridge Program Match), Replace	*	254	1	1
Lassen	loc	Center Road, Route 395-Johnstonville Road, Reconstruct		2,890	1	1
Lassen	loc	New Main Street-Johnstonville Road Connection		100	1	1
Lassen	loc	Skyline Road East/Extension, Phase 2		3,900	1	1
Los Angeles	gsep	Burbank Airport/Rail Station Pedestrian Grade Separation	*	7,000	43	25
Los Angeles	rail	Light Rail Vehicles	*	102,400	41,48,49, 51,53,54, 59,62,63, 64,70	22,24,25, 26,30,32, 33,35
Los Angeles	138	Widening Segment 6, 87th Street E-96th Street E	*	13,700	36	21
Los Angeles	138	Widening Segment 13, 190th Street E-Route 18	*	41,900	36	21
Madera	99	Madera, Ave 12-Ave 17, Widen to 6 Lanes	*	5,845	5	12
Madera	99	South of Madera, Ave 7-Ave 12, Widen to 6 Lanes	*	3,000	5	12
Marin	· loc	Parkade Area Circulation Improvements		255	10	2
Mariposa	loc	Silva Road, Post Miles 10-11.092, Rehabilitation		531	5	8
Mariposa	loc	Triangle Road, Post Miles 11.8-14.11, Rehabilitation		838	5	8
Mariposa	loc	Merced Falls Road, Post Miles 10.00-12.50, Rehab., Phase 1		912	5	8
Mariposa	loc	Ben Hur Road, Post Miles 15.00-18.50, Reconstruction		1,115	5	8
Mendocino	loc	Laytonville, Branscomb Road, Multi-Use Bridge		385	2	2
Mendocino	bus		*	88	2	2
Mendocino	loc	Gobbi Street/Waugh Lane Intersection, Traffic Signal		532	2	2
Mendocino	loc	Low Gap Road/N. Bush Street Intersection, Roundabout		703	2	2
Mendocino	loc	Ukiah Downtown Streetscape Improvements, Phase 1		1,155	2	2
Mendocino	101	N. State St Interchange Improvements, Roundabout, Phase 1		468	2	2
Mendocino	1	(Main St) Bike & Pedestrian Access Improvements		1,485	2	2
Mendocino	101		*	3,442	2	2
Mendocino	101		*	3,500	2	2
Mendocino	loc		*	3,150	2	2
Merced	99	Livingston 6-Lane Widening, Northbound and Southbound	*	2,070	21	12
Merced	99	Livingston 6-Lane Widening, Southbound		34,250	21	12
Modoc	loc	County Road 55, Route 395-County Road 247A, Rehab.	*	75	1	1
Modoc	loc	Pedestrian Improvements Alturas Central Business District		942	1	1
Modoc	loc	Oak and Juniper Streets, From Route 299 to 19th Street, Rehab.		890	1	1
Modoc				632	1	1
	loc	County Road 87, in Adin, Route 299-County Road 91, Rehab.				
Modoc	loc	County Road 111, Route 139-County Road 108, Rehab.		687	1	1
Modoc	loc	Alturas, on East Street, Modoc Street-4th street, Rehab.		962 407	1	1
Modoc	loc	County Road 114, Route 139-County Road 101, Rehab.		196	1 1	1 1
Modoc	loc	County Road 272, Lassen-Modoc Co Line to Day Road, Rehab.		2,610	5	8
Mono	loc	Meridian Roundabout and Signal Relocation				
Mono	203	(W Minaret Rd), Sidewalk & Safety		575 1 272	5	8
Mono	loc	Airport Road, Rehabilitation		1,273	5	8
Mono	loc	Countywide Preventive Maintenance Program	*	1,100	5	8
Monterey	rail	Capitol Corridor Extension - Nick Start		18,856	29,30	12,17
Monterey	1	Operational improvements, carmer	*	3,000	29,30	12,17
Vionterey	rail	Coast Daylight/Cattrain Track improvements	*	300	29,30	12,17
Vionterey	bus	Monterey Salinas Transit Buses Imjin Road Widening to 4 Lanes	*	2,000 1,650	29,30 29,30	12,17 12,17
Monterey	loc					

County					Total		
County Route Project Title (\$ thousand) District(s) District(s)						Assembly	Senate
Montrerey	County	Route	Project Title		_		
Monterey 68 Corral de Tierra Intersection 1,700 29,30 12,17 Monterey 156 4-Lane Expressway, Castroville-Prunedale * 28,000 29,30 12,17 Napa loc Devlin Road & Vine Trail Extension * 1,665 4 3 Napa loc California Avenue Roundabouts * 1,154 4 3 Napa 128 Petrified Forest Road Intersection Improvements * 475 4 3 Napa loc Hopper Creek Pedestrian Path, Oak Circle-Mission 500 4 3 Napa loc Hopper Creek Pedestrian Path, Oak Circle-Mission 500 4 3 Napa loc Airport Boulevard Rehabilitation * 1,332 4 3 Napa loc Airport Boulevard Rehabilitation * 3,000 1 4 Orange 5 Widening, Segment 1, Route 73-Oso Parkway 78,949 73 36 Orange 5 Widening, Segment 1, Route 73-Oso Parkway 78,949 73 36 Orange				*			
Monterey 156	-			*			
Napa				*			
Napa Ioc Eucalyptus Drive Extension * 1,154 4 3				*			
Napa 128				*			
Napa 128 Petrified Forest Road Intersection Improvements 4.75 4 3 3 3 3 3 4 3 3 4 3 3				*			
Napa loc				*			
Napa Oc Airport Boulevard Rehabilitation * 1,332 4 3							
Nevada				*			
Orange rail Passing Siding, Laguna Niguel-San Juan Capistrano * 3,000 73 36 Orange 5 Widening, Segment I, Route 73-Oso Parkway * 78,949 73 36 Orange 5 Widening, Segment I, Route 73-Oso Parkway * 78,949 73 36 Orange 5 In DV Lane Merke Rewoal/Continuous Access, Route 57-Route 91 3,600 65,69 29,32,34 Orange 405 Auxillary Lane Southbound, University-Route 133 15,851 74 37 Orange 5 HOV Lanes, Route 55-Route 57 * 36,262 69 34 Placer rail Sacramento-Rosseville Track Improvements * 3,000 6 1,4 Plumas loc Graeagle-Johnsonville Road Reconstruction 2,327 1 1 Plumas loc GV Graeagle-Johnsonville Road Reconstruction 2,327 1 1 Riverside loc CV Link, Palm Springs-Coachella, Multi-Use Path, Phase 1 2,000 42,55 28 Riverside loc Truck Climb/Descend Lanes with Shoulders 3				*			
Orange 5 Widening, Segment 1, Route 73-Oso Parkway * 78,949 73 36 Orange 5 HOV Lane Buffer Removal/Continuous Access, Route 57-Route 91 3,600 65,59 29,32,34 Orange 57 Lambert Road Interchange Improvements * 22,100 55 29 Orange 405 Auxiliary Lane Southbound, University-Route 133 * 15,851 74 37 Orange 5 HOV Lanes, Route 55-Route 57 * 36,262 69 34 Plumas loc Graeagle-Johnsonville Road Reconstruction * 3,000 6 1,4 Plumas loc Graeagle-Johnsonville Road Reconstruction * 2,237 1 1 1 Plumas loc Graeagle-Johnsonville Road Reconstruction * 2,581 1 1 Plumas loc Graeagle-Johnsonville Road Reconstruction * 2,581 1 1 Riverside 15 French Valley Parkway Interchange * 41,565 75 28				*			
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	San Joaquin	rail	Stockton to Escalon Double Track, Segment 4	*	23,000	12,13	5
	San Luis Obispo	101/46	Interchange Improvements, Phase 3 Roundabouts	*	1,100	35	17
	San Luis Obispo	46	Cholame, Convert to 4-Lane Expressway		55,200	35	17

				Total		
				Programmed	Assembly	Senate
County	Route	Project Title		(\$ thousands)	District(s)	District(s)
San Luis Obispo	46	Wye, Convert to 4-Lane Expressway	*	19,100	35	17
San Luis Obispo	101	Brisco Road Interchange Improvements/Auxiliary Lane	*	6,624	35	17
San Mateo	loc	Countywide ITS Improvements	101	4,298	19,22,24	11,13
San Mateo	1	Operational Improvements, Pacifica, Calera Parkway, Phase 1		6,900	22	13
San Mateo	loc	El Camino Real Grand Boulevard Initiative	*	1,991	19	13
San Mateo	92/82	Interchange Improvements	*	5,000	22	13
San Mateo	92	Route 101 Interchange Improvements	*	23,839	22	13
San Mateo	101	Willow Road Interchange Reconstruction, Phase 1	*	17,399	24	13
Santa Barbara	rail	Siding Upgrade and Extension	*	12,450	37	19
Santa Barbara	217	Fowler and Ekwill Streets Extensions	*	11,372	37	19
Santa Barbara	101	Carpenteria Creek-Sycamore Creek, Widen	*	15,890	37	19
Santa Barbara	246	East of Lompoc, Widen, Landscaping	*	390	37	19
Santa Clara	101	Adobe Creek Bike/Pedestrian Bridge	*	4,350	24	13
Santa Clara	rail	BART Extension, Berryessa - Santa Clara	*	14,672	25,27,28	10,15
Santa Clara	680	Soundwall, Capitol - Mueller		4,361	25,27	10,15
Santa Cruz	1	Harkins Slough Road Interchange	*	7,340	30	17
Santa Cruz	1	Freeway Service Patrol	*	150	29	17
Santa Cruz	1	Mar Vista Bike/Pedestrian Overcrossing	*	6,064	29	17
Santa Cruz	loc	Monterey Bay Sanctuary Scenic Trail, Segment 7	*.	805	29	17
Santa Cruz	loc	Monterey Bay Sanctuary Scenic Trail, Segment 18	*	950	30	17
Santa Cruz	loc	Airport Boulevard Improvements	*	1,195	30	17
Santa Cruz	loc	Casserly Road Bridge Replacement	*	125	29,30	17
Santa Cruz	1/9	Intersection Modifications	*	1,329	29	17
Santa Cruz	1	41st-Soquel Auxiliary Lanes, Bike/Pedestrian Bridge	*	4,000	29	17
Shasta	loc	Browning Street, Canby Road-Churn Creek Road, Complete Street	*	275	1	1
Shasta	loc		*	400	1	1
Shasta	5	Redding-Anderson, Knighton-Churn Creek Overcrossing, 6-Lanes		12,122	1	1
Sierra	loc	Smithneck Creek Road Rehabilitation		500	1	1
Sierra	89	Truck Pull-Outs	*	750	1	1
Sierra	loc	Smithneck Creek Bike Path		500	1	1
Siskiyou	loc	South Oregon Street, Lawrence-4H Way		867	1	1
Siskiyou	loc	Oregon Street, Miner Street-North End, Rehabilitation		597	1	1
Siskiyou	loc	Lincoln Road, Union Avenue, Angel Valley Road, Rehab.		785	1	1
Siskiyou	loc	Rehabilitate 6th & Ridgeview		497	1	1
Siskiyou	loc	Vista Drive Rehabilitation		1,795	1	1
	2	Ream Avenue Rehabilitation		242	1	1
Siskiyou	loc	South 9th Street Rehabilitation		340	1	1
Siskiyou	loc	Overlay & Rehabilitation of Various Streets		812	1	1
Siskiyou	loc	•				
Siskiyou	loc	Big Springs Road Rehabilitation, Phase 1		2,700	1	1
Siskiyou	lo'c	Dunsmuir Road Rehabilitation		188	1	1
Siskiyou	loc	California Street Rehabilitation		130	1	1
Siskiyou	loc	Howell Avenue Rehabilitation		370	1	1
Siskiyou	loc	Matthews & Carlock Streets Pedestrian Improvements		376	1	1
Siskiyou	loc	Mount Shasta Boulevard Rehabilitation		184	1	1
Siskiyou	loc	Ager Road Rehabilitation		1,650	1	1
Solano	loc	Jepson Parkway, Leisure Town Road, Commerce-Orange	ø-	9,360	11	3
Stanislaus	132	4 Lane Expressival, Dakota Ave Houte 33, I hase 17	*	9,641	21	12
Stanislaus	108	Wideli Welleling Avenue, house 100 Meneny bridge	*	4,100	12	5
Stanislaus	99	relations Avenue interchange neconstruction	*	4,336	12	5
Sutter	loc	replace seriou cer reaction files strage, improve approaction	*	17,415	3	4
Tehama	loc	Kirkwood Road Bridge, Jewett Creek	*	265	3	4

				Total		
				Programmed	Assembly	Senate
County	Route	Project Title	-277730	(\$ thousands)	District(s)	District(s)
Tehama	loc	Baker Road at Brickyard Creek Bridge	*	130	3	4
Tehama	99	Los Molinos Enhancements, Phase 3		1,200	3	4
Tehama	loc	99W, Glenn County Line to City of Corning		3,055	3	4
Tehama	loc	99W, Gyle to South Main at I-5 Overcross		2,950	3	4
Tehama	99	Grant Street, Route 99-Baily Rd, Los Molinos Enhancements, Phase 3		1,200	3	4
Trinity	loc	Wildwood Road Reconstruction, Segment 1	*	60	2	4
Trinity	loc	Lewiston Road No. 202, Postmiles 4.8-5.84, Rehabilitation		400	2	4
Trinity	299	Weaverville, Route 299-Coffee Creek, Turnouts	*	850	2	4
Trinity	loc	Lewiston Road Bike/Pedestrian Lane	*	331	2	4
Tulare	65	Align Road 204, Route 65-Route 198, 4 Lanes	*	1,557	23	14,16
Tulare	99	Tulare, 6-lane Freeway, Prosperity Ave Interchange-Ave 200	*	4,000	23	16
Tulare	99	Tagus 6-Lane Southbound Widening		49,000	23	16
Tulare	99	Tagus 6-Lane Northbound Widening	*	10,250	23	16
Tuolumne	loc	Mono Way Operational Improvements	*	1,536	25	14
Tuolumne	108	Peaceful Oaks Road Interchange Ramps		8,311	25	14
Various	rail	Capitalized Maintenance (Capitol Corridor)		3,000		
Various	rail	Capitalized Maintenance (San Joaquin Corridor)		2,000		
Various	rail	Capitalized Maintenance (Surfliner)		2,000		
Various-MTC Region	80	Improved Bike/Ped Access to San Francisco Bay Bridge East Span	*	15,000	18	9
Ventura	rail	Seacliff Siding Upgrade and Extension		7,870	37	19
Ventura	118	Widening, Los Angeles Avenue-Tapo Canyon Road		3,000	38,44	27
Ventura	101	HOV lanes, Moorpark Road to Route 33		14,000	37,44	19,27
Yolo	loc	Village Pkwy Extension, Stonegate-Pioneer Bluff bridge	*	2,500	4,7	3,6
Yolo	loc	Mace Blvd Complete Street, Blue Oak-Cowell Blvd	*	1,912	4,7	3,6
Yolo	loc	Third Street Improvements, A Street -B Street	*	3,292	4,7	3,6
Yolo	loc	East Main Street Improvements, East St-Pioneer Ave	*	580	4,7	3,6
Yuba	loc	Olivehurst Avenue Roundabout at Powerline/Chesnut	*	717	3	4
Yuba	loc	Powerline Road Safe Route to School, 9th-15th, Phase 2	*	500	3	4
		Total		2,004,014		

NOTES:

- 1. This list represents all STIP projects programmed in fiscal years 2016/17 through 2018/19 except Planning, Programming & Monitoring, and AB 3090 Reimbursement projects.
- 2. Projects in italics were proposed to be deleted from the STIP in the RTIPs and ITIP submitted to the Commission by December 15, 2015.
- 3. Route acronyms:

number = state highway

loc = local road

gsep = rail grade separation

rail = heavy or light rail project

bus = bus transit

^{*} These projects leverage other funds.

Background Attachment:

The California Transportation Commission has a statutory responsibility to advise the Legislature on transportation policy matters. In our 2015 Annual Report, our primary recommendation to the Legislature was to approve additional funding to support the state's transportation program. This communication serves as a supplement to provide a clear and stark reminder of the magnitude of the program's funding shortfall and the urgent need to respond to this critical problem.

As stated previously, California faces a transportation funding crisis of significant and increasing proportions. We have underinvested in our transportation infrastructure for the past several decades and have failed to fund needed repairs to an aging and failing system that we rely on to move people and goods in this state. Further, we have little capacity to pay for necessary road, transit and rail improvements to meet the demands of a growing population and an expanding economy.

In his inaugural address last year, Governor Brown called attention to this problem and challenged the Legislature to respond. A number of bills were introduced in 2015 but little progress was made in moving this legislation. Over the summer, the Governor convened a special session for the purpose of resolving the issue, and, in late August, he proposed a plan of his own. The plan, subsequently incorporated into his 2016-17 budget proposal, includes new revenue and several reform measures sought by members of the Legislature. Over the fall, Legislative Leadership appointed a conference committee to consider solutions for addressing the funding shortfall.

Currently, there are two comprehensive bills pending in the Legislature (SB 1x1 by Senator Beall and AB 1591 by Assembly Member Frazier) along with the Governor's budget proposal. Each of these measures would provide more revenue and implement serious program reforms. The Governor and legislative authors are seeking a compromise for their proposals that can be supported by enough members to gain approval of a package that begins to address the state's crumbling transportation infrastructure.

While these proposals are appropriately focused on repairing our failing transportation facilities, the programmatic vehicle used to fund other state transportation projects is broken. The Commission previously advised you of the annual gas tax swap adjustment and how it affects the State Transportation Improvement Program (STIP, for short). The requirement for yearly adjustments created by the swap seriously exacerbates the funding picture by reducing transportation revenue at a time when we need to increase investment in our mobility system.

As the Commission considers the upcoming five-year STIP for 2016, the effect of this swap mechanism on a portion of the existing gas tax has been nothing short of catastrophic. As a result of reduced revenue due to the swap, a whopping \$876 million in 2015 alone, the 2016 Fund Estimate adopted by the CTC in August included virtually no money for new projects in the updated program. Now, the Department of Finance is estimating a further reduction in the excise tax for the coming year and that has prompted Caltrans to prepare a revised fund estimate reflecting the additional decline in revenue. The Commission adopted these revisions at its January meeting.

The revised estimate shows a negative programming capacity of more than \$750 million over the five-year STIP period. This means that in addition to no new projects for the upcoming STIP, existing projects already programmed must be deleted. To put this into context, the 2014 STIP included \$4.7 billion in programmed projects. The 2016 STIP will likely include only \$3.2 billion or less in programmed projects, and, in addition to deleting planned projects, it will be necessary to move many projects into the outer years of the five-year plan. The attached is a list of those projects that may be delayed or removed from the new STIP.

All three of the funding proposals before the Legislature include provisions to remedy the impact of the yearly swap adjustment on transportation funding, and the Commission supports any reform and revenue measure that will responsibly address the serious problems identified in this letter. We also recognize the difficult challenges facing the Legislature in coming to agreement on these issues and appreciate the efforts being expended by all parties to identify possible solutions to this enormous problem. While we will provide whatever assistance we can to support you in this task, we strongly urge legislators to work together to develop a compromise that will result in a significant down payment on our transportation infrastructure needs and provide for meaningful reforms to the state's transportation program. Failure to act and to act quickly will have serious consequences for the future of California.

Thank you for your urgent consideration of this important matter.