THIRD AGREEMENT FOR PROPERTY TAX TRANSFER FROM WEST CONTRA COSTA HEALTHCARE DISTRICT TO CONTRA COSTA COUNTY

This THIRD AGREEMENT FOR PROPERTY TAX TRANSFER FROM WEST CONTRA COSTA HEALTHCARE DISTRICT TO CONTRA COSTA COUNTY (this "<u>Agreement</u>") is entered into this 1st day of July, 2014 (the "<u>Effective Date</u>") by and between the West Contra Costa Healthcare District, a California local health care district ("<u>District</u>"), and the County of Contra Costa, a political subdivision of the State of California ("<u>County</u>").

WITNESSETH:

WHEREAS, District owns and operates an acute care hospital in San Pablo, California, doing business as "Doctor's Medical Center – San Pablo" ("<u>DMC</u>"), at which it provides care to, among others, Medi-Cal beneficiaries;

WHEREAS, County believes that the preservation and continuance of DMC as a health care resource is necessary to meet the health needs of the population of West Contra Costa County;

WHEREAS, Section 99.02 of the California Revenue and Taxation Code (the "<u>R&T Code</u>") authorizes District and County to modify the allocation of property tax revenues between them, provided the modification does not violate the conditions set forth in R&T Code Section 99.02 and does not affect the tax revenue allocation for any other public entity;

WHEREAS, to facilitate the preservation of DMC as a health care resource for the communities they both serve, County and District entered into that certain "The West Contra Costa Healthcare District Agreement for Property Tax Transfer to Contra Costa County" dated October 31, 2006 (the "<u>Initial Agreement</u>"), pursuant to which District agreed, under the authority of R&T Code Section 99.02, to provide for the allocation and transfer to County of the entirety of the general *ad valorem* property tax revenues that otherwise would be collected and allocated to District, commencing July 1, 2007, and continuing from year to year thereafter until \$11,500,000 had been allocated and transferred to County, all in consideration of County transferring \$10,000,000 to the California Department of Health Care Services in order to facilitate enhanced Medi-Cal payments to District of up to Twenty Million Dollars (\$20,000,000) for services it rendered to Medi-Cal beneficiaries at DMC during the state fiscal year ending June 30, 2007, and as otherwise provided in the Initial Agreement;

WHEREAS, County and District fully performed their obligations under the Initial Agreement;

WHEREAS, in order to further facilitate the preservation of DMC as a health care resource for the communities served by District and County, District and County entered into that certain Second Agreement for Property Tax Transfer from West Contra Costa Healthcare District to Contra Costa County dated April 5, 2011 (as the same was amended by that certain Agreement (1) Terminating Doctors Medical Center Management Authority; (2) Amending the Second Agreement for Property Tax Transfer from West Contra Costa Healthcare District to Contra Costa County; and (3) Providing for Continued Participation in the Operation of Doctor's Medical Center by County Representatives, effective May 25, 2011, all referred to herein as the "Second Agreement"), pursuant to which: (i) County advanced, in installments, the sum of Ten Million Dollars (\$10,000,000) to District; and (ii) District agreed to cause the County Auditor, pursuant to R&T Code Section 99.02, to transfer and allocate to County *ad valorem* property tax revenues that otherwise would be allocated to District in a total amount of Eleven Million Five Hundred Thousand Dollars (\$11,500,000);

WHEREAS, pursuant to the Second Agreement, the parties also established a committee of the District Board that serves as the DMC "governing body," as that term is used in Section 70035 of Title 22 of the California Code of Regulations (respecting licensure and regulation of acute care hospitals), with overall administrative and professional responsibility for DMC;

WHEREAS, in order to further facilitate the preservation of DMC as a health care resource for the communities served by District and County, District and County amended and restated the Second Agreement pursuant to an Amended and Restated Second Agreement for Property Tax Transfer from West Contra Costa Healthcare District to Contra Costa County dated July 16, 2013 (referred to herein as the "Amended and Restated Second Agreement"), pursuant to which: (i) the Second Agreement was restated and replaced; (ii) the County advanced an additional Nine Million Dollars (\$9,000,000) to District; and (iii) District agreed to cause the County Auditor, pursuant to R&T Code Section 99.02, to transfer and allocate to County ad valorem property tax revenues that otherwise would be allocated to District in a total amount of Seventeen Million Ninety Six Thousand Two Hundred Twenty Three and 18/100 Dollars (\$17,096,223.18), which was the result of the Eleven Million Five Hundred Thousand Dollars (\$11,500,000) that District agreed to be transferred to County pursuant to the Second Agreement, plus the Eleven Million Six Hundred Thousand Dollars (\$11,600,000) that District agreed to be transferred to County pursuant to the Amended and Restated Second Agreement, less the Six Million Three Thousand Seven Hundred Seventy-Six and 82/100 Dollars (\$6,003,776.82) the County Auditor had transferred to District from County pursuant to the terms of the Second Agreement;

WHEREAS, the total *ad valorem* property tax revenues that remain to be transferred to County pursuant to the Amended and Restated Second Agreement is \$17,096,223.18 (the "Existing Property Tax Transfer Amount");

WHEREAS, in order to further facilitate the preservation of DMC as a health care resource for the communities served by District and County, the parties now desire that County transfer up to an additional Six Million Dollars (\$6,000,000) to District and that District now cause the County Auditor to transfer and allocate to County additional *ad valorem* property tax revenues that otherwise would be allocated to District in an amount up to Eight Million Two Hundred Thousand Dollars (\$8,200,000), all as provided in this Agreement;

WHEREAS, in order to accommodate this Agreement, on June 16, 2014, the District held a properly noticed public hearing in accordance with R&T Code Section 99.02 and determined, based upon that hearing, that: (1) revenues are available for this purpose; (2) the contemplated transfer will not result in any increase in the ratio between the amount of revenues of the transferring agency that are generated by regulatory licenses, use charges, user fees, or assessments and used to finance services provided by the transferring agency; (3) the contemplated transfer will not impair the ability of the transferring agency to provide existing services; and (4) the contemplated transfer will not result in a reduction of property tax revenues to school entities;

WHEREAS, to further accommodate this Agreement, District has adopted a resolution authorizing this Agreement and requesting concurrence by County in the foregoing findings pursuant to R&T Code Section 99.02;

WHEREAS, District and County now wish to enter into this Agreement to provide for District's additional allocation and transfer of general *ad valorem* property tax revenues to County in consideration of County's transfer of additional amounts to District, all in order to facilitate the preservation of DMC as a health care resource for the communities they both serve, as provided in this Agreement;

NOW, THEREFORE, for good and valuable consideration, the sufficiency of which is acknowledged, and in further consideration of the foregoing premises and the following terms and conditions, the parties hereto agree as follows:

1. DEFINITIONS.

In addition to those words and phrases defined elsewhere in this Agreement, the following words and phrases in this Agreement shall have meanings set forth below:

A. "<u>Ad valorem property taxes</u>" shall mean the sum of the general *ad valorem* tax revenues allocable in regular installments to District, including such incremental increases or decreases as occur by reason of changes in District's property tax base or changes in District's allocations occurring by reason of law or subsequent reallocations of existing property tax revenues to District.

B. "<u>Amended and Restated Second Agreement</u>" has the meaning given to such term in the recitals to this Agreement.

C. "<u>County Transfer Amount</u>" means an amount of money up to Six Million Dollars (\$6,000,000) that the County transfers to the District under the authority delegated to the Health Services Director by action of the Board of Supervisors on June 17, 2014.

D. "<u>County Representative</u>" has the meaning given to such term in Section 2.C below.

E. "<u>Effective Date</u>" has the meaning set forth in the first paragraph of this Agreement.

F. "<u>Existing Property Tax Transfer Amount</u>" has the meaning ascribed to it in the recitals to this Agreement

G. "<u>Governing Body</u>" has the meaning set forth in Section 2.B, below.

H. "<u>New Property Tax Transfer Amount</u>" means Eight Million Two Hundred Thousand Dollars (\$8,200,000), or such lesser amount as specified in Section 4 below.

2. CONTINUING PROPERTY TAX ALLOCATION.

Continuing Property Tax Allocation. Nothing in this Agreement is A. intended to amend or modify the Amended and Restated Second Agreement in any way. Without limiting the generality of the foregoing sentence, the parties hereto acknowledge that the County Auditor will, pursuant to the Amended and Restated Second Agreement, continue to allocate and transfer to County from year to year the entirety of the general ad valorem property tax revenues that otherwise would be collected and allocated to the District, as authorized by R&T Code Section 99.02, until all such allocations made to County pursuant to the Amended and Restated Second Agreement aggregate the Existing Property Tax Transfer Amount. Once the County Auditor has allocated and transferred to County general ad valorem property tax revenues in the amount of the Existing Property Tax Transfer Amount pursuant to the Amended and Restated Second Agreement, the County Auditor will then allocate and transfer to County from year to year, pursuant to this Agreement, the entirety of the general ad valorem property tax revenues that otherwise would be collected and allocated to District, as authorized by R&T Code Section 99.02, until the sum of all such allocations are equal to the New Property Tax Transfer Amount. The allocation and transfer of ad valorem property tax revenues to County as set forth herein shall be effective solely upon this Agreement becoming effective and being provided to the County Auditor. The transfer and allocation of property tax revenues provided herein is and shall be an effective and completed assignment of all of District's rights to tax revenues in the amount of the New Property Tax Transfer Amount, without the need for any further approval or action by District.

B. <u>Governing Body Continued Existence; County Representatives</u>. In further consideration for County's support of District pursuant to this Agreement, District will continue to maintain the committee of the District Board that serves as the "governing body" of DMC (the "<u>Governing Body</u>"), as that term is used in Sec. 70035 of Title 22 of the California Code of Regulations (respecting licensure and regulation of acute care hospitals), with overall administrative and professional responsibility for DMC, at least until such time as there has been a transfer and allocation of *ad valorem* property tax revenues to County in an amount equal to the New Property Tax Transfer Amount pursuant to this Agreement. District agrees that, unless and until District has satisfied its obligations under this Section 2, by causing the allocation, transfer and apportionment of *ad valorem* property tax revenues equal to the New Property Tax Transfer Amount, it will not amend either of District's Amended and Restated Bylaws or the Governing Body Bylaws, to remove, reduce or impair participation by County Representatives in the Governing Body without the prior written consent of County.

C. Governing Body Membership. The Governing Body shall have and exercise the full powers and authority granted to it pursuant to the "West Contra Costa Healthcare District Doctors Medical Center Governing Body Bylaws" adopted April 29, 2011, as amended January 23, 2013, and as the same may be modified and amended with the consent of District and County at least until such time as there has been a transfer and allocation of ad valorem property tax revenues to County in an amount equal to the New Property Tax Transfer Amount. The membership and composition of the Governing Body shall be comprised of: (i) the five (5) members of the District Board, serving ex officio; (ii) four (4) representatives of the County, who shall be the District One representative serving on the County Board of Supervisors ex officio, the County Health Services Officer (or his/her designee) ex officio, the County Public Health Director (or his/her designee) ex officio, and the County Health Services Chief Financial Officer (or his/her designee) ex officio (each of the foregoing, a "County Representative" and collectively, the "County Representatives"); and (iii) two (2) representatives of the DMC medical staff, each of whom shall serve for a term of one (1) year. For purposes of selecting the two (2) DMC medical staff representatives to the Governing Body, the DMC Medical Executive Committee shall nominate three (3) members of the DMC medical staff, and a majority of the other members of the Governing Body shall select two of such nominees to serve on the Governing Body, with the third nominee being an alternate who shall serve as a Governing Body member in the event of a vacancy (temporary or otherwise) in either medical staff representative position.

D. <u>County Representative Withdrawal from Governing Body</u>. Notwithstanding the provisions of Article VI (Committees) of the District Amended and Restated Bylaws and Article 3 (Members) of the Governing Body Bylaws, each of which provide that the Governing Body includes (i) the District One representative of the Board of Supervisors, (ii) the County Health Services Officer or his/her designee, (iii) the County Public Health Director or his/her designee, and (iv) the County Health Services Chief Financial Officer or his/her designee. Any County Representative may withdraw from the Governing Body by giving at least 60 days written notice to District of such withdrawal.

3. DISTRICT REPRESENTATIONS, WARRANTIES AND COVENANTS; CONDITIONS PRECEDENT.

A. District hereby covenants and agrees that in each fiscal year it will: (i) take all actions necessary, reasonable and/or prudent to ensure that the levy of general *ad valorem* property taxes, upon which the allocation described in Section 2.A of this Agreement depends, will be fully implemented on an annual basis; and (ii) not take any actions that would have the effect of impairing or reducing such levy or the above-described allocation of general *ad valorem* property tax revenues until all amounts due to County hereunder have been allocated and transferred.

B. District was a debtor in a Chapter 9 bankruptcy case (Case No. 06-41774-T), which case was closed by order of the court on December 9, 2010. District hereby represents and warrants that (i) it has satisfied all of its obligations under its plan of bankruptcy reorganization, and that the United States Bankruptcy Court no longer has any jurisdiction over it, and (ii) since the closure of its prior bankruptcy case it has not considered instituting a bankruptcy proceeding, and has no intention of discussing a bankruptcy proceeding, and is not insolvent.

C. The District's receipt of County funding, as described in Section 4 of this Agreement is conditioned upon the satisfaction of all the following matters to the full satisfaction of County:

1. District demonstrates to County's satisfaction, in County's sole discretion, that District has complied with R&T Code Section 99.02, as required in order to permit District to enter into and perform the terms of this Agreement;

2. The transactions contemplated by this Agreement shall have been approved by such governmental agencies as may be required;

3. District takes no action to terminate, modify or otherwise alter the Governing Body, its composition or authority;

4. District has not instituted a case in bankruptcy court, or been the subject of any involuntary bankruptcy proceeding, or had a receiver appointed for it or its assets, or admitted in writing its inability to pay its debts as they become due; and

5. District otherwise is and remains in good faith compliance with its obligations hereunder.

4. COUNTY FUNDING

A. The County has delegated to the Health Services Director the discretion to transfer to the District an amount up to Six Million Dollars (\$6,000,000). The only purpose for which these funds may be distributed to the District is to support ongoing operations of DMC. The funds may only be distributed between July 1, 2014, and December 31, 2014, and may be distributed in one or more installments. The funds will not be transferred to the District if the District is not in compliance with all provisions of this Agreement, including without limitation, Section 3.C. above.

B. If the Health Services Director, in his sole discretion, determines to distribute all of the Six Million Dollars (\$6,000,000) to the District to support ongoing District operations, the County Auditor will then allocate and transfer to County from year to year, pursuant to this Agreement, the entirety of the general *ad valorem* property tax revenues that otherwise would be collected and allocated to District, as authorized by R&T Code Section 99.02, until the sum of all such allocations are equal to the amount of Eight Million Two Hundred Thousand Dollars (\$8,200,000), in the manner described in Section 2A of this Agreement

C. If the Health Services Director, in his sole discretion, determines to distribute more than \$0 but less than Six Million Dollars (\$6,000,000) to the District, and the County Board of Supervisors confirms that decision, the County will provide written notice to the District and the Auditor of the revised County Transfer Amount and will direct the Auditor to allocate and transfer to the County a *pro rata* reduced New Property Tax Transfer Amount. For example, if the County Transfer Amount is only Three Million Dollars (\$3,000,000), or one-half of the full Six Million Dollars (\$6,000,000), the New Property Tax Transfer Amount will be Four Million One Hundred Thousand Dollars (\$4,100,000), or one-half of the full Eight Million Two Hundred Thousand Dollars (\$8,200,000). District hereby authorizes the County to unilaterally instruct the Auditor to make a *pro rata* reduction to the New Property Tax Transfer Amount if the County Transfer Amount is less than Six Million Dollars (\$6,000,000).

D. If the Health Services Director, in his sole discretion, determines that no part of the Six Million Dollar (\$6,000,000) allocation will be distributed to the District (i.e., the County Transfer Amount is \$0), and the County Board of Supervisors confirms this decision and provides written notice to the District and the Auditor, the Auditor will not transfer the New Property Tax Transfer Amount to the County.

E. The District may use the proceeds of the County Transfer Amount only in connection with the ongoing maintenance and operation of DMC.

5. **INSURANCE AND INDEMNIFICATION.**

A. <u>Insurance</u>. Until all of District's obligations under this Agreement have been satisfied, District will maintain the following insurance to protect the District, and the County Representatives from claims and liability to third parties: (i) comprehensive general liability insurance with limits not less than \$10,000,000 per claim and \$20,000,000 in the aggregate, with deductibles not exceeding \$25,000, and (ii) Directors and Officers liability coverage naming the County Representatives as insureds with limits no less than \$10,000,000 per claim and in the aggregate, with deductibles not exceeding \$50,000. District will provide the Governing Body and County with evidence of the foregoing insurance no later than 30 days after the Effective Date. County shall be named as an additional insured on all insurance carried by District related to the operation, maintenance and administration of DMC.

B. Indemnification. To the maximum extent permitted by law, District shall indemnify, defend, save, protect and hold harmless County and the County Representatives, and County's governing body, officers, employees, representatives, agents, successors and assigns (collectively, "Indemnitees"), from and against any and all demands, losses, claims, costs, suits, liabilities, expenses for any damage, injury or death (collectively, "Liability") arising directly or indirectly from or connected with this Agreement or the Indemnitees' actions or inactions under this Agreement or as members of the Governing Body, including but not limited to the Governing Body's oversight of DMC, or any other activity taken pursuant to this Agreement or in connection with the Governing Body, including reasonable attorneys' fees, the Indemnitees may make by reason of such matters. If requested by any of the Indemnitees, District will defend any such suits at the sole cost and expense of District, with counsel approved by County. District's obligations under this section shall exist regardless of concurrent negligence or willful misconduct on the part of the Indemnitees, District or any other person or entity; provided, that District is not required to indemnify County for the proportion of Liability a court determines is attributable to the sole negligence or sole willful misconduct of County and is not required to indemnify a County Representative for the proportion of Liability a court determines is attributable to the sole negligence or sole willful misconduct of such County Representative.

6. **COMPLIANCE WITH LAW**. District has ultimate responsibility for ensuring compliance with federal, state and local laws and regulations governing the delivery of health care services at DMC. District will immediately report to the Governing Body any notice of violation. District will solicit the advice of the Governing Body regarding any violation and will take appropriate action, or direct the Governing Body to take appropriate action based on the respective scope of responsibilities, regarding remedial actions as needed or as recommended by the Governing Body.

7. EXCLUSIONS.

District and County recognize that District receives certain special taxes, i.e., parcel tax revenues generated from voter approved parcel tax measures enacted in 2004 and 2011 and that such special parcel tax revenues are not subject to this Agreement.

8. JOINT REVIEW.

District and County may jointly review County property tax records from time to time or as requested by District or County to verify accurate distribution under this Agreement.

9. GOVERNING LAW AND ATTORNEYS' FEES.

This Agreement shall be construed and enforced in accordance with the laws of the State of California. Should any legal action be brought by either party because of any default under this Agreement or to enforce any provision of this Agreement, or to obtain a declaration of rights hereunder, the prevailing party shall be entitled to reasonable attorneys' fees, court costs and such other costs as may be fixed by the court.

10. NOTICES.

Any notice or other communication required or permitted hereunder shall be sufficient if in writing, and given either personally, by facsimile (with original forwarded by regular U.S. Mail), regular U.S. mail or by Federal Express or other similar courier. If personally delivered, a notice or communication shall be deemed to have been given and received when delivered to the party to whom it is addressed. If given by facsimile transmission, a notice or communication shall be deemed to have been given and received upon receipt of the entire document by the receiving party's facsimile machine, and verified by transmission by the sending facsimile machine. Notices that are mailed by regular U.S. mail shall be deemed delivered two business days after deposited in the mail and notices given by Federal Express or other overnight courier service shall be deemed delivered the day specified for delivery by Federal Express or such other overnight courier. Such notices or communications shall be given to the parties and each of their designees at their addresses set forth below:

If to District:

To the persons then serving as its Chair, Board of Directors and its Chief Executive Officer, at the below address:

West Contra Costa Healthcare District c/o Doctor's Medical Center 2000 Vale Road San Pablo, CA 94806 Fax #: (510) 970-5728 If to County:

The person then serving as its County Administrator, at the below address:

Contra Costa County 651 Pine Street, 11th Floor Martinez CA 94553 FAX#: 925-335-1098

and to:

The person then serving as its Chief Operating Officer/Chief Financial Officer, Department of Health Services, at the below address:

Department of Health Services 50 Douglas Dr Suite 310-A Martinez, CA 94553 FAX#: (925) 957-5401

Any party hereto may at any time, by giving ten (10) days written notice to the other party, designate any other address or facsimile number in substitution of the address or facsimile number to which such notice or communication shall be given.

11. SEVERABILITY.

If any provision of this Agreement is held invalid, void, or unenforceable but the remainder of this Agreement can be enforced without failure of material consideration to any party, then the remainder of this Agreement shall remain in full force and effect, unless amended by mutual consent of the parties.

12. FURTHER ASSURANCES; CONDITION PRECEDENT.

Each party shall execute and deliver to the other party or parties all such other further instruments and documents and take all such further actions as may be reasonably necessary to carry out this Agreement and to provide and secure to the other party or parties the full and complete enjoyment of its rights and privileges hereunder.

13. CONSTRUCTION.

All parties have been represented by counsel in the preparation of this Agreement and no presumption or rule that ambiguity shall be construed against a drafting party shall apply to the interpretation or enforcement hereof. Captions on sections and subsections are provided for convenience only and shall not be deemed to limit, amend, or affect the meaning of the provision to which they pertain.

14. **OTHER MISCELLANEOUS TERMS.**

The singular includes the plural; the masculine gender includes the feminine. "Shall" or "will" is mandatory; "may" is permissive.

15. **TIME.**

Time is of the essence of each and every provision hereof.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement.

County of Contra Costa

By: _____

Director, Contra Costa County Department of Health Services

West Contra Costa Healthcare District

By: _____

Chair, Board of Directors