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March 12. 2013

NOTICE OF PUBLIC REVIEW AND INTENT TO ADOPT A PROPOSED **NEGATIVE DECLARATION**

County File No. ZT13-0001

Pursuant to the State of California Public Resources Code and the "Guidelines for Implementation of the California Environmental Quality Act of 1970" as amended to date, this is to advise you that the Department of Conservation and Development of Contra Costa County has prepared an initial study for the following project:

PROJECT NAME:

Wireless Facility Ordinance County File #ZT13-0001

APPLICANT:

Contra Costa County Department of Conservation

and Development

PROJECT SPONSOR: Contra Costa County Department of Conservation and

Development Community Development Division 30 Muir Road,

Martinez, CA 94553

LOCATION:

Countywide, unincorporated Contra Costa County.

DESCRIPTION: Background: In order to support the fast-paced improvements in broadband technology, the wireless industry has been updating its equipment and infrastructure at a very fast pace. For this same reason, the Department of Conservation and Development is experiencing a large amount of applications for not only upgrade of existing facilities but applications for new facilities. There are parts of the County where this proliferation has been smaller in scale and other areas such as the South County, San Ramon area, and other underserved areas of the East County, where proliferation has been most predominant.

The County currently does not have a wireless facility ordinance. The existing Telecommunications Policy was approved by the Board of Supervisors in July of 1998. Due to the extensive time since the adoption of this Policy, the existing County Telecommunication Policy is not in its entirety consistent with current state and federal laws. In addition, this new Ordinance will allow for more specific requirements/conditions

to be imposed on wireless facilities currently not provided in the Policy, and at the same time, provide consistency with current state and federal regulations.

<u>Purpose of this Initial Study</u>: The purpose of this Initial Study is to discuss how the proposed Wireless Facility Ordinance would establish criteria for the location and design of wireless facilities in the County. While this Initial Study briefly illustrates the potential impacts that facilities may generate, it is not the intent of this Initial Study to conclude how the erection and maintenance of wireless facilities will cause impact in the environment because the specific location, existing surroundings, size, height, and design of a facility is unknown at this point.

The proposed Ordinance would allow wireless facilities in all County general plan designation and all zoning districts; however, facilities which are considered to be high-visibility and towers, would be prohibited in, or within 100 feet of, a single-family residential (R-), two-family residential (D-1), multiple-family residential (M-), water recreational (F-1), mobile home/manufactured home park (T-1), or Kensington combining (-K) zoning district.

High-visibility facilities will also be prohibited between the face of a building and a public street, bikeway, trail, or park. Additionally, no new tower may be located within 1,000 feet of an existing tower, unless the Zoning Administrator finds that the tower will have less than significant impacts and also that collocation was not possible.

The Ordinance would also allow review of facilities through a land use permit and ministerial reviews. In conformance with state law, a ministerial review is applicable for facilities that have been through prior discretionary approval. Typically, colocation and upgrade of an existing facility will be reviewed ministerial and a new facility will be processed through a land use permit. However, even if a facility is undergoing ministerial review, it still needs to meet the required design/development requirements of the proposed Ordinance.

SURROUNDING USE/SETTINGS: All areas that allow the establishment of a wireless facility in unincorporated Contra Costa County would be affected by this zoning text amendment, including private properties, public properties and properties within the public right-of-ways (ROWs).

ENVIRONMENTAL EFFECTS:

The adoption of this Ordinance will not result in significant environmental impacts. A copy of the Initial Study/Negative Declaration and all documents referenced in the Negative Declaration may be reviewed during business hours in the offices of the Department of Conservation and Development, and Application and Permit Center at 30 Muir Road, Martinez. You may also find a copy of this Initial Study/Negative Declaration document at the County's webpage: http://www.co.contra-costa.ca.us/ Go to Department of Conservation and Development, Community Development Division, Forms and Documents, and click on Negative Declarations.

Public Comment Period- The Period for accepting comments on the adequacy of the environmental documents extends to Thursday, April 11, 2013, at 5:00 P.M. Any comments should be in writing and submitted via email and/or to the following address:

Name: Telma B. Moreira, Principal Planner (925) 674-77-83

Department of Conservation and Development Community Development Division

Contra Costa County

30 Muir Road

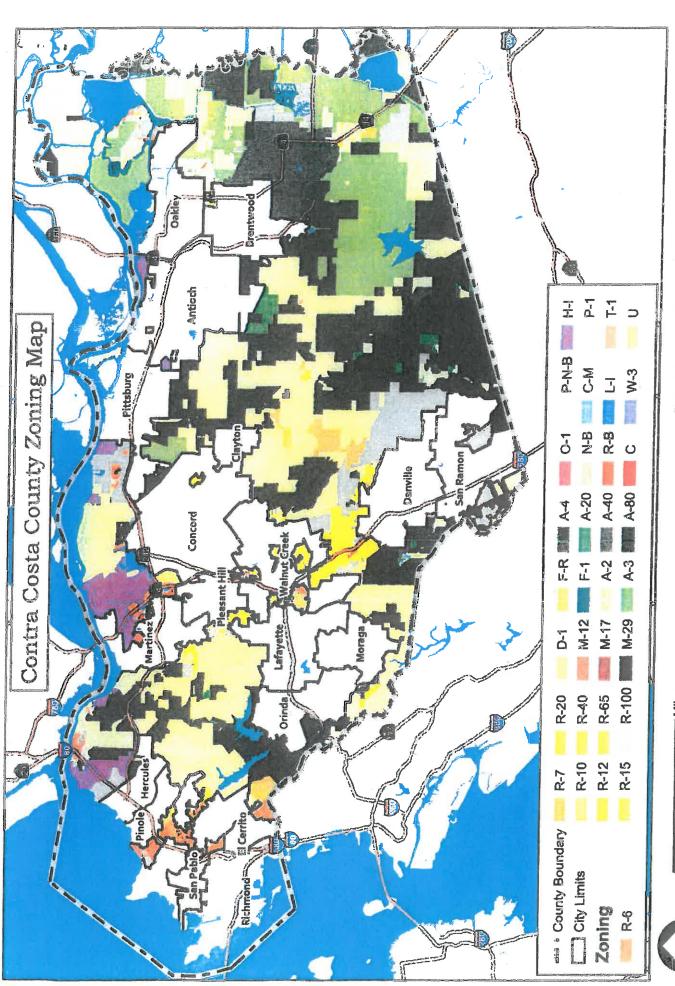
Martinez, CA 94553

email: telma.moreira@dcd.cccounty.us

It is anticipated that the proposed Negative Declaration will be considered for recommendation at a meeting of the County Planning Commission in April 2013 (meeting and date to be scheduled). The hearing is anticipated to be held at the 30 Muir Road, Martinez.

Telma B. Moreira Principal Planner

cc: County Clerk's Office (2 copies)





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California Environmental Quality Act Environmental Checklist Form

1. Project Title:

Wireless Facilities Ordinance

County File #ZT13-0001

2. Lead Agency Name and Address:

Contra Costa County

Department of Conservation & Development

Community Development Division

30 Muir Road

Martinez, CA 94553

3. Contact Person and Phone Number:

Telma Moreira, (925) 674-7783

4. Project Location:

Countywide, unincorporated Contra Costa County.

5. Project Sponsor's Name and

Department of Conservation & Development 30 Muir Road

Address:

Martinez, CA 94553

- 6. <u>General Plan Land Use Designation</u>: A wireless facility (facility) is not restricted from any specific general plan land use designations.
- 7. Zoning: A wireless facility may be allowed in any property within unincorporated County except that high visibility facilities and towers are not allowed in residentially zoned districts. See further details under Project Description and in the Land Use Section of this document.
- 8. Setting, Site Description & Surrounding Land Uses: All areas that allow the establishment of a wireless facility in unincorporated Contra Costa County would be affected by this zoning text amendment, including private properties, public properties and properties within the public right-of-ways (ROWs).
- 9. Background: In order to support the fast-paced improvements in broadband technology, the wireless industry has been updating its equipment and infrastructure at a very fast pace. For this same reason, the Department of Conservation and Development is experiencing a large amount of applications for not only upgrade of existing facilities but applications for new facilities. There are parts of the County where this proliferation has been smaller in scale and other areas such as the South County, San Ramon area, and other underserved areas of the East County, where proliferation has been most predominant.

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Due to the extensive time since the adoption of this Policy, the existing County Telecommunication Policy is not in its entirety consistent with current state and federal laws. In addition, this new Ordinance will allow for more specific requirements to be imposed on wireless facilities currently not provided in the Policy, and at the same time, provide consistency with current state and federal regulations.

10. Project Description: The purpose of this Initial Study is to discuss how the proposed Wireless Facility Ordinance, will establish criteria for the location and design of wireless facilities in the County. While this Initial Study briefly illustrates the potential impacts that facilities may generate, it is not the intent of this Initial Study to conclude how the erection and maintenance of wireless facilities will cause impact in the environment because the specific location, existing surroundings, size, height, and design of a facility is unknown at this point.

The proposed Ordinance would allow wireless facilities in all County general plan designation and all zoning districts; however, facilities which are considered to be high-visibility and towers, would be prohibited in, or within 100 feet of, a single-family residential (R-), two-family residential (D-1), multiple-family residential (M-), water recreational (F-1), mobile home/manufactured home park (T-1), or Kensington combining (-K) zoning district.

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The Ordinance would also allow review of facilities through a land use permit and ministerial reviews. In conformance with state law, a ministerial review is applicable for facilities that have been through prior discretionary approval. Typically, colocation and upgrade of an existing facility will be reviewed ministerial and a new facility will be processed through a land use permit. However, even if a facility is undergoing ministerial review, it still needs to meet the required design/development requirements of the proposed Ordinance.

11. Other Public Agencies Whose Approval May be Required: (e.g. permits, financing, approval or participation agreement): None; a zoning text amendment is a legislative act under the sole purview of the County Board of Supervisors.

ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a "Potentially Significant Impact" as indicated by the checklist on the following pages. Aesthetics Agriculture & Forest Resources Air Quality Biological Resources Cultural Resources Geology & Soils Greenhouse Gas Emissions Hazards & Hazardous Materials Hydrology & Water Quality Land Use & Planning Mineral Resources Noise Population & Housing Public Services Recreation Transportation/Traffic Utilities & Service Systems Mandatory Findings of Significance X None of the above **DETERMINATION** On the basis of this Initial Study: X I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared. I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because the mitigation measures described on an attached sheet have been added to the project. A MITIGATED NEGATIVE DECLARATION will be prepared. I find that the proposed project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT is required. I find that the proposed project MAY have a significant effect(s) on the environment, but at least one effect (1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and (2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets, if the effect is a "potentially significant impact" or "potentially significant unless mitigated." An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze the effects that remain to be addressed. I find that although the proposed project could have a significant effect on the environment, there WILL NOT be a significant effect in this case because all potentially significant effects (a) have been analyzed adequately in an earlier EIR pursuant to applicable standards and (b) have been avoided or mitigated pursuant to that earlier EIR, including revisions or mitigation measures that are imposed upon the proposed project. Signature Date: March 12, 2013 Telma Moreira Principal Planner Contra Costa County Department of Conservation and Development

EVALUATION OF ENVIRONMENTAL IMPACTS

I. <u>AESTHETICS</u> - Would the project:

		Potentially Significant Impact	Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
a.	Have a substantial adverse effect on a scenic vista?			######################################	X
b.	Substantially damage scenic resources, including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				X
c.	Substantially degrade the existing visual character or quality of the site and its surroundings?		<u> </u>	-	X
d.	Create a new source of substantial light or glare that would adversely affect day or nighttime views in the area?				X

Summary:

a) The proposed Zoning Text Amendment would add Chapter 88-24 of the County Code, which will establish criteria for the location and design of wireless facilities.

The Contra Costa County General Plan identifies numerous scenic vistas (Mount Diablo, Briones, Cummings Skyway, etc.) as a major component of the perception of the County as a desirable place to live and work. The General Plan identifies four kinds of scenic locations in the County: (1) scenic ridges, hillsides, and rock outcropping; (2) the San Francisco Bay/Delta estuary system; (3) Scenic Highways and Expressways; and (4) Scenic Routes. The location of the facilities will vary and will be allowed throughout unincorporated areas of the County, except that high-visibility facilities and towers will not be allowed in residential areas.

A land use permit is a discretionary process that requires review under the California Environmental Quality Act. Each discretionary permit will be reviewed on a case by case basis. Consideration will be given to location of the facility away from scenic vistas, scenic ridges, and other prominent sensitive areas to the feasible extent possible. Applications undergoing ministerial review would also be required to comply with the design and development requirements of the Ordinance.

- b) One of the goals of the Open Space Element is to protect major scenic resources from the extent possible, from roadways, building of structures, and other activities that would harm the scenic qualities. Consideration will be given to the location and design of a facility to ensure it would be located in the most discreet manner possible.
- c) Even though facilities towers/monopole vary in height, it can vary from slightly over ten feet to over 100-foot in height. It is uncertain at this point the exact height of the tower and the location

of where it will be installed and how it could impact its surroundings. However, through a land use permit process, review will be conducted to ensure it will not degrade the existing visual character or quality of the site and its surroundings. In addition, every facility will be required to provide a bond sufficient to cover for the dismantling of the facility once it is no longer needed or its permit has expired.

d) Because facilities, especially towers, vary in height, not every tower may be tall enough to warrant a safety light. In case a light is required to be installed, it is typically of a soft blue, low intensity color, and it would not create any major source of light or glare. Lighting can also be required during the construction. However, because construction is short in nature and takes place mostly during daytime, it is not typical for light to be a concern during the construction/installation of wireless facilities.

The proposed Ordinance includes requirements for all facilities to be properly screened and designed to blend in with the surrounding environment. A facility that is high-visibility and includes towers will not be allowed in or within 100 feet from residential areas, and not allowed on any property between the face and a public street, bikeway, trail, or park. The Ordinance may also require an applicant to provide evidence that the facility proposed will be constructed with best technology available to minimize visual impacts. As such, it would result in no impacts to aesthetics with regard to scenic vistas, scenic resources, degrading the existing visual character, creating new sources of light or glare, or affecting areas of public assembly and congregation. Unless required by the Federal Aviation Administration and/or the Federal Communication Commission due to safety reasons, no lights or beacons would be allowed.

The timing, extent and location of future facilities are speculative. Individual applications for facilities would be reviewed and assessed for CEQA consistency as they are submitted for review, separate from this IS/ND. At that time, the specific details of the facility being proposed and the physical changes would be assessed for aesthetic impacts per CEQA and also assessed for compliance with the provisions of the Ordinance. The adoption of this Ordinance would cause no impact on aesthetics.

II. AGRICULTURE & FOREST RESOURCES — In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Dept. of Conservation as an optional model to use in assessing impacts on agricultural and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection and state's inventory of forest land, including the Forest and Range Assessment Project; and forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board. Would the project:

a. Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the

	the	nland Mapping and Monitoring Program of California Resources Agency, to non- cultural use?	e.			v	
		flict with existing zoning for agricultural use, Williamson Act Contract?		And considerable and the constraint of the		X	
	rezo Rese (as 452) Prod	flict with existing zoning for, or cause ming of, forest land (as defined in Public ources Code section 12220(g)), timberland defined by Public Resources Code section 6), or timberland zoned Timberland duction (as defined by Government Code ion 51104(g)?				X	
		ult in the loss of forest land or conversion of est land to non-forest use?	ATT AND ADDRESS OF THE ADDRESS OF TH			X	
	nati	olve other changes in the existing ironment, which due to their location or ure, could result in conversion of farmland, to agricultural use?	After the second			X	
Sum	mary:						
	a)-e)	A wireless facility generally occupies a si the tower is not much larger than the rec electrical equipment.	nall footpr quired four	int. Typical ndation area	ly the four a to suppo	dation/base rt tower/pole	of and
		A facility should not conflict with existing such facilities impose a small footprint of with an existing Williamson Act. Proper not typically concentrated at a particular County. In fact, it is known that most of not necessarily located within prime agrigazing.	f disturban ties that a area, but r properties	ce, it is not re involved ather, they that are wi	expected with a Ware scattered thin the W	to be any cor illiamson Ac ed throughou illiamson Ac	aflict t are t the t are
ш.	Manag the pro	<u>QUALITY</u> — Where available, the significant ement or air pollution control district may be religiect:	ied upon to	make the follows Than Significant	llowing dete	olicable air querminations. W	uality Vould
		onflict with or obstruct implementation of the	Potentially Significant Impact	With Mitigation Incorporated	Less Than Significant Impact	No Impact	
	•	plicable air quality plan?				X	
		olate any air quality standard or contribute to existing or projected air quality violation?		***************************************		X	

c. Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is in non-attainment under an applicable federal or State ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?

d. Expose sensitive receptors to substantial pollutant concentrations?

x

c. Create objectionable odors affecting a substantial number of people?

Summary:

- a) The 2010 CAP is an update to the Bay Area Air Quality Management District's 2005 Ozone Strategy to comply with State air quality planning requirements. The CAP also serves as a multipollutant air utility plan to protect public health and the climate. Neither the operation nor the construction of wireless facilities are expected to disrupt or hinder the implementation of any of the CAP control measures.
- b) Neither the operation of construction of a facility would result in or contribute to air quality violations. There is only minor construction to allow the installation of the facility. Construction-related activities generate criteria air pollutants including carbon monoxide, sulfur dioxide, particulate matter (PM2.5, PM10) as well as precursor emissions such as reactive organic gases (ROG) and oxides of nitrogen (NOx) and GHGs from exhaust, fugitive dust. The BAAQMD CEQA Air Quality Guidelines (Guidelines) provides preliminary screening criteria to determine if project construction-related emissions would result in a less-than-significant impact.

Installation of facilities are typically quick and exhaust emissions from the construction of the installation of facilities would be required to implement the already existing best management construction measures ensures that all of the temporary emissions, including fugitive dust, would be appropriately addressed.

- c) Based on BAAQMD guidance, if a project would result in an increase in POC, NOX, PM!), or PM2.5 or more than its respective average daily or annual mass significance threshold, then it would also be considered to contribute to a significant cumulative impact. If a project would exceed the identified significance threshold, its emissions would be cumulative considerable, and if a project would not exceed the significance thresholds, its emissions would not be cumulative considerable.
- d) Construction of a facility would temporary increase the concentration of pollutants which could occur during construction but in the long term would not increase pollutants above existing levels. Sensitive receptors include those segments of the population most susceptible to poor air quality such as children, the elderly, and those with pre-existing serious health problems affected by air quality which are those places such as schools/schoolyards, parks and playgrounds, day care centers, nursing homes, hospitals, and residential communities.

e) The erection of a facility may create minor temporary objectionable odors due to construction activities; however the exposure to objectionable odors during construction will be minor and temporary. Facilities would have to comply with existing BAAQMD best management practices. Detailed analyzes will be done on a case by case basis. No portions of this Ordinance will impose an impact on Air Quality.

IV. BIOLOGICAL RESOURCES - Would the project: Less Than Significant With Less Than Potentially Significant Mitigation Significant Incorporated No Impact Impact a. Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or specialstatus species in local or regional plans, policies, or regulations, or by the California Dept. of Fish and Game or U.S. Fish & Wildlife Service? X b. Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Dept. of Fish and Game or U.S. Fish & Wildlife Service? X c. Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means? X d. Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites? e. Conflict with any local policies or ordinances protecting biological resources, such as tree preservation policy or ordinance? f. Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional or state habitat conservation plan?

Summary:

- a-b) As previously stated, because the specific location, existing surroundings, size, height, and design of tower/facility is unknown at this point, it is only speculative to discuss in the details the potential impacts that it may or not cause in the environment. On a case by case basis, the review of an application would include sufficient details about the facility and its surrounding to determine if the facility would have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Dept. of Fish and Game or U.S. Fish & Wildlife Service
- c-d) Once a project is proposed and a biological survey is warranted, it would provide for sufficient information on existing/potential presence of animal species, birds, and other special sensitive vegetation that may have the potential to be within the property or its surrounding. Without a biological report/survey, it is only speculative to determine the significance of a project at this point or if it will or not impose an impact on special species or wetlands. A wireless facility may be located on high elevations and where body of waters may not be present. There are also other lowers locations where it may be appropriate to witness the erection of these facilities. As part of the evaluation of the project, consideration will be given to potential mitigations, including avoidance by relocating a facility accordingly.
- e) The footprint of disturbance that a facility occupies is not substantial. Specifically, the footprint of a new facility is no larger than it needs to be to provide for the installation of the facility and its electrical ground equipment. Disturbance of trees would not be very likely to occur. Any potential impacts on trees will be analyzed and mitigated on a case by case basis.
- f) The County adopted the East Contra Costa County Habitat Conservation Plan in November of 2009. This Plan includes an inventory area of over 174,000 acres. The Plan will provide permits for between 8,670 and 11,853 acres of development and will permit impacts on an additional 1,126 acres from rural infrastructure projects. This Plan includes protection/mitigation for 28 different species. A wireless facility could be located at any location within the County where permitted, both inside and outside of HCP the inventory area. Both the temporary and permanent towers would be subject to the review of the East Contra Costa County HCP if located within the inventory area.

As proposed, the Ordinance would not conflict with the County's ability to review impacts of wireless facilities on the biology.

7.	CULTURAL RESOURCES - Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Then Significant Impact	No Impact
	a. Cause a substantial adverse change in the significance of a historical resource as defined in Section 15064.5?		***************************************	•	X
	b. Cause a substantial adverse change in the significance of an archaeological resource pursuant to Section 15064.5?				X
	c. Directly or indirectly destroy a unique paleontological resource or site or unique geological feature?			geggeggegggggggggggggggggggggggggggggg	X ·
	d. Disturb any human remains, including those interred outside of formal cemeteries?				X
	Summary:				
	resources will be done on a case by case basis any impact on cultural resources.	s. The ado	option of the	is Ordinano	ce will not impo
VI.	GEOLOGY AND SOILS - Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
VI.	a. Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:		Significant With	Significant	No Impact
VI.	a. Expose people or structures to potential substantial adverse effects, including the risk of	Significant	Significant With Mitigation	Significant	No Impact
VI.	 a. Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving: 1. Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special 	Significant	Significant With Mitigation	Significant	
VI.	 a. Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving: 1. Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42. 	Significant	Significant With Mitigation	Significant	X
VI.	 a. Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving: 1. Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42. 2. Strong seismic ground shaking? 3. Seismic-related ground failure, including 	Significant	Significant With Mitigation	Significant	<u>X</u> <u>X</u>

c. Be located on a geologic u unstable, or that would beco result of the project, and po onsite or offsite landslide, subsidence, liquefaction or col	ome unstable as a otentially result in lateral spreading.	- s 			X	
d. Be located on expansive soil, a 18-1-B of the Uniform Build creating substantial risks to life	ling Code (1998),				Х	
e. Have soils incapable of adec the use of septic tanks or disposal systems where sewer for the disposal of wastewater?	alternative waste s are not available				x	
Summary:						
a)-e) A facility can be typical discretionary process will soil to ensure that not or installed in the safest me that could impose the pobasis.	Il consider the topo nly the ground mo anner possible. Ge	ography of ounted tow cology con	the site, an ers/poles, l cerns relate	d the safety but the ent	y conditions or ire facility wil	f the 11 be
The timing and location facility would need to leavironmental review. It facility would be assessed plans for any future wire California Building Codfactors. Nonetheless, the construction of new wireless facilities. In facilities facilities in facilities will restricted from any zoning parcel. Therefore, the Orden	the analyzed separathe site specific good at that time for eless telecommunities requirements are proposed Ordinireless telecommunict, additional settle not be allowed go districts that are in	ately under geologic a representation faction faction for within residual control or within or within or within the geological control or within the geological contr	or CEQA and soils condities will uilding coordinate strictions from attions from the condities are attionable to the conditions are attionable to th	as part of conditions a ment project be subject le related cter required expansion habitable reas and of any residentials.	project specified the type of the Accordingle to the adopte to seismic ristrements on the ion of existing the structures of the structures of the further identially zone	fic of y, ed sk ne ng to
GREENHOUSE GAS EMISSIO	NS – Would the pro	oject:				
a. Generate greenhouse gas e directly or indirectly, that may 1 impact on the environment?	missions, either have a significant	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	
b. Conflict with an applicable	plan, policy or			-	X	
		***************************************			X	

VII.

regulation adopted for the purpose of reducing the emissions of greenhouse gases?

Summary:

- a) The erection of a facility should not pose no GHG through its operation. The construction activities of the project will generate some GHG through vehicle exhaust. The BAAQMD does not have an adopted threshold of significance for construction related GHG emissions, however, to provide a comparison, operational GHG emissions are considered significant at 1,100 metric tons CO₂ equivalent/yr. Additionally, the typical project emissions for NO_x for this type of projects are below the adopted threshold of significance for criteria pollutants. As discussed in Air Quality section (a) the project will implement standard Air Quality BMPs which include measures to reduce emissions from construction vehicles such as minimizing idling times and requiring properly maintained and tuned equipment. Because project emissions of CO₂ are relatively small and of a temporary nature, potential project impacts are negligible. Once completed a facility would generate only a few trips per month for the required maintenance/monitoring of the site. Therefore, no new regional vehicle emissions are expected to occur.
- b) As discussed above in the Air Quality Section, implementation of the air pollution control measures will minimize air quality impacts which are consistent with the BAAQMD air quality plans on achieving GHG reductions and reviewed on a case by case basis; therefore, the adoption of this ordinance will cause no impact on greenhouse gases.

VIII. <u>HAZARDS AND HAZARDOUS MATERIALS</u> – Would the project:

a.	Create a significant hazard to the public or the environment through the routine transport, use or disposal of hazardous materials?	Potentially Significant Impact	Significant With Matigation Incorporated	Less Than Significant Impact	No Impact
b.	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?		and the second of the second o		X
c.	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances or waste within one-quarter mile of an existing or proposed school?				X
d.	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65862.5 and, as a result, would it create a significant hazard to the public or the environment?			the second secon	X
e.	For a project located within an airport land use				X

	plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?	2 -
f.	For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?	X
g.	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?	X
h.	Expose people or structures to a significant risk of loss, injury or death involving wild land fires, including where wild lands are adjacent to urbanized areas or where residences are intermixed with wild lands?	x

Summary:

a)-h): This is a countywide ordinance and location and upgrade of wireless facilities could be anywhere through the unincorporated areas of the County. Information of properties are not known at this time. There should be no hazardous materials involved with the operation of the project. Some hazardous materials may be involved during the installation of the project that are related to potential spill of diesel and other flammable construction materials; however, this materials are temporary in nature and they are handled according to the local and state laws. It is not anticipated that erections of these facilities would because of concerns and impose a significant interference with any adopted emergency response plan or be a cause of concern involving wild land fires.

With the exception of a few facilities that have back-up generators, wireless facilities are not generally associated with the use, storage or transport of hazardous materials. Furthermore, any future facility proposal would be analyzed for potential hazardous effects under CEQA, and would need to undergo separate project and environmental review, where these issues would be further analyzed. Currently, the location and timing of such proposals is speculative. The Ordinance has been prepared in light of the following Federal Telecommunication Act Requirement which states:

No state or local government or instrumentality thereof may regulate the placement, construction, and modification of personal wireless service facilities on the basis of the environmental effects of radio frequency emissions to the extent that such facilities comply with the Commission's [Federal Communications Commission] regulations concerning such emissions. 47 U.S.C. 332(c)(7)(B)(iv)

The Ordinance requires that a technical report assessing the expected radio frequency emissions from a given facility be submitted as part of the application for approval. The radio frequency emissions must be found to be within the acceptable range pursuant to the

Federal Communication Commission (FCC) standards prior to the County approving a project. The Ordinance includes measures to ensure that the emissions levels remain within FCC standards. A facility will be required to continue providing evidence through a 3-year interval, that the facility continues to meet the FCC standards. Therefore, the adoption of this Ordinance would result in no impact.

IX.	HY	DROLOGY AND WATER QUALITY — Would the	ne project:	Less Than		
			Potentially Significant Impact	Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
	a.	Violate any water quality standards or waste discharge requirements?				X
	b.	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				X
	c.	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner that would result in substantial erosion or siltation on- or off-site?	No. of Control of Cont			X
	d.	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface run-off in a manner that would result in flooding on- or off-site?				X
	e.	Create or contribute runoff water that would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff?	***************************************	***************************************	ووسيو والمنافظة المنافظة المنا	x
	f.	Otherwise substantially degrade water quality?				
						X
	g	Place housing within a 100-year flood hazard area as mapped on a Federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				X
	h	Place within a 100-year flood hazard area structures that would impede or redirect flood flows?				X

	1.	expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				х
	j.	Be subject to inundation by seiche, tsunami or mudflow?				X
	Su	mmary:				
۵/-۱/۰	Ad hyd unl wo war giv a t adr Rep hav	reless facilities are not generally associated ditionally, the Ordinance does not contain provide discourse and water quality. Nevertheleschown where or when facilities might be propuld undergo separate project and environment ter quality concerns assessed at that time. Once to any potential impact that it may cause on hower/facility is very insignificant; However, ministratively or not, with the National Pollution of the comply with the local, state and federal recognitions. Therefore the adoption of this discourse of the comply impacts. Therefore the adoption of this discourse of the complex contents of the conte	sions that ess, as no oosed, and al review ce a proje nydrology projects on Preven ould caus requireme	are in confited previously any proper CEQA set is proper. The imper will have additional nets to lesse	lict with ending in this cost to complete as es hydrology.	nsuring adequate s document, it is instruct a facility y hydrology and deration will be ace generated by y, regardless if tablished by the y impacts would if hydrology and
X.		ND USE AND PLANNING – Would the project: Physically divide an established community?	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
	b.	Conflict with any applicable land use plan, policy, or the regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?	-			X X
		Conflict with any applicable habitat conservation plan or natural community conservation plan?				X
				20.		

Summary:

a) The proposed Ordinance would allow wireless facilities in all County general plan designation and all zoning districts; however, facilities which are considered to be high-visibility and towers, would be prohibited in, or within100 feet of, a single-family residential (R-), two-family residential (D-1), multiple-family residential (M-), water recreational (F-1), mobile home/manufactured home park (T-1), or Kensington combining (-K) zoning district.

High-visibility facilities and towers would also be prohibited between a face of a building and a public street, bikeway, trail, or park. Additionally, no new tower may be located within 1,000 feet of an existing tower, unless the Zoning Administrator finds that the tower will have less than significant impacts and also that collocation was not possible.

The Ordinance would also allow review of facilities through a land use permit and ministerial reviews. In conformance with state law, a ministerial review is applicable for facilities that have been through prior discretionary approval. Typically, colocation and upgrade of an existing facility will be reviewed ministerial and a new facility will be processed through a land use permit. However, even if a facility is undergoing ministerial review, it still needs to meet the required design/development requirements of the proposed Ordinance.

The procedures, conditions, and requirements proposed by the Ordinance, has no potential to divide an established community, on the contrary, the Ordinance's goal is to avoid impacts of facilities in a manner that is consistent with state and federal law

As proposed, the Ordinance will protect and enhance the health, safety and welfare of the County residents. Wireless facilities are both commercial and non-commercial in nature. The proposed Ordinance intends to promote the deployment the installation of facilities that are owned or operated by federal, state, or local government. As proposed, the Ordinance would exempt a facility owned or operated by one or more federal, state, or local government, including, but not limited to, any facility for a regional emergency communication system, and any facility for a 911 system. The Safety Element of the County General Plan includes Section 10.11 Public Protection Services and Disaster Planning. This section includes discussion on the essential public protection services which will provide the major work force, facilities and equipment for disaster recovery. The exemption of this Ordinance given to governmental facilities will specifically allow the County to achieve the following Goal and Policies:

Goal 10-N: To Provide for a continuing high level of public protection service and coordination of service in a disaster.

Policy 10-83: The Office of Emergency Services, in cooperation with cities within the County, shall delineate evacuation routes and, where possible, alternate routes around points of congestion.

Policy 10-84: The Office of Emergency Service, in cooperation with public protection agencies, shall delineate emergency vehicles routes for disaster response, and where possible, alternate routes where congestion or road failure could occur.

The Ordinance will also restrict commercial facilities from being located within 50 horizontal feet of any ridge or peak within the Mount Diablo area, or any other scenic ridge located in a non-urban area, unless the Zoning Administrator finds the facility will not result in significant impacts. Facilities would also be required to meet the required setback for each zoning in which it is established. High-visibility facilities and towers will be required to be camouflaged with its natural surrounding. The adoption of this Ordinance is consistent with the intent and purpose of the Conservation and Open Space Element which protect scenic vistas, scenic ridges, hillsides, scenic highways and Expressways; scenic routes, and other open spaces areas.

The County adopted the East Contra Costa County Habitat Conservation Plan (ECCCHCP) in November of 2009. This Plan includes an inventory area of over 174,000acres. The Plan will provide permits for between 8,670 and 11,853 acres of development and will permit impacts on an additional 1,126 acres from rural infrastructure projects. This Plan includes mitigation for 28 different species. A wireless facility could be located at any location within the County where permitted, both inside and outside of HCP the inventory area. Conformance of a facility with the ECCCHCP will be done a on case by case basis. The adoption of this Ordinance will not cause any impact on land use.

XI. MINERAL RESOURCES - Would the project:

- a. Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?
- b. Result in the loss or availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan?

Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
	***************************************	and the state of t	<u> </u>
			X

Summary:

a)-b) Due to the nature of wireless facility facilities and the small footprint it occupies on a property, it will be very unlike that a project may cause any impacts on mineral resources. If there are any potential impacts it will be analyzed on a case by case basis. The adoption of this Ordinance will not cause any impact on mineral resources.

XII. NOISE – Would the project result in:

a. Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?

Significant Impact	With Mitigation Incorporated	Significant Impact	No Impact
			я

Less Than Significant

X

b	b. Exposure of persons to or generation of excessive ground borne vibration or ground borne noise levels?			•	X	
c	c. A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?				X	
(d. A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?				X	
•	e. For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				<u>X</u>	
	f. For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				x	
	Summary:					
	a)-f) The proposed Ordinance would establish facilities. It is unknown where or when fa facility in the County would be analyzed an environmental review. The site specific massessed, as necessary, at that time. The source of any noise. The only noise experiodical noise from emergency general short and temporary in nature, in a material replacement of antennas) to a few weeks facilities. All impacts of noise during condefined. The proposed Ordinance does not the noise standards and requirements of adoption of this Ordinance will have no in	cilities might separately undoise condition operation of the core. The instruction will be include any of the Country of the C	be proposeder CEQA ns and the wireless far the consultation per sew hours ions of group to be evaluated provision, as outling,	ed, and any as part of type of fa cilities are struction period for a for minor bund mound atted once a st that wou	proposal for project specificility would be not typically hase and some facility is very upgrade (e. ted and/or new project is well conflict will	a ic be a ne ry g. well th
XIII.	POPULATION AND HOUSING - Would the project	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	
	a. Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for				X	

	example, through extension of roads or oth infrastructure)?	er				
b.	Displace substantial numbers of existing housing, necessitating the construction replacement housing elsewhere?	ng of		. 25	X	
c.	Displace substantial numbers of people necessitating the construction of replacement housing elsewhere?	e, nt			X	
Su	mmary:					
a-c	The Ordinance will specifically restri areas. However, any impacts related analyzed for as each project is propos have no impact on population and hou	d to populationsed for review.	on and hor	using will	he individua	Her
<u>PU</u>	BLIC SERVICES - Would the project:					
	Donalt in substantial advance 1	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	
	Result in substantial adverse physical impact associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could causs significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services?	or d d e o e		76 (4	X	
	 Fire protection? Police protection? Schools? 				<u>X</u> X	
	4. Parks?5. Other public facilities?			-	$\frac{X}{X}$	
Sur	nmary:					
a) 1	-5: The proposed Ordinance would estable facilities. Wireless facilities do not type such as fire protection, police protection, the Ordinance that would present confining the County, nor increase the demoproposal comes forward, it would unassessed for the above noted public seconds.	ically contribu on, schools, as licts with the and for such dergo site spa	te to the de nd parks. T continued p facilities. ecific envir	mand for parent or a mand for parent or a manda or a ma	oublic facilitie o provisions of f such service ividual facility review and b	es, of es ty

XIV.

when such facilities will be proposed. Therefore, there would be no impact on public services with the adoption of this Ordinance.

XV.	RI	ECREATION	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No impact
	1 1]	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				X
		Does the project include recreational facilities or require the construction or expansion of recreational facilities that might have an adverse physical effect on the environment?				X
	Sur	nmary:				
	a) b)	The ordinance will also prohibit the residentially zoned areas. However, any individually analyzed for as each project cause any impact on recreation.	erection of impacts rel is proposed	f ground a ated to rec	mounted reational	facilities within facilities will be
XVI	. <u>TR</u>	ANSPORTATION/TRAFFIC - Would the project	t:	Less Than Significant		
			Potentially Significant Impact	With Mitigation Incorporated	Less Than Significant Impact	No Impact
	a.	Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including, but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?				X
**	ъ.	Conflict with an applicable congestion management program, including, but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?				X
	c.	Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial			. Department of the second	<u>x</u>

		C-1 : 1 0					
		safety risks?			9.9		_
	d.	. Substantially increase hazards due to a design feature (e.g. sharp curves or dangerous				16	
		intersections) or incompatible uses (e.g. farm equipment)?					
	1) ***	25.	****	X	
	e.	result in hadequate emergency access?				X	
	f.	Conflict with adopted policies, plans or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?				x	
Sun	am:	ary:			ā		
		mostly related to the construction period phase nor the operation of these facili pedestrian safety. However, any project specific impact transportation and traffic will be individu review. The adoption of this Or transportation/traffic.	ities would s of a parally anally analy	d be a cau roposed fac zed for as e	se of veh	icular traff	ic or d to d for
ИII.	TTT	THE THIE CAN'T CEDATICE CACTERIO 187-114	. ,				
/ 1.1.		Exceed wastewater treatment requirements of	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	
		the applicable Regional Water Quality Control Board?				х	
	b.	Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				X	
	c.	Require or result in the construction of new stormwater drainage facilities, the construction of which could cause significant environmental effects?		V	34	X	
	d.	Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?			Account of the control of the contro		
		1 1 2 1				. X	

XVII.

							91		360		
540 t	1	Result in a determination by the wastewater treatment provider that serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?						X			
	capa		rved by a latity to according sal needs?	andfill with sommodate to	sufficient p he project	ermitted 's waste				X	
				eral, state and do solid wa		tutes and	×	***************************************	·	X	
	Sur	nma	ry:								
	a)-g	g):	potential :	lation of a managed on unlike the latest and latest analyzed	tilities and	l services sy	stems. Ho	wever, any	potential i	npose any impacts wil	l be
			Furthermonew wire result in to conflict vertical facilities supply, we facility punknown	osed Ordina ore, the pro- less facilities he construc- with the co- in the Cou- vastewater to rojects are where and sult in no in	posed Orders and expection of few nation of few nation. While reatment, proposed, when face	linance will vansion of exwer facilities rovision of e wireless storm water separate Cl	place stric xisting wir s. The prop water, wa facilities n r drainage EQA revie	ter required eless facili- posed Ordinate water, formally do for solid vor would b	nents on the ties; therefore the content of the con	ne constructione, it will alations worte or storm of issues of osal, as induced. It is current is current it is current.	tion of likely uld not drain water ividual arrently
XVIII	. <u>M</u> /	AND.	ATORY FI	NDINGS O	F SIGNIF	ICANCE	Potentially Significant	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact	
	a.	the reducate self-plan or 1 plan of 1	quality of ace the habits a fish or visustaining at or animal restrict the at or animal	the environment of a fish wildlife populevels, three community range of a or eliminate periods of C	ament, sub and wildlifulation to do aten to eli- to, reduce the rare or en- important	estantially e species, rop below iminate a e number adangered examples	Impact	Incorporated	шрас	X	G .
	b.	indi	vidually l siderable?	oject have imited, but (Cumulati incremental	are cur vely cor	nulatively nsiderable			ía.	<u>A</u>	

,	are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?	•	<u>-</u>	~ *
	Does the project have environmental effects that		 ***	
	will cause substantial adverse effects on human beings, either directly or indirectly?		***	X

Summary:

a) The purpose of this Ordinance is to establish criteria for the location and design of facilities in order to promote the public health, safety and welfare of the citizens of the County. A review will be done for each facility and discretion will be used to ensure that even though a project may be exempt form the land use process, it would still be required to comply with the design/development and safety standards as established in the Ordinance.

The proposed Ordinance does not include review/approval of a specific facility. Where and when the wireless facilities might be proposed is unknown at this time. When such a proposal is submitted, the project would be analyzed as part of a separate, specific CEQA analysis, where the particular site and action would be assessed for its potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate important examples of the major periods of California history or prehistory. Therefore, adoption of the Ordinance would result in no impact.

- b) The proposed ordinance includes more strict regulations and regulation which are a consistent with recent state and federal regulations. Therefore, the net effect of the Ordinance will be the construction of fewer facilities, with generally less impacts cumulatively. Therefore, adoption of the new Ordinance will result in no impact.
- c) The proposed ordinance includes modifications to the County's standards regulating wireless facilities and processing requirements. As such, there would be no impact with regard to environmental effects that would cause substantial adverse effects on human beings, either directly or indirectly. Furthermore, future wireless projects, which are not exempt, would be analyzed as part of a separate, specific CEQA analysis, where the particular site and action would be assessed for its potential to cause substantial adverse impacts on human beings.

SOURCES

In the process of preparing the Initial Study Checklist and conducting the evaluation, the following references, which are available for review either online or at the Contra Costa County Department of Conservation & Development, 30 Muir Road, Martinez, were consulted:

- 1. Draft Wireless Facility Ordinance, Chapter 88-24.
- Contra Costa County General Plan 2005-2020
- 3. Contra Costa County Code Title 8 Zoning Ordinance
- 4. Contra Costa County Geographic Information System
- 5. Contra Costa County Important Farmland Map 2008 prepared by the California Department of Conservation: ftp://ftp.consrv.ca.gov/pub/dlrp/FMMP/pdf/2008/con08.pdf
- 6. Planning and Zoning Laws, American Council of Engineering Companies- 2012
- 7. California Environmental Quality Act (CEQA) as amended January 1, 2013
- 8. Bay Area Air Quality Management District CEQA Guidelines updated May 2012.
- 9. East Contra Costa County Habitat Conservation Plan/ Natural Community Conservation Plan, October 2006
- 10. Contra Costa County Airport Land Use Compatibility Plan, December 2000
- 11. 1998 Telecommunications Policy